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7  
8 **BEFORE THE**  
**BOARD OF PHARMACY**  
9 **DEPARTMENT OF CONSUMER AFFAIRS**  
**STATE OF CALIFORNIA**

10  
11 In the Matter of the Accusation/Petition to  
Revoke Probation Against,

Case No. 4015

12 **ROBERT WAYNE BLACKBURN**  
25515 Lone Pine Circle  
13 Laguna Hills, CA 92653  
Original Pharmacist License No. RPH 30586

**ACCUSATION AND PETITION TO  
REVOKE PROBATION**

14  
15 Respondent.

16 Complainant alleges:

17 **PARTIES**

18 1. Virginia Herold ("Complainant") brings this Accusation and Petition to Revoke  
19 Probation solely in her official capacity as the Executive Officer of the Board of Pharmacy,  
20 Department of Consumer Affairs ("Board".)

21 2. On or about April 30, 1990, the Board issued Original Pharmacist License Number  
22 RPH 30586 to Robert Wayne Blackburn ("Respondent".) The Original Pharmacist License was  
23 in effect at all times relevant to the charges brought herein and will expire on April 30, 2013,  
24 unless renewed.

25 **JURISDICTION**

26 3. This Accusation and Petition to Revoke Probation is brought before the Board under  
27 the authority of the following laws. All section references are to the Business and Professions  
28 Code unless otherwise indicated.

STATUTORY PROVISIONS

4. Section 4059.5 of the Code states, in pertinent part, that:

“(a) Except as otherwise provided in this chapter, dangerous drugs or dangerous devices may only be ordered by an entity licensed by the board and shall be delivered to the licensed premises and signed for and received by a pharmacist. Where a licensee is permitted to operate through a designated representative, the designated representative shall sign for and receive the delivery.”

“(b) A dangerous drug or dangerous device transferred, sold, or delivered to a person within this state shall be transferred, sold, or delivered only to an entity licensed by the board, to a manufacturer, or to an ultimate end user or the ultimate user’s agent.”

5. Section 4113 of the Code states, in pertinent part:

“(c) The pharmacist-in-charge shall be responsible for a pharmacy’s compliance with all state and federal laws and regulations pertaining to the practice of pharmacy.”

6. Section 4126.5(a) of the Code states that:

“(a) A pharmacy may furnish dangerous drugs only to the following:

(1) A wholesaler owned or under common control by the wholesaler from whom the dangerous drug was acquired.

(2) The pharmaceutical manufacturer from whom the dangerous drug was acquired.

(3) A licensed wholesaler acting as a reverse distributor.

(4) Another pharmacy or wholesaler to alleviate a temporary shortage of a dangerous drug that could result in the denial of health care. A pharmacy furnishing dangerous drugs pursuant to this paragraph may only furnish a quantity sufficient to alleviate the temporary shortage.

(5) A patient or to another pharmacy pursuant to a prescription or as otherwise authorized by law.

(6) A health care provider that is not a pharmacy but that is authorized to purchase dangerous drugs.

(7) To another pharmacy under common control.”

7. Section 4300 of the Code states, in pertinent part, that:

1           “(a) Every license issued [by the Board of Pharmacy] may be suspended or revoked.

2           (d) The board may initiate disciplinary proceedings to revoke or suspend any probationary  
3 certificate of licensure for any violation of the terms and conditions of probation. Upon  
4 satisfactory completion of probation, the board shall convert the probationary certificate to a  
5 regular certificate, free of conditions.”

6           8.     Section 4301 of the Code states, in pertinent part, that:

7           “The board shall take action against any holder of a license who is guilty of unprofessional  
8 conduct or whose license has been procured by fraud or misrepresentation or issued by mistake.  
9 Unprofessional conduct shall include, but is not limited to:

10           (j) The violation of any of the statutes of this state, of any other state, or of the United  
11 States regulating controlled substances and dangerous drugs.

12           (o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the  
13 violation of or conspiring to violate any provision or term of [the Pharmacy Law] or of the  
14 applicable federal and state laws and regulations governing pharmacy, including regulations  
15 established by the board or by any other state or federal regulatory agency.”

16           9.     Section 639.233 of the Nevada Revised Statutes states that:

17           “1. Any person, including a wholesaler or manufacturer, who engages in the business of  
18 wholesale distribution or furnishing controlled substances, poisons, drugs, devices or appliances  
19 that are restricted by federal law to sale by or on the order of a physician to any person located  
20 within this State shall obtain a license pursuant to the provisions of this chapter.

