# BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:

GERARDO SAMANIEGO P.O. Box 434 Seeley, CA 92273

Pharmacy Technician Registration No. TCH 58994

Respondent.

Case No. 4363

#### **DEFAULT DECISION AND ORDER**

[Gov. Code, §11520]

#### **FINDINGS OF FACT**

- 1. On or about December 14, 2012, Complainant Virginia K. Herold, in her official capacity as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs, filed Accusation No. 4363 against Gerardo Samaniego (Respondent) before the Board of Pharmacy. (Accusation attached as Exhibit A.)
- 2. On or about October 21, 2004, the Board of Pharmacy (Board) issued Pharmacy Technician Registration No. TCH 58994 to Respondent. The Pharmacy Technician Registration was in full force and effect at all times relevant to the charges brought in Accusation No. 4363 and will expire on September 30, 2014, unless renewed.

3. On or about December 26, 2012, Respondent was served by Certified and First Class Mail copies of the Accusation No. 4363, Statement to Respondent, Notice of Defense, Request for Discovery, and Discovery Statutes (Government Code sections 11507.5, 11507.6, and 11507.7) at Respondent's address of record which, pursuant to Business and Professions Code section 4100 and California Code of Regulations, title 16, section 1704, is required to be reported and maintained with the Board. Respondent's address of record was and is:

P.O. Box 434

P.O. Box 434 Seeley, CA 92273.

- 4. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c) and/or Business & Professions Code section 124.
  - 5. Government Code section 11506 states, in pertinent part:
  - (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.
- 6. Respondent failed to file a Notice of Defense within 15 days after service upon him of the Accusation, and therefore waived his right to a hearing on the merits of Accusation No. 4363.
  - 7. California Government Code section 11520 states, in pertinent part:
  - (a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent.
- 8. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on the relevant evidence contained in the Default Decision Evidence Packet in this matter, as well as taking official notice of all the investigatory reports, exhibits and statements contained therein on file at the Board's offices regarding the allegations contained in Accusation No. 4363, finds that

the charges and allegations in Accusation No. 4363, are separately and severally, found to be true and correct by clear and convincing evidence.

9. Taking official notice of its own internal records, pursuant to Business and Professions Code section 125.3, it is hereby determined that the reasonable costs for Investigation and Enforcement is \$995.00 as of January 16, 2013.

#### DETERMINATION OF ISSUES

- 1. Based on the foregoing findings of fact, Respondent Gerardo Samaniego has subjected his Pharmacy Technician Registration No. TCH 58994 to discipline.
  - 2. The agency has jurisdiction to adjudicate this case by default.
- 3. The Board of Pharmacy is authorized to revoke Respondent's Pharmacy Technician Registration based upon the following violations alleged in the Accusation which are supported by the evidence contained in the Default Decision Evidence Packet in this case:
- a. Respondent is subject to disciplinary action under sections 490 and 4301, subdivision (l) of the Code in that he was convicted of a crime substantially related to the qualifications, functions, and duties of a licensee. The circumstances are that on or about November 17, 2011, in a criminal proceeding entitled *People v. Gerardo Samaniego*, in Imperial County Superior Court, case number JCF27733, Respondent was convicted on his plea of guilty of violating Health and Safety Code section 11351, possession for sale of the controlled substance hydrocodone, a felony.
- b. Respondent is subject to disciplinary action under Code section 4301, subdivision (j) in that Respondent possessed the controlled substance hydrocodone/APAP in violation of Code section 4060.
- c. Respondent is subject to disciplinary action under Code section 4301, subdivision (f) in that Respondent possessed for sale a controlled substance, an act of moral turpitude.
- d. Respondent is subject to disciplinary action under Code section 4301, subdivision (h) in that Respondent used a controlled substance to an extent or in a manner dangerous or injurious to herself and the public when he consumed the controlled substance hydrocodone/APAP to satisfy his drug addiction, wherein he would consume ten to fifteen pills a day.

