# BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:

UNITED PHARMACY LLC,

Non-Resident Pharmacy Permit No. NRP 1278 and Non-Resident Sterile Compounding Permit No. NSC 99795;

Respondent

Agency Case No. 6969

**DECISION AND ORDER** 

The attached Stipulated Settlement and Disciplinary Order for Public Reproval is hereby adopted by the Board of Pharmacy, Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective at 5:00 p.m. on March 26, 2021. It is so ORDERED on February 24, 2021.

BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

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Ву

Greg Lippe Board President

1	XAVIER BECERRA		
2	Attorney General of California KENT D. HARRIS		
3	Supervising Deputy Attorney General MABEL LEW		
4	Deputy Attorney General State Bar No. 158042		
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7	Attorneys for Complainant		
8	DEFODE THE		
9	BEFORE THE BOARD OF PHARMACY		
10	DEPARTMENT OF CONSUMER AF STATE OF CALIFORNIA	FAIRS	
11			
12	In the Matter of the Accusation Against:	Case No. 6969	
13	UNITED PHARMACY LLC	STIPULATED	
14	3951 N. Haverhill Road, Ste. 120-121 West Palm Beach, FL 33417	SETTLEMENT AND DISCIPLINARY ORDER	
<ul><li>15</li><li>16</li></ul>	Non-Resident Pharmacy Permit No. NRP 1278 Non-Resident Sterile Compounding Permit No. NSC 99795	FOR PUBLIC REPROVAL AND STIPULATED SURRENDER	
17	Respondent.	[Bus. & Prof. Code § 495]	
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20	IT IS HEREBY STIPULATED AND AGREED by and bet	ween the parties to the above-	
21	entitled proceedings that the following matters are true:		
22	<u>PARTIES</u>		
23	1. Anne Sodergren (Complainant) is the Executive Office	_	
24	(Board). She brought this action solely in her official capacity an	d is represented in this matter by	
25	Xavier Becerra, Attorney General of the State of California, by M	label Lew, Deputy Attorney	
26	General.		
27	2. Respondent United Pharmacy LLC (Respondent) does not have a licensed California		
28	attorney as its representative in this proceeding.		
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- 3. On or about December 24, 2012, the Board issued Non-Resident Pharmacy Permit Number NRP 1278 to Respondent. The Non-Resident Pharmacy Permit was in full force and effect at all times relevant to the charges brought in Accusation No. 6969 and will expire on December 1, 2020, unless renewed.
- 4. On or about March 14, 2013, the Board issued Non-Resident Sterile Compounding Permit Number NSC 99795 to Respondent. The Non-Resident Sterile Compounding Permit was in full force and effect at all times relevant to the charges brought in Accusation No. 6969 and will expire on December 1, 2020, unless renewed.

## **JURISDICTION**

5. Accusation No. 6969 (Accusation) was filed before the Board and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on August 7, 2020. Respondent timely filed its Notice of Defense contesting the Accusation. A copy of Accusation No. 6969 is attached as exhibit A and incorporated herein by reference.

## ADVISEMENT AND WAIVERS

- 6. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in the Accusation. Respondent has also carefully read, and understands the effects of this Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender.
- 7. Respondent is fully aware of its legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel at its own expense; the right to confront and cross-examine the witnesses against them; the right to present evidence and to testify on its own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

#### **CULPABILITY**

- Respondent understands and agrees that the charges and allegations in the
   Accusation, if proven at a hearing, constitute cause for imposing discipline upon its Non-Resident
   Pharmacy Permit Number NRP 1278 and Non-Resident Sterile Compounding Permit Number
   NSC 99795.
- 10. For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent agrees that, at a hearing, Complainant could establish a factual basis for the charges in the Accusation, and that Respondent hereby gives up its right to contest those charges.
- 11. Respondent understands that by signing this Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender (Stipulation), it enables the Board to issue an order accepting the surrender of Non-Resident Sterile Compounding Permit Number NSC 99795. Respondent agrees that its Non-Resident Pharmacy Permit Number NRP 1278 is subject to discipline and agrees to be bound by the Disciplinary Order below.

## **CONTINGENCY**

- 12. This Stipulation shall be subject to approval by the Board of Pharmacy. Respondent understands and agrees that counsel for Complainant and the staff of the Board of Pharmacy may communicate directly with the Board regarding this Stipulation, without notice to or participation by Respondent. By signing this Stipulation, Respondent understands and agrees that it may not withdraw its agreement or seek to rescind the Stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this Stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 13. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated

Surrender, including PDF and facsimile signatures thereto, shall have the same force and effect as the originals.