21           2. For the purpose of this section, a person is ‘engaged in the business of furnishing’ if the  
22 person:

23           (a) Solicits or accepts orders for drugs or devices whose sale in this State is restricted by  
24 this chapter or chapter 453 or 454 of [Nevada Revised Statutes]; or

25           (b) Receives, stores or ships such drugs or devices.”  
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1 REGULATORY PROVISIONS

2 10. Title 16, section 1773(a) of the California Code of Regulations states, in pertinent  
3 part, that:

4 “(a) Unless otherwise directed by the Board in its sole discretion, any pharmacist who is  
5 serving a period of probation shall comply with the following conditions:

6 (1) Obey all laws and regulations substantially related to the practice of Pharmacy;

7 (2) Report to the Board or its designee quarterly either in person or in writing as directed;  
8 the report shall include the name and address of the probationer's employer. If the final probation  
9 report is not made as directed, the period of probation shall be extended until such time as the  
10 final report is made;

11 (4) Provide evidence of efforts to maintain skill and knowledge as a pharmacist as directed  
12 by the Board;

13 (5) Inform all present and prospective employers of license restrictions and terms of  
14 probation. Probationers employed by placement agencies must inform all permittees in whose  
15 premises they work of license restrictions and terms of probation.

16 (6) Not supervise any registered interns nor perform any of the duties of a preceptor;

17 (c) When the circumstances of the case so require, the Board may impose conditions of  
18 probation in addition to those enumerated herein by the terms of its decision in an administrative  
19 case or by stipulation of the parties.”

20 11. Title 21, section 1307.11(a)(1) of the Code of Federal Regulations states, in pertinent  
21 part, that:

22 “A practitioner who is registered to dispense a controlled substance may distribute (without  
23 being registered to distribute) a quantity of such substance to another practitioner for the purpose  
24 of general dispensing by the practitioner to patients, provided that —

25 (i) The practitioner to whom the controlled substance is to be distributed is registered under  
26 the Act to dispense that controlled substance;

1 (ii) The distribution is recorded by the distributing practitioner in accordance with  
2 §1304.22(c) of this chapter and by the receiving practitioner in accordance with §1304.22(c) of  
3 this chapter.”

4 **COST RECOVERY PROVISION**

5 12. Section 125.3 of the Code provides, in pertinent part, that the Board may request the  
6 administrative law judge to direct a licentiate found to have committed a violation or violations of  
7 the licensing act to pay a sum not to exceed the reasonable costs of the investigation and  
8 enforcement of the case.

9 **ACCUSATION**

10 **FIRST CAUSE FOR DISCIPLINE**

11 **(Unprofessional Conduct)**

12 13. Respondent is subject to discipline pursuant to sections 4301, subdivision (j), and  
13 4126.5, subdivision (a)(1), in that University Specialty Pharmacy sold dangerous drugs to another  
14 wholesaler that was not under common ownership or control while Respondent was pharmacist-  
15 in-charge.

16 **SECOND CAUSE FOR DISCIPLINE**

17 **(Furnishing of Dangerous Drugs Without Prescription)**

18 14. Respondent is subject to discipline pursuant to section 4301, subdivision (j) in  
19 conjunction with section 4059.5, subdivisions (a) and (b), Code of Federal Regulations section  
20 1307.11, subdivision (a)(1)(i)(ii), and Nevada Revised Statute section 639.233 in that while  
21 Respondent was pharmacist-in-charge, University Specialty Pharmacy sold and/or transferred  
22 dangerous drugs to GreenValleyMed, located at 1850 Whitney Mesa in Henderson, NV 89014,  
23 which is not licensed as a pharmacy or wholesaler by the Nevada State Board of Pharmacy.

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1 a. Respondent failed to notify Quality Infusion Pharmacy of his probationary  
2 status prior to beginning employment, failed to notify the Board that he had begun employment  
3 with Quality Infusion Pharmacy within fifteen days of accepting employment, and failed to cause  
4 his direct supervisor, pharmacist-in-charge, and/or owner to report to the Board in writing  
5 acknowledging that he or she had read the decision in case no. 2784.

6 b. Respondent failed to notify the Accreditation Commission for Health Care  
7 (ACHC) of his probationary status prior to beginning employment, failed to notify the Board that  
8 he had begun employment with ACHC within fifteen days of accepting employment, and failed to  
9 cause his direct supervisor, pharmacist-in-charge, and/or owner to report to the Board in writing  
10 acknowledging that he or she had read the decision in case no. 2784.

11 **SECOND CAUSE TO REVOKE PROBATION**

12 **(Reporting Requirements)**

13 19. At all times after the effective date of Respondent's probation, Condition 2 stated:

14 "Respondent shall report to the Board quarterly. The report shall be made either in person  
15 or in writing, as directed. Respondent shall state under penalty of perjury whether there has been  
16 compliance with all the terms and conditions of probation. If the final probation report is not  
17 made as directed, probation shall be extended automatically until such time as the final report is  
18 made and accepted by the Board."

19 20. Respondent's probation is subject to revocation in that he has not submitted any  
20 required quarterly reports since July, 2010.

21 **THIRD CAUSE TO REVOKE PROBATION**

22 **(Probation Monitoring Costs)**

23 21. At all times after the effective date of Respondent's probation, Condition 9 stated:

24 "Respondent shall pay the costs associated with probation monitoring as determined by the  
25 Board each and every year of probation. Such costs shall be payable to the Board at the end of  
26 each year of probation. Failure to pay such costs shall be considered a violation of probation."

