1	ROB BONTA			
2	Attorney General of California DAVID E. BRICE			
3	Supervising Deputy Attorney General PATRICIA WEBBER HEIM			
4	Deputy Attorney General State Bar No. 230889			
5	1300 I Street, Suite 125 P.O. Box 944255			
6	Sacramento, CA 94244-2550 Telephone: (916) 210-7519			
7	Facsimile: (916) 327-8643 E-mail: Patricia.Heim@doj.ca.gov			
8	Attorneys for Complainant			
9	BEFORE THE			
10	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS			
11	STATE OF C	ALIFORNIA		
12				
13	In the Matter of the Accusation Against:	Case No. 7870		
14	NORTH AMERICAN CUSTOM LABORATORIES DBA FARMAKEIO			
15	DANIEL DENEUI, CEO	ACCUSATION		
16	JUSTIN GRAVES, VICE PRES. MICHAEL COLE, TREAS.			
17	CODY BOATMAN, MEMBER ROBERT HARRIS, MEMBER			
18	1736 N. Greenville Ave. Richardson, TX 75081			
19	Nonresident Pharmacy Permit No. NRP			
20	2285			
21	Respondent.			
22				
23				
24	<u>PARTIES</u>			
25		s this Accusation solely in her official capacity		
26	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.			
27	2. On or about March 13, 2020, the Board of Pharmacy (Board) issued Nonresident			
28	Pharmacy Permit Number NRP 2285 to North American Custom Laboratories doing business as			
		1		

1	(dba) Farmakeio, (Respondent Farmakeio). The Nonresident Pharmacy Permit was in full force				
2	and effect at all times relevant to the charges brought herein and will expire on March 1, 2025,				
3	unless renewed.				
4	JURISDICTION				
5	3. This Accusation is brought before the Board under the authority of the following				
6	laws. All section references are to the Business and Professions Code (Code) unless otherwise				
7	indicated.				
8	4. Section 118 of the Code states:				
9 10 11	(a) The withdrawal of an application for a license after it has been filed with a board in the department shall not, unless the board has consented in writing to such withdrawal, deprive the board of its authority to institute or continue a proceeding against the applicant for the denial of the license upon any ground provided by law or to enter an order denying the license upon any such ground.				
12	(b) The suspension, expiration, or forfeiture by operation of law of a license				
13 14	issued by a board in the department, or its suspension, forfeiture, or cancellation by order of the board or by order of a court of law, or its surrender without the written consent of the board, shall not, during any period in which it may be renewed, restored, reissued, or reinstated, deprive the board of its authority to institute or continue a disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking disciplinary action against the licensee on any such ground. (c) As used in this section, "board" includes an individual who is authorized by any provision of this code to issue, suspend, or revoke a license, and "license" includes "certificate," "registration," and "permit."				
15 16 17 18					
19	5. Section 4011 of the Code provides that the Board shall administer and enforce both				
20	the Pharmacy Law [Bus. & Prof. Code §§ 4000, et seq.] and the Uniform Controlled Substances				
21	Act [Health & Saf. Code §§ 11000, et seq.]				
22	6. Section 4300 of the Code states, in pertinent part:				
23	(a) Every license may be suspended or revoked.				
24 25	(b) The board shall discipline the holder of any license issued by the board, whose default has been entered or whose case has been heard by the board and found guilty, by any of the following methods:				
26	(1) Suspending judgment.				
27	(2) Placing him or her upon probation.				
28	(3) Suspending his or her right to practice for a period not exceeding one year.				