- 14. This Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender is intended by the parties to be an integrated writing representing the complete, final, and exclusive embodiment of their agreement. It supersedes any and all prior or contemporaneous agreements, understandings, discussions, negotiations, and commitments (written or oral). This Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender may not be altered, amended, modified, supplemented, or otherwise changed except by a writing executed by an authorized representative of each of the parties.
- 15. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

## **DISCIPLINARY ORDER**

IT IS HEREBY ORDERED that Non-Resident Pharmacy Permit Number NRP 1278 issued to Respondent shall be publicly reproved by the Board of Pharmacy under Business and Professions Code section 495 in resolution of Accusation No. 6969, attached as exhibit A.

**Cost Recovery**. Respondent shall pay \$14,864.25 to the Board for its costs associated with the investigation and enforcement of this matter. Respondent shall be permitted to pay these costs in a payment plan approved by the Board. If Respondent fails to pay the Board costs as ordered, Respondent shall not be allowed to renew its Non-Resident Pharmacy Permit NRP 1278 until Respondent pays costs in full.

IT IS HEREBY FURTHER ORDERED that Non-Resident Sterile Compounding Permit Number NSC 99795, issued to Respondent, is surrendered and accepted by the Board.

- Respondent surrenders Non-Resident Sterile Compounding Permit Number NSC
   99795 as of the effective date of this Decision.
- The surrender of Respondent's Non-Resident Sterile Compounding Permit Number
   NSC 99795 and acceptance of the surrendered license by the Board shall constitute the imposition

of discipline against Respondent. This Stipulation constitutes a record of discipline and shall become a part of Respondent's license history with the Board of Pharmacy.

- 3. Respondent shall lose all rights and privileges as a non-resident sterile compounding pharmacy in California as of the effective date of the Board's Decision and Order.
- 4. Respondent shall cause to be delivered to the Board its pocket licenses and, if one was issued, its wall certificates on or before the effective date of the Decision and Order.
- 5. Respondent may not reapply or petition the Board for reinstatement of the surrendered permit for three years from the effective date of this Decision and Order.
- 6. If Respondent ever applies for an application for a licensed sterile compounding permit or a petition for reinstatement in the State of California, the Board shall treat it as a new application for a permit. Respondent must comply with all the laws, regulations, and procedures for licensure in effect at the time the application or petition is filed, and all of the charges and allegations contained in Accusation No. 6969 shall be deemed to be true, correct and admitted by Respondent when the Board determines to grant or deny the application or petition.

#### **ACCEPTANCE**

I have carefully read the above Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender. I understand the stipulation and the effect it will have on Non-Resident Pharmacy Permit NRP 1278, and Non-Resident Sterile Compounding Permit NSC 99795. I enter into this Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Board of Pharmacy.

DATED: 1/20/21 2 h

MINA BANOUB, PHARMACIST-IN-CHARGE UNITED PHARMACY LLC

Respondent

## **ENDORSEMENT** The foregoing Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender is hereby respectfully submitted for consideration by the Board of Pharmacy of the Department of Consumer Affairs. DATED: \_\_\_\_\_ Respectfully submitted, XAVIER BECERRA Attorney General of California KENT D. HARRIS Supervising Deputy Attorney General MABEL LEW Deputy Attorney General Attorneys for Complainant SA2020301620

## **ENDORSEMENT** The foregoing Stipulated Settlement and Disciplinary Order for Public Reproval and Stipulated Surrender is hereby respectfully submitted for consideration by the Board of Pharmacy of the Department of Consumer Affairs. .5 Respectfully submitted, DATED: XAVIER BECERRA Attorney General of California KENT D. HARRIS Supervising Deputy Attorney General MABEL LEW Deputy Attorney General Attorneys for Complainant SA2020301620

