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7	BEFORE THE BOARD OF PHARMACY		
8	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
9	STATE OF C.	ALIFORNIA	
10	In the Matter of the Accusation Against:		
11		Case No. 5572	
12	1919 Manhattan Ave. # 4 East Palo Alto, CA 94303		
13	Pharmacist License No. RPH 72470		
14	and		
15	WALGREENS PHARMACY #02126 1414 El Camino Real	Case No. 5928	
16	San Carlos, CA 94070		
17.	Original Pharmacy Permit No. PHY 52845	ACCUSATION	
18	Respondents.		
19	Complainant alleges:		
20	<u>PART</u>	<u>TES</u>	
21	1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity		
22	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.		
23	2. On or about March 19, 2015, the Board of Pharmacy issued Pharmacist License		
24	Number RPH 72470 to Brett Quentin Wolff (Respondent Wolff). The Pharmacist License was in		
25	full force and effect at all times relevant to the charges brought herein. It expired on or about		
26	October 31, 2016, and has not been renewed. On or about September 8, 2015, Respondent Wolff		
27	was prohibited from practicing as a pharmacist pending the outcome of criminal proceedings in		
28	People v. Brett Quentin Wolff, Case No. B1580229 in Santa Clara County Superior Court.		
	1		

(BRETT QUENTIN WOLFF; WALGREENS PHARMACY #02126) ACCUSATION

3. On or about December 31, 2014, the Board of Pharmacy issued Original Pharmacy Permit Number PHY 52845 to Walgreens Corporation dba Walgreens #02126 at 1414 El Camino Real, San Carlos, CA 94070 (Respondent Walgreens #02126). The Pharmacy Permit was in full force and effect at all times relevant to the charges brought herein, and will expire on December 1, 2017, unless renewed. Board of Pharmacy records reflect that Catherine Lai-Hung Lo, holder of Pharmacist License No. RPH 50192, has served as Pharmacist in Charge (PIC) for Respondent Walgreens #02126 since on or about December 26, 2014.

JURISDICTION

- 4. This Accusation is brought before the Board of Pharmacy (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
- 5. Section 4011 of the Code provides that the Board shall administer and enforce both the Pharmacy Law [Bus. & Prof. Code, § 4000 et seq.] and the Uniform Controlled Substances Act [Health & Safety Code, § 11000 et seq.].
- 6. Section 4300(a) of the Code provides that every license issued by the Board may be suspended or revoked.
- 7. Section 4300.1 of the Code provides that the expiration, cancellation, forfeiture, or suspension of a Board-issued license, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee, shall not deprive the Board of jurisdiction to commence or proceed with any investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license.

STATUTORY AND REGULATORY PROVISIONS

- 8. Section 4301 of the Code provides, in pertinent part, that the Board shall take action against any holder of a license who is guilty of "unprofessional conduct," defined to include, but not be limited to, any of the following:
- (f) The commission of any act involving moral turpitude, dishonesty, fraud, deceit, or corruption, whether the act is committed in the course of relations as a licensee or otherwise, and whether the act is a felony or misdemeanor or not.

- (h) The administering to oneself, of any controlled substance, or the use of any dangerous drug or of alcoholic beverages to the extent or in a manner as to be dangerous or injurious to oneself, to a person holding a license under this chapter, or to any other person or to the public, or to the extent that the use impairs the ability of the person to conduct with safety to the public the practice authorized by the license.
- (j) The violation of any of the statutes of this state, of any other state, or of the United States regulating controlled substances and dangerous drugs.
- (l) The conviction of a crime substantially related to the qualifications, functions, and duties of a licensee under this chapter. . . .
- (o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency.
- 9. Section 4059 of the Code, in pertinent part, prohibits furnishing of any dangerous drug or dangerous device except upon the prescription of an authorized prescriber.
- 10. Section 4060 of the Code provides, in pertinent part, that no person shall possess any controlled substance, except that furnished upon a valid prescription/drug order.
- 11. Health and Safety Code section 11170 provides that no person shall prescribe, administer, or furnish a controlled substance for himself or herself.
- 12. Health and Safety Code section 11173, subdivision (a), provides that no person shall obtain or attempt to obtain controlled substances, or procure or attempt to procure the administration of or prescription for controlled substances, (1) by fraud, deceit, misrepresentation, or subterfuge; or (2) by the concealment of a material fact.
- 13. Health and Safety Code section 11350, in pertinent part, makes it unlawful to possess any controlled substance listed in Schedule II (Health and Safety Code section 11055), subdivision (b) or (c), or any narcotic drug in Schedules III-V, absent a valid prescription.
- 14. Health and Safety Code section 11351, in pertinent part, makes it unlawful to possess for sale or purchase for sale any narcotic controlled substance in Schedules II-IV.

