

**BEFORE THE  
BOARD OF PHARMACY  
DEPARTMENT OF CONSUMER AFFAIRS  
STATE OF CALIFORNIA**

**In the Matter of the Accusation Against:**

**SUTTER FAIRFIELD SURGERY CENTER LLC  
DBA SUTTER FAIRFIELD SURGERY CENTER  
Clinic Permit No. CLN 1557**

**Respondent**

**Case No. 6900**

**OAH No. 2020090775**

**DECISION AND ORDER**

The attached Stipulated Settlement and Disciplinary Order for Public Reprimand is hereby adopted by the Board of Pharmacy, Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective at 5:00 p.m. on March 12, 2021.

It is so ORDERED on February 10, 2021.

BOARD OF PHARMACY  
DEPARTMENT OF CONSUMER AFFAIRS  
STATE OF CALIFORNIA



By

Greg Lippe  
Board President

1 XAVIER BECERRA  
Attorney General of California  
2 JOSHUA A. ROOM  
Supervising Deputy Attorney General  
3 BRETT A. KINGSBURY  
Deputy Attorney General  
4 State Bar No. 243744  
455 Golden Gate Avenue, Suite 11000  
5 San Francisco, CA 94102-7004  
Telephone: (415) 510-3472  
6 Facsimile: (415) 703-5480  
*Attorneys for Complainant*  
7

8 **BEFORE THE**  
9 **BOARD OF PHARMACY**  
10 **DEPARTMENT OF CONSUMER AFFAIRS**  
11 **STATE OF CALIFORNIA**

12 In the Matter of the Accusation Against:

13 **SUTTER FAIRFIELD SURGERY**  
14 **CENTER LLC D.B.A.**  
15 **SUTTER FAIRFIELD SURGERY**  
16 **CENTER**  
17 **2700 Low Court, 2nd Floor**  
18 **Fairfield, CA 94534**

19 **Original Permit No. CLN 1557**

20 Respondent.

Case No. 6900

OAH No. 2020090775

**STIPULATED SETTLEMENT AND  
DISCIPLINARY ORDER FOR PUBLIC  
REPROVAL**

**[Bus. & Prof. Code § 495]**

21 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-  
22 entitled proceedings that the following matters are true:

23 **PARTIES**

24 1. Anne Sodergren (Complainant) is the Executive Officer of the Board of Pharmacy  
25 (Board). She brought this action solely in her official capacity and is represented in this matter by  
26 Xavier Becerra, Attorney General of the State of California, by Brett A. Kingsbury, Deputy  
27 Attorney General.

28 2. Respondent Sutter Fairfield Surgery Center L.L.C. d.b.a. Sutter Fairfield Surgery  
Center (Respondent) is represented in this proceeding by attorney Jahmal T. Davis, whose  
address is: Hanson Bridgett LLP; 425 Market Street, 26th Floor; San Francisco 94105.

1 **JURISDICTION**

2 3. On or about December 22, 2004, the Board issued Original Permit Number  
3 CLN 1557 to Respondent. The Original Permit was in full force and effect at all times relevant to  
4 the charges brought in Accusation No. 6900 and will expire on December 1, 2021, unless  
5 renewed.

6 4. Accusation No. 6900 was filed before the Board and is currently pending against  
7 Respondent. The Accusation and all other statutorily required documents were properly served  
8 on Respondent on April 15, 2020. Respondent timely filed its Notice of Defense contesting the  
9 Accusation. A copy of Accusation No. 6900 is attached as exhibit A and incorporated herein by  
10 reference.

11 **ADVISEMENT AND WAIVERS**

12 5. Respondent has carefully read, fully discussed with counsel, and understands the  
13 charges and allegations in Accusation No. 6900. Respondent has also carefully read, fully  
14 discussed with counsel, and understands the effects of this Stipulated Settlement and Disciplinary  
15 Order for Public Reproval.

16 6. Respondent is fully aware of its legal rights in this matter, including the right to a  
17 hearing on the charges and allegations in the Accusation; the right to be represented by counsel at  
18 its own expense; the right to confront and cross-examine the witnesses against them; the right to  
19 present evidence and to testify on its own behalf; the right to the issuance of subpoenas to compel  
20 the attendance of witnesses and the production of documents; the right to reconsideration and  
21 court review of an adverse decision; and all other rights accorded by the California  
22 Administrative Procedure Act and other applicable laws.

