1 2 3 BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS 5 STATE OF CALIFORNIA 6 7 In the Matter of the Accusation Against: Case No. 6017 8 9 AMERICAN CUSTOM COMPOUNDING DEFAULT DECISION AND ORDER 10 PHARMACY, LLC, DBA AMERICAN CUSTOM COMPOUNDING PHARMACY 2607 Walnut Hill Lane Ste 220 11 [Gov. Code, §11520] **Dallas, TX 75229** 12 Non-Resident Pharmacy Permit No. NRP 13 Non-Resident Sterile Compounding Permit No. NSC 99778 14 15 Respondents. 16 17 18 FINDINGS OF FACT On or about April 24, 2017, Complainant Virginia K. Herold, in her official capacity 19 1. 20 as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs, filed Accusation No. 6017 against American Custom Compounding Pharmacy, LLC, dba American 21 Custom Compounding Pharmacy (Respondent) before the Board of Pharmacy. (Accusation 22 23 attached as Exhibit A.) 24 On or about November 5, 2012, the Board of Pharmacy (Board) issued Non-Resident 2. 25 Pharmacy Permit No. NRP 1262 to Respondent. The Non-Resident Pharmacy Permit expired on 26 November 1, 2016, and was cancelled on January 19, 2017. 27 28

- 3. On or about November 8, 2012, the Board of Pharmacy issued Non-Resident Sterile Compounding Permit No. NSC 99778 to Respondent. The Non-Resident Sterile Compounding Permit expired on November 1, 2016, and was cancelled on January 19, 2017.
- 4. On or about May 1, 2017, Respondent was served by Certified and First Class Mail copies of the Accusation No. 6017, Statement to Respondent, Notice of Defense, Request for Discovery, and Discovery Statutes (Government Code sections 11507.5, 11507.6, and 11507.7) at Respondent's address of record which, pursuant to Business and Professions Code section 4100, is required to be reported and maintained with the Board. Respondent's address of record was and is:

2607 Walnut Hill Lane Ste 220 Dallas, TX 75229.

- 5. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c) and/or Business & Professions Code section 124.
 - 6. The aforementioned documents were not returned by the U.S. Postal Service.
 - 7. Government Code section 11506(c) states, in pertinent part:
 - (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense . . . and the notice shall be deemed a specific denial of all parts of the accusation . . . not expressly admitted. Failure to file a notice of defense . . . shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.
- 8. Respondent failed to file a Notice of Defense within 15 days after service upon them of the Accusation, and therefore waived their right to a hearing on the merits of Accusation No. 6017.
 - 9. California Government Code section 11520(a) states, in pertinent part:
 - (a) If the respondent either fails to file a notice of defense . . . or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent
- 10. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on the

relevant evidence contained in the Default Decision Evidence Packet in this matter, as well as taking official notice of all the investigatory reports, exhibits and statements contained therein on file at the Board's offices regarding the allegations contained in Accusation No. 6017, finds that the charges and allegations in Accusation No. 6017, are separately and severally, found to be true and correct by clear and convincing evidence.

11. Taking official notice of its own internal records, pursuant to Business and Professions Code section 125.3, it is hereby determined that the reasonable costs for Investigation and Enforcement is \$8,413.75 as of May 22, 2017.

DETERMINATION OF ISSUES

- 1. Based on the foregoing findings of fact, Respondent American Custom Compounding Pharmacy, LLC, dba American Custom Compounding Pharmacy has subjected its Non-Resident Pharmacy Permit No. NRP 1262 and Non-Resident Sterile Compounding Permit No. NSC 99778 to discipline.
 - 2. The agency has jurisdiction to adjudicate this case by default.
- 3. The Board of Pharmacy is authorized to revoke Respondent's Non-Resident
 Pharmacy Permit and Non-Resident Sterile Compounding Permit based upon the following
 violations alleged in the Accusation which are supported by the evidence contained in the Default
 Decision Evidence Packet in this case.:
- a. Respondent is subject to disciplinary action under Code section 4301(o), for violating California Code of Regulations, title 21, section 1751.7(b), in that pharmacy staff compounding sterile injectable drugs were not properly trained.
- b. Respondent is subject to disciplinary action under Code section 4301(o), for violating title 16, California Code of Regulations, section 1751.7(c), in that it failed to properly test and quarantine sterile injectable drug products.
- c. Respondent is subject to disciplinary action under Code section 4301(o), for violating California Code of Regulations, section 1735.2(h), in that it did not assign a proper beyond use date for the drugs that were compounded with components set to expire in advance of the beyond use date assigned by Respondent.