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ORDER IT IS SO ORDERED that Pharmacy Technician Registration No. TCH 58994, heretofore issued to Respondent Gerardo Samaniego, is revoked. Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a written motion requesting that the Decision be vacated and stating the grounds relied on within seven (7) days after service of the Decision on Respondent. The agency in its discretion may vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute. This Decision shall become effective on April 17, 2013. It is so ORDERED ON March 18, 2013. **BOARD OF PHARMACY** DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 70674523.DOC DOJ Matter ID:SD2012703794 Attachment: Exhibit A: Accusation 

Exhibit A

Accusation

1	KAMALA D. HARRIS	
2	Attorney General of California LINDA K. SCHNEIDER	
3	Supervising Deputy Attorney General ADRIAN R. CONTRERAS	
	Deputy Attorney General	
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5	San Diego, CA 92101 P.O. Box 85266	
6	San Diego, CA 92186-5266	
7	Telephone: (619) 645-2634 Facsimile: (619) 645-2061	
8	E-mail: Adrian.Ćontreras@doj.ca.gov  Attorneys for Complainant	
9	BEFO	RE THE
10	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS	
11		CALIFORNIA
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12	In the Matter of the Accusation Against:	Case No. 4363
13	GERARDO SAMANIEGO P.O. Box 434	
14	Seeley, CA 92273	ACCUSATION
15	Pharmacy Technician Registration No. TCH 58994	
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17	Respondent.	
18	Complainant alleges:	
19	PARTIES	
20	1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity	
21	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.	
22	2. On or about October 21, 2004, the Board of Pharmacy issued Pharmacy Technician	
23	Registration Number TCH 58994 to Gerardo Samaniego (Respondent). The Pharmacy	
24	Technician Registration was in full force and effect at all times relevant to the charges brought	
25	herein and will expire on September 30, 2014, unless renewed.	
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#### JURISDICTION

- 3. This Accusation is brought before the Board of Pharmacy (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.
- Section 118, subdivision (b), of the Code provides that the suspension, expiration, 4. surrender, or cancellation of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated.
  - 5. Section 4300 of the Code states:
  - "(a) Every license issued may be suspended or revoked.
- "(b) The board shall discipline the holder of any license issued by the board, whose default has been entered or whose case has been heard by the board and found guilty, by any of the following methods:
  - "(1) Suspending judgment.
  - "(2) Placing him or her upon probation.
  - "(3) Suspending his or her right to practice for a period not exceeding one year.
  - "(4) Revoking his or her license.
- "(5) Taking any other action in relation to disciplining him or her as the board in its discretion may deem proper.

#### STATUTORY PROVISIONS

6. Section 477 of the Code states:

As used in this division:

- "(a) 'Board' includes 'bureau,' 'commission,' 'committee,' 'department,' 'division,' 'examining committee,' 'program,' and 'agency.'
- "(b) 'License' includes certificate, registration or other means to engage in a business or profession regulated by this code."

7. Section 482 of the Code states:

"Each board under the provisions of this code shall develop criteria to evaluate the rehabilitation of a person when:

- "(a) Considering the denial of a license by the board under Section 480; or
- "(b) Considering suspension or revocation of a license under Section 490.

"Each board shall take into account all competent evidence of rehabilitation furnished by the applicant or licensee."

- 8. Section 490 of the Code states:
- "(a) In addition to any other action that a board is permitted to take against a licensee, a board may suspend or revoke a license on the ground that the licensee has been convicted of a crime, if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued.
- "(b) Notwithstanding any other provision of law, a board may exercise any authority to discipline a licensee for conviction of a crime that is independent of the authority granted under subdivision (a) only if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the licensee's license was issued.
- "(c) A conviction within the meaning of this section means a plea or verdict of guilty or a conviction following a plea of nolo contendere. Any action that a board is permitted to take following the establishment of a conviction may be taken when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal, or when an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code.
- "(d) The Legislature hereby finds and declares that the application of this section has been made unclear by the holding in *Petropoulos* v. *Department of Real Estate* (2006) 142 Cal.App.4th 554, and that the holding in that case has placed a significant number of statutes and regulations in question, resulting in potential harm to the consumers of California from licensees who have been convicted of crimes. Therefore, the Legislature finds and declares that this section establishes an independent basis for a board to impose discipline upon a licensee, and that the

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amendments to this section made by Senate Bill 797 of the 2007 -08 Regular Session do not constitute a change to, but rather are declaratory of, existing law."

#### 9. Section 493 of the Code states:

"Notwithstanding any other provision of law, in a proceeding conducted by a board within the department pursuant to law to deny an application for a license or to suspend or revoke a license or otherwise take disciplinary action against a person who holds a license, upon the ground that the applicant or the licensee has been convicted of a crime substantially related to the qualifications, functions, and duties of the licensee in question, the record of conviction of the crime shall be conclusive evidence of the fact that the conviction occurred, but only of that fact, and the board may inquire into the circumstances surrounding the commission of the crime in order to fix the degree of discipline or to determine if the conviction is substantially related to the qualifications, functions, and duties of the licensee in question.

"As used in this section, 'license' includes 'certificate,' 'permit,' 'authority,' and 'registration."