23 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and  
24 every right set forth above.

25 **CULPABILITY**

26 8. Respondent admits the truth of each and every charge and allegation in Accusation  
27 No. 6900. Respondent agrees that its Original Permit is subject to discipline and it agrees to be  
28 bound by the Disciplinary Order below.

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**Consultant Pharmacist Review.** For a period of one year following the effective date of this Disciplinary Order, Respondent shall retain an independent consultant at its own expense who shall be responsible for conducting a monthly, on-site physical inspection to review the operations of Respondent for compliance with state and federal laws and regulations governing the practice of pharmacy. During this period of one year, the Board or its designee retains the discretion to conduct an in-person inspection or a remote review, in lieu of the in-person inspection, and to reduce the frequency and/or form of the inspection of the pharmacist consultant's review. The independent consultant referred to herein shall be separate from the Pharmacy Consultant identified on Respondent's behalf in the Board's records.

**Quarterly Inventory Reconciliation of Controlled Substances Reports.** For a period of one year following the effective date of this order, Respondent shall perform a quarterly inventory and inventory reconciliation to detect and prevent the loss of all federal Schedule II-V controlled substances. Respondent's Professional Director shall review all inventory and inventory reconciliation reports taken, and establish and maintain secure methods to prevent losses of controlled drugs. Written policies and procedures shall be developed for performing the inventory reconciliation reports in compliance with this term, as set forth in California Code of Regulations, title 16, section 1715.65.

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1 The compilation shall include: (1) A physical count, not an estimate, of all quantities of  
2 federal Schedule II-V controlled substances. The biennial inventory of controlled substances  
3 required by federal law may serve as one of the mandated inventories in compliance with this  
4 term in the year where the federal biennial inventory is performed, provided the biennial  
5 inventory was taken no more than three months from the last inventory required by this term;  
6 (2) A review of all acquisitions and dispositions of federal Schedule II-V controlled substances  
7 since the last inventory reconciliation report; (3) A comparison of (1) and (2) to determine if there  
8 are any variances; (4) All records used to compile each inventory reconciliation report shall be  
9 maintained in the pharmacy for at least three years in a readily retrievable form; and (5) Possible  
10 causes of overages shall be identified in writing and incorporated into the inventory reconciliation  
11 report.

12 Respondent shall report in writing identified losses and known causes to the board within  
13 30 days of discovery unless the cause of the loss is theft, diversion, or self-use in which case the  
14 report shall be made within 14 days of discovery. If Respondent is unable to identify the cause of  
15 the loss, further investigation shall be undertaken to identify the cause and actions necessary to  
16 prevent additional losses of controlled substances.

17 The inventory reconciliation report shall be dated and signed by the individual(s)  
18 performing the inventory, and countersigned by Respondent's Professional Director, and be  
19 readily retrievable in the pharmacy for three years. A countersignature is not required if  
20 Respondent's Professional Director personally completed the inventory reconciliation report.

21 Any new Professional Director for Respondent shall complete an inventory reconciliation  
22 report within 30 days of becoming the Professional Director. An outgoing Professional Director  
23 must also complete an inventory reconciliation report, as required by this term.

24 The first of the four quarterly reports described herein is due within 45 days of the effective  
25 date of the Decision and Order adopting this stipulation.

26 **Cost Recovery.** Respondent shall pay \$6,949.75 to the Board for its costs associated with  
27 the investigation and enforcement of this matter pursuant to Business and Professions Code  
28 Section 125.3, with the full amount due six (6) months from the effective date of this decision.

1 Failure to timely pay costs shall be considered unprofessional conduct and shall subject  
2 Respondent to further discipline. In addition, if Respondent fails to pay, Respondent shall not be  
3 allowed to renew its Original Permit until Respondent pays costs in full. The Board may enforce  
4 this order for payment of its costs in any appropriate court, in addition to any other rights the  
5 Board may have.

6 **Full Compliance.** As a resolution of the charges in Accusation No. 6900, this stipulated  
7 settlement is contingent upon Respondent's full compliance with all conditions of this Order. If  
8 Respondent fails to satisfy any of these conditions, such failure constitutes unprofessional  
9 conduct and cause for discipline, including outright revocation, of Respondent's Original Permit  
10 No. CLN 1557.

