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8	BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA	
9		
10	party.	
11	In the Matter of the Accusation Against:	Case No. 4613
12	EDWARD GERMAN HERRERA 9055 Hubbard Street	
13	Culver City, CA 90232	ACCUSATION
14	Pharmacy Technician Registration No. TCH 101524	
15	Respondent.	
16		
17	Complainant alleges:	
18	<u>PARTIES</u>	
19	1. Virginia Herold ("Complainant") brings this Accusation solely in her official capacity	
20	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs ("Board").	
21	2. On or about June 3, 2010, the Board issued Pharmacy Technician Registration	
22	Number TCH 101524 to Edward German Herrera (Respondent). The Pharmacy Technician	
23	Registration was in full force and effect at all times relevant to the charges brought herein and	
24	will expire on March 31, 2014, unless renewed.	
25	JURISDICTION	
26	3. This Accusation is brought before the Board, under the authority of the following	
27	laws. All section references are to the Business and Professions Code ("Code") unless otherwise	
28	indicated.	
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4. Section 4011 of the Code provides:

"The board shall administer and enforce this chapter [Pharmacy Law, (Business and Professions Code, Sec 4000 et esq.)] and the Uniform Controlled Substances Act (Division 10 commencing with Section 11000) of the Health and Safety Code)."

- 5. Section 4300 of the Code permits the Board to take disciplinary action to suspend or revoke a license issued by the Board.
- 6. Section 4300.1 of the Code states, "the expiration, cancellation, forfeiture, or suspension of a board-issued license by operation of law or by order or decision of the board or a court of law, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee shall not deprive the board of jurisdiction to commence or proceed with any investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license."

STATUTORY PROVISIONS

- 7. Section 490 of the Code states, in pertinent part:
- "(a) In addition to any other action that a board is permitted to take against a licensee, a board may suspend or revoke a license on the ground that the licensee has been convicted of a crime, if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued.
- "(b) Notwithstanding any other provision of law, a board may exercise any authority to discipline a licensee for conviction of a crime that is independent of the authority granted under subdivision (a) only if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the licensee's license was issued.
- "(c) A conviction within the meaning of this section means a plea or verdict of guilty or a conviction following a plea of nolo contendere. Any action that a board is permitted to take following the establishment of a conviction may be taken when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal, or when an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code."

8. Section 492 of the Code states:

"Notwithstanding any other provision of law, successful completion of any diversion program under the Penal Code, or successful completion of an alcohol and drug problem assessment program under Article 5 (commencing with section 23249.50) of Chapter 12 of Division 11 of the Vehicle Code, shall not prohibit any agency established under Division 2 ([Healing Arts] commencing with Section 500) of this code, or any initiative act referred to in that division, from taking disciplinary action against a licensee or from denying a license for professional misconduct, notwithstanding that evidence of that misconduct may be recorded in a record pertaining to an arrest.

This section shall not be construed to apply to any drug diversion program operated by any agency established under Division 2 (commencing with Section 500) of this code, or any initiative act referred to in that division."

9. Section 493 of the Code states:

"Notwithstanding any other provision of law, in a proceeding conducted by a board within the department pursuant to law to deny an application for a license or to suspend or revoke a license or otherwise take disciplinary action against a person who holds a license, upon the ground that the applicant or the licensee has been convicted of a crime substantially related to the qualifications, functions, and duties of the licensee in question, the record of conviction of the crime shall be conclusive evidence of the fact that the conviction occurred, but only of that fact, and the board may inquire into the circumstances surrounding the commission of the crime in order to fix the degree of discipline or to determine if the conviction is substantially related to the qualifications, functions, and duties of the licensee in question."

As used in this section, "license" includes "certificate," "permit," "authority," and "registration."

10. Section 4021 of the Code provides:

"Controlled substance" means any substance listed in Chapter 2 (commencing with Section 11053) of Division 10 of the Health and Safety Code.

11. Section 4022 of the Code states:

"Dangerous drug" or "dangerous device" means any drug or device unsafe for self-use in humans or animals, and includes the following:

- "(a) Any drug that bears the legend: "Caution: federal law prohibits dispensing without prescription," "Rx only," or words of similar import.
- "(b) Any device that bears the statement: "Caution: federal law restricts this device to sale by or on the order of a ______," "Rx only," or words of similar import, the blank to be filled in with the designation of the practitioner licensed to use or order use of the device.
- "(c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006."

12. Section 4060 of the Code states:

"No person shall possess any controlled substance, except that furnished to a person upon the prescription of a physician, dentist, podiatrist, optometrist, veterinarian, or naturopathic doctor pursuant to Section 3640.7, or furnished pursuant to a drug order issued by a certified nurse-midwife pursuant to Section 2746.51, a nurse practitioner pursuant to Section 2836.1, or a physician assistant pursuant to Section 3502.1, or naturopathic doctor pursuant to Section 3640.5, or a pharmacist pursuant to either subparagraph (D) of paragraph (4) of, or clause (iv) of subparagraph (A) of paragraph (5) of, subdivision (a) of Section 4052. This section shall not apply to the possession of any controlled substance by a manufacturer, wholesaler, pharmacy, pharmacist, physician, podiatrist, dentist, optometrist, veterinarian, naturopathic doctor, certified nurse-midwife, nurse practitioner, or physician assistant, when in stock in containers correctly labeled with the name and address of the supplier or producer.

