# BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:

DAVIN GROUP, INC., dba NEW LIFE PHARMACY, IFEANYI VINCENT NTUKOGU, OWNER, PRESIDENT, SECRETARY, TREASURER/CHIEF FINANCIAL OFFICER, DIRECTOR, AND PHARMACIST IN CHARGE, Pharmacy Permit No. PHY 51623; and

IFEANYI VINCENT NTUKOGU, Pharmacist License No. RPH 56385,

Respondents

Agency Case No. 6644

OAH No. 2019090079

# **DECISION AND ORDER**

The attached Stipulated Surrender of License Order is hereby adopted by the Board of Pharmacy, Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective at 5:00 p.m. on April 15, 2020.

It is so ORDERED on March 16, 2020.

BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

Ay 20 Ligge

By

Greg Lippe Board President

1	XAVIER BECERRA			
	Attorney General of California			
2	DAVID É. BRICE Supervising Deputy Attorney General			
3	SUMMER D. HARO Deputy Attorney General			
4	State Bar No. 245482 1300 I Street, Suite 125			
5	P.O. Box 944255 Sacramento, CA 94244-2550			
6	Telephone: (916) 210-7510 Facsimile: (916) 327-8643			
7	E-mail: Summer.Haro@doj.ca.gov  Attorneys for Complainant			
8				
9	BEFORE THE			
10	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS			
11	STATE OF C	ALIFORNIA		
12	In the Matter of the Accusation Against:	Case No. 6644		
13	DAVIN GROUP, INC. DBA NEW LIFE PHARMACY;	OAH No. 2019090079		
14	IFEANYI VINCENT NTUKOGU,	STIPULATED SURRENDER OF		
15	OWNER, PRESIDENT, SECRETARY, TREASURER/CHIEF FINANCIAL	LICENSES AND ORDER		
16	OFFICER, DIRECTOR, AND PHARMACIST IN CHARGE			
17	483 E. Almond Ave., Ste. 102 Madera, CA 93637			
18	Retail Pharmacy Permit No. PHY 51623			
19	and			
20	IFEANYI VINCENT NTUKOGU			
21	483 E. Almond Ave., Ste. 102 Madera, CA 93637			
22				
23	Pharmacist License No. RPH 56385			
24	Respondent.			
25				
26				
27				
28				

IT IS HEREBY STIPULATED AND AGREED by and between the parties to the aboveentitled proceedings that the following matters are true:

## **PARTIES**

- 1. Anne Sodergren ("Complainant") is the Executive Officer of the Board of Pharmacy ("Board"). She brought this action solely in her official capacity and is represented in this matter by Xavier Becerra, Attorney General of the State of California, by Summer D. Haro, Deputy Attorney General.
- 2. Davin Group Inc. dba New Life Pharmacy ("Respondent New Life") is represented in this proceeding by attorney Ivan Petrzelka, Pharm.D., J.D., M.B.A., whose address is: 49 Discovery, Suite 240, Irvine, CA 92618-6713.
- 3. Ifeanyi Vincent Ntukogu ("Respondent Ntukogu") is represented in this proceeding by attorney Ivan Petrzelka, Pharm.D., J.D., M.B.A., whose address is: 49 Discovery, Suite 240, Irvine, CA 92618-6713.
- 4. On or about October 31, 2013, the Board issued Retail Pharmacy Permit Number PHY 51623 to Respondent New Life. At all times relevant to this matter, Respondent New Life's corporate officer was Respondent Ntukogu, who was its owner, President, Secretary, Treasurer/Chief Financial Officer, and Director. On or about October 31, 2013, Respondent Ntukogu became the Pharmacist-In-Charge ("PIC") for Respondent New Life. The Retail Pharmacy Permit will expire on October 1, 2020, unless renewed.
- On or about October 1, 2004, the Board issued Registered Pharmacist License
   Number RPH 56385 to Respondent Ntukogu. The Registered Pharmacist License will expire on
   August 31, 2020, unless renewed.

# **JURISDICTION**

6. Accusation No. 6644 was filed before the Board, and is currently pending against Respondent New Life and Respondent Ntukogu. The Accusation and all other statutorily required documents were properly served on Respondent New Life and Respondent Ntukogu on May 3, 2019. Respondent New Life and Respondent Ntukogu timely filed their Notices of Defense contesting the Accusation. A copy of Accusation No. 6644 is attached as **Exhibit A** and

incorporated by reference.