1	(1) Where a probationary license is issued or where an existing license is placed on probation, this prohibition shall remain in effect for a period not to exceed five		
2	years,		
3	(2) Where the license is denied or revoked, the prohibition shall continue until the license is issued or reinstated.		
4	(b) "Manager, administrator, owner, member, officer, director, associate, partner, or any other person with management or control of a license" as used in this		
5	section and Section 4308, may refer to a pharmacist or to any other person who serv in such capacity in or for a licensee.		
6	(c) The provisions of subdivision (a) may be alleged in any pleading filed		
7	pursuant to Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of the Government Code. However, no order may be issued in that case except as to a		
8 9	person who is named in the caption, as to whom the pleading alleges the applicability of this section, and where the person has been given notice of the proceeding as required by Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of		
10	the Government Code. The authority to proceed as provided by this subdivision be in addition to the board's authority to proceed under Section 4339 or any othe		
11	provision of law.		
12	10. Section 4129 of the Code states, in pertinent part:		
13	(a) A facility registered as an outsourcing facility with the federal Food and		
14	Drug Administration (FDA) shall be concurrently licensed with the board as an outsourcing facility if it compounds sterile medication or nonsterile medication for nonpatient-specific distribution within or into California.		
15			
16			
17	STATUTORY PROVISIONS		
18	11. Section 4022 of the Code states:		
19 20	Dangerous drug or dangerous device means any drug or device unsafe for self-use in humans or animals, and includes the following:		
20 21	(a) Any drug that bears the legend: Caution: federal law prohibits dispensing without prescription, Rx only, or words of similar import.		
22	(b) Any device that bears the statement: Caution: federal law restricts this		
23	device to sale by or on the order of a, Rx only, or words of similar import, the blank to be filled in with the designation of the practitioner licensed to use		
24	or order use of the device.		
25	(c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006.		
26	12. Section 4129.2 of the Code states, in pertinent part:		
27 28	(a) An outsourcing facility that is licensed with the federal Food and Drug Administration (FDA) as an outsourcing facility and has an address outside of the state but in the United States of America is a nonresident outsourcing facility. A		

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1 2	nonresident outsourcing facility shall not compound sterile drug products or nonsterile drug products for distribution or use into this state without an outsourcing license issued by the board pursuant to this section. The license shall be renewed annually and shall not be transferrable.				
3					
4	13. Section 4169 of the Code states in pertinent part:				
5	(a) A person or entity shall not do any of the following:				
6					
7	(2) Purchase, trade, sell, or transfer dangerous drugs that the person knew or				
8	reasonably should have known were adulterated, as set forth in Article 2 (commencing with Section 11250) of Chapter 6 of Part 5 of Division 104 of the Health and Safety Code.				
9					
10					
11	14. Section 4207 of the Code states:				
12	(a) Upon receipt of an application for a license and the applicable fee, the board shall make a thorough investigation to determine whether the applicant is qualified				
13 14	for the license being sought. The board shall also determine whether this article has been complied with, and shall investigate all matters directly related to the issuance of the license that may affect the public welfare.				
15 16	(b) The board shall not investigate matters connected with the operation of a premises other than those matters solely related to the furnishing of dangerous drugs or dangerous devices that might adversely affect the public welfare.				
17	(c) The board shall deny an application for a license if the applicant does not qualify for the license being sought.				
18	(d) Notwithstanding any other provision of law, the board mya request any				
19	information it deems necessary to complete the application investigation required by this section, and a request for information that the board deems necessary in carrying				
20	out this section in any application or related form devised by the board shall not be required to be adopted by regulation pursuant to the Administrative Procedure Act				
21 22	(Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code).				
23	15. Section 111250 of the Health & Safety Code states that any drug or device is				
	adulterated if it consists, in whole or in part, of any filthy, putrid, or decomposed substance.				
24					
25	16. Section 111255 of the Health and Safety Code states that any drug or device is				
26	adulterated if it has been produced, prepared, packed, or held under conditions whereby it may				
27	have been contaminated with filth, or whereby it may have been rendered injurious to health.				
28					