11 **ACCEPTANCE**

12 I am authorized to sign on behalf of Sutter Fairfield Surgery Center L.L.C. d.b.a. Sutter  
13 Fairfield Surgery Center. I have carefully read the above Stipulated Settlement and Disciplinary  
14 Order for Public Repeval and have fully discussed it with Sutter Fairfield Surgery Center L.L.C.  
15 d.b.a. Sutter Fairfield Surgery Center's attorney, Jahmal T. Davis, Esq. I understand the  
16 stipulation and the effect it will have on Sutter Fairfield Surgery Center L.L.C. d.b.a. Sutter  
17 Fairfield Surgery Center's Original Permit. I enter into this Stipulated Settlement and  
18 Disciplinary Order for Public Repeval voluntarily, knowingly, and intelligently, and agree to be  
19 bound by the Decision and Order of the Board of Pharmacy.

20  
21 DATED: \_\_\_\_\_

\_\_\_\_\_  
22 BRADLEY R. HEATON  
23 AUTHORIZED BOARD MEMBER  
24 SUTTER FAIRFIELD SURGERY CENTER  
25 *for Respondent*

26  
27 ///

28 ///

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2 Respondent to further discipline. In addition, if Respondent fails to pay, Respondent shall not be  
3 allowed to renew its Original Permit until Respondent pays costs in full. The Board may enforce  
4 this order for payment of its costs in any appropriate court, in addition to any other rights the  
5 Board may have.

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7 settlement is contingent upon Respondent's full compliance with all conditions of this Order. If  
8 Respondent fails to satisfy any of these conditions, such failure constitutes unprofessional  
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13 Fairfield Surgery Center. I have carefully read the above Stipulated Settlement and Disciplinary  
14 Order for Public Repeval and have fully discussed it with Sutter Fairfield Surgery Center L.L.C.  
15 d.b.a. Sutter Fairfield Surgery Center's attorney, Jahmal T. Davis, Esq. I understand the  
16 stipulation and the effect it will have on Sutter Fairfield Surgery Center L.L.C. d.b.a. Sutter  
17 Fairfield Surgery Center's Original Permit. I enter into this Stipulated Settlement and  
18 Disciplinary Order for Public Repeval voluntarily, knowingly, and intelligently, and agree to be  
19 bound by the Decision and Order of the Board of Pharmacy.

20  
21 DATED: 12/18/2020

DocuSigned by:  
Bradley R. Heaton  
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BRADLEY R. HEATON  
AUTHORIZED BOARD MEMBER  
SUTTER FAIRFIELD SURGERY CENTER  
for Respondent

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1 I have read and fully discussed with Respondent Sutter Fairfield Surgery Center L.L.C.  
2 d.b.a. Sutter Fairfield Surgery Center the terms and conditions and other matters contained in the  
3 above Stipulated Settlement and Disciplinary Order for Public Reapproval. I approve its form and  
4 content.

5  
6 DATED: \_\_\_\_\_

JAHMAL T. DAVIS, ESQ.  
*Attorney for Respondent*

8  
9 **ENDORSEMENT**

10 The foregoing Stipulated Settlement and Disciplinary Order for Public Reapproval is hereby  
11 respectfully submitted for consideration by the Board of Pharmacy of the Department of  
12 Consumer Affairs.

13  
14 DATED: \_\_\_\_\_

Respectfully submitted,

XAVIER BECERRA  
Attorney General of California  
JOSHUA A. ROOM  
Supervising Deputy Attorney General

17  
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19 BRETT A. KINGSBURY  
Deputy Attorney General  
*Attorneys for Complainant*

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I have read and fully discussed with Respondent Sutter Fairfield Surgery Center L.L.C.  
d.b.a. Sutter Fairfield Surgery Center the terms and conditions and other matters contained in the  
above Stipulated Settlement and Disciplinary Order for Public Reapproval. I approve its form and  
content.

DATED: 12/21/2020

  
JAHMAL T. DAVIS, ESQ.  
*Attorney for Respondent*


**ENDORSEMENT**

The foregoing Stipulated Settlement and Disciplinary Order for Public Reapproval is hereby  
respectfully submitted for consideration by the Board of Pharmacy of the Department of  
Consumer Affairs.