#### **ADVISEMENT AND WAIVERS**

- 7. Respondent New Life and Respondent Ntukogu have carefully read, fully discussed with counsel, and understand the charges and allegations in Accusation No. 6644. Respondent New Life and Respondent Ntukogu also have carefully read, fully discussed with counsel, and understand the effects of this Stipulated Surrender of Licenses and Order.
- 8. Respondent New Life and Respondent Ntukogu are fully aware of their legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against them; the right to present evidence and to testify on their own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 9. Respondent New Life and Respondent Ntukogu voluntarily, knowingly, and intelligently waive and give up each and every right set forth above.

#### **CULPABILITY**

- 10. Respondent New Life understands that the charges and allegations in Accusation No. 6644, if proven at a hearing, constitute cause for imposing discipline upon its Pharmacy Permit.
- 11. Respondent Ntukogu understands that the charges and allegations in Accusation No. 6644, if proven at a hearing, constitute cause for imposing discipline upon his Registered Pharmacist License.
- 12. For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent New Life and Respondent Ntukogu agree that, at a hearing, Complainant could establish a factual basis for the charges in the Accusation and that those charges constitute cause for discipline. Respondent New Life and Respondent Ntukogu hereby give up their right to contest that cause for discipline exists based on those charges.
- 13. Respondent New Life understands that by signing this stipulation it enables the Board to issue an order accepting the surrender of its Pharmacy Permit without further process.

14. Respondent Ntukogu understands that by signing this stipulation he enables the Board to issue an order accepting the surrender of his Registered Pharmacist License without further process.

#### **CONTINGENCY**

- 15. This stipulation shall be subject to approval by the Board. Respondent New Life and Respondent Ntukogu understand and agree that counsel for Complainant and the staff of the Board may communicate directly with the Board regarding this stipulation and surrender, without notice to or participation by Respondent New Life and Respondent Ntukogu or their counsel. By signing the stipulation, Respondent New Life and Respondent Ntukogu understand and agree that they may not withdraw their agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Surrender and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 16. The parties understand and agree that Portable Document Format ("PDF") and facsimile copies of this Stipulated Surrender of Licenses and Order, including PDF and facsimile signatures thereto, shall have the same force and effect as the originals.
- 17. This Stipulated Surrender of Licenses and Order is intended by the parties to be an integrated writing representing the complete, final, and exclusive embodiment of their agreement. It supersedes any and all prior or contemporaneous agreements, understandings, discussions, negotiations, and commitments (written or oral). This Stipulated Surrender of Licenses and Order may not be altered, amended, modified, supplemented, or otherwise changed except by a writing executed by an authorized representative of each of the parties.
- 18. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Order:

27 | ///

28 | /

#### <u>ORDER</u>

IT IS HEREBY ORDERED that Pharmacy Permit No. PHY 51623, issued to Respondent Davin Group Inc. dba New Life Pharmacy, is surrendered and accepted by the Board.

IT IS HEREBY FURTHER ORDERED that Registered Pharmacist License No. RPH 56385, issued to Respondent Ifeanyi Vincent Ntukogu, is surrendered and accepted by the Board.

- 1. The surrender of Respondent New Life's Pharmacy Permit, and of Respondent Ntukogu's Registered Pharmacist License, and the acceptance of the surrendered permit and license by the Board shall constitute the imposition of discipline against Respondents. This stipulation constitutes a record of the discipline and shall become a part of Respondents' license histories with the Board.
- 2. Respondent New Life shall lose all rights and privileges as a pharmacy in California as of the effective date of the Board's Decision and Order.
- 3. Respondent Ntukogu shall lose all rights and privileges as a Pharmacist in California as of the effective date of the Board's Decision and Order.
- 4. Respondents shall cause to be delivered to the Board their pocket licenses and, if one was issued, their wall certificates on or before the effective date of the Decision and Order.
- 5. If either Respondent ever applies for licensure or petitions for reinstatement in the State of California, the Board shall treat it as a new application for licensure. Respondents must comply with all the laws, regulations and procedures for licensure in effect at the time the application or petition is filed, and all of the charges and allegations contained in Accusation No. 6644 shall be deemed to be true, correct and admitted by Respondents when the Board determines whether to grant or deny the application or petition. Respondents may not reapply for any license, permit, or registration from the Board for three years from the effective date of this decision.
- 6. Respondents, jointly and severally, shall pay the agency its costs of investigation and enforcement in the amount of \$38,570, prior to issuance of a new or reinstated license.

///

///

## **ACCEPTANCE**

I have carefully read the above Stipulated Surrender of Licenses and Order and have fully discussed it with my attorney Ivan Petrzelka, Pharm.D., J.D., M.B.A.. I understand the stipulation and the effect it will have on my Pharmacy Permit. I enter into this Stipulated Surrender of Licenses and Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Board of Pharmacy.