## Exhibit A

Accusation No. 6969

1	XAVIER BECERRA		
2	Attorney General of California KENT D. HARRIS		
3	Supervising Deputy Attorney General MABEL LEW		
4	Deputy Attorney General State Bar No. 158042		
5	1300 I Street, Suite 125 P.O. Box 944255		
6	Sacramento, CA 94244-2550 Telephone: (916) 210-6104		
7	Facsimile: (916) 327-8643 Attorneys for Complainant		
8			
9	BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
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12	In the Matter of the Accusation Against:	Case No. 6969	
13	UNITED PHARMACY LLC	Cuse 110. 0707	
14	3951 N. Haverhill Road, Suite 120-121 West Palm Beach, FL 33417	ACCUSATION	
15	Non-Resident Pharmacy Permit No. NRP 1278		
16	Non-Resident Sterile Compounding Permit No. NSC 99795		
17	Respondent.		
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19	Complainant alleges:		
20	<u>PARTIES</u>		
21	1. Anne Sodergren (Complainant) brings this Accusation solely in her official capacity		
22	as the Executive Officer of the Board of Pharmacy (Board), Department of Consumer Affairs.		
23	2. On or about December 24, 2012, the Board issued Non-Resident Pharmacy Permit		
24	Number NRP 1278 to United Pharmacy LLC (Respondent). The Non-Resident Pharmacy Permit		
25	was in full force and effect at all times relevant to the charges brought herein and will expire on		
26	December 1, 2020, unless renewed.		
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#### **COST RECOVERY**

14. Code section 125.3 provides, in pertinent part, that the Board may request the administrative law judge to direct a licensee found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

## **DRUG CLASSIFICATIONS**

- 15. *Human Chorionic Gonadotropin* is a hormone and is indicated for use as a growth hormone. It is a Schedule III controlled substance under Health & Safety Code section 11056, and is a dangerous drug pursuant to Code section 4022.
- 16. *Sermorelin* is a hormone and is indicated for use as a growth hormone. It is a dangerous drug pursuant to Code section 4022.
- 17. *Testosterone cypionate* and *testosterone propionate* are anabolic steroids and are indicated for use as growth hormones. Testosterone is a Schedule III controlled substance under Health & Safety Code section 11056, and is a dangerous drug pursuant to Code section 4022.

## **FACTUAL ALLEGATIONS**

- 18. On October 24, 2019, Board Inspector SD conducted an annual sterile compounding inspection of Respondent Pharmacy. During the inspection, it was found that between January 1, 2019 and September 30, 2019, Respondent dispensed and shipped into California the following final compounded drugs with extended beyond use dates<sup>1</sup> from a non-sterile source: Human Chorionic Gonadotropin (HCG)<sup>2</sup>, Semorelin<sup>3</sup>, and Testosterone Cypionate/Propionate<sup>4</sup> (California drugs).
- 19. An additional investigation revealed that during that same period, Respondent extended beyond use dates on those California drugs without a Container Closure Integrity Test. The Stability Study and Method Suitability Test were conducted by a laboratory in India, but

<sup>4</sup> 84 prescriptions for Testosterone Cypionate/Propionate 175/25mg.

<sup>&</sup>lt;sup>1</sup> A "beyond use date" is the date after which a compounded medication should be discarded.

 $<sup>^2\,612</sup>$  prescriptions for HCG 12,000 Units, 149 prescriptions HCG 5000 Units, and 692 prescriptions for HCG 6000 Units.

<sup>&</sup>lt;sup>3</sup> 64 prescriptions for Semorelin 15mg, and 88 prescriptions for Semorelin 6mg.

provided no data ensuring that the testing was accurate or precise or would be eligible to extend a beyond use date. The manufacturers were different for several of the product's raw materials. Since identical materials were not used, the stability testing data was inaccurate. The studies conducted were not with identical ingredients, specific and essential compounding steps, quality reviews and packaging as the finished drug or compounded drug preparations.

- 20. The investigation also revealed the HCG it dispensed and shipped to patients in California were essentially a copy of the FDA-approved commercially available HCG product (manufacturer drug), without any proof of clinical differences<sup>5</sup> or shortage of the manufacturer drug. Respondent did not provide any prescriber attestation with the original prescription requesting Respondent's product for a clinically significant difference over the commercially available product – a requirement for every prescription sent to patients in California. Respondent also did not provide documentation of clinical significance as to the medical necessity for its subcutaneous (SQ) injection drug versus the commercially available drug for intramuscular (IM) injection.
- 21. The investigation further revealed that between January 1, 2018 and November 26, 2019, Respondent did not report its dispensing of the HCG and Testosterone drugs<sup>6</sup> to California patients to the Department of Justice. Specifically, Respondent failed to report dispensing data concerning the HCG and Testosterone Cypionate/Propionate drugs to the California Controlled Substance Utilization Review and Evaluation System of the Prescription Drug Monitoring Program (CURES)<sup>7</sup>. In fact, a CURES compliance report showed Respondent did not begin reporting until December 20, 2019.