DATED: 1/13/2021

Respectfully submitted,

XAVIER BECERRA  
Attorney General of California  
JOSHUA A. ROOM  
Supervising Deputy Attorney General

  
BRETT A. KINGSBURY  
Deputy Attorney General  
*Attorneys for Complainant*

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**Exhibit A**

**Accusation No. 6900**

1 XAVIER BECERRA  
Attorney General of California  
2 JOSHUA A. ROOM  
Supervising Deputy Attorney General  
3 BRETT A. KINGSBURY  
Deputy Attorney General  
4 State Bar No. 243744  
455 Golden Gate Avenue, Suite 11000  
5 San Francisco, CA 94102-7004  
Telephone: (415) 510-3472  
6 Facsimile: (415) 703-5480  
*Attorneys for Complainant*

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15 **SUTTER FAIRFIELD SURGERY**  
16 **CENTER**  
17 **2700 Low Court, 2nd Floor**  
18 **Fairfield, CA 94534**

**ACCUSATION**

**Original Permit No. CLN 1557**

Respondent.

19  
20 **PARTIES**

21 1. Anne Sodergren (Complainant) brings this Accusation solely in her official capacity  
22 as the Executive Officer of the Board of Pharmacy (Board), Department of Consumer Affairs.

23 2. On or about December 22, 2004, the Board of issued Original Permit Number CLN  
24 1557 to Sutter Fairfield Surgery Center LLC d.b.a. Sutter Fairfield Surgery Center (Respondent).  
25 The Original Permit was in full force and effect at all times relevant to the charges brought herein  
26 and will expire on December 1, 2020, unless renewed.

27 ///

28 ///

## **JURISDICTION**

3. This Accusation is brought before the Board under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.

4. Section 4011 of the Code provides that the Board shall administer and enforce both the Pharmacy Law [Bus. & Prof. Code, § 4000 et seq.] and the Uniform Controlled Substances Act [Health & Safety Code, § 11000 et seq.].

5. Section 4300(a) of the Code provides that every license issued by the Board may be suspended or revoked.

6. Section 4300.1 of the Code provides that the expiration, cancellation, forfeiture, or suspension of a Board-issued license, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee, shall not deprive the Board of jurisdiction to commence or proceed with any investigation of or action or disciplinary proceeding against the licensee or to render a decision suspending or revoking the license.

## **STATUTORY PROVISIONS**

7. Section 4301 of the Code states:

"The board shall take action against any holder of a license who is guilty of unprofessional conduct or whose license has been issued by mistake. Unprofessional conduct shall include, but is not limited to, any of the following:

". . . .

"(o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency.

". . . ."

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1           8.     Section 4081 of the Code states:

2           (a) All records of manufacture and of sale, acquisition, receipt, shipment, or  
3           disposition of dangerous drugs or dangerous devices shall be at all times during  
4           business hours open to inspection by authorized officers of the law, and shall be  
5           preserved for at least three years from the date of making. A current inventory shall  
6           be kept by every manufacturer, wholesaler, third-party logistics provider, pharmacy,  
7           veterinary food-animal drug retailer, outsourcing facility, physician, dentist,  
8           podiatrist, veterinarian, laboratory, licensed correctional clinic, as defined in Section  
9           4187, clinic, hospital, institution, or establishment holding a currently valid and  
10          unrevoked certificate, license, permit, registration, or exemption under Division 2  
11          (commencing with Section 1200) of the Health and Safety Code or under Part 4  
12          (commencing with Section 16000) of Division 9 of the Welfare and Institutions Code  
13          who maintains a stock of dangerous drugs or dangerous devices.

14          (b) The owner, officer, and partner of a pharmacy, wholesaler, third-party  
15          logistics provider, or veterinary food-animal drug retailer shall be jointly responsible,  
16          with the pharmacist-in-charge, responsible manager, or designated representative-in-  
17          charge, for maintaining the records and inventory described in this section.

18          (c) The pharmacist-in-charge, responsible manager, or designated  
19          representative-in-charge shall not be criminally responsible for acts of the owner,  
20          officer, partner, or employee that violate this section and of which the pharmacist-in-  
21          charge, responsible manager, or designated representative-in-charge had no  
22          knowledge, or in which he or she did not knowingly participate.

23          (d) Pharmacies that dispense nonprescription diabetes test devices pursuant to  
24          prescriptions shall retain records of acquisition and sale of those nonprescription  
25          diabetes test devices for at least three years from the date of making. The records  
26          shall be at all times during business hours open to inspection by authorized officers of  
27          the law.

