- 5. Service of the Accusation was effective as a matter of law under Government Code section 11505, subdivision (c) and/or Business & Professions Code section 124.
 - 6. Government Code section 11506 states, in pertinent part:
 - (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.
- 7. Respondent failed to file a Notice of Defense within 15 days after service of the Accusation, and therefore waived his right to a hearing on the merits of Accusation No. 3942.
 - 8. California Government Code section 11520 states, in pertinent part:
 - (a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent.
- 9. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on the relevant evidence contained in the Default Decision Evidence Packet in this matter, as well as taking official notice of all the investigatory reports, exhibits and statements contained therein on file at the Board's offices regarding the allegations contained in Accusation No. 3942, finds that the charges and allegations in Accusation No. 3942, are separately and severally, found to be true and correct by clear and convincing evidence.
- 10. Taking official notice of its own internal records, pursuant to Business and Professions Code section 125.3, it is hereby determined that the reasonable costs for Investigation and Enforcement is \$3,338.50 as of September 13, 2011.

DETERMINATION OF ISSUES

- 1. Based on the foregoing findings of fact, Respondent Jose Ernesto Garcia has subjected his Pharmacy Technician License No. TCH 73658 to discipline.
 - 2. The agency has jurisdiction to adjudicate this case by default.

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- 3. The Board of Pharmacy is authorized to revoke Respondent's Pharmacy Technician License based upon the following violations alleged in the Accusation which are supported by the evidence contained in the Default Decision Evidence Packet in this case.:
- a. In violation of Business and Professions Code section 4301(f), Respondent did the following acts involving moral turpitude, dishonesty, fraud, deceit, or corruption: In or between September 2009 and May 2010, Respondent stole/diverted an unknown quantity of **Hydrocodone** with APAP and Xanax/alprazolam, both controlled substances, from his employer (a Walgreens pharmacy). At least some of the amount stolen/diverted was for Respondent's self-use. The total quantity stolen/diverted is not known, but Walgreens reported amounts of 3,041 tablets of varying strengths of **Hydrocodone** with APAP, and 2,510 tablets of varying strengths of alprazolam, lost due to employee pilferage. In and/or during this period, Respondent also drank an unknown quantity of **Cheratussin** with codeine cough syrup, a controlled substance, without prescription.
- b. In violation of Business and Professions Code section 4301(h), Respondent, as described above, administered one or more controlled substances to himself;
- c. In violation of Business and Professions Code section(s) 4301(j), (o), and/or 4059, and/or Health and Safety Code section 11170, Respondent, as described above, furnished to himself or another without a valid prescription, and/or conspired, assisted or abetted furnishing of, a controlled substance, without a valid prescription;
- d. In violation of Business and Professions Code section(s) 4301(j), (o), and/or 4060, and/or Health and Safety Code section 11350, Respondent, as described above, possessed, conspired to possess and/or assisted in or abetted possession of, a controlled substance, without a valid prescription;
- e. In violation of Business and Professions Code section(s) 4301(j) and/or (o), and/or Health and Safety Code section 11173(a), Respondent, as described above, obtained, conspired t obtain and/or assisted in or abetted obtaining of, a controlled substance by fraud, deceit, subterfuge, or concealment of a material fact;
- f. In violation of Business and Professions Code section 4301, Respondent, as described above, engaged in unprofessional conduct.

