1 2 3 4 5 6 7 8 9	ROB BONTA Attorney General of California KAREN R. DENVIR Supervising Deputy Attorney General MEGAN M. BRIGHT Deputy Attorney General State Bar No. 347794 1300 I Street, Suite 125 P.O. Box 944255 Sacramento, CA 94244-2550 Telephone: (916) 210-7893 Facsimile: (916) 327-8643 E-mail: Megan.Bright@doj.ca.gov Attorneys for Complainant  BEFORE THE BOARD OF PHARMACY	
10	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA	
11	In the Matter of the Accusation and Statement	Case No. 8029
12	of Issues Against:	
13	LSE INC. DBA WELLS PHARMA OF HOUSTON LLC;	ACCUSATION AND STATEMENT OF
14	GARY LEE SHAPIRO, PRESIDENT; JOHN CHRISTOPHER KIRKES, VICE-	ISSUES
15	PRESIDENT; ANTHONY ROBERT SCHWARTZ, VICE-	
16	PRESIDENT 9265 Kirby Drive	
17	Houston, TX 77054  Nonresident Outsourcing Facility Permit	
18 19	No. NSF 144 Nonresident Outsourcing Facility Permit	
20	Applicant	
21	Respondent.	
22		
23	<u>PARTIES</u>	
24	1. Anne Sodergren (Complainant) brings this Accusation and Statement of Issues solely	
25	in her official capacity as the Executive Officer of the Board of Pharmacy, Department of	
26	Consumer Affairs.	
27		
28	///	
	1	

(LSE INC. DBA WELLS PHARMA OF HOUSTON LLC) ACCUSATION AND STATEMENT OF ISSUES

- On or about July 25, 2022, Board of Pharmacy issued Nonresident Outsourcing Facility Permit Number NSF 144 to LSE Inc. doing business as (dba) Wells Pharma of Houston LLC (Respondent); with Gary Lee Shapiro, President; John Christopher Kirkes, Vice-President; Anthony Robert Schwartz, Vice-President. The Nonresident Outsourcing Facility Permit was in full force and effect at all times relevant to the charges brought herein and will expire on July 1,
- On or about April 24, 2025, the Board Pharmacy received a renewal application for a Nonresident Outsourcing Facility Permit from Respondent; with Gary Lee Shapiro, as President, John Christopher Kirkes, as Vice-President, and Anthony Robert Schwartz, as Vice-President. Gary Shapiro and Andrea Corbin, on behalf of Respondent, certified under penalty of perjury to the truthfulness of all statements, answers, and representations in the application. The Board

#### **JURISDICTION**

- This Accusation and Statement of Issues are brought before the Board of Pharmacy (Board) for the, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
- Code section 4011 provides that the Board shall administer and enforce both the Pharmacy Law (Business and Professions Code sections 4400, et seq.) and the Uniform Controlled Substances Act (Health and Safety Code sections 11000, et seq.).
  - Code section 4300 states, in pertinent part:
    - (a) Every license issued may be suspended or revoked.
  - (b) The board shall discipline the holder of any license issued by the board, whose default has been entered or whose case has been heard by the board and found
    - (2) Placing him or her upon probation.
    - (3) Suspending his or her right to practice for a period not exceeding one year.
    - (4) Revoking his or her license.

///

27

- (5) Taking any other action in relation to disciplining him or her as the board in its discretion may deem proper.
- (c) The board may refuse a license to any applicant guilty of unprofessional conduct. The board may, in its sole discretion, issue a probationary license to any applicant for a license who is guilty of unprofessional conduct and who has met all other requirements for licensure. The board may issue the license subject to any terms or conditions not contrary to public policy, including, but not limited to, the following:

...

(7) Compliance with laws and regulations governing the practice of pharmacy.

...

## 7. Code section 4300.1 states:

The expiration, cancellation, forfeiture, or suspension of a board-issued license by operation of law or by order or decision of the board or a court of law, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee shall not deprive the board of jurisdiction to commence or proceed with any investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license.