28           9.     Section 4333 of the Code states, in pertinent part, that all prescriptions filled by a  
pharmacy and all other records required by Section 4081 shall be maintained on the premises and  
available for inspection by authorized officers of the law for a period of at least three years. In  
cases where the pharmacy discontinues business, these records shall be maintained in a  
board-licensed facility for at least three years.

### **REGULATORY PROVISIONS**

10.   Code of Federal Regulations, title 21, section 1304.11 provides:

(a) General requirements. Each inventory shall contain a complete and accurate  
record of all controlled substances on hand on the date the inventory is taken, and  
shall be maintained in written, typewritten, or printed form at the registered location.  
An inventory taken by use of an oral recording device must be promptly transcribed.  
Controlled substances shall be deemed to be "on hand" if they are in the possession of  
or under the control of the registrant, including substances returned by a customer,  
ordered by a customer but not yet invoiced, stored in a warehouse on behalf of the  
registrant, and substances in the possession of employees of the registrant and  
intended for distribution as complimentary samples. A separate inventory shall be

made for each registered location and each independent activity registered, except as provided in paragraph (e)(4) of this section. In the event controlled substances in the possession or under the control of the registrant are stored at a location for which he/she is not registered, the substances shall be included in the inventory of the registered location to which they are subject to control or to which the person possessing the substance is responsible. The inventory may be taken either as of opening of business or as of the close of business on the inventory date and it shall be indicated on the inventory.

(b) Initial inventory date. Every person required to keep records shall take an inventory of all stocks of controlled substances on hand on the date he/she first engages in the manufacture, distribution, or dispensing of controlled substances, in accordance with paragraph (e) of this section as applicable. In the event a person commences business with no controlled substances on hand, he/she shall record this fact as the initial inventory.

(c) Biennial inventory date. After the initial inventory is taken, the registrant shall take a new inventory of all stocks of controlled substances on hand at least every two years. The biennial inventory may be taken on any date which is within two years of the previous biennial inventory date.

....

(e) Inventories of manufacturers, distributors, registrants that reverse distribute, importers, exporters, chemical analysts, dispensers, researchers, and collectors. Each person registered or authorized (by §§ 1301.13, 1307.11, 1307.13, or part 1317 of this chapter) to manufacture, distribute, reverse distribute, dispense, import, export, conduct research or chemical analysis with controlled substances, or collect controlled substances from ultimate users, and required to keep records pursuant to § 1304.03 shall include in the inventory the information listed below.

(1) Inventories of manufacturers. Each person registered or authorized to manufacture controlled substances shall include the following information in the inventory:

(i) For each controlled substance in bulk form to be used in (or capable of use in) the manufacture of the same or other controlled or non-controlled substances in finished form, the inventory shall include:

(A) The name of the substance and

(B) The total quantity of the substance to the nearest metric unit weight consistent with unit size.

(ii) For each controlled substance in the process of manufacture on the inventory date, the inventory shall include:

(A) The name of the substance;

(B) The quantity of the substance in each batch and/or stage of manufacture, identified by the batch number or other appropriate identifying number; and

(C) The physical form which the substance is to take upon completion of the manufacturing process (e.g., granulations, tablets, capsules, or solutions), identified by the batch number or other appropriate identifying number, and if possible the finished form of the substance (e.g., 10-milligram tablet or 10-milligram concentration per fluid ounce or milliliter) and the number or volume thereof.

(iii) For each controlled substance in finished form the inventory shall include:

(A) The name of the substance;

(B) Each finished form of the substance (e.g., 10-milligram tablet or 10-milligram concentration per fluid ounce or milliliter);

(C) The number of units or volume of each finished form in each commercial container (e.g., 100-tablet bottle or 3-milliliter vial); and

(D) The number of commercial containers of each such finished form (e.g. four 100-tablet bottles or six 3-milliliter vials).

(iv) For each controlled substance not included in paragraphs (e)(1) (i), (ii) or (iii) of this section (e.g., damaged, defective or impure substances awaiting disposal, substances held for quality control purposes, or substances maintained for extemporaneous compoundings) the inventories shall include:

(A) The name of the substance;

(B) The total quantity of the substance to the nearest metric unit weight or the total number of units of finished form; and

(C) The reason for the substance being maintained by the registrant and whether such substance is capable of use in the manufacture of any controlled substance in finished form.