DATED:	013120	20 Untillyou
		IFEANYI VINCENT NTUKOGU, Owner
		and President of DAVIN GROUP INC. DBA
		NEW LIFE PHARMACY,
		Rosnandont

I have carefully read the above Stipulated Surrender of Licenses and Order and have fully discussed it with my attorney Ivan Petrzelka, Pharm.D., J.D., M.B.A.. I understand the stipulation and the effect it will have on my Registered Pharmacist Permit. I enter into this Stipulated Surrender of Licenses and Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Board of Pharmacy.

01/31/2020 Respondent

I have read and fully discussed with Respondent Davin Group Inc. dba New Life Pharmacy, and with Respondent Ifeanyi Vincent Ntukogu the terms and conditions and other matters contained in this Stipulated Surrender of Licenses and Order. Lapprove its/form and content.

January 31, 2020 DATED:

IVAN PETRZELKA, PHARM.D., J.D., M.B.A.

Attorney for Respondent

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

6

# **ENDORSEMENT** The foregoing Stipulated Surrender of Licenses and Order is hereby respectfully submitted for consideration by the Board of Pharmacy of the Department of Consumer Affairs. DATED: Respectfully submitted, XAVIER BECERRA Attorney General of California DAVID É. BRICE Supervising Deputy Attorney General SUMMER D.-HARO Deputy Attorney General Attorneys for Complainant SA2019100932 14388911.docx

# Exhibit A

Accusation No. 6644

XA	VIER BECERRA			
	orney General of California VID E. BRICE			
Su <sub>J</sub>	pervising Deputy Attorney General  MMER D. HARO			
	puty Attorney General te Bar No. 245482			
130	00 I Street, Suite 125 D. Box 944255			
	eramento, CA 94244-2550 elephone: (916) 210-7510			
F	acsimile: (916) 327-8643 -mail: Summer.Haro@doj.ca.gov			
	orneys for Complainant			
	BEFOR	E THE		
	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS			
	STATE OF CALIFORNIA			
In	the Matter of the Accusation Against:	Case No. 6644		
D.	AVIN GROUP, INC. DBA NEW LIFE HARMACY;	Case 110. 0044		
	FEANYI VINCENT NTUKOGU, WNER, PRESIDENT, SECRETARY,	ACCUSATION		
$\mathbf{T}$	REASURER/CHIEF FINANCIAL FFICER, DIRECTOR, AND			
P	HARMACIST IN CHARGE 33 E. Almond Ave., Ste. 102			
	Iadera, CA 93637			
R	etail Pharmacy Permit No. PHY 51623			
ar	nd			
48	FEANYI VINCENT NTUKOGU 33 E. Almond Ave., Ste. 102 Iadera, CA 93637			
Pl	harmacist License No. RPH 56385			
	Respondents.			
		J		
		1		

- This Accusation is brought before the Board under the authority of the following laws. All section references are to the Business and Professions Code ("Code") unless otherwise
- against any holder of a license who is guilty of "unprofessional conduct," defined to include, but not be limited to, any of the following:
  - (c) Gross negligence.
  - (d) The clearly excessive furnishing of controlled substances in violation of subdivision (a) of Section 11153 of the Health and Safety Code.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

of the Government Code. However, no order may be issued in that case except as to a person who is named in the caption, as to whom the pleading alleges the applicability of this section, and where the person has been given notice of the proceeding as required by Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of the Government Code. The authority to proceed as provided by this subdivision shall be in addition to the board's authority to proceed under Section 4339 or any other provision of law.

## STATUTORY AND REGULATORY PROVISIONS

#### **Business and Professions Code:**

- 8. Section 4306.5 of the Code provides that "unprofessional conduct" for a pharmacist may include any of the following:
  - (a) Acts or omissions that involve, in whole or in part, the inappropriate exercise of his or her education, training, or experience as a pharmacist, whether or not the act or omission arises in the course of the practice of pharmacy or the ownership, management, administration, or operation of a pharmacy or other entity licensed by the board.
  - (b) Acts or omissions that involve, in whole or in part, the failure to exercise or implement his or her best professional judgment or corresponding responsibility with regard to the dispensing or furnishing of controlled substances, dangerous drugs, or dangerous devices, or with regard to the provision of services.
  - (c) Acts or omissions that involve, in whole or in part, the failure to consult appropriate patient, prescription, and other records pertaining to the performance of any pharmacy function.
  - (d) Acts or omissions that involve, in whole or in part, the failure to fully maintain and retain appropriate patient-specific information pertaining to the performance of any pharmacy function.
  - 9. Section 4059, subdivision (a), of the Code states:

A person may not furnish any dangerous drug, except upon the prescription of a physician, dentist, podiatrist, optometrist, veterinarian, or naturopathic doctor pursuant to Section 3640.7. A person may not furnish any dangerous device, except upon the prescription of a physician, dentist, podiatrist, optometrist, veterinarian, or naturopathic doctor pursuant to Section 3640.7.