- 15. Health and Safety Code section 11352, in pertinent part, makes it transport, import, sell, furnish, administer, or give away, or offer to transport, import, sell, furnish, administer, or give away, any controlled substance listed in Schedule II (Health and Safety Code section 11055), subdivision (b) or (c), or any narcotic drug in Schedules III-V, absent a valid prescription.
- 16. Health and Safety Code section 11377, in pertinent part, makes it unlawful to possess any non-narcotic drug in Schedules III-V, absent a valid prescription.
- 17. Section 4081 of the Code provides, in pertinent part, that every pharmacy shall keep a current inventory of all dangerous drugs and dangerous devices, and that the owner, officer, and partner of a pharmacy shall be jointly responsible with the pharmacist in charge for maintaining the inventory of dangerous drugs and dangerous devices.
 - 18. Section 4113, subdivision (c) of the Code states:

"The pharmacist-in-charge shall be responsible for a pharmacy's compliance with all state and federal laws and regulations pertaining to the practice of pharmacy."

- 19. California Code of Regulations, title 16, section 1714, subdivision (b) provides that each pharmacy licensed by the board shall maintain its facilities, space, fixtures, and equipment so that drugs are safely and properly prepared, maintained, secured and distributed.
- 20. California Code of Regulations, title 16, section 1718, defines "current inventory" as used in sections 4081 and 4332 to include complete accountability for all dangerous drugs handled by every licensee enumerated in sections 4081 and 4332. It further requires that the controlled substances inventories required by the Title 21, Code of Federal Regulations, section 1304, shall be available for inspection upon request for at least 3 years.
 - 21. California Code of Regulations, title 16, section 1770, states:

"For the purpose of denial, suspension, or revocation of a personal or facility license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered substantially related to the qualifications, functions or duties of a licensee or registrant if to a substantial degree it evidences present or potential unfitness of a licensee or registrant to perform the functions authorized by her license or registration in a manner consistent with the public health, safety, or welfare."

22. Title 21, Code of Federal Regulations, section 1304.11, subdivision (c) requires that any registrant of the DEA take a new inventory of all stocks of controlled substances on hand at least every two years, on any date within two years of the previous biennial inventory date.

COST RECOVERY

23. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation of the licensing act to pay a sum not to exceed its reasonable costs of investigation and enforcement.

CONTROLLED SUBSTANCES / DANGEROUS DRUGS

- 24. Section 4021 of the Code states:
- "Controlled substance' means any substance listed in Chapter 2 (commencing with Section 11053) of Division 10 of the Health and Safety Code."
 - 25. Section 4022 of the Code states, in pertinent part:
- "'Dangerous drug' or 'dangerous device' means any drug or device unsafe for self use, except veterinary drugs that are labeled as such, and includes the following:
- "(a) Any drug that bears the legend: 'Caution: federal law prohibits dispensing without prescription,' 'Rx only,' or words of similar import.
- "(c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006."
- 26. Adderall and Dexedrine are brand names for amphetamine and dextroamphetamine sulfate, a Schedule II controlled substance as designated by Health and Safety Code section 11055(d)(1) and a dangerous drug as designated by Business and Professions Code section 4022. These are stimulant drugs that may be prescribed for treatment of ADHD.
- 27. **Vyvanse** is a brand name for lisdexamfetamine, a Schedule II controlled substance as designated by Health and Safety Code section 11055(d)(1) and a dangerous drug as designated by Business and Professions Code section 4022. This is a stimulant drug.
- 28. **Focalin XR** is a brand name for dexmethylphenidate, a Schedule II controlled substance as designated by Health and Safety Code section 11055(d)(1) and a dangerous drug as designated by Business and Professions Code section 4022. This is a stimulant drug.

