BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:

TOP DRUGS PHARMACY, INC., dba TOP DRUGS PHARMACY; TOM THUY PHUNG, CEO, CFO, PRES, DIR, SEC, TREAS; HAIDUONG NGO, VP, DIR, Pharmacy Permit No. PHY 55878;

> HAIDUONG NGO, Pharmacist License No. RPH 54675;

> > and

TOM THUY PHUNG, Pharmacist License No. 52739

Respondents.

Agency Case No. 7025

OAH No. 2021061004

DECISION AND ORDER

The attached Stipulated Surrender of License Order is hereby adopted by the Board of

Pharmacy, Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective at 5:00 p.m. on April 21, 2022.

It is so ORDERED on March 22, 2022.

BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

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Seung W. Oh, Pharm.D. Board President

1	ROB BONTA Attorney General of California	
2	CARL M. SONNE	
3	Senior Assistant Attorney General ERIN M. SUNSERI	
4	Supervising Deputy Attorney General State Bar No. 207031	
5	600 West Broadway, Suite 1800 San Diego, CA 92101	
6	P.O. Box 85266 San Diego, CA 92186-5266	
7	Telephone: (619) 738-9419 Facsimile: (619) 645-2061	
8	Attorneys for Complainant	
9	BEFOR	E THE
10	BOARD OF I DEPARTMENT OF C	_
11	STATE OF C	
12	In the Matter of the Accusation Against:	Case No. 7025
13	TOP DRUGS PHARMACY, INC.,	OAH No. 2021061004
14	DBA TOP DRUGS PHARMACY; TOM THUY PHUNG, CEO, CFO, PRES,	STIPULATED SURRENDER OF
15	DIR, SEC, TREAS; HAIDUONG NGO, VP, DIR	LICENSE AND ORDER AS TO TOP DRUGS PHARMACY, INC., DBA TOP
16	11010 Magnolia St., Garden Grove, CA 92841	DRUGS PHARMACY, ONLY
17	Pharmacy Permit Number No. PHY 55878,	
18	HAIDUONG NGO	
19	19652 Waterbury Ln., Huntington Beach, CA 92646	
20	Pharmacist License No. RPH 54675,	
21	and	
22	TOM THUY PHUNG	
23	19652 Waterbury Ln., Huntington Beach, CA 92646	
24	Pharmacist License No. RPH 52739	
25 26	Respondents.	
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I	Stipulated Surrender of Lic	ense as to Top Drugs Pharmacy, Only (Case No. 7025)

1	IT IS HEREBY STIPULATED AND AGREED by and between the parties Complainant							
2	Anne Sodergren and Respondent Top Drugs Pharmacy, Inc., dba Top Drugs Pharmacy to the							
3	above-entitled proceedings that the following matters are true:							
4	PARTIES							
5	1. Anne Sodergren (Complainant) is the Executive Officer of the Board of Pharmacy							
6	(Board). She brought this action solely in her official capacity and is represented in this matter by							
7	Rob Bonta, Attorney General of the State of California, by Erin M. Sunseri, Supervising Deputy							
8	Attorney General.							
9	2. Respondent Top Drugs Pharmacy, Inc., dba Top Drugs Pharmacy (Respondent) is							
10	acting in this proceeding through Tom Thuy Phung, seventy-five percent owner and officer of							
11	Respondent, who has been designated and authorized by Respondent to enter into this agreement							
12	on its behalf.							
13	3. Respondent is represented in this proceeding by Adam B. Brown of the Law Offices							
14	of Brown & Brown, 3848 Carson Street, Suite 206, Torrance, California 90503.							
15	4. On or about January 22, 2018 the Board issued Pharmacy Permit No. PHY 55878 to							
16	Respondent. The Pharmacy Permit was in full force and effect at all times relevant to the charges							
17	brought in Accusation No. 7025 and will expire on January 1, 2023, unless renewed.							
18	JURISDICTION							
19	5. Accusation No. 7025 was filed before the Board, and is currently pending against							
20	Respondent. The Accusation and all other statutorily required documents were properly served							
21	on Respondent on February 1, 2021. Respondent timely filed its Notice of Defense contesting the							
22	Accusation. A copy of Accusation No. 7025 is attached as Exhibit A and incorporated by							
23	reference.							
24	ADVISEMENT AND WAIVERS							
25	6. Respondent has carefully read, fully discussed with counsel, and understands the							
26	charges and allegations in Accusation No. 7025. Respondent also has carefully read, fully							
27	discussed with counsel, and understands the effects of this Stipulated Surrender of License and							
28	Order.							
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2 Stipulated Surrender of License as to Top Drugs Pharmacy, Only (Case No. 7025)

7. Respondent is fully aware of its legal rights in this matter, including the right to a 1 2 hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against it; the right to present evidence and to testify on its own behalf; the right to 3 the issuance of subpoenas to compel the attendance of witnesses and the production of 4 documents; the right to reconsideration and court review of an adverse decision; and all other 5 rights accorded by the California Administrative Procedure Act and other applicable laws. 6 8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and 7 every right set forth above. 8 9 **CULPABILITY** 9. Respondent understands that the charges and allegations in Accusation No. 7025, if 10 proven at a hearing, constitute cause for imposing discipline upon its Pharmacy Permit. 11 For the purpose of resolving the Accusation without the expense and uncertainty of 10. 12 further proceedings, Respondent agrees that, at a hearing, Complainant could establish a factual 13 14 basis for the charges in the Accusation and that those charges constitute cause for discipline. Respondent hereby gives up its right to contest that cause for discipline exists based on those 15 charges. 16 11. Respondent understands that by signing this stipulation, it enables the Board to issue 17 an order accepting the surrender of its Pharmacy Permit without further process. 18 **CONTINGENCY** 19 12. This stipulation shall be subject to approval by the Board. Respondent understands 20 and agrees that counsel for Complainant and the staff of the Board may communicate directly 21 with the Board regarding this stipulation and surrender, without notice to or participation by 22 Respondent or its counsel. By signing the stipulation, Respondent understands and agrees that it 23 24 may not withdraw its agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, 25 the Stipulated Surrender and Disciplinary Order shall be of no force or effect, except for this 26 paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not 27 be disqualified from further action by having considered this matter. 28

The parties understand and agree that Portable Document Format (PDF) and facsimile
 copies of this Stipulated Surrender of License and Order, including PDF and facsimile signatures
 thereto, shall have the same force and effect as the originals.

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14. This Stipulated Surrender of License and Order is intended by the parties to be an integrated writing representing the complete, final, and exclusive embodiment of their agreement. It supersedes any and all prior or contemporaneous agreements, understandings, discussions, negotiations, and commitments (written or oral). This Stipulated Surrender of License and Order may not be altered, amended, modified, supplemented, or otherwise changed except by a writing executed by an authorized representative of each of the parties.