1	(b) Compounded drug				
1	(1) Licensed pharmacist and licensed physician				
2 3	A drug product may be compounded under subsection (a) if the licensed pharmacist or licensed physician:				
4	(A) compounds the drug product using bulk drug substances, as defined in				
5	regulations of the Secretary published at section 207.3(a)(4) of title 21 of the Code of Federal Regulations –				
6	(i) that –				
7 8	(I) comply with the standards of an applicable United States Pharmacopoeia or National Formulary monograph, if a monograph exists, and the United Stated Pharmacopoeia chapter on pharmacy compounding;				
9	(II) If such a monograph does not exist, are drug substances that are				
10	components of drugs approved by the Secretary; or				
11	(III) If such a monograph does not exist and the drug substance is not a component of a drug approved by the Secretary, that appear on a list				
12	developed by the Secretary through regulations issued by the Secretary under subsection (c);				
13					
14	COST RECOVERY				
15					
16	20. Code section 125.3 states, in pertinent part, that the Board may request the				
17	administrative law judge to direct a licentiate found to have committed a violation or violations o				
18	the licensing act to pay a sum not to exceed the reasonable costs of the investigation and				
19	enforcement of the case.				
20	FACTUAL ALLEGATIONS				
21	21. On or about April 15, 2020, the Board received a nonresident sterile compounding				
22	license application for Respondent Farmakeio, but due to the ongoing Covid-19 pandemic, an				
23	onsite inspection of the pharmacy and related compounding spaces was postponed.				
24	22. On or about March 28, 2022, Board inspector M.V. contacted Respondent				
25	Farmakeio's vice president J.G., who was also the Pharmacist-in-Charge (PIC), according to				
26	Board records, and requested pre-inspection documents to complete an onsite inspection of the				
27	pharmacy and compounding spaces for the non-resident sterile compounding license.				
28					

- 23. Concurrently, on or about March 30, 2022, the Food and Drug Administration (FDA) released a MedWatch Alert on sterile products compounded by Farmakeio Superior Custom Compounding. The Board initiated an investigation of this alert.
- 24. On or about April 1, 2022, M.V. emailed J.G. and requested an unreducted copy of the FDA Form 483 that had prompted the FDA MedWatch. J.G. stated that he was working on a state board memo that would be provided "shortly."
- 25. On or about April 4, 2022, M.V, received a copy of Respondent Farmakeio's "Memo to the State Board of Pharmacies," which included several inaccessible document hyperlinks to documents submitted to the FDA as part of Respondent Farmakeio's official responses to the FDA Form 483.
- 26. On or about April 5, 2022, M.V. received the pre-inspection documents that had been requested from Respondent Farmakeio on March 28, 2022, related to the application for a nonresident compounding license. The pre-inspection documents included a list of compounded sterile preparations (CSP's) made at Farmakeio, which was relevant to the Board's investigation regarding the FDA MedWatch Alert.
- 27. The next day, on or about April 6, 2022, in response to the request for information related to the FDA MedWatch Alert, J.G. emailed M.V. and Supervising Board inspector C.A. a hyperlink with the following documents: Respondent Farmakeio's FDA Form 483, the cover letter to FDA, the FDA Form 483 responses, the signed HHE worksheet, the signed HHE worksheet Committee Review, and a Pall AcroPak brochure. In its responses to the FDA Form 483, Respondent Farmakeio identified a non-pharmaceutical grade filter, Pall Acropak 20 for sterile filtration of injectable solutions, specifically the Pall Acropak 20 with 0.8/0.2-micron Supor filter. After receiving this information, M.V. requested that J.G. provide a list of all prescriptions shipped to California by Respondent Farmakeio from April 1, 2020, to April 1, 2022, and for one copy of an executed compounding log for each sterile injectable preparation compounded at Farmakeio.

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- 28. On or about April 13, 2022, J.G. provided the first California dispensing report showing all prescriptions dispensed to California between April 1, 2020, to April 1, 2022, which showed no compounded sterile preparations had been shipped to California.
- 29. On or about April 14, 2022, J.G. told M.V. that Respondent Farmakeio did not compound any sterile injectables that could be shipped to California, and on April 19, 2022, M.V. received copies of unexecuted compounding logs for five injectables. Upon review, Board investigators discovered those logs were not in full compliance with regulations and the injectables could not be shipped to California.
- 30. On or about April 20, 2022, M.V. and C.A. had a virtual meeting with J.G. to discuss the requirements for assigning extended beyond-use dates to compounded sterile preparations including method suitability studies, container closure integrity testing, stability-indicating stability studies, and the use of peptides for compounding. C.A. also told J.G. that the five preparations for which compounding logs had been provided were not in full compliance with regulations and could not be shipped to California. And, M.V. told J.G. that non-sterile compounded oral preparations using peptide bulk drug substances could not be shipped to California because they failed to comply with Section 503a of the FDCA.
- 31. On or about April 21, 2022, J.G. told M.V. that he was no longer the PIC of Respondent Farmakeio as of November 2021, despite the fact that it was J.G. who had been in contact with M.V. since August 2020, and M.V. had always referred to him as PIC without being corrected by J.G. of his status.
- 32. On or about April 25, 2022, Board investigators M.V. and C.A. had a follow-up meeting with J.G. and PIC A.B. in which they discussed Respondent Farmakeio's sterile compounding license application and onsite inspection. J.G. said that Respondent Farmakeio's application was on hold, and that an onsite inspection was therefore unnecessary. At that meeting, C.A. told J.G. and PIC A.B. that the Board was investigating the possibility that compounded sterile preparations made at Respondent Farmakeio had been shipped into California.