(2) Inventories of distributors. Each person registered or authorized to distribute controlled substances shall include in the inventory the same information required of manufacturers pursuant to paragraphs (e)(1)(iii) and (iv) of this section.

(3) Inventories of registrants that reverse distribute. Each person registered or authorized to reverse distribute controlled substances shall include in the inventory, the following information:

(i) The name of the substance, and

(ii) The total quantity of the substance:

(A) For controlled substances in bulk form, to the nearest metric unit weight consistent with unit size;

(B) For each controlled substance in finished form: Each finished form of the substance (e.g., 10-milligram tablet or 10-milligram concentration per fluid ounce or milliliter); the number of units or volume of each finished form in each commercial container (e.g., 100-tablet bottle or 3-milliliter vial); and the number of commercial containers of each such finished form (e.g., four 100-tablet bottles or six 3-milliliter vials); and

(C) For controlled substances in a commercial container, carton, crate, drum, or other receptacle that has been opened: If the substance is listed in Schedule I or II, make an exact count or measure of the contents; or if the substance is listed in Schedule III, IV, or V, make an estimated count or measure of the contents, unless the container holds more than 1,000 tablets or capsules in which case an exact count of the contents shall be made; or

(iii) For controlled substances acquired from collectors and law enforcement: The number and size (e.g., five 10-gallon liners, etc.) of sealed inner liners on hand, or

(iv) For controlled substances acquired from law enforcement: the number of sealed mail-back packages on hand.

....

(6) Inventories of dispensers and researchers. Each person registered or authorized to dispense or conduct research with controlled substances shall include in the inventory the same information required of manufacturers pursuant to paragraphs (e)(1)(iii) and (iv) of this section. In determining the number of units of each finished form of a controlled substance in a commercial container that has been opened, the dispenser or researcher shall do as follows:

(i) If the substance is listed in Schedules I or II, make an exact count or measure of the contents; or

(ii) If the substance is listed in Schedule III, IV, or V, make an estimated count or measure of the contents, unless the container holds more than 1,000 tablets or capsules in which case he/she must make an exact count of the contents.

....

///



11. California Code of Regulations, title 16, section 1715.65 provides:

(a) Every pharmacy, and every clinic licensed under sections 4180 or 4190 of the Business and Professions Code, shall perform periodic inventory and inventory reconciliation functions to detect and prevent the loss of controlled substances.

(b) The pharmacist-in-charge of a pharmacy or consultant pharmacist for a clinic shall review all inventory and inventory reconciliation reports taken, and establish and maintain secure methods to prevent losses of controlled drugs. Written policies and procedures shall be developed for performing the inventory reconciliation reports required by this section.

(c) A pharmacy or clinic shall compile an inventory reconciliation report of all federal Schedule II controlled substances at least every three months. This compilation shall require:

(1) A physical count, not an estimate, of all quantities of federal Schedule II controlled substances. The biennial inventory of controlled substances required by federal law may serve as one of the mandated inventories under this section in the year where the federal biennial inventory is performed, provided the biennial inventory was taken no more than three months from the last inventory required by this section;

(2) A review of all acquisitions and dispositions of federal Schedule II controlled substances since the last inventory reconciliation report;

(3) A comparison of (1) and (2) to determine if there are any variances;

(4) All records used to compile each inventory reconciliation report shall be maintained in the pharmacy or clinic for at least three years in a readily retrievable form; and

(5) Possible causes of overages shall be identified in writing and incorporated into the inventory reconciliation report.

(d) A pharmacy or clinic shall report in writing identified losses and known causes to the board within 30 days of discovery unless the cause of the loss is theft, diversion, or self-use in which case the report shall be made within 14 days of discovery. If the pharmacy or clinic is unable to identify the cause of the loss, further investigation shall be undertaken to identify the cause and actions necessary to prevent additional losses of controlled substances.

(e) The inventory reconciliation report shall be dated and signed by the individual(s) performing the inventory, and countersigned by the pharmacist-in-charge or professional director (if a clinic) and be readily retrievable in the pharmacy or clinic for three years. A countersignature is not required if the pharmacist-in-charge or professional director personally completed the inventory reconciliation report.

....