#### 10. Section 4060 of the Code states:

"No person shall possess any controlled substance, except that furnished to a person upon the prescription of a physician, dentist, podiatrist, optometrist, veterinarian, or naturopathic doctor pursuant to Section 3640.7, or furnished pursuant to a drug order issued by a certified nurse-midwife pursuant to Section 2746.51, a nurse practitioner pursuant to Section 2836.1, or a physician assistant pursuant to Section 3502.1, or naturopathic doctor pursuant to Section 3640.5, or a pharmacist pursuant to either subparagraph (D) of paragraph (4) of, or clause (iv) of subparagraph (A) of paragraph (5) of, subdivision (a) of Section 4052. This section shall not apply to the possession of any controlled substance by a manufacturer, wholesaler, pharmacy, pharmacist, physician, podiatrist, dentist, optometrist, veterinarian, naturopathic doctor, certified nurse-midwife, nurse practitioner, or physician assistant, when in stock in containers correctly labeled with the name and address of the supplier or producer."

"Nothing in this section authorizes a certified nurse-midwife, a nurse practitioner, a physician assistant, or a naturopathic doctor, to order his or her own stock of dangerous drugs and devices."

#### 11. Section 4301 of the Code states:

"The board shall take action against any holder of a license who is guilty of unprofessional conduct or whose license has been procured by fraud or misrepresentation or issued by mistake.

Unprofessional conduct shall include, but is not limited to, any of the following:

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"(f) The commission of any act involving moral turpitude, dishonesty, fraud, deceit, or corruption, whether the act is committed in the course of relations as a licensee or otherwise, and whether the act is a felony or misdemeanor or not.

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"(h) The administering to oneself, of any controlled substance, or the use of any dangerous drug or of alcoholic beverages to the extent or in a manner as to be dangerous or injurious to oneself, to a person holding a license under this chapter, or to any other person or to the public, or to the extent that the use impairs the ability of the person to conduct with safety to the public the practice authorized by the license.

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- "(j) The violation of any of the statutes of this state, of any other state, or of the United States regulating controlled substances and dangerous drugs.
- "(I) The conviction of a crime substantially related to the qualifications, functions, and duties of a licensee under this chapter. The record of conviction of a violation of Chapter 13 (commencing with Section 801) of Title 21 of the United States Code regulating controlled substances or of a violation of the statutes of this state regulating controlled substances or dangerous drugs shall be conclusive evidence of unprofessional conduct. In all other cases, the record of conviction shall be conclusive evidence only of the fact that the conviction occurred. The board may inquire into the circumstances surrounding the commission of the crime, in order to fix the degree of discipline or, in the case of a conviction not involving controlled substances

1	or dangerous drugs, to determine if the conviction is of an offense substantially related to the	
2	qualifications, functions, and duties of a licensee under this chapter. A plea or verdict of guilty or	
3	a conviction following a plea of nolo contendere is deemed to be a conviction within the meaning	
4	of this provision. The board may take action when the time for appeal has elapsed, or the	
5	judgment of conviction has been affirmed on appeal or when an order granting probation is made	
6	suspending the imposition of sentence, irrespective of a subsequent order under Section 1203.4 of	
7	the Penal Code allowing the person to withdraw his or her plea of guilty and to enter a plea of not	
8	guilty, or setting aside the verdict of guilty, or dismissing the accusation, information, or	
9	indictment.	
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1	12. Section 4022 of the Code states	
12	"Dangerous drug" or "dangerous device" means any drug or device unsafe for self-use in	
L3	humans or animals, and includes the following:	
L4	"(a) Any drug that bears the legend: "Caution: federal law prohibits dispensing without	
15	prescription," "Rx only," or words of similar import.	
16	"(b) Any device that bears the statement: "Caution: federal law restricts this device to sale	
17	by or on the order of a," "Rx only," or words of similar import, the blank to be filled	
18	in with the designation of the practitioner licensed to use or order use of the device.	
19	"(c) Any other drug or device that by federal or state law can be lawfully dispensed only on	
20	prescription or furnished pursuant to Section 4006."	
21	REGULATORY PROVISIONS	
22	13. California Code of Regulations, title 16, section 1769, states:	
23	<b>"</b>	
24	"(b) When considering the suspension or revocation of a facility or a personal license on the	
25	ground that the licensee or the registrant has been convicted of a crime, the board, in evaluating	
26	the rehabilitation of such person and his present eligibility for a license will consider the	
27	following criteria:	
28	"(1) Nature and severity of the act(s) or offense(s).	
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- "(2) Total criminal record.
- "(3) The time that has elapsed since commission of the act(s) or offense(s).
- "(4) Whether the licensee has complied with all terms of parole, probation, restitution or any other sanctions lawfully imposed against the licensee.
  - "(5) Evidence, if any, of rehabilitation submitted by the licensee.
  - 14. California Code of Regulations, title 16, section 1770 states:

"For the purpose of denial, suspension, or revocation of a personal or facility license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered substantially related to the qualifications, functions or duties of a licensee or registrant if to a substantial degree it evidences present or potential unfitness of a licensee or registrant to perform the functions authorized by his license or registration in a manner consistent with the public health, safety, or welfare."

#### **COSTS**

15. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

#### **DRUGS**

16. Hydrocodone is marketed under numerous trade names, including Vicodin and Norco. Hydrocodone/APAP is a Schedule III controlled substance pursuant to Health and Safety Code section 11056, subdivision (e)(1), and is a dangerous drug pursuant to Code section 4022.

#### FIRST CAUSE FOR DISCIPLINE

(November 17, 2011, Criminal Conviction for Possession for Sale of a Controlled Substance on August 22, 2011)

17. Respondent is subject to disciplinary action under sections 490 and 4301, subdivision (l) of the Code in that he was convicted of a crime substantially related to the qualifications, functions, and duties of a licensee. The circumstances are as follows:

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- 18. On or about November 17, 2011, in a criminal proceeding entitled *People v. Gerardo Samaniego*, in Imperial County Superior Court, case number JCF27733, Respondent was convicted on his plea of guilty of violating Health and Safety Code section 11351, possession for sale of the controlled substance hydrocodone, a felony. As a result of a plea agreement, one count of violating Penal Code section 504, embezzlement, a felony, was dismissed.
- 19. As a result of the conviction, Respondent was sentenced to three years formal probation, ordered to register as a drug offender pursuant to Health and Safety Code section 11590, and pay fines and fees.
- The facts that led to the conviction are that on or about August 22, 2011, officers with the El Centro Police Department responded to a local Target store because there had been a report that Respondent, a pharmacy technician working at the pharmacy inside of the Target, had stolen hydrocodone/APAP pills while working. In-house investigators of Target detained Respondent at the store before the police arrived. The in-house investigators gave the officers a baggie that Respondent had in his pocket when he was detained. The baggie had about 200 white pills marked with "M367." The officers were also given an empty pill container that the in-house investigators saw on a surveillance video Respondent throwing away in a trash can. After the officers read Respondent his Miranda warnings, he admitted that he had become "addicted" to hydrocodone/APAP three years previously, wherein he would take as many as ten to fifteen pills a day. The officers showed him the baggie, and he admitted that it was the same baggie of the stolen hydrocodone/APAP he had in his pocket. They showed him the pill container, and he admitted that it was the same container that he threw away after he emptied the pills into the baggie. The officers asked Respondent if he ever sold these pills to others previously, and he answered that he sold pills previously to others at twenty dollars a baggie for "chump change" and gas money.

#### SECOND CAUSE FOR DISCIPLINE

### (Unprofessional Conduct-Violation of Laws Regulating Controlled Substances and Dangerous Drugs)

21. Respondent is subject to disciplinary action under Code sections 4301, subdivision (j) in that Respondent possessed the controlled substance hydrocodone/APAP in violation of Code section 4060. The circumstances are described in paragraphs 17-20, above, and are hereby incorporated as if fully set forth herein.

#### THIRD CAUSE FOR DISCIPLINE

#### (Unprofessional Conduct-Act of Moral Turpitude)

22. Respondent is subject to disciplinary action under Code sections 4301, subdivision (f) in that Respondent committed possession for sale of a controlled substance, an act of moral turpitude. The circumstances are described in paragraphs 17-20, above, and are hereby incorporated as if fully set forth herein.

#### FOURTH CAUSE FOR DISCIPLINE

## (Unprofessional Conduct-Use of a Controlled Substance to an Extent or in a Manner Dangerous or Injurious to Oneself or to Others)

23. Respondent is subject to disciplinary action under Code 4301, subdivision (h) in that as described in paragraph 20 above, Respondent used a controlled substance to an extent or in a manner dangerous or injurious to herself and the public when he consumed the controlled substance hydrocodone/APAP to satisfy his drug addiction, wherein he would consume ten to fifteen pills a day.

#### PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

1. Revoking or suspending Pharmacy Technician Registration Number 58994, issued to Gerardo Samaniego;

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Accusation