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<sup>&</sup>lt;sup>5</sup> A different strength, such as 6000 or 12000 units of HCG, does not exempt a pharmacy's product from being essentially a copy of a commercially available FDA-approved product.

<sup>&</sup>lt;sup>6</sup> Pursuant to Health and Safety Code section 11056, HCG and Testosterone are Schedule III controlled substances.

<sup>&</sup>lt;sup>7</sup> CURES is California's prescription drug monitoring program which is maintained by the Department of Justice. Since January 1, 2005, Schedule III controlled substances dispensed to patients in California are required to be reported to CURES by pharmacies and direct dispensers. The purpose of such reporting is to help identify and prevent/deter drug abuse and diversion.

## FIRST CAUSE FOR DISCIPLINE 1 2 (Unlawful Extending Beyond Use Date Without Appropriate Studies) 22. Respondent is subject to disciplinary action under Code section 4301 subdivision (o) 3 and California Code of Regulations section 1735.2 subdivision (i)(3) in that, in violation of 4 5 Pharmacy Law, Respondent dispensed and extended the beyond use date without any of the required studies for patients in California, as set forth in paragraphs 18-19 above, which are 6 7 incorporated herein by reference. SECOND CAUSE FOR DISCIPLINE 8 9 (Unlawful Extending Beyond Use Date Without Appropriate Testing) 23. Respondent is subject to disciplinary action under Code section 4301 subdivision (o) 10 and California Code of Regulations section 1735.2 subdivision (i)(4) in that, in violation of 11 Pharmacy Law, Respondent extended the beyond use date of the prescriptions without any of the 12 required studies as set forth in paragraph 22, and conducted tests which were not identical in 13 14 ingredients, specific and essential compounding steps, quality reviews and packaging as the finished drug or compounded drug preparation, as set forth in paragraphs 18-19 above, which are 15 incorporated herein by reference. 16 THIRD CAUSE FOR DISCIPLINE 17 (Unlawful Compounding of Essentially a Copy of Manufacturer Drug 18 Without Proof of Medical Necessity) 19 Respondent is subject to disciplinary action under Code section 4301 subdivision (o) 24. 20 and California Code of Regulations section 1735.2 subdivision (d), in that, in violation of 21 Pharmacy Law, Respondent compounded and dispensed HCG prescriptions which were 22 essentially copies of the HCG manufacturer drug for subcutaneous injections without appropriate 23 documentations as to the medical necessity for an identified individual patient, as set forth in 24 paragraphs 18-20 above, which are incorporated herein by reference. 25 /// 26 /// 27 /// 28

## **FOURTH CAUSE FOR DISCIPLINE**

(Failure to Report CURES Data)

25. Respondent is subject to disciplinary action under Code section 4301(o) and Health and Safety Code section 11165 subdivision (d), in that, in violation of Pharmacy Law, between January 1, 2018 and November 26, 2019, Respondent did not report to the Department of Justice the Schedule III controlled substances (HCG and Testosterone) it dispensed to California patients, as set forth in paragraphs 18-21.

## **OTHER MATTERS**

26. Pursuant to Code section 4307, if discipline is imposed on Non-Resident Pharmacy
Permit No. NRP 1278 issued to United Pharmacy LLC, United Pharmacy LLC shall be prohibited
from serving as a manager, administrator, owner, member, officer, director, associate, or partner
of a licensee for five years if Non-Resident Pharmacy Permit No. NRP 1278 is placed on
probation or until Non-Resident Pharmacy Permit No. NRP 1278 is reinstated if it is revoked.

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## **PRAYER** 1 2 WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision: 3 Revoking or suspending Non-Resident Pharmacy Permit No. NRP 1278, issued to 1. 4 5 United Pharmacy LLC; 2. Revoking or suspending Non-Resident Sterile Compounding Permit No. NSC 99795, 6 7 issued to United Pharmacy LLC; 3. Ordering United Pharmacy LLC to pay the Board of Pharmacy the reasonable costs 8 of the investigation and enforcement of this case, pursuant to Business and Professions Code 9 section 125.3; and, 10 4. Taking such other and further action as deemed necessary and proper. 11 12 13 Anne Sodergren 14 DATED: August 3, 2020 15 ANNE SODERGREN **Executive Officer** 16 **Board of Pharmacy** Department of Consumer Affairs 17 State of California **Complainant** 18 19 SA2020301620 20 34203241.docx 21 22 23 24 25 26 27 28 10