Respondent is subject to disciplinary action under section 4301, subdivision (o) for violating California Code of Regulations, title 16, section 1735.2(j), in that Respondent did not complete a self-assessment form prior to compounding drug products.

Respondent is subject to disciplinary action under Code section 4301 for unprofessional conduct in that it engaged in the aforementioned activities.

ORDER

IT IS SO ORDERED that Non-Resident Pharmacy Permit No. NRP 1262 and Non-Resident Sterile Compounding Permit No. NSC 99778, heretofore issued to Respondent American Custom Compounding Pharmacy, LLC, dba American Custom Compounding

Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a written motion requesting that the Decision be vacated and stating the grounds relied on within seven (7) days after service of the Decision on Respondent. The agency in its discretion may vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute.

This Decision shall become effective at 5:00 p.m. on July 26, 2017.

BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

> Amy Gutierrez, Pharm.D. **Board President**

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Exhibit A

Accusation

1	XAVIER BECERRA Attorney General of California		
. 2	GREGORY J. SALUTE Supervising Deputy Attorney General		
3	DESIREE I. KELLOGG Deputy Attorney General		
4	State Bar No. 126461 600 West Broadway, Suite 1800		
5	San Diego, CA 92101 P.O. Box 85266		
- 6	San Diego, CA 92186-5266 Telephone: (619) 738-9429		
7	Facsimile: (619) 645-2061 Attorneys for Complainant		
8	BEFORE THE		
9	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS		
10	STATE OF CALIFORNIA		
11	In the Matter of the Accusation Against: Cas	e No. 6017	
12	AMERICAN CUSTOM COMPOUNDING	· · · · · · · · · · · · · · · · · · ·	
13	PHARMACY, LLC, DBA AMERICAN	CUSATION	
14	2607 Walnut Hill Lane Ste 220 Dallas, TX 75229	CODATION	
15	Non-Resident Pharmacy Permit No. NRP		
16	1262		
17	Non-Resident Sterile Compounding Permit No. NSC 99778		
18	Respondents.		
- : -			
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20	Complainant alleges:		
21	PARTIES		
22	1. Virginia K. Herold (Complainant) brings this Accusation solely in her official		
23	capacity as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.		
24	2. On or about November 5, 2012, the Board of Pharmacy issued Non-Resident		
25	Pharmacy Permit Number NRP 1262 to American Custom Compounding Pharmacy, LLC, doing		
26	business as American Custom Compounding Pharmacy. The Non-Resident Pharmacy Permit		
27	expired on November 1, 2016, and was cancelled on January 19, 2017.		
28			
	(AMERICAN CUSTOM COMPOUNDING PHARMACY, LLC, DBA AMERICAN CUSTOM COMPOUNDING		

PHARMACY) ACCUSATION

3. On or about November 8, 2012, the Board of Pharmacy issued Non-Resident Sterile Compounding Permit Number NSC 99778 to American Custom Compounding Pharmacy, LLC, doing business as American Custom Compounding Pharmacy (Respondent). The Non-Resident Sterile Compounding Permit expired on November 1, 2016, and was cancelled on January 19, 2017.

JURISDICTION

- 4. This Accusation is brought before the Board of Pharmacy (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.
- 5. Section 4011 of the Code provides that the Board shall administer and enforce both the Pharmacy Law [Bus. & Prof. Code, § 4000 et seq.] and the Uniform Controlled Substances Act [Health & Safety Code, § 11000 et seq.].
 - 6. Section 4127.1(c) of the Code states:

A license to compound sterile drug products shall not be issued or renewed until the location is inspected by the board and found in compliance with this article and regulations adopted by the board.

- 7. Section 4300(a) of the Code provides that every license issued by the Board may be suspended or revoked.
 - 8. Section 4300.1 of the Code states:

The expiration, cancellation, forfeiture, or suspension of a board-issued license by operation of law or by order or decision of the board or a court of law, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee shall not deprive the board of jurisdiction to commence or proceed with any investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license.

9. Section 4303(b) of the Code states:

The board may deny, revoke, or suspend a nonresident pharmacy registration, issue a citation or letter of admonishment to a nonresident pharmacy, or take any other action against a nonresident pharmacy that the board may take against a resident pharmacy license, on any of the same grounds upon which such action might be taken against a resident pharmacy, provided that the grounds for the action are also grounds for action in the state in which the nonresident pharmacy is permanently located.