#### **Health and Safety Code:**

10. Health and Safety Code section 11153, subdivision (a), provides that

A prescription for a controlled substance shall only be issued for a legitimate medical purpose by an individual practitioner acting in the usual course of his or her professional practice. The responsibility for the proper prescribing and dispensing of controlled substances is upon the prescribing practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription. Except as authorized by this division, the following are not legal prescriptions: (1) an order purporting to be a prescription which is issued not in the usual course of

- 18. Hydrocodone/acetaminophen is a Schedule II controlled substance pursuant to Title 21, CFR, section 1308.12, subdivision (b)(1)(vi). Hydrocodone/acetaminophen is also a dangerous drug pursuant to Code section 4022. Hydrocodone/acetaminophen is used to treat pain. "Norco" is a brand of hydrocodone/acetaminophen.
- 19. Oxycodone/acetaminophen, is a Schedule II controlled substance pursuant to Health and Safety Code section 11055, subdivision (b)(1)(M), and a dangerous drug pursuant to Code section 4022. Oxycodone/acetaminophen is used to treat pain. "Percocet" is a brand name of oxycodone/acetaminophen.

## **CURES PROGRAM**

- 20. The Controlled Substance Utilization Review and Evaluation System ("CURES") program was initiated in 1997 and required mandatory monthly pharmacy reporting of dispensed Schedule II controlled substances. The program was amended in January 2005 to include mandatory weekly reporting of Schedule II to IV medications. The data is collected statewide and can be used by healthcare professionals, such as pharmacists and prescribers, to evaluate and determine whether their patients are utilizing their controlled substances safely and appropriately.
- 21. The component of CURES which is accessible to pharmacists and prescribers is called the Prescription Drug Monitoring Program ("PDMP"). Registration for access to the PDMP has been available since February 2009. The data may be used to aid in determining whether a patient sees multiple prescribers, frequents multiple pharmacies to fill controlled substance prescriptions, and/or obtains early refills of controlled substance prescriptions.

#### FACTUAL BACKGROUND

22. On or about November 7, 2018, Board Inspector L.T. performed an inspection at Respondent New Life's facility in Madera, California, and an investigation of Respondent New Life and Respondent Ntukogu's controlled substance practices. During that inspection and investigation, Respondent Ntukogu provided Inspector L.T. with approximately 547 prescriptions, written on 294 prescription forms; the New Life Pharmacy Controlled Substance Dispensing Policies; and Community Pharmacy Self-Assessments, for 2015 and 2017. Inspector L.T. also obtained the CURES Patient Activity Reports associated with the prescriptions provided

22

23

24

25

26

27

28

by Respondents. During the inspection, Inspector L.T. and Respondent Ntukogu discussed and reviewed profiles of ten prescribers of interest and seven patients of interest. At the end of the inspection, Inspector L.T. requested that Respondent Ntukogu provide additional documents, including an electronic record of all prescriptions dispensed by Respondents from November 7, 2015, to November 7, 2018.

- 23. On or about November 21, 2018, November 28, 2018, and December 18, 2018, Inspector L.T. received additional documents from Respondents, including the electronic record of prescriptions dispensed by Respondents from November 7, 2015, to November 7, 2018. Respondent Ntukogu verified that the electronic records were a true and accurate representation of the hard copy (paper) prescriptions dispensed at Respondent New Life.
- In or about January 2019, Inspector L.T. sent letters to the ten prescribers of interest, with enclosed copies of sample prescription forms collected from Respondents and a list of prescriptions dispensed under those prescribers' respective authorities at Respondent New Life. In those letters, Inspector L.T. asked the prescribers to provide written statements confirming that they had written the respective prescriptions. Between January 21, 2019, and February 13, 2019, Inspector L.T. received written statements from nine of those ten prescribers, informing Inspector L.T. that most of the sample prescription forms had not been signed or authorized by them, and that they had not been contacted by Respondents to verify the authenticity of the prescriptions.
- 25. Inspector L.T. reviewed and analyzed the electronic dispensing record provided by Respondents, which showed the following information:
  - the total number of prescriptions dispensed by Respondents from November 7, a. 2015, to November 7, 2018;
  - b. the number and classification of controlled substances dispensed by Respondents during that period;
  - the person who dispensed the prescriptions; c.
  - d. the number and types of prescriptions that were paid for with cash;
  - the name of the prescriber, as well as the number of prescriptions and type of e. drug prescribed by each prescriber;
  - f. the names of the patients associated with each prescription; and