#### 8. Code section 4307 states:

- (a) Any person who has been denied a license or whose license has been revoked or is under suspension, or who has failed to renew his or her license while it was under suspension, or who has been a manager, administrator, owner, member, officer, director, associate, partner, or any other person with management or control of any partnership, corporation, trust, firm, or association whose application for a license has been denied or revoked, is under suspension or has been placed on probation, and while acting as the manager, administrator, owner, member, officer, director, associate, partner, or any other person with management or control had knowledge of or knowingly participated in any conduct for which the license was denied, revoked, suspended, or placed on probation, shall be prohibited from serving as a manager, administrator, owner, member, officer, director, associate, partner, or in any other position with management or control of a licensee as follows:
- (1) Where a probationary license is issued or where an existing license is placed on probation, this prohibition shall remain in effect for a period not to exceed five years.
- (2) Where the license is denied or revoked, the prohibition shall continue until the license is issued or reinstated.
- (b) "Manager, administrator, owner, member, officer, director, associate, partner, or any other person with management or control of a license" as used in

## **CODE OF FEDERAL REGULATIONS (CFR)**

- 11. Section 211.100 of Title 21 of the CFR states, in pertinent part:
- (a) There shall be written procedures for production and process control designed to assure that the drug products have the identity, strength, quality, and purity they purport or are represented to possess. Such procedures shall include all requirements in this subpart. These written procedures, including any changes, shall be drafted, reviewed, and approved by the appropriate organizational units and reviewed and approved by the quality control unit.

. . .

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

6

1

2

3

4

5

12. Section 211.42 of Title 21 of the CFR states, in pertinent part:

.

(c) Operations shall be performed within specifically defined areas of adequate size. There shall be separate or defined areas or such other control systems for the firm's operations as are necessary to prevent contamination or mixups during the course of the following procedures:

..

(10) Aseptic processing, which includes as appropriate:

...

(v) A system for cleaning and disinfecting the room and equipment to produce aseptic conditions;

. . .

- 13. Section 211.67 of Title 21 of the CFR states, in pertinent part:
- (a) Equipment and utensils shall be cleaned, maintained, and, as appropriate for the nature of the drug, sanitized and/or sterilized at appropriate intervals to prevent malfunctions or contamination that would alter the safety, identity, strength, quality, or purity of the drug product beyond the official or other established requirements.
- 14. Section 211.22 of Title 21 of the CFR states, in pertinent part:
- (c) The quality control unit shall have the responsibility for approving or rejecting all procedures or specifications impacting on the identity, strength, quality, and purity of the drug product.
- 15. Section 211.192 of Title 21 of the CFR states, in pertinent part:

All drug product production and control records, including those for packaging and labeling, shall be reviewed and approved by the quality control unit to determine compliance with all established, approved written procedures before a batch is released or distributed. Any unexplained discrepancy (including a percentage of theoretical yield exceeding the maximum or minimum percentages established in

(12) Any investigation made according to § 211.192.

#### **DANGEROUS DRUGS**

- 25. Nicotinamide Riboside Chloride is a precursor to Nicotinamide Adenine Dinucleotide (NAD+) which is an essential coenzyme that plays important roles in various metabolic pathways. It is a form of vitamin B3. It is a dangerous drug pursuant to Code section 4022.
- 26. Indomethacin is a non-steroidal anti-inflammatory drug typically used to treat pain or inflammation. It is a dangerous drug pursuant to Code section 4022.

## **FACTUAL ALLEGATIONS**

27. On or about March 25-27, 2025, a nonresident outsourcing license renewal inspection was conducted at Respondent's facility in Houston, Texas. Board inspectors found that Respondent was in violation of good manufacturing practices. Inspectors provided a written notice to Respondent with seventeen observations including repeat or similar observations going back to the 2022 pre-licensure inspection of Respondent. Respondent provided responses to these observations on or about April 28, 2025.

## **ACCUSATION**

## FIRST CAUSE FOR DISCIPLINE

## (Failure to Comply with Federal Current Good Manufacturing Practices)

- 28. Respondent is subject to disciplinary for unprofessional conduct pursuant to Code section 4301, subdivisions (j) and (o), in that Respondent has violated Code section 4129.2, subdivision (b), by failing to ensure compliance with cGMP. The circumstances are as follows:
- a. <u>CFR section 211.100</u>, subdivision (a), Written procedures; deviations: Respondent failed to appropriately maintain written procedures for production and process control design to assure that the drug products have the identity, strength, quality, and purity they purport or are represented to possess.
- i. During inspection, Board inspectors observed that Respondent failed to maintain procedures for terminal sterilization via electron beam.
- b. <u>CFR section 211.42, subdivision (c)(10)(v), Design and construction features</u>: Respondent failed to maintain adequate control systems for cleaning and disinfecting the room and equipment to produce aseptic conditions.