- 29. **Concerta** and **Ritalin** are brand names for methylphenidate, a Schedule II controlled substance as designated by Health and Safety Code section 11055(d)(1) and a dangerous drug as designated by Business and Professions Code section 4022. This is a stimulant drug.
- 30. **OxyContin** and **Roxicodone** are brand names for oxycodone hydrochloride, a Schedule II controlled substance as designated by Health and Safety Code section 11055(b) and a dangerous drug as designated by Business and Professions Code section 4022. It is a narcotic.
- 31. **Endocet**, **Percocet**, and **Roxicet** are among the brand names for compounds of varying dosages of acetaminophen (aka APAP) and oxycodone, a Schedule II controlled substance as designated by Health and Safety Code section 11055(b)(1)(n) and a dangerous drug as designated by Business and Professions Code section 4022. These are narcotic drugs.
- 32. **Dilaudid** is a brand name for hydromorphone hydrochloride, a Schedule II controlled substance as designated by Health and Safety Code section 11055(b) and a dangerous drug as designated by Business and Professions Code section 4022. It is a narcotic.
- 33. **Roxanol** is a brand name for morphine sulfate, a Schedule II controlled substance as designated by Health and Safety Code section 11055(b) and a dangerous drug as designated by Business and Professions Code section 4022. It is a narcotic.
- 34. **Duragesic** is a brand name for fentanyl, a Schedule II controlled substance as designated by Health and Safety Code section 11055(c) and a dangerous drug as designated by Business and Professions Code section 4022. It is a narcotic.
- 35. Norco, Vicodin, Vicodin ES, Lortab, and Lorcet are among the brand names for compounds of varying dosages of acetaminophen (aka APAP) and hydrocodone, a Schedule III controlled substance as designated by Health and Safety Code section 11056(e)(4) and dangerous drug as designated by Business and Professions Code section 4022. The varying compounds are also known generically as Hydrocodone with APAP. These are all narcotic drugs. Products like these that combine hydrocodone with non-controlled substances are also called hydrocodone combination products. Effective October 6, 2014, hydrocodone combination productions were switched at the federal level from Schedule III (21 C.F.R. § 1308.13(e)(1)(iii) and (iv)) to Schedule II (21 C.F.R. § 1308.12(b)(1)). This includes Hydrocodone with APAP drugs.

- 36. **Viagra** is a brand name for sildenafil, a dangerous drug as designated by Business and Professions Code section 4022. It is an erectile-dysfunction treatment drug.
- 37. **Prinivil** and **Zestril** are brand names for lisinopril, a dangerous drug as designated by Business and Professions Code section 4022. It is a drug used to treat hypertension.

FACTUAL SUMMARY

- 38. Between in or about September 2014 and July 2015, first as an intern pharmacist and then as a licensed pharmacist, Respondent Wolff was employed by Walgreens Corporation. For most or all that time, he worked as a "floater" intern pharmacist and licensed pharmacist, in at least twenty-four (24) different Walgreens pharmacy locations, including Respondent Walgreens #02126. Respondent Wolff worked at Respondent Walgreens #02126 as an intern pharmacist on or about September 2, 2014, November 18, 2014, November 26, 2014, December 12, 2014, December 29, 2014, and January 27-30, 2015, and as a pharmacist on or about April 22, 2015, April 28-29, 2015, May 5, 2015, and May 10-12, 2015. He had access to controlled substances and dangerous drugs on these occasions, both as an intern pharmacist and licensed pharmacist.
- 39. During the tenure of his employment, Respondent took advantage of his access as an intern/pharmacist to divert/steal, self-use, and sell or transport numerous controlled substances and dangerous drugs, including but not limited to numerous narcotic controlled substances.
- 40. The exact number of instances of diversion/theft by Respondent Wolff., and the full quantity of controlled substances or dangerous drugs diverted/stolen by Respondent Wolff, are not known, but in the course of investigations conducted by the pharmacy and by police, the following were among the observations, admissions, and revelations reported:
- a. On or about July 3, 2015, a periodic inventory check of controlled substances on hand at another Walgreens Pharmacy (#13948, located in Mountain View, CA) discovered a significant discrepancy/shortage of **oxycodone 30mg** tablets. Review of video surveillance for that location discovered footage of Respondent Wolff pilfering four (4) or five (5) bottles (100 tablets each) of **oxycodone 30mg** tablets on or about June 1, 2015. Subsequent review of video footage discovered Respondent Wolff also pilfering bottles of **oxycodone 30mg** tablets on a second occasion on or about June 1, 2015, and also on or about July 6, 2015, from this location.