10 15. In consideration of the foregoing admissions and stipulations, the parties agree that
11 the Board may, without further notice or formal proceeding, issue and enter the following Order:

12

<u>ORDER</u>

IT IS HEREBY ORDERED that Pharmacy Permit No. PHY 55878, issued to Respondent 13 14 Top Drugs Pharmacy, Inc., dba Top Drugs Pharmacy, is surrendered and accepted by the Board. However, the surrender will be stayed for a period of 90 days from the effective date, by which 15 time the pharmacy shall be sold or closed. In addition, upon signature of the stipulated settlement, 16 Respondent Top Drugs Pharmacy, Inc., dba Top Drugs Pharmacy shall designate a new 17 Pharmacist-in-Charge within 14 days. The new Pharmacist-in-Charge shall not be Respondent 18 Tom Thuy Phung, nor shall s/he be a relative of Respondent Haiduong Ngo or Respondent Tom 19 Thuy Phung. 20

1. The surrender of Respondent's Pharmacy Permit and the acceptance of the
 surrendered license by the Board shall constitute the imposition of discipline against Respondent.
 This stipulation constitutes a record of the discipline and shall become a part of Respondent's
 license history with the Board.

25 2. Respondent shall lose all rights and privileges as a pharmacy in California as of the
26 effective date of the Board's Decision and Order.

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3. Respondent understands and agrees that if it ever files an application for licensure or a licensed premises or a petition for reinstatement in the State of California, the Board shall treat it as a new application for licensure.

4 4. Respondent may not reapply for any license from the Board for three (3) years from
5 the effective date of this decision. Respondent stipulates that should it apply for any license from
6 the Board on or after the effective date of this decision, all allegations set forth in the Accusation
7 No. 7025 shall be deemed to be true, correct and admitted by Respondent when the Board
8 determines whether to grant or deny the application. Respondent shall satisfy all requirements
9 applicable to that license as of the date the application is submitted to the Board.

10 5. Respondent shall relinquish the premises wall license and renewal license to the
11 Board within ten (10) days of the stayed 90 days of the effective date of this decision.

If Respondent should ever apply or reapply for a new license or certification, or
 petition for reinstatement of a license, by any other health care licensing agency in the State of
 California, all of the charges and allegations contained in Accusation No. 7025 shall be deemed to
 be true, correct, and admitted by Respondent for the purpose of any Statement of Issues or any
 other proceeding seeking to deny or restrict licensure.

7. Respondents shall pay the Board its costs of investigation and enforcement in the
amount of \$15,000.00 prior to issuance of a new or reinstated license and shall be jointly and
severally responsible for those costs with Respondents Tom Thuy Phung and Haiduong Ngo.
8. In the event that Respondent is not sold within the ninety-day period upon the

effective date of the decision, Respondent shall, within ten (10) days of the stayed 90 days of the of the effective date of this decision, arrange for the destruction of, the transfer to, sale of or storage in a facility licensed and approved by the Board, of all controlled substances and dangerous drugs and/or dangerous devices. Respondent shall further arrange for the transfer of all records of acquisition and disposition of dangerous drugs to premises licensed and approved by the Board. Respondent shall further provide written proof of such disposition and submit a completed Discontinuance of Business form according to Board guidelines.

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9. In the event that Respondent is not sold within the ninety-day period upon the 1 2 effective date of the decision, Respondent shall, within ten (10) days of the stayed 90 days of the effective date of this decision, arrange for the continuation of care for ongoing patients of the 3 pharmacy by, at a minimum, providing a written notice to ongoing patients that specifies the 4 5 anticipated closing date of the pharmacy and that identifies one or more area pharmacies capable of taking up the patients' care, and by cooperating as may be necessary in the transfer of records 6 or prescriptions for ongoing patients. Within five days of its provision to the pharmacy's ongoing 7 patients, Respondent shall provide a copy of the written notice to the Board. For the purposes of 8 this provision, "ongoing patients" means those patients for whom the pharmacy has on file a 9 prescription with one or more refills outstanding, or for whom the pharmacy has filled a 10 prescription within the preceding sixty (60) days. 11 ACCEPTANCE 12 I, Tom Thuy Phung, seventy-five percent owner and officer of Top Drugs Pharmacy, Inc., 13 dba Top Drugs Pharmacy have been authorized to act on Top Drugs Pharmacy, Inc., dba Top 14 Drugs Pharmacy's behalf in this matter. On behalf of Top Drugs Pharmacy, Inc., dba Top Drugs 15 Pharmacy in this matter, I have carefully read the above Stipulated Surrender of License and 16 Order and have fully discussed it with our attorney Adam B. Brown. Top Drugs Pharmacy, Inc., 17 dba Top Drugs Pharmacy understands the stipulation and the effect it will have on its Pharmacy 18 Permit. On behalf of Top Drugs Pharmacy, Inc., dba Top Drugs Pharmacy, as its authorized 19 representative, I enter into this Stipulated Surrender of License and Order voluntarily, knowingly, 20and intelligently, and agree to be bound by the Decision and Order of the Board of Pharmacy. 21 22 DATED: 23 TOM THUY PHUNG. 24 authorized representative for TOP DRUGS PHARMACY, INC., DBA 25 TOP DRUGS PHARMACY Respondent 26 27 28 6

Stipulated Surrender of License as to Top Drugs Pharmacy, Only (Case No. 7025)

9. In the event that Respondent is not sold within the ninety-day period upon the 1 2 effective date of the decision, Respondent shall, within ten (10) days of the stayed 90 days of the effective date of this decision, arrange for the continuation of care for ongoing patients of the 3 pharmacy by, at a minimum, providing a written notice to ongoing patients that specifies the 4 anticipated closing date of the pharmacy and that identifies one or more area pharmacies capable 5 6 of taking up the patients' care, and by cooperating as may be necessary in the transfer of records 7 or prescriptions for ongoing patients. Within five days of its provision to the pharmacy's ongoing patients, Respondent shall provide a copy of the written notice to the Board. For the purposes of 8 this provision, "ongoing patients" means those patients for whom the pharmacy has on file a 9 prescription with one or more refills outstanding, or for whom the pharmacy has filled a 10 prescription within the preceding sixty (60) days. 11

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ACCEPTANCE

I, Tom Thuy Phung, seventy-five percent owner and officer of Top Drugs Pharmacy, Inc., 13 dba Top Drugs Pharmacy have been authorized to act on Top Drugs Pharmacy, Inc., dba Top 14 Drugs Pharmacy's behalf in this matter. On behalf of Top Drugs Pharmacy, Inc., dba Top Drugs 15 Pharmacy in this matter, I have carefully read the above Stipulated Surrender of License and 16 Order and have fully discussed it with our attorney Adam B. Brown. Top Drugs Pharmacy, Inc., 17 dba Top Drugs Pharmacy understands the stipulation and the effect it will have on its Pharmacy 18 Permit. On behalf of Top Drugs Pharmacy, Inc., dba Top Drugs Pharmacy, as its authorized 19 representative, I enter into this Stipulated Surrender of License and Order voluntarily, knowingly, 20 and intelligently, and agree to be bound by the Decision and Order of the Board of Pharmacy. 21

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DATED:

2-30-2021

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TOM THUY PHUNG, authorized representative for TOP DRUGS PHARMACY, INC., DBA TOP DRUGS PHARMACY Respondent

Stipulated Surrender of License as to Top Drugs Pharmacy, Only (Case No. 7025)