"Nothing in this section authorizes a certified nurse-midwife, a nurse practitioner, a physician assistant, or a naturopathic doctor, to order his or her own stock of dangerous drugs and devices."

3. Section 4301 of the Code states, in pertinent part:

"The board shall take action against any holder of a license who is guilty of unprofessional conduct or whose license has been procured by fraud or misrepresentation or issued by mistake.

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Unprofessional conduct shall include, but is not limited to, any of the following:

"(f) The commission of any act involving moral turpitude, dishonesty, fraud, deceit, or corruption, whether the act is committed in the course of relations as a licensee or otherwise, and whether the act is a felony or misdemeanor or not.

...

"(h) The administering to oneself, of any controlled substance, or the use of any dangerous drug or of alcoholic beverages to the extent or in a manner as to be dangerous or injurious to oneself, to a person holding a license under this chapter, or to any other person or to the public, or to the extent that the use impairs the ability of the person to conduct with safety to the public the practice authorized by the license.

. . .

"(j) The violation of any of the statutes of this state, or any other state, or of the United States regulating controlled substances and dangerous drugs.

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"(1) The conviction of a crime substantially related to the qualifications, functions, and duties of a licensee under this chapter. The record of conviction of a violation of Chapter 13 (commencing with Section 801) of Title 21 of the United States Code regulating controlled substances or of a violation of the statutes of this state regulating controlled substances or dangerous drugs shall be conclusive evidence of unprofessional conduct. In all other cases, the record of conviction shall be conclusive evidence only of the fact that the conviction occurred. The board may inquire into the circumstances surrounding the commission of the crime, in order to fix the degree of discipline or, in the case of a conviction not involving controlled substances or dangerous drugs, to determine if the conviction is of an offense substantially related to the qualifications, functions, and duties of a licensee under this chapter. A plea or verdict of guilty or a conviction following a plea of nolo contendere is deemed to be a conviction within the meaning of this provision. The board may take action when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal or when an order granting probation is made

suspending the imposition of sentence, irrespective of a subsequent order under Section 1203.4 of the Penal Code allowing the person to withdraw his or her plea of guilty and to enter a plea of not guilty, or setting aside the verdict of guilty, or dismissing the accusation, information, or indictment. . . ."

...

"(o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency."

CONTROLLED SUBSTANCES

- 14. Alprazolam is the generic name for Xanax. It is a Schedule IV controlled substance as defined by Health and Safety Code section 11057, subdivision (d), and a dangerous drug within the meaning of section 4022 of the Code. It is used to treat anxiety.
- 15. Hydrocodone with acetaminophen is the generic name for Vicodin. It is a Schedule III controlled substance as defined by Health and Safety Code section 11056, subdivision (e)(5), and a dangerous drug within the meaning of section 4022 of the Code. It is an analgesic.
- 16. Health and Safety Code section 11170 states that no person shall prescribe, administer, or furnish a controlled substance for himself.
 - 17. Health and Safety Code section 11350, subdivision (a), states, in pertinent part:

"Except as otherwise provided in this division, every person who possess (1) any controlled substance specified in subdivision (b) or (c), or paragraph (1) of subdivision (f) of Section 11054, specified in paragraph (14), (15), or (20) of subdivision (d) of Section 11054, or specified in subdivision (b) or (c) of Section 11055, or specified in subdivision (h) of Section 11056, or (2) any controlled substance classified in Schedule III, IV, or V which is a narcotic drug, unless upon the written prescription of a physician, dentist, podiatrist, or veterinarian licensed to practice in this state, shall be punished by imprisonment in the state prison."

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REGULATORY PROVISION

18. California Code of Regulations, title 16, section 1770, states:

"For the purpose of denial, suspension, or revocation of a personal or facility license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered substantially related to the qualifications, functions or duties of a licensee or registrant if to a substantial degree it evidences present or potential unfitness of a licensee or registrant to perform the functions authorized by his license or registration in a manner consistent with the public health, safety, or welfare."