- b. On or about July 7, 2015, Respondent Wolff was terminated by Walgreens. On that same date, Mountain View Police responded to a theft report by Walgreens, and interviewed Respondent Wolff, who admitted to having stolen and self-administered **oxycodone** tablets from the Walgreens #13948 on several occasions. Respondent Wolff admitted to stealing four (4) bottles (100 tablets each) of **oxycodone 30mg** during the first week of June 2015, and admitted to stealing a further two (2) bottles (100 tablets each) of **oxycodone 30mg** on July 6, 2015. He also admitted to self-administering the **oxycodone**, and admitted that he had not been diagnosed with any condition(s) warranting this medication, and had been issued no prescriptions for its use.
- c. Respondent Wolff initially denied selling any of the stolen drugs, but police investigation uncovered evidence of sales of some of the drugs by Respondent Wolff, including text messages exchanged with a buyer. Respondent Wolff subsequently admitted to selling two hundred (200) tablets of **oxycodone 30mg** in June 2015 for about \$1,500.00.
- d. A subsequent police search of Respondent Wolff's vehicle (in the parking lot of a Walgreens Pharmacy location in Cupertino, CA) discovered:
 - One (1) bottle of **oxycodone 30mg** containing ninety-four (94) blue tablets;
 - One (1) sealed bottle of oxycodone 30mg containing one hundred (100) tablets;
 - One prescription bottle containing eleven (11) Viagra 100mg tablets;
 - Two (2) gold/brown capsules of Adderall XR 30mg;
 - Eleven (11) blue/red capsules of Vyvanse 70mg;
 - One (1) bottle of **oxycodone 30mg** containing sixty-four (64) pink tablets that were subsequently identified as **lisinopril 5mg** tablets;
 - One (1) bottle of **oxycodone 15mg** containing eighty-three (83) green tablets;
 - One (1) bottle of **oxycodone 30mg** containing fifty-eight (58) blue tablets;
 - Four (4) empty oxycodone 30mg (100 tablet) bottles; and
 - One (1) empty oxycodone 20mg (100 tablet) bottle.
- e. On or about August 11, 2015, Walgreens Pharmacy #13948 reported an audit covering the period from June 10, 2014 to July 13, 2015, which indicated a loss of seven hundred and thirty-nine (739) tablets of **oxycodone 30mg** and two (2) tablets of **oxycodone 5mg**.

- f. The audit by Walgreens Pharmacy #13948 did not report any losses of the other strengths of **oxycodone**, or the other drugs, discovered in Respondent Wolff's car.
- g. On or about August 26, 2015, Board of Pharmacy investigative staff reviewed data from the Controlled Substance Utilization Review and Evaluation System (CURES) database regarding controlled substance prescriptions dispensed to Respondent Wolff for the time period from January 1, 2013 to August 26, 2015. The report showed a total of only four (4) prescriptions dispensed to Respondent Wolff during that time, and none for any Schedule II controlled substances or for any of the medications discovered by police in Respondent Wolff's car.
- 41. The Board of Pharmacy commenced investigations of Walgreens Pharmacy locations at which Respondent Wolff had worked as a floater intern pharmacist or pharmacist. Among the locations investigated was Respondent Walgreens #02126. That investigation commenced in or about November 2015. As part of this investigation, Respondent Walgreens #02126 was asked to perform an audit of controlled substance inventories. Respondent Walgreens #02126 reported an audit of controlled substance inventories for the period June 2014 to November 2015.
- 42. In or about December 2015, Respondent Walgreens #02126 also reported two other causes of significant losses of Schedule II drugs during the period in and between June 2014 and November 2014: (1) employee pilferage by another employee in or about November 2014; and (2) an armed robbery at the pharmacy in or about November 2014. But Respondent Walgreens #02126 was not able to explain all of its significant losses of Schedule II controlled substances.
- 43. Subsequent audits of controlled substance inventories at Respondent Walgreens #02126 revealed the following discrepancies/losses and variances in total inventory for each drug:

Drug Name and Strength	Quantity Loss	% Variance
Adderall 20mg	10	5 %
Adderall XR 25mg	21	1.9 %
d-amphetamine salt combo XR 10mg	17	0.6 %
d-amphetamine salt combo XR 15mg	51	2.2 %
d-amphetamine salt combo XR 20mg	76	0.54 %

1	Drug Name and Strength	Quantity Loss	% Variance
2	d-amphetamine salt combo XR 30mg	127	2.1 %
3	d-amphetamine salt combo 15mg	575	26.1 %
4	d-amphetamine salt combo 30mg	45	0.37 %
5	dextroamphetamine 10mg	616	5.7 %
6	dextroamphetamine ER 5mg	30	15 %
7	dextroamphetamine 5mg	21	1 %
8	fentanyl 100mcg/hr patch	18	9.2 %
9	fentanyl 25mcg/hr patch	15	2.4 %
10	Focalin XR 10mg	37	4.6 %
11	Focalin XR 15mg	13	13 %
12	Focalin XR 20mg	50	5.6 %
13	hydrocodone / acetaminophen 10-325mg	3,226	1.8 %
14	hydrocodone / acetaminophen 7.5-325mg	964	2.8 %
15	hydromorphone 3mg rectal suppository	229	100 %
16	methylphenidate 10mg	25	0.2 %
17	methylphenidate er 10mg	100	16.7 %
18	methylphenidate er 54mg	295	7 %
19	oxycodone ir 5mg	285	0.7%
20	oxycodone ir 10mg	135	1.5 %
21	oxycodone ir 20mg	33	2.8 %
22	oxycodone ir 30mg	625	1.7 %
23	oxycodone / acetaminophen 10-325mg	490	1.2 %
24	oxycodone / acetaminophen 5-325mg	501	7.4 %
25	Oxycontin 10mg	172	2.9 %
26	Vyvanse 50mg	13	0.3 %
27	Vyvanse 70mg	34	0.7 %
28			1