1	I have read and fully discussed with Respondent Top Drugs Pharmacy, Inc., dba Top Drugs						
2	Pharmacy the terms and conditions and other matters contained in this Stipulated Surrender of						
3	License and Order. I approve its form and content.						
4							
5	DATED:ADAM B. BROWN						
6	ADAM B. BROWN Attorney for Respondent						
7	ENDORSEMENT						
8	The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted						
9	for consideration by the Board of Pharmacy of the Department of Consumer Affairs.						
10	Tor consideration by the board of r narmacy of the Department of Consumer Affairs.						
11							
12	DATED: Respectfully submitted,						
13	ROB BONTA Attorney General of California CARL M. SONNE						
14	Senior Assistant Attorney General						
15							
16	ERIN M. SUNSERI						
17	Supervising Deputy Attorney General Attorneys for Complainant						
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Stipulated Surrender of License as to Top Drugs Pharmacy, Only (Case No. 7025)

1	I have read and fully discussed with Respondent Top Drugs Pharmacy, Inc., dba Top Drug
2	Pharmacy the terms and conditions and other matters contained in this Stipulated Surrender of
3	License and Order. I approve its form and content.
4	Itak
5	DATED: 2-30-21
6	ADAMB. BROWN Attorney for Respondent
7	
8	ENDORSEMENT
9	The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted
10	for consideration by the Board of Pharmacy of the Department of Consumer Affairs.
11	101-01-01
12	DATED: 230/2021 Respectfully submitted,
13	ROB BONTA Attorney General of California
14	CARL M. SONNE Senior Assistant Attorney General
15	General Contention of Seneral
16	Crus
17	ERIN M. SUNSERI Supervising Deputy Attorney General
18	Attorneys for Complainant
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Exhibit A

Accusation No. 7025

XAVIER BECERRA	
Attorney General of California GREGORY J. SALUTE	
Supervising Deputy Attorney General ERIN M. SUNSERI	
Deputy Attorney General	
State Bar No. 207031 600 West Broadway, Suite 1800	
San Diego, CA 92101 P.O. Box 85266	
San Diego, CA 92186-5266 Telephone: (619) 738-9419	
Facsimile: (619) 645-2061	
Attorneys for Complainant	
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BOARD OF P	
DEPARTMENT OF CO STATE OF CA	
In the Matter of the Accusation Against:	Case No. 7025
TOP DRUGS PHARMACY, INC.,	
DBA TOP DRUGS PHARMACY; TOM THUY PHUNG, CEO, CFO, PRES,	ACCUSATION
DIR, SEC, TREAS; HAIDUONG NGO, VP, DIR	
11010 Magnolia St., Garden Grove, CA 92841	
Pharmacy Permit Number No. PHY 55878,	
HAIDUONG NGO 19652 Waterbury Ln.,	
Huntington Beach, CA 92646	
Pharmacist License No. RPH 54675,	
and	
TOM THUY PHUNG	
19652 Waterbury Ln., Huntington Beach, CA 92646	
Pharmacist License No. RPH 52739	
Respondents.	
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	1 ONG NGO, and TOM THUY PHUNG) ACCUSAT

1	PARTIES							
2	1. Anne Sodergren (Complainant) brings this Accusation solely in her official capacity							
3	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.							
4	2. On or about August 21, 2003, the Board of Pharmacy issued Pharmacy Permit							
5	Number PHY 55878 to Top drugs Pharmacy, Inc., dba Top Drugs Pharmacy (Respondent Top							
6	Drugs Pharmacy). The Pharmacy Permit was in full force and effect at all times relevant to the							
7	charges brought herein and will expire on January 1, 2022, unless renewed.							
8	3. On or about January 21, 2003, the Board of Pharmacy issued Pharmacist License							
9	Number RPH 54675 to Haiduong Ngo (Respondent Ngo). The Pharmacist License was in full							
10	force and effect at all times relevant to the charges brought herein and will expire on February 28,							
11	2021, unless renewed.							
12	4. On or about September 4, 2001, the Board of Pharmacy issued Pharmacist License							
13	Number RPH 52739 to Tom Thuy Phung (Respondent Phung). The Pharmacist License was in							
14	full force and effect at all times relevant to the charges brought herein and will expire on February							
15	28, 2021, unless renewed.							
16	JURISDICTION							
17	5. This Accusation is brought before the Board of Pharmacy (Board), Department of							
18	Consumer Affairs, under the authority of the following laws. All section references are to the							
19	Business and Professions Code (Code) unless otherwise indicated.							
20	6. Section 4011 of the Code provides that the Board shall administer and enforce both							
21	the Pharmacy Law (Bus. & Prof. Code, § 11000 et seq.).							
22	7. Code section 4300, subdivision (a), provides that every license issued by the Board							
23	may be suspended or revoked.							
24	8. Code section 4300.1 states:							
25	The expiration, cancellation, forfeiture, or suspension of a board-issued license by operation of law or by order or decision of the board or a court of law, the							
26	placement of a license on a retired status, or the voluntary surrender of a license by a license shall not deprive the board of jurisdiction to commence or proceed with any							
27 28	investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license.							
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	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION							

1	STATUTORY PROVISIONS
2	9. Code section 4022 states:
3	"Dangerous drug" or "dangerous device" means any drug or device unsafe for self-use in humans or animals, and includes the following:
4 5	(a) Any drug that bears the legend: "Caution: federal law prohibits dispensing without prescription," "Rx only," or words of similar import.
6 7 8	(b) Any device that bears the statement: "Caution: federal law restricts this device to sale by or on the order of a" "Rx only," or words of similar import, the blank to be filled in with the designation of the practitioner licensed to use or order use of the device.
9	(c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006.
10	10. Code section 4113, subdivision (c) states:
11 12	The pharmacist-in-charge shall be responsible for a pharmacy's compliance with all state and federal laws and regulations pertaining to the practice of pharmacy.
13	11. Code section 4301 states in pertinent part:
14 15 16	The board shall take action against any holder of a license who is guilty of unprofessional conduct or whose license has been procured by fraud or misrepresentation or issued by mistake. Unprofessional conduct shall include, but is not limited to, any of the following:
17 18	 (c) Gross negligence.
19 20	(d) The clearly excessive furnishing of controlled substances in violation of subdivision (a) of Section 11153 of the Health and Safety Code.
21	
22	(j) The violation of any of the statutes of this state, or any other state, or of the United States regulating controlled substances and dangerous drugs.
23	
24	(o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter
25	abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or any other state or federal regulatory
26	agency.
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	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION

1	12. Code section 4306.5, subdivisions (a) and (b) states:
2	Unprofessional conduct for a pharmacist may include any of the following:
3	(a) Acts or omissions that involve, in whole or in part, the inappropriate
4	exercise of his or her education, training, or experience as a pharmacist, whether or not the act or omission arises in the course of the practice of pharmacy or the
5	ownership, management, administration, or operation of a pharmacy or other entity licensed by the board.
6	
7 8	(b) Acts or omissions that involve, in whole or in part, the failure to exercise or implement his or her best professional judgment or corresponding responsibility with regard to the dispensing or furnishing of controlled substances, dangerous drugs, or dangerous devices, or with regard to the provision of services.
9	(c) Acts or omissions that involve, in whole or in part, the failure to consult
10	appropriate patient, prescription, and other records pertaining to the performance of any pharmacy function.
11	(d) Acts or omissions that involve, in whole or in part, the failure to fully maintain and retain appropriate patient specific information pertaining to the performance of any
12	pharmacy function.
13	13. Code section 4307, subdivision (a) states:
14	Any person who has been denied a license or whose license has been revoked or is under suspension, or who has failed to renew his or her license while it was under suspension, or who has been a manager, administrator, owner member, officer,
15 16	director, associate, or partner of any partnership, corporation, firm, or association whose application for a license has been denied or revoked, is under suspension or has been placed on probation, and while acting as the manger, administrator, owner,
17	member, officer, director, associate, or partner had knowledge or knowingly participated in any conduct for which the license was denied, revoked, suspended, or placed on probation, shall be prohibited from serving as a manger, administrator,
18	owner, member, officer, director, associate, or partner of a licensee as follows:
19	(1) Where a probationary license is issued or where an existing license is placed
20	on probation, this prohibition shall remain in effect for a period not to exceed five years.
21	(2) Where the license is denied or revoked, the prohibition shall continue until
22	the license is issued or reinstated.
23	14. Health and Safety Code section 11153, subdivision (a), states:
24	A prescription for a controlled substance shall only be issued for a legitimate medical purpose by an individual practitioner acting in the usual course of his or her
25	professional practice. The responsibility for the proper prescribing and dispensing of
26	controlled substances is upon the prescribing practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription. Except as authorized by this division, the following are not legal prescriptions: (1) an order
27	authorized by this division, the following are not legal prescriptions: (1) an order purporting to be a prescription which is issued not in the usual course of professional treatment or in logitimate and authorized research: or (2) an order for an addict or
28	treatment or in legitimate and authorized research; or (2) an order for an addict or
	4
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION

1 2	habitual user of controlled substances, which is issued not in the course of professional treatment or as part of an authorized narcotic treatment program, for the purpose of providing the user with controlled substances, sufficient to keep him or her comfortable by maintaining customary use.							
3	REGULATORY PROVISIONS							
4	15. Code of Federal Regulations, Title 21, section 1306.04, subdivision (a), states:							
5	A prescription for a controlled substance to be effective must be issued for a							
6	legitimate medical purpose by an individual practitioner acting in the usual course of his professional practice. The responsibility for the proper prescribing and dispensing							
7	of controlled substances is upon the prescribing practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription. An order							
8	purporting to be a prescription issued not in the usual course of professional treatment or in legitimate and authorized research is not a prescription within the meaning and intert of section 200 of the Act (21 U.S.C. 820) and the nerven languingly filling such							
9	intent of section 309 of the Act (21 U.S.C. 829) and the person knowingly filling such a purported prescription, as well as the person issuing it, shall be subject to the							
10	penalties provided for violations of the provisions of law relating to controlled substances.							
11	16. California Code of Regulations, title 16, section 1761 states:							
12	(a) No pharmacist shall compound or dispense any prescription which contains							
13	any significant error, omission, irregularity, uncertainty, ambiguity or alteration. Upon receipt of any such prescription, the pharmacist shall contact the prescriber to obtain the information needed to validate the prescription.							
14	obtain the information needed to vandate the prescription.							
15	(b) Even after conferring with the prescriber, a pharmacist shall not compound or dispense a controlled substance prescription where the pharmacist knows or has							
16	objective reason to know that said prescription was not issued for a legitimate medical purpose.							
17								
18	<u>COST RECOVERY</u>							
19	17. Section 125.3 of the Code provides, in pertinent part, that the Board may request the							
20	administrative law judge to direct a licentiate found to have committed a violation or violations of							
21	the licensing act to pay a sum not to exceed the reasonable costs of the investigation and							
22	enforcement of the case.							
23	DRUGS							
24	18. <u>Xanax</u> is the brand name for alprazolam, a Schedule IV controlled substance pursuant							
25	to Health and Safety Code section 11057, subdivision (d)(1), and is a dangerous drug as defined							
26	by Business and Professions Code section 4022.							
27								
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	5							
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION							

<u>Adderall</u> is the brand name for amphetamine salts, a Schedule II controlled substance
 pursuant to Health and Safety Code section 11055, subdivision (d)(1) and a dangerous drug as
 defined by Business and Professions Code section 4022.

20. <u>Norco/Lortab</u> is the brand name for hydrocodone/acetaminophen (APAP), a Schedule
II controlled substance pursuant to Health and Safety Code section 11055, subdivision (I)(i), and
Title 21 CFR 1308.12 and a dangerous drug as defined by Business and Professions Code section
4022.

8 21. <u>Percolone/Roxicodone</u> is the brand name for oxycodone, a Schedule II controlled
9 substance pursuant to Health and Safety Code section 11055, subdivision (b)(1)(M) and a
10 dangerous drug as defined by Business and Professions Code section 4022.

22. <u>Phenergan with Codeine Syrup</u> is the brand name for promethazine/codeine syrup, a
 Schedule V controlled substance pursuant to Health and Safety Code section 11058, subdivision
 (c)(1) and a dangerous drug as defined by Business and Professions Code section 4022.

14

FACTUAL ALLEGATIONS

15 23. At all relevant times, Respondent Top Drugs Pharmacy was an independent
16 community pharmacy located in Garden Grove, California. At all relevant times, Respondent
17 Ngo was the Pharmacist-in-Charge and owner of 25% of Respondent Top Drugs Pharmacy, and
18 Respondent Phung was the owner of 75% of Respondent Top Drugs Pharmacy.

On or about February 13, 2020, a Board of Pharmacy inspector conducted an 19 24. inspection of Top Drugs Pharmacy. Respondent Ngo, pharmacist-in-charge, was present during 2021 the inspection. Based on the facts set forth below, their educational and professional background and knowledge of pharmacy and drug laws, the Board's inspectors found a pattern of dispensing 22 controlled substance prescriptions with red flags of illegitimacy, and determined that on 23 24 numerous occasions, Respondents failed to exercise their corresponding responsibility and best professional judgment to dispense only controlled substance prescriptions issued for legitimate 25 medical purposes. 26

27 25. The inspectors focused on five prescribers, Dr. E.D., Dr. J.D., Dr. S.C., Dr. A.F., and
28 Physician Assistant (PA) J.E. The inspector found those prescribers' prescriptions contained

1	significant irregularities and "red flags," suggesting that prescriptions were not written or filled					
2	for a legitimate medical purpose. Respondents' prescribing profiles for these physicians indicated					
3	that alprazolam, amphetamine salts, promethazine with codeine and/or oxycodone 30 mg					
4	immediate-release, drugs associated with high rates of abuse and diversion, were the most					
5	commonly prescribed drugs for these prescribers. Most, if not all of the prescriptions from these					
6	prescribers exhibited obvious red flags of drug abuse that Respondents ignored when filling them,					
7	in spite of the Respondents' corresponding responsibility to ensure that all prescriptions					
8	dispensed were for a legitimate medical purpose.					
9	Those red flags included:					
10	Multiple patients at the same or similar address;					
11	Cash payments;					
12	Prescriptions written for an unusually large quantity of drugs;					
13	Prescriptions written for potentially duplicative drugs;					
14	The same combinations of drugs prescribed for multiple patients;					
15	Initial prescriptions written for strong opiates;					
16	Long distances traveled from the patient's home to the prescriber's office or					
17	pharmacy;					
18	Irregularities in the prescriber's qualifications in relation to the medication(s)					
19	prescribed;					
20	Prescriptions that are written outside of the prescriber's medical specialty;					
21	Prescriptions for medications with no logical connection to diagnosis or treatment.					
22	26. From January 22, 2018 through April 30, 2020, Respondents dispensed 10,298					
23	prescriptions for non-controlled substances, comprising 90.3% of the total prescriptions					
24	dispensed. With many more medical conditions requiring treatment with non-controlled					
25	medications than controlled medications, this distribution is expected for a community pharmacy					
26	such as Respondent Top Drugs Pharmacy. The low percentages of controlled substance					
27	prescriptions dispensed would cause patterns of irregularities from particular prescribers to stand					
28	out, especially if multiple identical or similar prescriptions were presented on the same day, or					
	7					
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION					