Exhibit A

Accusation

	·
1	Kamala D. Harris
2	Attorney General of California FRANK H. PACOE
3	Supervising Deputy Attorney General JOSHUA A. ROOM
	Deputy Attorney General
4	State Bar No. 214663 455 Golden Gate Avenue, Suite 11000
5	San Francisco, CA 94102-7004 Telephone: (415) 703-1299
6	Facsimile: (415) 703-5480 Attorneys for Complainant
7	
8	BEFORE THE BOARD OF PHARMACY
9	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA
10	
11	In the Matter of the Accusation Against: Case No. 3942
12	JOSE ERNESTO GARCIA
13	1258 La Canada Way Salinas, CA 93901 A C C U S A T I O N
14	Pharmacy Technician License No. TCH 73658
15	Respondent.
16	Complainant alleges
	Complainant alleges:
17	<u>PARTIES</u>
18	1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity
19	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.
20	2. On or about December 21, 2006, the Board of Pharmacy issued Pharmacy Technician
21	License Number TCH 73658 to Jose Ernesto Garcia (Respondent). The Pharmacy Technician
22	License was in full force and effect at all times relevant to the charges brought herein and will
23	expire on February 29, 2012, unless renewed.
24	
-25	<u>JURISDICTION</u>
26	3. This Accusation is brought before the Board of Pharmacy (Board), Department of
27	Consumer Affairs, under the authority of the following laws. All section references are to the
28	Business and Professions Code (Code) unless otherwise indicated.
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- 4. Section 4011 of the Code provides that the Board shall administer and enforce both the Pharmacy Law [Bus. & Prof. Code, § 4000 et seq.] and the Uniform Controlled Substances Act [Health & Safety Code, § 11000 et seq.].
- 5. Section 4300(a) of the Code provides that every license issued by the Board may be suspended or revoked.
- 6. Section 118(b) of the Code provides, in pertinent part, that the suspension, expiration, surrender, or cancellation of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated. Section 4402(a) of the Code provides that any pharmacist license that is not renewed within three years following its expiration may not be renewed, restored, or reinstated and shall be canceled by operation of law at the end of the three-year period. Section 4402(e) of the Code provides that any other license issued by the Board may be canceled by the Board if not renewed within 60 days after its expiration, and will require a new application.

STATUTORY AND REGULATORY PROVISIONS

- 7. Section 4301 of the Code provides, in pertinent part, that the Board shall take action against any holder of a license who is guilty of "unprofessional conduct," defined to include, but not be limited to, any of the following:
- (f) The commission of any act involving moral turpitude, dishonesty, fraud, deceit, or corruption, whether the act is committed in the course of relations as a licensee or otherwise, and whether the act is a felony or misdemeanor or not.
- (h) The administering to oneself, of any controlled substance, or the use of any dangerous drug or of alcoholic beverages to the extent or in a manner as to be dangerous or injurious to oneself, to a person holding a license under this chapter, or to any other person or to the public, or to the extent that the use impairs the ability of the person to conduct with safety to the public the practice authorized by the license.
- (j) The violation of any of the statutes of this state, of any other state, or of the United States regulating controlled substances and dangerous drugs.

2.8

- (o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency.
 - 8. California Code of Regulations, title 16, section 1770, states:

"For the purpose of denial, suspension, or revocation of a personal or facility license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered substantially related to the qualifications, functions or duties of a licensee or registrant if to a substantial degree it evidences present or potential unfitness of a licensee or registrant to perform the functions authorized by her license or registration in a manner consistent with the public health, safety, or welfare."

- 9. Section 4059 of the Code, in pertinent part, prohibits furnishing of any dangerous drug or dangerous device except upon the prescription of an authorized prescriber.
- 10. Section 4060 of the Code provides, in pertinent part, that no person shall possess any controlled substance, except that furnished upon a valid prescription/drug order.
- 11. Health and Safety Code section 11170 provides that no person shall prescribe, administer, or furnish a controlled substance for himself or herself.
- 12. Health and Safety Code section 11173, subdivision (a), provides that no person shall obtain or attempt to obtain controlled substances, or procure or attempt to procure the administration of or prescription for controlled substances, (1) by fraud, deceit, misrepresentation, or subterfuge; or (2) by the concealment of a material fact.
- 13. Health and Safety Code section 11350, in pertinent part, makes it unlawful to possess any controlled substance listed in Schedule II (Health and Safety Code section 11055), subdivision (b) or (c), or any narcotic drug in Schedules III-V, absent a valid prescription.
- 14. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation of the licensing act to pay a sum not to exceed its reasonable costs of investigation and enforcement.