FIFTH CAUSE FOR DISCIPLINE

(Conviction of Substantially Related Crime(s))

- 48. Respondent Wolff is subject to disciplinary action under Code section 4301, subsection (l), in that on or about February 16, 2016, he was convicted of violating Penal Code section 484-487(a) (Grand Theft of Personal Property of a Value > \$950.00), a felony and Health and Safety Code section 11352 (Transportation, Sale, Distribution of Controlled Substance oxycodone), a felony, both of which are crimes substantially related to the qualifications, functions, and duties of his license. The circumstances are as follows:
- 49. On or about July 9, 2015, based on the conduct described above in paragraphs 38-40, Respondent was charged by Felony Complaint, in a criminal case titled *People v. Brett Quentin Wolff*, Case No. B1580229 in Santa Clara Superior Court, with violating (1) Penal Code section 484-487(a) (Grand Theft of Personal Property of a Value > \$950.00), a felony; (2) Health and Safety Code section 11351 (Possession for Sale or Purchase for Sale of Controlled Substance **oxycodone**), a felony; and (3) Health and Safety Code section 11352 (Transportation, Sale, Distribution of Controlled Substance **oxycodone**), a felony. On or about February 16, 2016, Respondent pleaded *nolo contendere* and was convicted of counts (1) and (3). Count (2) was dismissed. On or about March 24, 2016, imposition of sentence was suspended and Respondent was placed on formal criminal probation for three (3) years, on terms and conditions including six (6) months in county jail (176 days CTS), an order to stay away from any Walgreens Pharmacy (except for purposes of securing necessary medication), search conditions, abstention from drug or alcohol use, substance abuse treatment, psychological counseling, and fines and fees.

SIXTH CAUSE FOR DISCIPLINE

(Unprofessional Conduct)

50. Respondent Wolff is subject to discipline under section 4301 of the Code in that Respondent, as described in paragraphs 38-40 above, engaged in unprofessional conduct.

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CAUSES FOR DISCIPLINE AGAINST RESPONDENT WALGREENS #02126

SEVENTH CAUSE FOR DISCIPLINE

(Failure to Maintain Pharmacy Security)

51. Respondent Walgreens #02126 is subject to discipline under section 4301(j) and/or (o), and/or section 4113(c), of the Code, in combination with California Code of Regulations, title 16, section 1714(b), in that, as described in paragraphs 41-43 above, Respondent violated statutes regulating controlled substances or dangerous drugs, and/or directly or indirectly violated, attempted to violate, and/or assisted in or abetted violation of, laws or regulations governing the practice of pharmacy, by failing to maintain pharmacy facilities, space, fixtures, and equipment so that drugs were safely and properly prepared, maintained, secured and distributed.

EIGHTH CAUSE FOR DISCIPLINE

(Failure to Maintain Accurate and Secure Controlled Substances Inventory)

52. Respondent Walgreens #02126 is subject to discipline under section 4301(j) and/or (o) and/or section 4113(c) of the Code, in combination with section 4081 of the Code, California Code of Regulations, title 16, section 1718, and/or 21 CFR section(s) 1304.11, in that, as described in paragraphs 41-43 above, Respondent violated statutes regulating controlled substances or dangerous drugs, and/or directly or indirectly violated, attempted to violate, and/or assisted in or abetted violation of, laws or regulations governing the practice of pharmacy, by acts including failing to maintain an accurate and secure inventory of all controlled substances.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Pharmacist License Number RPH 72470, issued to Brett Quentin Wolff (Respondent Wolff);
- 2. Revoking or suspending Original Pharmacy Permit Number PHY 52845, issued to Walgreens Corporation dba Walgreens #02126 (Respondent Walgreens #02126);

1	3. Ordering Respondents to pay the Board the reasonable costs of the investigation and			
2	enforcement of this case, pursuant to Business and Professions Code section 125.3; and,			
3	4. Taking such other and f	4. Taking such other and further action as is deemed necessary and proper.		
4	/ /	Orginia Hudd		
5	DATED: 1/30/17			
6		VIRGINIA HEROLD Executive Officer		
7		Board of Pharmacy Department of Consumer Affairs State of California		
8		Complainant		
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