STATUTORY PROVISIONS

10. Section 4022 of the Code states:

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"Dangerous drug" or "dangerous device" means any drug or device unsafe for self-use in humans or animals, and includes the following:

- (a) Any drug that bears the legend: "Caution: federal law prohibits dispensing without prescription," "Rx only," or words of similar import.
- (b) Any device that bears the statement: "Caution: federal law restricts this device to sale by or on the order of a _____," "Rx only," or words of similar import,

the blank to be filled in with the designation of the practitioner licensed to use or order use of the device.

- (c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006.
- 11. Section 4301 of the Code states in pertinent part:

The board shall take action against any holder of a license who is guilty of unprofessional conduct or whose license has been issued by mistake. Unprofessional conduct shall include, but is not limited to, any of the following:

(o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency.

REGULATORY PROVISIONS

12. Title 16, California Code of Regulations, section 1735(a) states in pertinent part: 1

"Compounding" means any of the following activities occurring in a licensed pharmacy, by or under the supervision of a licensed pharmacist, pursuant to a prescription:

- (1) Altering the dosage form or delivery system of a drug
- (2) Altering the strength of a drug
- (3) Combining components or active ingredients
- (4) Preparing a drug product from chemicals or bulk drug substances

¹ The "compounding" regulations were amended, effective January 1, 2017. This Accusation refers to the version of the regulations in effect at the time of the violations.

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13. Title 16, California Code of Regulations, sections 1735.2(h) and (j) states:

(h) Every compounded drug product shall be given an expiration date representing the date beyond which, in the professional judgment of the pharmacist performing or supervising the compounding, it should not be used. This "beyond use date" of the compounded drug product shall not exceed 180 days from preparation or the shortest expiration date of any component in the compounded drug product, unless a longer date is supported by stability studies of finished drugs or compounded drug products using the same components and packaging. Shorter dating than set forth in this subsection may be used if it is deemed appropriate in the professional judgment of the responsible pharmacist.

(j) Prior to allowing any drug product to be compounded in a pharmacy, the pharmacist-in-charge shall complete a self-assessment for compounding pharmacies developed by the board. (Incorporated by reference is "Community Pharmacy & Hospital Outpatient Pharmacy Compounding Self-Assessment" Form 17M-39 Rev. (02/12.) That form contains a first section applicable to all compounding, and a second section applicable to sterile injectable compounding. The first section must be completed by the pharmacist-in-charge before any compounding is performed in the pharmacy. The second section must be completed by the pharmacist-in-charge before any sterile injectable compounding is performed in the pharmacy. The applicable sections of the self-assessment shall subsequently be completed before July 1 of each odd-numbered year, within 30 days of the start of a new pharmacist-in-charge, and within 30 days of the issuance of a new pharmacy license. The primary purpose of the self-assessment is to promote compliance through self-examination and education.

14. Title 16, California Code of Regulations, section 1751.7 (b) and (c) states:

(b) Each individual involved in the preparation of sterile injectable products must first successfully complete a validation process on technique before being allowed to prepare sterile injectable products. The validation process shall be carried out in the same manner as normal production, except that an appropriate microbiological growth medium is used in place of the actual product used during sterile preparation. The validation process shall be representative of all types of manipulation, products and batch sizes the individual is expected to prepare. The same personnel, procedures, equipment, and materials must be involved. Completed medium samples must be incubated. If microbial growth is detected, then the sterile preparation process must be evaluation, corrective action taken, and the validation process repeated. Personnel competency must be revalidated at least every twelve months, whenever the quality assurance program yields an unacceptable result, when the compounding process changes, equipment used in the compounding of sterile injectable drug products is repaired or replaced, the facility is modified in a manner that affects airflow or traffic patterns, or whenever improper aseptic techniques are observed. Revalidation must be documented.

- (c) Batch-produced sterile injectable drug products compounded from one or more non-sterile ingredients shall be subject to documented end product testing for sterility and pyrogens and shall be quarantined until the end product testing confirms sterility and acceptable levels of pyrogens.
- 15. Texas Administrative Code, title 22, Part 15, Chapter 291, Subchapter B, sections 291.36(9) and 291.32(c)(1)(E) provides that all pharmacists on duty at a pharmacy engaged in the compounding of sterile preparations must comply with all state and federal laws or rules governing the practice of pharmacy.
- 16. Texas Occupations Code, title 3, Chapter 565, Subchapter J, section 565.001(a)(12) provides that the Texas Pharmacy Board may discipline a pharmacy license if the Board finds that the pharmacy has violated any pharmacy or drug statute or rule of Texas, another state or the United States.