FACTUAL BACKGROUND

- 20. From an unknown start date until on or about April 27, 2010, Respondent worked as a pharmacy technician in at least three Walgreens Pharmacy stores, two stores (Walgreens #4170; PHY 42140 and Walgreens #6419; PHY 45178) in Elk Grove, CA, and a third (Walgreens #2961; PHY 39364) in Lodi, CA, where by virtue of his employment Respondent enjoyed access to controlled substances and dangerous drugs.
- 21. During the tenure of his employment with Walgreens, Respondent used his access to divert/steal controlled substances and dangerous drugs, including **Hydrocodone with APAP** drug products, and **Xanax/alprazolam** drug products.
- 22. The exact number of instances of diversion/theft by Respondent, and the full quantity of controlled substances or dangerous drugs diverted/stolen, are not known, but in the course of investigations conducted by Walgreens and by the Board, the following were reported:
- a. On or about April 19, 2010, while at work at Walgreens #4170, Respondent participated in a random urine drug test. The test results were positive for hydrocodone and for alprazolam. (Also for hydromorphone, though this is a potential metabolite from hydrocodone and may not indicate that any hydromorphone-containing drugs were actually ingested.)
- b. On or about April 27, 2010, Respondent admitted to Walgreens investigators that he had been diverting/stealing controlled substances/dangerous drugs from Walgreens #4170, Walgreens #6419, and Walgreens #2961. He said he began taking medications from Walgreens during Summer 2009. He admitted to taking seventy-five (75) tablets of **Xanax/alprazolam** (65 2 mg tablets + 10 1 mg tablets) and twenty (20) **Hydrocodone with APAP 5/500** tablets.
- c. Subsequent audits of the controlled substances stocks of the three Walgreens Pharmacy stores in which Respondent worked for the period from September 2009 to May 2010 revealed the following shortages: 461 tablets of varying strengths of alprazolam, and 1,107 tablets of varying strengths of Hydrocodone with APAP, short at Walgreens # 4170; 148 tablets of varying strengths of alprazolam, and 981 tablets of varying strengths of Hydrocodone with APAP, short at Walgreens # 6419; and 1,901 tablets of varying strengths of alprazolam, and 953 tablets of varying strengths of Hydrocodone with APAP, short at Walgreens # 2961.

23. During the course of his interviews with Walgreens investigator(s), Respondent also admitted that he sometimes drank/ingested his grandmother's **Cheratussin** cough syrup (with **codeine**), for which he did not have a prescription.

FIRST CAUSE FOR DISCIPLINE

(Acts Involving Moral Turpitude, Dishonesty, Fraud, Deceit or Corruption)

24. Respondent is subject to discipline under section 4301(f) of the Code, in that Respondent, as described in paragraphs 20 to 23 above, committed numerous acts involving moral turpitude, dishonesty, fraud, deceit, or corruption.

SECOND CAUSE FOR DISCIPLINE

(Self-Administration of Controlled Substances)

25. Respondent is subject to discipline under section 4301(h) of the Code, in that Respondent, as described in paragraphs 20 to 23 above, administered one or more controlled substances to himself, including hydrocodone, alprazolam, and codeine drug products.

THIRD CAUSE FOR DISCIPLINE

(Furnishing of Controlled Substance(s))

26. Respondent is subject to discipline under section 4301(j) and/or (o) and/or section 4059 of the Code, and/or Health and Safety Code section 11170, in that Respondent, as described in paragraphs 20 to 23 above, furnished to himself or another, and/or conspired to furnish, and/or assisted or abetted furnishing of, a controlled substance/dangerous drug, without a prescription.

FOURTH CAUSE FOR DISCIPLINE

(Possession of Controlled Substance(s))

27. Respondent is subject to discipline under section 4301(j) and/or (o) and/or section 4060 of the Code, and/or Health and Safety Code section 11350, in that Respondent, as described in paragraphs 20 to 23 above, possessed, conspired to possess, and/or assisted in or abetted possession of, a controlled substance, without a prescription.

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FIFTH CAUSE FOR DISCIPLINE

(Obtaining Controlled Substance by Fraud, Deceit or Subterfuge)

28. Respondent is subject to discipline under section 4301(j) and/or (o) of the Code, and/or Health and Safety Code section 11173(a), in that Respondent, as described in paragraphs 20 to 23 above, obtained, conspired to obtain, and/or assisted in or abetted the obtaining of a controlled substance, by fraud, deceit, subterfuge, or concealment of material fact.

SIXTH CAUSE FOR DISCIPLINE

(Unprofessional Conduct)

Respondent is subject to discipline under section 4301 of the Code in that Respondent, as described in paragraphs 20 to 28 above, engaged in unprofessional conduct.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- Revoking or suspending Pharmacy Technician License No. TCH 73658, issued to 1. Jose Ernesto Garcia (Respondent);
- Ordering Respondent to pay the Board the reasonable costs of the investigation and 2. enforcement of this case, pursuant to Business and Professions Code section 125.3;
 - Taking such other and further action as is deemed necessary and proper. 3.

Executive Officer Board of Pharmacy

Department of Consumer Affairs

State of California Complainant

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