close to the same day. Of the top ten drugs (controlled and non-controlled) dispensed by 1 2 Respondent Top Drugs Pharmacy, oxycodone 30 mg was the third most commonly dispensed, 3 with a total amount paid by patients (out-of-pocket price) of \$84,439. The second highest total amount paid by patients (out-of-pocket price) was \$925.00, for ibuprofen 600 mg. The top five 4 5 highest cash pay drugs dispensed by Respondent Top Drugs Pharmacy were oxycodone 30 mg, amphetamine salts 30 mg, promethazine/codeine syrup (ml), Narcan 4 mg spray, and alprazolam 6 7 2 mg. The percentage of cash payment for controlled substances dispensed by Respondent Top 8 Drugs Pharmacy was more than three to five times that of non-controlled substances. This high 9 percentage of cash payment for controlled substances was irregular for a retail pharmacy.

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27. Top Drugs Pharmacy dispensed the following:

11 Oxycodone:

13	Drug	Number of prescriptions	Percent of total	Number with cash payment	Percent with cash payment	
1.4	oxycodone 5 mg	0	0	0	0%	
14	oxycodone 10 mg	1	0.5%	0	0%	
1.5	oxycodone 15 mg	32	14.5%	0	0%	
15	oxycodone 20 mg	4	1.8%	1	25%	
1.0	oxycodone 30 mg	183	83.2%	165	90.2%	
16	Total	220		166		

Oxycodone 30 mg prescriptions stood out as a group as having the following irregularities:

Higher percentage of oxycodone 30 mg compared to lower strengths;

Higher cash payment percentage for 30 mg strength than lower strengths of

oxycodone, and more than most other controlled substances;

Large amounts of money charged to patients for these prescriptions, more than any

other drug.

23 Alprazolam

Drug	Number of prescriptions	Percent of total	Number with cash payment	Percent with cash payment	
alprazolam 0.25 mg	3	3.1%	0	0%	
alprazolam 0.5 mg	10	10.2%	0	0%	
alprazolam 1 mg	10	10.2%	0	0%	
alprazolam 2 mg	75	76.5%	73	97.3%	
Total	98		73		
	alprazolam 0.25 mg alprazolam 0.5 mg alprazolam 1 mg alprazolam 2 mg	Drugprescriptionsalprazolam 0.25 mg3alprazolam 0.5 mg10alprazolam 1 mg10alprazolam 2 mg75	Drugprescriptionstotalalprazolam 0.25 mg33.1%alprazolam 0.5 mg1010.2%alprazolam 1 mg1010.2%alprazolam 2 mg7576.5%	Drugprescriptionstotalcash paymentalprazolam 0.25 mg33.1%0alprazolam 0.5 mg1010.2%0alprazolam 1 mg1010.2%0alprazolam 2 mg7576.5%73	Drugprescriptionstotalcash paymentcash paymentalprazolam 0.25 mg33.1%00%alprazolam 0.5 mg1010.2%00%alprazolam 1 mg1010.2%00%alprazolam 2 mg7576.5%7397.3%

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Alprazolam 2 mg prescriptions stood out as a group as having the following irregularities:

1	T	T: h	a af alument	2		4
1	Higher percentage of alprazolam 2 mg compared to lower strengths; Higher cash payment percentage for 2 mg strength than lower strengths of					
2	E.	0 1	1	0 0	C	C
3			nd more than 1	most other cor	ntrolled substan	ces.
4	<u>Amphetamin</u>	<u>ne salts</u>	Number of	Percent of	Number with	Percent with
5	Drug		prescriptions	total	cash payment	cash payment
6	Amphetami	ne salts 30 mg	68	100%	68	100%
7	Amph	etamine salts 3	0 mg prescript	tions stood ou	t as a group as h	naving the following
8	irregularities	s:				
9	Ot	nly the highest	available stren	gth was dispe	nsed;	
10	Al	l were from on	e prescriber;			
11	A	Il were for cas	h payment.			
12	28. Dosing for oxycodone, alprazolam, and amphetamine salts was inconsistent with the					
13	principles of	f safe dosing, a	nd titrating pat	tients individu	ally up from the	e lowest effective dose.
14	This factor of irregularity would need to be resolved before dispensing controlled substances in					
15	the highest strengths, particularly if other red flags of illegitimacy existed. These patterns of					
16	irregularities from particular prescribers would stand out, especially if multiple identical or					
17	similar prescriptions were presented on the same day, or in the same time periods.					
18	29. The above highest strength controlled substances, as well as promethazine/codeine,					
19	are very well known to be commonly sought after for abuse. The following prescribers					
20	contributed	to the vast maje	ority of these d	lrugs dispense	d by Responder	nt Top Drugs Pharmacy:
21						
22						
23				Number of		otal prescriptions I of these drugs
24	Prescriber Dr. S.C.	Dru oxycodone 30	g p	orescriptions 31	from ea	ch prescriber 16.9%
25			-	53		
26	Dr. J.D.	oxycodone 30	-			29.0%
27	Dr. E.D.	alprazolam 2 n amphetamine		62 68		82.7% 100%
28	PA J.E.	alprazolam 2 n	ng	11		14.7%
				9		
		(TOP DRUGS PH	IARMACY, INC		NGO, and TOM T	HUY PHUNG) ACCUSATION

1		oxycodone 30 m promethazine-co		55 98	30.1% 87.5%
2	Dr. A.F.	oxycodone 30 m		42	23.0%
3		promethazine-co		8	7.1%
4					
5	1	C* '1		1.0.1.0.11	
6	Just th	nese five prescribe	ers account	ted for the follow	
7					Total percent of prescriptions dispensed from above
8	Drug Oxycodone	30 mg	Numb 183	per of prescriptions	s prescribers 98.9%
9		ine salts 30 mg	68		100%
10		ne/codeine syrup	112		94.6%
11	Tromeender		112		51.070
12	Alprazolam	2 mg	73		97.3%
13					
14					
15	30.	From January 22	, 2018 thro	ugh April 30, 202	20, Respondents dispensed 436
16	prescriptions for controlled substances under the prescribing authority of the above five			ing authority of the above five	
17	prescribers. Having nearly all of these commonly sought drugs of abuse prescribed by just these				
18	five prescribers was a factor of irregularity.				
19	PA J.E.				
20	31. PA J.E. prescribed, and Respondents dispensed, the following: 29,019 mL of				
21	promethazine with codeine; 6,370 tablets of oxycodone immediate-release 30 mg; 900 tablets of			mmediate-release 30 mg; 900 tablets of	
22	alprazolam 2 mg; and 480 tablets of hydrocodone/APAP 10/325 mg. The two most common				
23	controlled substances prescribed by PA J.E. and dispensed by Respondents were				
24	promethazin	ne/codeine and ox	ycodone 3	0 mg (the highest	t immediate release tablet available).
25	32. The uniformity of treatment is very irregular. There is patient variability in medical			There is patient variability in medical	
26	conditions, with not all being of the same cause, and thus requiring a variety of treatments. There				
27	was no adjustment in the oxycodone prescribing pattern from PA J.E. for age, weight, diagnosis,				
28					
			DMACY		
I	I	(TUP DRUGS PHA	riviau y , IN	С., ПAIDUUNG N	GO, and TOM THUY PHUNG) ACCUSATION