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- 33. On or about May 10, 2022, M.V. requested the additional documents from Respondent Farmakeio, including complete patient profiles (from April 1, 2020), a copy of the prescriptions, the dispensing history, and shipping information for three patients, FF, JS, and EC, and individual reports showing all prescriptions ordered and dispensed between April 1, 2020, to May 10, 2022, by providers WC (DO), AL (FNP), JH (NP), and TT (DO).
- 34. On or about May 12, 2022, J.G. provided a response that stated that Respondent Farmakeio did not ship sterile injectables into California, and that none of the requested prescriptions had been shipped to California. J.G. stated that the FF prescriptions had been shipped directly to Texas, the JS prescription had been shipped directly to the patient's home in Texas, and the EC prescriptions had been shipped directly to Illinois. J.G. did not provide the requested additional documents.
- 35. On or about May 23, 2022, M.V. sent a follow up email to PIC A.B. and J.G. again requesting the documents requested on May 10, 2022. M.V. also requested the shipping records mentioned by J.G. in order to validate Respondent Farmakeio's response. A third email was sent to PIC A.B. and J.G. requesting the additional documents on June 1, 2022. No response was received.
- 36. On or about June 6, 2022, Board investigator C.A. again requested the additional documents from Respondent Farmakeio along with complete patient profiles showing all prescriptions ordered and dispensed for 23 patients; copies of prescription hardcopies and labels for 29 patients; provider profiles for any-and-all prescriptions ordered and shipped to California for 22 providers; the California license number for Dr. KN; and any information showing a doctor/patient relationship between Dr. KN and patients UN and VN.
- 37. On June 17 and 20, 2022, M.V. received records from Respondent Farmakeio including FedEx confirmations for patient FF, EC, and JS, prescription hardcopies and labels for 29 prescription records, provider profiles for 22 providers, and patient profiles showing dispenses from April 1, 2020, to June 1, 2020, for 23 patients. The patient profiles were incomplete, including missing prescription orders.

- 38. On or about June 28, 2022, M.V. emailed PIC A.B. requesting clarification of the inconsistencies found on the recent documents compared to both the original California dispensing report received from Respondent Farmakeio on April 13, 2022, and the FDA sixmonth log. Certain prescriptions ordered for California patients did not show up on the provided patient profiles, and compounded sterile preparations were found on the FDA sixmonth report that had been shipped to California. Also, in the provider profiles, Dr. DY's provider profile showed 19 prescriptions had been shipped to California from April 1, 2020, to April 1, 2022, but the California dispensing report previously provided only showed one prescription had been shipped to California by Dr. DY. Therefore, M.V. again requested that PIC A.B. provide complete unredacted copies of the patient profiles, provider reports showing any-and-all prescriptions ordered and shipped to California for the 22 providers noted, and any-and-all prescriptions shipped to California from April 1, 2020, to June 28, 2022. M.V. also requested acquisition records, copies of prescription orders, and shipping records for seven pellet orders that were shipped to California.
- 39. On July 1 and 12, 2022, Respondent Farmakeio provided M.V. with an updated California dispensing log from April 1, 2020, to June 6, 2022, along with copies for prescription orders and shipping records for 8 prescriptions, and Texas licensing information for Dr. GC and Dr. KN. Respondent Farmakeio also provided clarifications, additional responses, and explanations for questions M.V. requested on June 28, 2022.
- 40. On or about November 18, 2022, the FDA issued a warning letter to Respondent Farmakeio.
- 41. For her Board investigation, M.V. reviewed FedEx confirmation records of all preparations that were sent to clinics or medical offices. There were inconsistencies between statements made by J.G. and the records, including the location of where prescriptions had been sent. Also, FedEx confirmation records showed two additional prescriptions were found that did not appear on the initial California dispensing log sent by Respondent Farmakeio for April 1, 2020, to April 1, 2022.