COST RECOVERY

19. Section 125.3 of the Code states, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

FACTUAL ALLEGATIONS

20. From April 2011 to July 2012, Respondent was employed as a Pharmacy Technician at a CVS Pharmacy located in Marina Del Rey, California. On or about February 17, 2012, an internal loss reporting tool flagged the potential theft/loss of the drug hydrocodone/APAP in its January report. On February 27, 2012, an investigative team conducted a drug audit and confirmed that there was a loss of 2787 pills of hydrocodone/APAP from April 30, 2011 to February 20, 2012. Findings at that time were determined to be inconclusive. However, as part of its preventative measure, CVS Pharmacy moved all hydrocodone/APAP into its control drug safe. On or about May 2012, the same drug was flagged in its internal report with a second loss of 2038 pills of hydrocodone/APAP. CVS initiated an investigation and interviews were conducted with their employees. On June 18, 2012, alprazolam was also flagged. On June 26, 2012, the CVS investigation team interviewed Respondent. Respondent admitted taking quantities of controlled substances, hydrocodone and alprazolam. Respondent admitted to stealing these medications by placing them in his socks or smock and leaving the store. On June 28, 2013, after a second set of counts for the second loss of hydrocodone/APAP, results came back with a loss of 23 pills instead

of the original 2038 pills. On July 5, 2012, Respondent was terminated. On August 3, 2013, the counts were completed, confirming a loss of 363 alprazolam pills. From April 2011 to June 2012, while working at the CVS Pharmacy, Respondent admitted to stealing 2,500 hydrocodone/APAP 10-325 tablets and 300 alprazolam tablets for self-administration. The Los Angeles Police Department was called. Criminal charges were brought pursuant to the investigation. On June 27, 2012, Respondent signed a promissory note promising to repay CVS \$1,803.98.

FIRST CAUSE FOR DISCIPLINE

(Conviction of a Substantially-Related Crime)

- 21. Respondent is subject to disciplinary action under sections 490, 4300 and 4301, subdivision (I) of the Code, in conjunction with California Code of Regulations, title 16, section 1770, on the grounds of unprofessional conduct as Respondent was convicted of a crime substantially related to the qualifications, functions, or duties of a registered pharmacy technician.
- a. On July 25, 2012, Respondent was charged with one felony count of violating Health and Safety Code section 11350(a) [possession of a controlled substance] and one felony count of violating Penal Code section 487(a) [grand theft by an employee in excess of \$950] in the criminal proceeding entitled *The People of the State of California v. Edward German Herrera*, Super Ct. Los Angeles County, 2012, No. SA081380). On August 27, 2012, the Court placed Respondent on 36 months deferred entry of judgment for violating Health and Safety Code section 11350(a). As to violating Penal Code section 487(a), Respondent was convicted, and the Court sentenced Respondent to serve 4 days in Los Angeles County jail. The Court ordered Respondent to pay restitution and placed Respondent on 3 years probation.
- b. Complainant refers to and by this reference incorporates, the allegations set forth above in paragraph 20, as though set forth fully.

SECOND CAUSE FOR DISCIPLINE

(Violation of a Statute Involving Controlled Substances and Dangerous Drugs)

22. Respondent is subject to disciplinary action under sections 4301, subdivision (j), 492 of the Code, in conjunction with section 4060 of the Code, on the grounds of unprofessional conduct because Respondent committed an act in violation of a statute of this state, of any other

state, or of the United States regulating controlled substances and dangerous drugs. Complainant 1 refers to and by this reference incorporates, the allegations set forth above in paragraph 20 as 2 though set forth fully. 3 THIRD CAUSE FOR DISCIPLINE 4 (Acts Involving Moral Turpitude, Dishonesty, Fraud, Deceit, or Corruption) 5 Respondent is subject to disciplinary action under sections 4300 and 4301, 6 subdivision (f) of the Code, on the grounds of unprofessional conduct as Respondent committed 7 an act involving moral turpitude, dishonesty, fraud, deceit and corruption, whether the act was 8 committed in the course of relations as a licensee or otherwise, and whether the act is a felony or 9 misdemeanor or not. Complainant refers to, and by this reference incorporates, the allegations set 10 forth above in paragraph 20, as though set forth fully. 11 FOURTH CAUSE FOR DISCIPLINE 12 (Violation of the Pharmacy Act) 13 Respondent is subject to disciplinary action under section 4301, subdivision (o) of the 24. 14 Code, on the grounds of unprofessional conduct, in that Respondent was committed an act 15 violating the Pharmacy Act. Complainant refers to, and by this reference incorporates, the 16 allegations set forth above in paragraphs 20 through 23, inclusive, as though set forth fully. 17 /// 18 /// 19 /// 20 HI21 /// 22 /// 23 /// 24 /// 25 /// 26 $/\!/\!/$ 27 III28

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board issue a decision:

- 1. Revoking or suspending Pharmacy Technician Registration No. TCH 101524, issued to Edward German Herrera;
- 2. Ordering Edward German Herrera to pay the Board the reasonable costs of the investigation and enforcement of this case, pursuant to section 125.3 of the Code; and
 - 3. Taking such other and further action as deemed necessary and proper.

DATED:	1/31/14	Virginia Herold
		VIRGINIA K. HEROLD

Executive Officer
California State Board of Pharmacy

State of California Complainant

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