8

5

6

7 8 9

1112

10

14

13

1516

17

18 19

20

2122

23

2425

26

27

28 | ///

- g. Respondents' cost and pricing for those prescriptions.
- 26. Based on Inspector L.T.'s analysis of the records received as part of the inspection and investigation, Inspector L.T. determined that from November 7, 2015, to November 7, 2018, Respondents dispensed at least 526 prescriptions for controlled substances pursuant to prescription forms that did not have all of the required security features.
- 27. Based on Inspector L.T.'s analysis of the records received as part of the inspection and investigation, Inspector L.T. determined that from November 7, 2015, to November 7, 2018, Respondents dispensed at least 3,068 prescriptions for controlled substances which had red flags of abuse or illegitimacy, without ensuring that the prescriptions were issued for legitimate medical purposes in the usual course of professional practice. Those prescriptions exhibited objective factors of illegitimacy, irregularity, and abuse, including but not limited to (1) prescriptions that violated Health and Safety Code section, were unprofessionally made and poorly cut into irregular sizes; (2) prescriptions written for the same quantity of tablets, and for the highest available dosages of the immediate release formulations; (3) a group of four prescribers consistently wrote duplicative abbreviations; (4) there was an unusual uniformity of migration by multiple patients from one prescriber to another prescriber around the same time, on multiple occasions; and (5) the prescribing profiles of the 10 prescribers and 75 patient histories were unusually limited to 100%, or a clear majority, of only three Schedule II controlled substances: oxycodone 30 mg, hydrocodone/acetaminophen 10/325 mg, and oxycodone/acetaminophen 10/325 mg.
- 28. Based on Inspector L.T.'s analysis of the records received as part of the inspection and investigation, Inspector L.T. determined that from November 7, 2015, to November 7, 2018, Respondents dispensed at least 3,068 controlled substance prescriptions, equivalent to 376,280 tablets of opioid drugs, pursuant to fraudulent prescriptions. From that analysis, Inspector L.T. also determined that Respondents received more than \$1.5 million in profit from dispensing opioids pursuant to prescriptions that were fraudulent, and that at least 526 prescriptions did not comply with the Health and Safety Code.

1	<u>CAUSES FOR DISCIPLINE</u>		
2	A. Respondent New Life		
3	FIRST CAUSE FOR DISCIPLINE		
4	(Requirements for Dispensing Controlled Substance Prescriptions)		
5	29. Respondent New Life is subject to disciplinary action for failing to comply with the		
6	requirements for dispensing controlled substance prescriptions, pursuant to Health and Safety		
7	Code sections 11164 and 11162.1, subdivision (a), Code section 4059, subdivision (a), CCR, title		
8	16, section 1761, and CFR, title 21, section 1306.04, by and through Code section 4301,		
9	subdivisions (j) and (o), as set forth in more detail above in paragraphs 22 through 28.		
10	SECOND CAUSE FOR DISCIPLINE		
11	(Corresponding Responsibility – Responsibility for Legitimacy of Prescription)		
12	30. Respondent New Life is subject to disciplinary action for violating its duty of		
13	corresponding responsibility by failing to verify the legitimacy of prescriptions, in violation of		
14	Health and Safety Code section 11153, CCR, title 16, section 1761, CFR, title 21, section		
15	1306.04, by and through Code section 4301, subdivisions (j) and (o), as set forth above in		
16	paragraphs 22 through 28.		
17	THIRD CAUSE FOR DISCIPLINE		
18	(Gross Negligence)		
19	31. Respondent New Life is subject to disciplinary action for engaging in unprofessional		
20	conduct pursuant to Code section 4301, subdivision (c), for gross negligence, as set forth above in		
21	paragraphs 22 through 28.		
22	FOURTH CAUSE FOR DISCIPLINE		
23	(Clearly Excessive Furnishing of Controlled Substances)		
24	32. Respondent New Life is subject to disciplinary action for engaging in unprofessional		
25	conduct pursuant to Code section 4301, subdivision (d), for the clearly excessive furnishing of		
26	controlled substances, as set forth above in paragraphs 22 through 28.		
27	///		
28	///		
	10		