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42. In M.V.'s review of 27 of the 29 prescription hardcopies and labels (including information sent from the FDA), she found that the intended shipping address for all except four prescriptions were to California addresses. Further investigation showed that from at least October 14, 2020, to at least April 6, 2022, Respondent Farmakeio compounded and furnished at least eight adulterated compounding drug preparations:

Rx Number	Patient	Drug Name	Date Filled
582142	HP	Selank Acetate 7.5 mg/ml nasal spray	10/14/2020
586383	MSz	Semax Acetate 7.5 mg/ml nasal spray	11/18/2020
592246	WD	BPC-157 Acetate 500 mg capsules	1/7/2021
593338	JHu	MK-677 (Ibutamoren Mesylate) 25 mg capsules	1/14/2021
607303	CD	5-Amino-1MQ 50 mg capsules	4/26/2021
636937	НҮ	LGD-4033 5 mg capsules	11/2/2021
643901	SB	5-Amino-1MQ 50 mg capsules	12/16/2021
654705	RMu	LGD-4033 0.5 mg capsules	2/25/2022
661977	JBe	BPC-157 Acetate 500 mcg capsules	4/1/2022
645943	CGi	Selank Acetate 7.5 mg/ml nasal spray	4/6/2022

- 43. M.V. also reviewed the 22 provider profiles received and compared them to the prescriptions shipped to California from April 1, 2020, to April 1, 2022, and the two California dispensing reports. Four of the provider profiles did not match the two California dispensing reports. At least 22 pellets that had been shipped to California and noted on the provider profiles were not found on the first California dispensing report provided to Board investigators.
- 44. In her review of California-provider licensing information, M.V. discovered that GC's NP license was delinquent, Dr. KN MD license was canceled, and Dr. ST's MD license was surrendered.¹

¹ Those providers did have an active Texas license and were prescribing medications for California patients.

the second California dispensing report was based on orders shipped to California. M.V.'s request had been for all prescriptions shipped to California. The first California dispensing report should have shown most or all of the prescriptions on the FDA six-month log, but it did not.

- 48. Regarding the prescriptions and shipping records for pellets and testosterone injectable, Respondent Farmakeio provided five prescription hardcopies and four shipping records for testosterone/triamcinolone and estradiol pellets. One prescription hardcopy and shipping record for a testosterone 200 mg/ml injectable was provided. The shipping records for the pellets shows the pellets were delivered to the providers' offices in California. The shipping record for the testosterone injectable solution showed that the prescription was delivered to San Diego, California, but the full delivery address was missing. No acquisition records were provided for the pellets or the injectable solution.
- 49. Respondent Farmakeio also owns and manages an outsourcing facility "Farmakeio Outsourcing" that is not licensed by the Board, and therefore cannot compound drugs for California patients. Farmakeio Outsourcing manufactures testosterone, testosterone/triamcinolone, and estradiol pellets. Respondent Farmakeio had sent an email on July 12, 2022, which stated that none of the pellets shipped to California were compounded by Farmakeio Custom Compounding Pharmacy. Likewise the email stated that the one injectable testosterone solution prescription was also not compounded at Farmakeio Custom Compounding Pharmacy.
- 50. Board inspectors determined, after an extensive review of all documentation, that Respondent Farmakeio was not compliant with the Federal Food, Drug, and Cosmetic Act, and had sold its adulterated drugs via interstate commerce, a violation of pharmacy law.