(g) For inpatient hospital pharmacies, a separate quarterly inventory reconciliation report shall be required for federal Schedule II controlled substances stored within the pharmacy and for each pharmacy satellite location.

(h) The pharmacist-in-charge of an inpatient hospital pharmacy or of a pharmacy servicing onsite or offsite automated drug delivery systems shall ensure that:

1 (1) All controlled substances added to an automated drug delivery system are  
accounted for;

2 (2) Access to automated drug delivery systems is limited to authorized facility  
personnel;

3 (3) An ongoing evaluation of discrepancies or unusual access associated with  
controlled substances is performed; and

4 (4) Confirmed losses of controlled substances are reported to the board.  
5

6 12. California Code of Regulations, title 16, section 1718 states:

7 "Current Inventory" as used in Sections 4081 and 4332 of the Business and  
8 Professions Code shall be considered to include complete accountability for all  
dangerous drugs handled by every licensee enumerated in Sections 4081 and 4332.

9 The controlled substances inventories required by Title 21, CFR, Section 1304  
10 shall be available for inspection upon request for at least 3 years after the date of the  
inventory.

### 11 **COST RECOVERY**

12 13. Section 125.3 of the Code provides, in pertinent part, that the Board may request the  
13 administrative law judge to direct a licensee found to have committed a violation of the licensing  
14 act to pay a sum not to exceed the reasonable costs of investigation and enforcement.

### 15 **DRUGS**

16 14. Fentanyl is a Schedule II controlled substance as designated by Health and Safety  
17 Code section 11055(c)(8) and is a dangerous drug per Code section 4022.

### 18 **FACTUAL ALLEGATIONS**

19 15. Respondent suffered a significant controlled substance loss due to employee diversion  
20 between July 3, 2018, and April 30, 2019. In reports to the Board, Respondent calculated its loss  
21 to include roughly 3,200 units of fentanyl in varying strengths.

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1 **FIRST CAUSE FOR DISCIPLINE**

2 **(Schedule II Reconciliation)**

3 16. Respondent is subject to disciplinary action under Code section 4301(o) and  
4 California Code of Regulations, title 16, section 1715.65, in that Respondent failed to comply  
5 with the requirements for inventory reconciliation to detect and prevent the loss of controlled  
6 substances.

7 17. Respondent failed to complete a Schedule II inventory reconciliation report every  
8 three months between July 3, 2018, and April 30, 2019, per section 1715.65(c).

9 18. To the extent such reports were prepared for a portion of that time (beginning in  
10 February 2019), preparation of the reports was necessarily not preceded by a complete physical  
11 count of Schedule II medications and a comparison of that count to all acquisitions and  
12 dispositions, per section 1715.65(c).

13 19. Respondent's Schedule II reconciliation reports dated February 28, 2019, March 28,  
14 2019, and May 1, 2019, were not countersigned by Respondent's professional director, per section  
15 1715.65(e).

16 **SECOND CAUSE FOR DISCIPLINE**

17 **(Biennial Inventory)**

18 20. Respondent is subject to disciplinary action under Code section 4301(o) and Code of  
19 Federal Regulations, title 21, section 1304.11(a) and/or (c), or in the alternative, under Code  
20 sections 4301(o) and 4081(a) in conjunction with California Code of Regulations, title 16, section  
21 1718, in that Respondent failed to complete a biennial inventory of all controlled substances  
22 every two years and/or to maintain that inventory on location for three years after the date of the  
23 inventory. Specifically, upon inspection on July 25, 2019, Respondent's last completed biennial  
24 inventory was dated January 3, 2017.

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**THIRD CAUSE FOR DISCIPLINE**

**(Current Inventory)**


21. Respondent is subject to disciplinary action under Code sections 4301(o) and 4081(a), in conjunction with California Code of Regulations, title 16, section 1718, in that Respondent failed to maintain complete accountability for all dangerous drugs during the period of the diversion.

**PRAYER**

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Original Permit Number CLN 1557, issued to Sutter Fairfield Surgery Center LLC d.b.a. Sutter Fairfield Surgery Center (Respondent);
- 2. Ordering Respondent to pay the Board of Pharmacy the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3; and,
- 3. Taking such other and further action as is deemed necessary and proper.

DATED: April 9, 2020

  
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ANNE SODERGREN  
Executive Officer  
Board of Pharmacy  
Department of Consumer Affairs  
State of California  
*Complainant*

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