- i. During inspection, Board inspectors observed Respondent's system for cleaning and disinfection was inadequate, including approximately 20 instances of inadequate contact times, missed weekly and/or monthly cleanings, and incomplete documentation.
- c. <u>CFR section 211.67</u>, subdivision (a), Equipment cleaning and maintenance: Respondent failed to clean and maintain equipment and utensils as appropriate for the nature of the drug, sanitized and/or sterilized at appropriate intervals to prevent malfunctions or contamination that would alter the safety, identity, strength, quality, or purity of the drug product beyond the official or other established requirements.
- i. During inspection, Board inspectors observed that the Respondent's autoclaved loads for glassware failed to meet minimum sterilization times.
- d. <u>CFR section 211.22, subdivision (c), Responsibilities of quality control unit:</u>
  Respondent failed to have appropriate standard operating procedures (SOPs) and protocols applicable to the quality control unit.
- i. During inspection, Board inspectors observed that Respondent's shipping study was inadequate as it was not performed according to the required procedures. Additionally, there was no executed shipping study available for the newly commercialized vials.
- ii. During inspection, Board inspectors observed that Respondent's labels forNicotinamide Riboside Chloride products were missing in-use times.
- iii. During inspection, Board inspectors observed that Respondent's master production records for Nicotinamide Riboside Chloride 100 mg and 500 mg were not available prior to the start of production. The master production records were signed and approved by Quality on December 31, 2024. The first commercial batches of Nicotinamide Riboside Chloride products were compounded between July 2, 2024, and July 3, 2024.
- iv. During inspection, Board inspectors observed that Respondent's abatement of non-penicillin beta-lactam production cross contamination was inadequate.
- v. During inspection, Board inspectors observed that Respondent's visual inspection program was inadequate. Specifically, Respondent lacked a physical defect kit and/or qualification kit for vials, lacked additional consideration for intrinsic versus extrinsic

particulates; calculation of acceptable false rejects during qualification is not justified; and visual inspector qualification did not account for categorization of defects.

- e. <u>CFR section 211.192, Production record review</u>: Respondent failed to comply with written procedures before a batch was released or distributed.
- i. During inspection, Board inspectors observed that Respondent released Nicotinamide Riboside Chloride 100 mg Lot# 080824144601547 for commercial distribution despite having an open investigation on the lot. SOP HOU-QA-003 Deviation Investigation and Reporting section 7.5.1 states "Impacted lots cannot be released for distribution until the deviation or incident report is closed." SOP HOU-QC-005 section 8.2 requires an investigation when environmental/personnel monitoring action level is met or exceeded. At least 312 units of this lot were shipped to California.
- ii. During inspection, Board inspectors observed at least four incidents where investigations were not performed and/or were incomplete including:
- A. Investigation PC-HOU-2025-003 for loose caps on vials. The investigation was inadequate and failed to identify or attempt to identify a root cause.
- B. During investigation PC-HOU-2025-001 there was inadequate label control and the investigation failed to extend to other batches which may have been impacted. Additionally, the beyond use date was changed without justification or explanation.
- C. During investigation DEV-2024-012 a change in cleaning chemical and dwells times were changed without adequate justification documented.
- D. Respondent failed to investigate regarding environmental monitoring plates utilized for Lot 121124131102603 that had an approximately 15-day gap between the incubation cycles of 30-35C and 20-25C without adequate explanation or investigation.
- f. <u>CFR section 211.137, subdivision (a), Expiration dating</u>: Respondent failed to assure that a drug product met applicable standards of identity, strength, quality, and purity at the time of use, and that it shall bear an expiration date determined by appropriate stability testing described in § 211.166.

///

- During inspection, Board inspectors observed that Nicotinamide Riboside
   Chloride 500 mg Lot# 102824146612240 was assigned an expiration date of 120-days whereas
   the firm only had stability data to support a 90-days expiration date.
- g. <u>CFR section 211.188, Batch production and control records</u>: Respondent failed to maintain batch production and control records as required by this section.
- i. During inspection, Board inspectors observed that batch production records for Nicotinamide Riboside Chloride products were missing weights and measures of components used in the course of processing, in-process and laboratory control results, a statement of actual yield, a statement of the percentage of theoretical yield at appropriate phases of processing, and complete labeling control records including specimens of copies or all labeling used.
- h. <u>CFR section 211.103, Calculation of Yield</u>: Respondent failed to establish actual yields and percentages of theoretical yield at the conclusion of each appropriate phase of manufacturing, processing, packaging, or holding of the drug product.
- i. During inspection, Board inspectors observed that the yield specification for indomethacin suppositories was not scientifically justified.
- i. <u>CFR section 211.84</u>, subdivision (a), Testing and approval or rejection of <u>components</u>, drug product containers, and closures: Respondent failed to withhold each lot of components, drug product containers, and closures until the lot had been sampled, tested, or examined, as appropriate, and released for use by the quality control unit.
- i. During inspection, Board inspectors observed Respondent did not have a procedure for testing of incoming components or active pharmaceutical ingredients.
- j. <u>CFR section 211.125, subdivision (a), Labeling issuance</u>: Respondent failed to appropriately exercise strict control over labeling issued for drug product labeling operations.
- i. During inspection, Board inspectors observed that primary labels were printed at least three different times for Nicotinamide Riboside Chloride 500 mg Lot# 010225146610002 and label reconciliation was only completed for one print session.