1	drug allergies, medical histories, the severity of symptoms being treated, tolerance to drugs, or		
2	other patient related factors.		
3	33. The patterns of controlled substances dispensed, per prescriptions from PA J.E., by		
4	Respondents, presented at least the following factors of irregularity, and contrasted with		
5	legitimate prescribing and dispensing of controlled substances:		
6	All oxycodone prescriptions were for 30 mg, the highest strength available;		
7	All controlled substance prescriptions were for cash payment;		
8	23 of the 30 patients (76%) were prescribed oxycodone 30 mg;		
9	25 of the 30 patients (83%) were prescribed promethazine/codeine;		
10	Uniformity of treatment for multiple patients receiving similar or identical controlled		
11	substances on the same day;		
12	Multiple patients dispensed overlapping treatment with oxycodone and		
13	promethazine/codeine, for which there is a boxed warning of serious risks;		
14	Multiple patients dispensed overlapping treatment with oxycodone and alprazolam,		
15	for which there is a boxed warning of serious risks;		
16	Numerous patients were repeatedly prescribed promethazine/codeine (indicated for		
17	the temporary relief of cough), some with full pint bottles, paying up to \$200.00		
18	cash for a bottle of cough syrup.		
19	<u>Dr. J.D.</u>		
20	34. Dr. J.D. prescribed, and Respondents dispensed, 4,950 tablets of oxycodone		
21	immediate-release 30 mg. The only controlled substance prescribed by Dr. J.D. and dispensed by		
22	Respondents was oxycodone 30 mg. This drug is very well known to be sought for abuse. Most		
23	irregular were the following factors:		
24	20 out of 20 (100%) of the oxycodone prescriptions were for 30 mg, the highest		
25	strength available;		
26	20 out of the 20 different patients from Dr. J.D. were prescribed oxycodone;		
27	All were for cash payment, with some patients paying as much \$720.00 for their		
28	prescription,		
	11		
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION		

1	35. The uniformity of treatment is very irregular. There is patient variability in medical		
2	conditions, with not all being of the same cause, and thus requiring a variety of treatments. Due to		
3	the various presentations of pain symptoms, medications with differing mechanisms of actions are		
4	typically prescribed for the legitimate treatment of pain. There was no adjustment in the		
5	prescribing pattern from Dr. J.D. for age, weight, diagnosis, drug allergies, medical histories, the		
6	severity of symptoms being treated, tolerance to drugs, or other patient related factors.		
7	Dr. A.F.		
8	36. Dr. A.F. prescribed, and Respondents dispensed, the following: 1,920 mL of		
9	promethazine with codeine; 3,860 tablets of oxycodone immediate-release 30 mg; 84 tablets of		
10	oxycodone immediate-release 20 mg; and 120 tablets of hydrocodone/APAP 10/325 mg.		
11	37. The uniformity of treatment is very irregular. There is patient variability in medical		
12	conditions, with not all being of the same cause, and thus requiring a variety of treatments. Due to		
13	the various presentations of pain symptoms, medications with differing mechanisms of actions are		
14	typically prescribed for legitimate treatment of pain. There was almost no adjustment in the		
15	oxycodone prescribing pattern from Dr. A.F. for age, weight, diagnosis, drug allergies, medical		
16	histories, the severity of symptoms being treated, tolerance to drugs, or other patient related		
17	factors.		
18	38. The patterns of controlled substances dispensed per prescriptions from Dr. A.F. by		
19	Respondents, presented at least the following factors of irregularity, and contrasted with		
20	legitimate prescribing and dispensing of controlled substances:		
21	42 of the 43 oxycodone prescriptions were for 30 mg, the highest strength available;		
22	22 of the 27 different patients from Dr. A.F. were prescribed oxycodone 30 mg;		
23	Over 80% of the prescriptions were paid with cash;		
24	Sudden influx for multiple patients for the same drug;		
25	Dr. S.C.		
26	39. Dr. S.C. prescribed, and Respondents dispensed, 3,510 tablets of oxycodone		
27	immediate-release 30 mg.		
28			
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	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION		

1	40. The uniformity of treatment is very irregular. There is patient variability in medical		
2	conditions, with not all being of the same cause, and thus requiring a variety of treatments. Due to		
3	the various presentations of pain symptoms, medications with differing mechanisms of actions are		
4	typically prescribed for legitimate treatment of pain. There was no adjustment in the oxycodone		
5	prescribing pattern from Dr. S.C. for age, weight, diagnosis, drug allergies, medical histories, the		
6	severity of symptoms being treated, tolerance to drugs, or other patient related factors.		
7	41. The patterns of controlled substances dispensed per prescriptions from Dr. S.C. by		
8	Respondents, presented at least the following factors of irregularity, and contrasted with		
9	legitimate prescribing and dispensing of controlled substances:		
10	All of the oxycodone prescriptions were for 30 mg, the highest strength available;		
11	All 10 different patients from Dr. S.C. were prescribed oxycodone 30 mg;		
12	Over 74% of the prescriptions were paid with cash, with some patients paying as		
13	much \$720.00 for their prescription;		
14	It is irregular for a family and sports medicine doctor to prescribe oxycodone to all		
15	patients.		
16	Dr. E.D.		
17	42. Dr. E.D. prescribed, and Respondents dispensed, the following: 6,120 tablets of		
18	amphetamine salts 30 mg, and 5,730 tablets of alprazolam 2 mg.		
19	43. The patterns of controlled substances dispensed per prescriptions from Dr. E.D. by		
20	Respondents, presented at least the following factors of irregularity, and contrasted with		
21	legitimate prescribing and dispensing of controlled substances:		
22	All of the prescriptions were for the highest strengths available; All		
23	15 different patients were prescribed amphetamine salts 30 mg; All		
24	15 different patients were prescribed to take three tablets daily; 14		
25	of the 15 patients were also prescribed alprazolam 2 mg;		
26	All were for cash payment.		
27	44. Additionally, amphetamine salts is to be labeled to be dosed in two to three divided		
28	doses. All of the amphetamine salts prescriptions were written by Dr. E.D., and dispensed, with		
	13		
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION		

instructions to take three tablets daily. There were no notes or other documentation to indicate if
the prescriber wrote this in error, and actually meant to prescribe one tablet three times per day.
These patients could reasonably assume this meant to take the three tablets all at once, once per
day, especially since all but one patient were also prescribed alprazolam 2 mg with contrasting
directions to take one tablet three to four times per day. This is exactly the type of intervention
which should have occurred in the usual course of professional pharmacy practice to prevent
patients from taking drugs incorrectly; however, Respondents failed to intervene.

8 45. Many patients being treated by Dr. E.D. were also apparently treated with oxycodone
9 and promethazine/codeine.

46. The uniformity of treatment is very irregular. There is patient variability in medical
conditions, with not all being of the same cause, and thus requiring a variety of treatments. Due to
the various presentations of pain symptoms, medications with differing mechanisms of actions are
typically prescribed for legitimate treatment of pain. There was almost no adjustment in the
oxycodone prescribing pattern from Dr. E.D. for age, weight, diagnosis, drug allergies, medical
histories, the severity of symptoms being treated, tolerance to drugs, or other patient related
factors.