FIRST CAUSE FOR DISCIPLINE

(Subverting or Attempting to Subvert an Investigation)

51. Respondent Farmakeio is subject to disciplinary action under Code section 4301, subdivision (q), for violating Code section 4207, subdivision (d), in that it failed to supply records as requested an/or supplied incomplete or edited records that were to be used for the purposes of

investigating unlicensed activity, as more particularly set forth in paragraphs 24-27, 28-39, 41-43, and 45-49 above, and incorporated herein by reference.

SECOND CAUSE FOR DISCIPLINE

(Unprofessional Conduct - Shipping Pellets to California)

52. Respondent is subject to disciplinary action for unprofessional conduct under Code section 4301, subdivision (o), in that Respondent Farmakeio shipped approximately 92 prescriptions for compounded or manufactured hormonal pellets to California that were obtained from their outsourcing facility Farmakeio Outsourcing LLC, which is not licensed in California, as more particularly set forth in paragraphs 26, 28, 32, 37-39, 41-43, and 45-49 above, and incorporated herein by reference.

THIRD CAUSE FOR DISCIPLINE

(Adulterated Preparations)

53. Respondent Farmakeio is subject to disciplinary action under Code section 4301, subdivisions (j) and (o) for violating Health and Safety Code sections 111250, and 111295, as related to Code section 4169, subdivision (a), in that from at least October 14, 2020, to at least April 6, 2022, Respondent Farmakeio compounded and furnished at least ten compounded drug preparations, which were adulterated, as more specifically set for the paragraphs 23-30, and 32-50 above, and incorporated here by reference.

FOURTH CAUSE FOR DISCIPLINE

(Use of a Non-Compliant Bulk Drug Substance)

54. Respondent Farmakeio is subject to disciplinary action under Code section 4301, subdivisions (j) and (o) for violating Health and Safety Code section 111550, as related to 21 U.S. Code section 353a, subdivision (b)(1)(A)(i), in that from October 14, 2020, to at least April 6, 2022, at least ten compounding drug preparations were not compounded within the allowance of Section 503A of the Federal Food, Drug, and Cosmetic Act and were not a new drug approved by the Food and Drug Administration, as more specifically set for the paragraphs 21-50 above, and incorporated here by reference.

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OTHER MATTERS

- 55. Pursuant to Code section 4307, if discipline is imposed on Nonresident Pharmacy Permit No. NRP 2285 issued to North American Custom Laboratories dba Farmakeio, it shall be prohibited from serving as a manager, administrator, owner, member, officer, director, associate, or partner of a licensee for five years if Nonresident Pharmacy Permit No. NRP 2285 is placed on probation or until Nonresident Pharmacy Permit No. NRP 2285 is reinstated if it is revoked.
- 56. Pursuant to Code section 4307, is discipline is imposed on Nonresident Pharmacy
 Permit No. NRP 2285 issued to North American Custom Laboratories dba Farmakeio while
 Justin Graves, Daniel Deneui, Michal Cole, Cody Boatman, or Robert Harris has been a member, shareholder, officer, director, or manager and had knowledge of or knowingly participated in any conduct for which the licensee was disciplined, Justin Graves, Daniel Deneui, Michal Cole, Cody Boatman, or Robert Harris shall be prohibited from serving as a manager, administrator, owner, member, officer, director, associate, or partner of a licensee for five years if Nonresident
 Pharmacy Permit No. NRP 2285 is placed on probation or until Nonresident Pharmacy Permit
 No. NRP 2285 is reinstated if it is revoked.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Nonresident Pharmacy Permit Number NRP 2285, issued to North American Custom Laboratories dba Farmakeio;
- 2. Prohibiting Chief Executive Officer Daniel Deneui from serving as a manager, administrator, owner, member, officer, director, associate, or partner of a licensee for five years if Nonresident Pharmacy Permit Number NRP 2285 is placed on probation or until Nonresident Pharmacy Permit Number NRP 2285 is reinstated if Nonresident Pharmacy Permit Number NRP 2285 issued to North American Custom Laboratories dba Farmakeio is revoked;
- 3. Prohibiting Treasurer Michael Cole from serving as a manager, administrator, owner, member, officer, director, associate, or partner of a licensee for five years if Nonresident Pharmacy Permit Number NRP 2285 is placed on probation or until Nonresident Pharmacy

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