///

28 ///

## 

# 

# 

# 

# 

# 

# 

# 

# 

# 

# 

# 

# 

## 

# 

## THIRD CAUSE FOR DISCIPLINE

## (Pattern of Noncompliance)

30. Respondent is subject to disciplinary action pursuant to Code section 4301, subdivisions (j) and (o), in that Respondent has violated Code section 4129.2, subdivision (c), in that Respondent was found not in compliance with the Code and the regulations of the Board after the renewal investigation. Specifically, the Board investigators observed a persistent pattern of noncompliance with cGMP and the emergence of new issues during each inspection. Including, but not limited to, inadequate validation and testing procedures, poor documentation and cleaning practices, insufficient or ineffective training, recurring failures to conduct thorough investigations into deviations or product complaints, and inadequate quality control processes.

## **STATEMENT OF ISSUES**

## FIRST CAUSE FOR DENIAL OF APPLICATION

# (Failure to Comply with Federal Current Good Manufacturing Practices)

31. Respondent's renewal application is subject to denial for unprofessional conduct pursuant to Code section 4300, subdivision (c)(7), in that Respondent has violated Code section 4129.2, subdivisions (b) and (c), by failing to ensure compliance with cGMP. The circumstances are more fully set forth in paragraphs 27, a-l, above.

# SECOND CAUSE FOR DENIAL OF APPLICATION

# (False or Misleading Certificate of Analysis)

32. Respondent's renewal application is subject to denial for unprofessional conduct pursuant to Code sections 4300, subdivision (c)(7), and 4301, subdivision (g), in that Respondent knowingly made or signed a certificate or other document that falsely represents the existence or nonexistence of a state of fact, as more fully set forth above in paragraph 29.

# THIRD CAUSE FOR DENIAL OF APPLICATION

(Pattern of Noncompliance) 33. Respondent's renewal application is subject to denial for unprofessional conduct pursuant to Code section 4300, subdivision (c), in that Respondent has violated Code section 4129.2, subdivision (c), in that Respondent was found not in compliance ///

with the Code and the regulations of the Board after the renewal investigation, as more fully set forth above in paragraph 30

#### **DISCIPLINE CONSIDERATIONS**

34. To determine the degree of discipline, if any, to be imposed on Respondent, Complainant alleges that on or about January 30, 2024, in a prior action, the Board of Pharmacy issued Citation Number CI 2022 100826 for Respondent's utilization of unvalidated sterility testing methods to release sterile drug product into commercial distribution. Respondent was issued a \$2,000 fine. That Citation is now final.

## **OTHER MATTERS**

35. Pursuant to section 4307 of the Code, if discipline is imposed on Nonresident Outsourcing Facility Permit Number NSF 144 issued to LSE Inc. dba Wells Pharma of Houston LLC, LSE Inc. dba Wells Pharma of Houston shall be prohibited from serving as a manager, administrator, owner, member, officer, director, associate, or partner of a licensee for 1) a period not to exceed five (5) years if Nonresident Outsourcing Facility Permit number NSF 144 is placed on probation; or, 2) if the pharmacy permit is revoked, the prohibition shall continue until the nonresident outsourcing facility permit is reinstated.

#### **PRAYER**

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Nonresident Outsourcing Facility Permit Number NSF 144, issued to LSE Inc. dba Wells Pharma of Houston LLC;
- 2. Denying the renewal application of LSE Inc. dba Wells Pharma of Houston LLC for a Nonresident Outsourcing Facility Permit;
- 3. Prohibiting LSE Inc. dba Wells Pharma of Houston LLC from serving as a manager, administrator, owner, member, officer, director, associate, or partner of a licensee for five years if Nonresident Outsourcing Facility Permit Number NSF 144 is placed on probation or until Nonresident Outsourcing Facility Permit Number NSF 144 is reinstated if Nonresident Outsourcing Facility Permit Number NSF 144 is revoked;