17 47. It was a factor of irregularity for multiple patients from one prescriber to also receive
18 treatment with interacting drugs from other prescribers. There was no indication or
19 documentation to show any attempts to ensure this type of treatment was legitimate and being
20 coordinated with all involved prescribers, despite exhibiting the following irregularities:

21 22 Identical, or similar addresses for many patients;

Identical or similar treatments for ADHD, anxiety, pain, and cough for many patients;

23

11 of the 15 patients were also dispensed prescriptions from PA Edwards.

48. Respondents dispensed controlled substances without ensuring they were for a
legitimate medical use when obvious, objective, and systemic signs of irregularities and red flags
of illegitimacy existed as detailed above.

27 49. Respondents dispensed controlled substances even though customers from certain
28 prescribers paid for a large percentage of these medications in cash even though pharmacists

know that almost all patients seek reimbursement from insurance companies or government agencies for medications.

50. Although there are no restrictions or limits in pharmacy law for the price charged by drugs for pharmacies, the cash price for oxycodone 30 mg (up to \$540.00 for 90 tablets, and \$720.00 for 120 tablets) charged by Respondent Top Drugs Pharmacy appears to be much higher than amounts charged by other pharmacies. This would make the irregularity of cash payment particularly stand out as multiple patients paid large sums of money for certain controlled substances.

9 51. Normal pricing structures at pharmacies have the same price for a drug, regardless of
10 the prescriber. Between September and December of 2019, Respondent Top Drugs Pharmacy
11 charged patients of Dr. S.C. \$2.00 per tablet on cash prescriptions for oxycodone 30 mg;
12 however, Respondent charged patients of Dr. J.D. and Dr. A.F. \$6.00 per tablet on cash
13 prescriptions for oxycodone 30 mg. Charging three times as much for oxycodone 30 mg from
14 certain prescribers is a factor of irregularity for these prescriptions.

15 52. Respondents filled prescriptions in which patients received oxycodone 30 mg tablets
16 at dosages which were at least twice the recommended starting, or restarting, dose. The CURES
17 reports showed that these patients had not received an opioid over a time, and in an amount,
18 which would make appropriate dosing with oxycodone 30 mg to patients who were not opioid
19 tolerant.

53. Respondents are required to maintain records of all prescriptions dispensed, and a 20 review of prescriptions written by the prescribers detailed above would have been possible. 21 Respondents failed to review the readily available patient and prescription records which would 22 supply necessary information to use their best professional judgment in making appropriate 23 24 dispensing decisions. When the sudden influx of these prescriptions occurred at Respondent Top Drugs Pharmacy, reasonable and prudent pharmacists would have had enough objective 25 information to identify these prescriptions as not being issued in the usual course of professional 26 practice. These prescriptions were exactly as would be expected for illegitimate prescriptions. 27

28

1

1	54. The data illustrated that	Respondents failed to	fulfill their corresponding	
2	responsibility by dispensing the following excessive amounts of controlled substances:			
3	Totals dispensed from prescribers wi	th red flags of illegitin	nacy	
4	Number of Number			
	Drug p	orescriptions of doses	_	
5	alprazolam 2 mg	73 6,630		
6	amphetamine 30 mg oxycodone 30 mg	68 6,120 181 18,690		
7	Promethazine/codeine (5 ml/dose) Total	<u>106</u> <u>6,187</u> 428 37,627		
8		,	s of irregularity and red flags of	
9	illegitimacy, and Respondents failed	to use available recor	ds and professional judgment when	
10	dispensing these controlled substance	es. The objective facto	ors included but were not limited to:	
11	Cash payment for control	led substances was thr	ee to five times more common than	
12	non-controlled substances;			
13	Oxycodone 30 mg was the third most common drug (including non-controlled)			
14	dispensed;			
15	Over six times as much money paid by patients for oxycodone 30 mg than any other			
16	drug;			
17	Oxycodone 30 mg accounted for much more (83%) compared to lower strengths of			
18	oxycodone;			
19	Oxycodone 30 mg cash payment was much more (90%) compared to lower strengths			
20	of oxycodone;			
21	Oxycodone 30 mg cash pr	rice was three times hi	gher for certain prescribers from	
22	September through Dec	cember, 2019;		
23	Oxycodone 30 mg was dis	spensed to the vast ma	jority (76-100%) of patients from	
24	certain prescribers;			
25	Higher percentage of alpra	azolam 2 mg (76%) co	ompared to other lower strengths;	
26	Higher cash payments for alprazolam 2 mg (97%) compared to other lower strengths;			
27	Amphetamine 30 mg was t	Amphetamine 30 mg was the only strength dispensed, no lower strengths;		
28				
		16		
	(TOP DRUGS PHARMACY	, INC., HAIDUONG NGO	D, and TOM THUY PHUNG) ACCUSATION	

1	Amphetamine 30 mg was only dispensed for cash payment;	
2	All patients from one prescriber treated with amphetamine, with only the highest 30	
3	mg strength;	
4	Commonly sought drugs of abuse predominately (94-100%) prescribed by just a few	
5	prescribers;	
6	Promethazine/codeine dispensed to vast majority (83%) of patients from one	
7	prescriber;	
8	Commonly sought drugs of abuse dispensed with other interacting controlled	
9	substances, including oxycodone with promethazine/codeine, and oxycodone with	
10	alprazolam;	
11	Multiple patients receiving similar or identical treatment with promethazine/codeine	
12	on the same days;	
13	Sudden influx of commonly sought drugs of abuse from certain prescribers with red	
14	flag patterns;	
15	Uniformity of treatment for many patients, with no individually based treatment;	
16	17 patients restarted on at least over twice the safe starting dose of oxycodone on 19	
17	occasions.	
18	FIRST CAUSE FOR DISCIPLINE	
19	(Unprofessional Conduct-Gross Negligence Against All Respondents)	
20	55. Respondents are subject to disciplinary action under Code sections 4301, subdivision	
21	(c), in that Respondents owned, managed, and operated Top Drugs Pharmacy in an	
22	unprofessional manner with the inappropriate exercise, training, or experience and best	
23	professional judgment in that they:	
24	a. Dispensed, or allowed to be dispensed, controlled substance prescriptions and	
25	ignored, or wasn't aware of, objective signs of irregularity and abuse;	
26	b. Dispensed, or allowed to be dispensed, controlled substance prescriptions without	
27	ensuring they were issued for a legitimate medical purpose and the usual course of professional	
28	practice;	
	17	
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION	