COST RECOVERY

17. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

DRUGS

- 18. <u>Bacteriostatic sterile water</u> is a dangerous drug pursuant to Business and Professions Code section 4022.
- 19. <u>Human Chorionic Gonadotropin</u> is a Schedule III controlled substance pursuant to Health and Safety Code section 11056(f)(32) and a dangerous drug pursuant to Business and Professions Code section 4022.
- 20. <u>Testosterone Cypionate</u> is a Schedule III controlled substance pursuant to Health and Safety Code section 11056(f)(30) and a dangerous drug pursuant to Business and Professions Code section 4022.
- 21. <u>Sermorelin</u> is a dangerous drug pursuant to Business and Professions Code section 4022.

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FACTUAL ALLEGATIONS

- 22. From approximately March 2016 through August 2016, Respondent compounded sterile injectable drug products at its compounding facility in Texas and furnished certain of those drug products to patients in California.
- 23. Respondent did not test and quarantine, as required prior to dispensing, the following batch-produced sterile products compounded from one or more non-sterile components: Lot #0512016@7 (testosterone cypionate 200mg/ml, Lot #03072016@1 (sermorelin/GHRP-2 9mg/15mg), Lot #03282016@1 (bacteriostatic sterile water), Lot #06082016@2 (HSC 800IU/5ml), Lot #06302016@3 (testosterone cypionate 100 mg/ml) and Lot #06302016@2 (testosterone cypionate 100 mg/ml).
- 24. From June 29, 2016 through July 26, 2016, Respondent's pharmacist-in-charge did not complete a validation process on aseptic technique prior to compounding thirteen batches of compounded sterile drug products. The pharmacist-in-charge also did not complete a compounding self-assessment when he became the pharmacist-in-charge on June 29, 2016.
- 25. On March 28, 2016, Respondent compounded bacteriostatic sterile water (lot #03282016@1) and assigned an expiration date equaling 270 days, without conducting or having any stability studies to support the assigned expiration date.

FIRST CAUSE FOR DISCIPLINE

(Failure to Complete Validation Process on Technique)

26. Respondent is subject to disciplinary action under Code section 4301(o), for violating California Code of Regulations, title 21, section 1751.7(b), in that pharmacy staff compounding sterile injectable drugs were not properly trained, as set forth in paragraphs 22 through 25, which are incorporated herein by reference.

SECOND CAUSE FOR DISCIPLINE

(Failure to Properly Conduct End Product Testing for Sterile Injectable Drug Products)

27. Respondent is subject to disciplinary action under Code section 4301(o), for violating title 16, California Code of Regulations, section 1751.7(c), in that it failed to properly test and

quarantine sterile injectable drug products, as set forth in paragraphs 22 through 25, which are incorporated herein by reference.

THIRD CAUSE FOR DISCIPLINE

(Failure to Assign Proper Beyond Use Date)

28. Respondent is subject to disciplinary action under Code section 4301(o), for violating California Code of Regulations, section 1735.2(h), in that it did not assign a proper beyond use date for the drugs that were compounded with components set to expire in advance of the beyond use date assigned by Respondent, as set forth in paragraphs 22 through 25, which are incorporated herein by reference.

FOURTH CAUSE FOR DISCIPLINE

(Failure to Complete Compounding Self-Assessment Form)

29. Respondent is subject to disciplinary action under section 4301, subdivision (o) for violating California Code of Regulations, title 16, section 1735.2(j), in that Respondent did not complete a self-assessment form prior to compounding drug products, as set forth in paragraphs 22 through 25, which are incorporated herein by reference.

FIFTH CAUSE FOR DISCIPLINE

(Unprofessional Conduct)

30. Respondent is subject to disciplinary action under Code section 4301 for unprofessional conduct in that it engaged in the activities described in paragraphs 22 through 25 above, which are incorporated herein by reference.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

1. Revoking or suspending Non-Resident Pharmacy Permit Number NRP 1262, issued to American Custom Compounding Pharmacy, LLC, doing business as American Custom Compounding Pharmacy;