1	c. Failed to consult appropriate patient, prescription, and other records to prevent the
2	dispensing of illegitimate prescriptions.
3	56. As described above, Respondents repeatedly furnished prescriptions for controlled
4	substances even though obvious and systemic "red flags" were present to indicate those
5	prescriptions were not issued for a legitimate medical purpose. Respondents' conduct was a gross
6	deviation from the standard of safe pharmacy practice, and could cause harm to patients or other
7	persons.
8	SECOND CAUSE FOR DISCIPLINE
9	(Unprofessional Conduct-Excessive Prescribing Against All Respondents)
10	57. Respondents are subject to disciplinary action under Code sections 4301, subdivision
11	(d), for violating Health and Safety Code section 11153, subdivision (a), for the clearly excessive
12	furnishing of controlled substances, as follows:
13	a. Dispensed, or allowed to be dispensed, controlled substance prescriptions and
14	ignored, or wasn't aware of, objective signs of irregularity and abuse;
15	b. Dispensed, or allowed to be dispensed, controlled substance prescriptions without
16	ensuring they were issued for a legitimate medical purpose and the usual course of professional
17	practice;
18	c. Failed to consult appropriate patient, prescription, and other records to prevent the
19	dispensing of illegitimate prescriptions.
20	58. As described above, Respondents repeatedly furnished prescriptions for controlled
21	substances even though obvious and systemic "red flags" were present to indicate those
22	prescriptions were not issued for a legitimate medical purpose.
23	THIRD CAUSE FOR DISCIPLINE
24	(Unprofessional Conduct-Failing to Comply with Corresponding Responsibility
25	for Controlled Substance Prescriptions Against All Respondents)
26	59. Respondents are subject to disciplinary action under Code sections 4301, subdivisions
27	(j) and (o), for violating Health and Safety Code section 11153, subdivision (a), and Code of
28	Federal Regulations, Title 21, section 1306.04, subdivision (a), because they failed to comply
	18
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION

1	with their corresponding responsibility to ensure that controlled substances were dispensed for a	
2	legitimate medical purpose. As described above, Respondents repeatedly furnished prescriptions	
3	for controlled substances even though obvious and systemic "red flags" were present to indicate	
4	those prescriptions were not issued for a legitimate medical purpose.	
5	FOURTH CAUSE FOR DISCIPLINE	
6	(Failing to Exercise or Implement Best Professional Judgment or Corresponding	
7	Responsibility when Dispensing Controlled Substances	
8	Against Respondents Haiduong Ngo and Tom Thuy Phung)	
9	60. Respondents Haiduong Ngo and Tom Thuy Phung are subject to disciplinary action	
10	under Code section 4301, subdivision (o), for violating Business and Professions Code section	
11	4306.5, subdivisions (a) and (b), because they failed to exercise or implement their best	
12	professional judgment or corresponding responsibility when dispensing controlled substances, as	
13	described above.	
14	FIFTH CAUSE FOR DISCIPLINE	
15	(Unprofessional Conduct against All Respondents)	
16	61. Respondents are subject to disciplinary action under Code section 4301 for	
17	unprofessional conduct because they engaged in the activities described above.	
18	OTHER MATTERS	
19	62. Pursuant to Code section 4307, if discipline is imposed on Pharmacy Permit No. PHY	
20	55878 issued to Top Drugs Pharmacy, it shall be prohibited from serving as a manager,	
21	administrator, owner, member, officer, director, associate, or partner of a licensee for five years if	
22	Pharmacy Permit Number PHY 55878 is placed on probation or until the Pharmacy Permit is	
23	reinstated if it is revoked.	
24	63. Pursuant to Code section 4307, if discipline is imposed on Pharmacy Permit No. PHY	
25	55878 issued to Top Drugs Pharmacy, while Haiduong Ngo has been an owner or manager and	
26	had knowledge of or knowingly participated in any conduct for which the licensee was	
27	disciplined, she shall be prohibited from serving as a manager, administrator, owner, member,	
28		
	19	
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION	

1	officer, director, associate, or partner of a licensee for five years if the Pharmacy Permit is placed		
2	on probation or until the Pharmacy Permit is reinstated, if it is revoked.		
3	64. Pursuant to Code section 4307, if discipline is imposed on Pharmacy Permit No. PHY		
4	55878 issued to Top Drugs Pharmacy while Tom Thuy Phung has been an owner or manager and		
5	had knowledge of or knowingly participated in any conduct for which the licensee was		
6	disciplined, he shall be prohibited from serving as a manager, administrator, owner, member,		
7	officer, director, associate, or partner of a licensee for five years if the Pharmacy Permit is placed		
8	on probation or until the Pharmacy Permit is reinstated, if it is revoked.		
9	65. Pursuant to Code section 4307, if discipline is imposed on Pharmacist License No.		
10	RPH 54675 issued to Haiduong Ngo, she shall be prohibited from serving as a manager,		
11	administrator, owner, member, officer, director, associate, or partner of a licensee for five years if		
12	the Pharmacist License is placed on probation or until the Pharmacist License is reinstated, if it is		
13	revoked.		
14	66. Pursuant to Code section 4307, if discipline is imposed on Pharmacist License No.		
15	RPH 52739 issued to Tom Thuy Phung, he shall be prohibited from serving as a manager,		
16	administrator, owner, member, officer, director, associate, or partner of a licensee for five years if		
17	the Pharmacist License is placed on probation or until the Pharmacist License is reinstated, if it is		
18	revoked.		
19	PRAYER		
20	WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,		
21	and that following the hearing, the Board of Pharmacy issue a decision:		
22	1. Revoking or suspending Permit Number PHY 55878, issued to Top Drugs Pharmacy		
23	Inc., dba Top Drugs Pharmacy;		
24	2. Revoking or suspending Pharmacist License Number RPH 54675, issued to Haiduong		
25	Ngo;		
26	3. Revoking or suspending Pharmacist License Number RPH 52739, issued to Tom		
27	Thuy Phung;		
28			
	20		
	(TOP DRUGS PHARMACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION		

4. Prohibiting Top Drugs Pharmacy, Inc., dba Top Drugs Pharmacy from serving as a
 manager, administrator, owner, member, officer, director, associate, or partner of a licensee for
 five years if Pharmacy Permit Number PHY 55878 is placed on probation or until the Pharmacy
 Permit is reinstated, if it is revoked;

5. Prohibiting Haiduong Ngo from serving as a manager, administrator, owner, member, officer, director, associate, or partner of a licensee for five years if Pharmacy Permit Number
PHY 55878 is placed on probation or until the Pharmacy Permit is reinstated, if it is revoked;

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8 6. Prohibiting Tom Thuy Phung from serving as a manager, administrator, owner,
9 member, officer, director, associate, or partner of a licensee for five years if Pharmacy Permit
10 Number PHY 55878 is placed on probation or until the Pharmacy Permit is reinstated, if it is
11 revoked;

Prohibiting Haiduong Ngo from serving as a manager, administrator, owner, member,
 officer, director, associate, or partner of a licensee for five years if Pharmacist License Number
 RPH 54675 is placed on probation or until the Pharmacist License is reinstated, if it is revoked;

8. Prohibiting Tom Thuy Phung from serving as a manager, administrator, owner,
member, officer, director, associate, or partner of a licensee for five years if Pharmacist License
Number RPH 52739 is placed on probation or until the Pharmacist License is reinstated, if it is
revoked;

9. Ordering Top Drugs Pharmacy, Inc., dba Top Drugs Pharmacy, Haiduong Ngo and
 Tom Thuy Phung to pay the Board of Pharmacy the reasonable costs of the investigation and
 enforcement of this case, pursuant to Business and Professions Code section 125.3; and,

10. Taking such other and further action as deemed necessary and proper.

24	DATED: 1/31/2021	Signature on File
25		ANNE SODERGREN Executive Officer
26		Board of Pharmacy Department of Consumer Affairs State of California
27		Complainant
28	SD2020801222 82702137.docx	
		21
	(TOP DRUGS PHARM	ACY, INC., HAIDUONG NGO, and TOM THUY PHUNG) ACCUSATION