27 22. Respondent's probation is subject to revocation in that he has failed to pay probation  
28 monitoring costs as required.

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**FOURTH CAUSE TO REVOKE PROBATION**

**(Costs of Investigation and Enforcement)**

23. At all times after the effective date of Respondent's probation, Condition 8 stated, in pertinent part:

"Respondent shall pay to the Board its costs of investigation and prosecution of this matter in the amount of \$49,078.00....Respondent shall make said payments in a payment plan approved by the Board. The filing of bankruptcy by Respondent shall not relieve Respondent of his responsibility to reimburse the Board its costs of investigation and prosecution."

24. Respondent's probation is subject to revocation in that he has failed to pay costs of investigation and prosecution as required.

**FIFTH CAUSE TO REVOKE PROBATION**

**(Non-Compliance with Probation Program)**

25. At all times after the effective date of Respondent's probation, Condition 14 stated, in pertinent part:

"If Respondent violates probation in any respect, the Board, after giving Respondent notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order which was stayed..."

26. Respondent's probation is subject to revocation because he failed to comply with probation conditions 1, 2, 6, 8, 9, and 14.

**PRAYER FOR RELIEF**

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board issue a decision:

1. Revoking the probation that was granted by the Board of Pharmacy in Case No. 2784 and imposing the disciplinary order that was stayed thereby revoking Original Pharmacist License No. RPH 30586 issued to Robert Wayne Blackburn;

2. Revoking or suspending Original Pharmacist License No. RPH 30586, issued to Robert Wayne Blackburn;

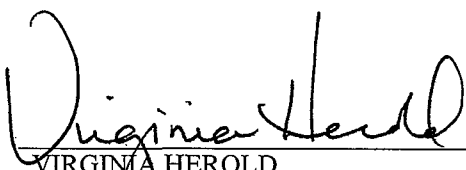


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3. Ordering Respondent to pay the Board the reasonable costs of the investigation and enforcement of this case, pursuant to section 125.3 of the Code;

4. Taking such other and further action as deemed necessary and proper.

DATED: 12/1/11



VIRGINIA HEROLD  
Executive Officer  
Board of Pharmacy  
Department of Consumer Affairs  
State of California  
*Complainant*

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**Exhibit A**

**Decision and Order**

**Board of Pharmacy Case No. 2784**

1 EDMUND G. BROWN JR., Attorney General  
of the State of California  
2 JENNIFER S. CADY  
Supervising Deputy Attorney General  
3 THOMAS L. RINALDI, State Bar No. 206911  
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7 Attorneys for Complainant

8 **BEFORE THE**  
9 **BOARD OF PHARMACY**  
10 **DEPARTMENT OF CONSUMER AFFAIRS**  
11 **STATE OF CALIFORNIA**

12 In the Matter of the Accusation Against:

13 ROBERT WAYNE BLACKBURN  
25515 Lone Pine  
Laguna Hills, CA 92653

14 Pharmacist License No. RPH 30586

15 Respondent.

Case No. 2784

OAH No. 2006050922

**STIPULATED SETTLEMENT AND  
DISCIPLINARY ORDER**

17  
18 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the  
19 above-entitled proceedings that the following matters are true:

20 PARTIES

21 1. Virginia Herold (Complainant) is the Interim Executive Officer of the  
22 Board of Pharmacy. She brought this action solely in her official capacity and is represented in  
23 this matter by Edmund G. Brown Jr., Attorney General of the State of California, by Thomas L.  
24 Rinaldi, Deputy Attorney General.

25 2. Respondent Robert Wayne Blackburn Robert Wayne Blackburn  
26 (Respondent) is representing himself in this proceeding and has chosen not to exercise his right  
27 to be represented by counsel.

28 3. On or about April 30, 1990, the Board of Pharmacy issued Pharmacist

1 License No. RPH 30586 to Respondent. The Pharmacist License is currently active and will  
2 expire on April 30, 2007, unless renewed.

3 JURISDICTION

4 4. Accusation No. 2784 was filed before the Board of Pharmacy (Board),  
5 Department of Consumer Affairs, and is currently pending against Respondent. The Accusation  
6 and all other statutorily required documents were properly served on Respondent on March 8,  
7 2006. Respondent timely filed his Notice of Defense contesting the Accusation. A copy of  
8 Accusation No. 2784 is attached as exhibit A and incorporated herein by reference.

9 ADVISEMENT AND WAIVERS

10 5. Respondent has carefully read, and understands the charges and allegations  
11 in Accusation No. 2784. Respondent has also carefully read, and understands the effects of this  
12 Stipulated Settlement and Disciplinary Order.

13 6. Respondent is fully aware of his legal rights in this matter, including the  
14 right to a hearing on the charges and allegations in the Accusation; the right to be represented by  
15 counsel at his own expense; the right to confront and cross-examine the witnesses against him;  
16 the right to present evidence and to testify on his own behalf; the right to the issuance of  
17 subpoenas to compel the attendance of witnesses and the production of documents; the right to  
18 reconsideration and court review of an adverse decision; and all other rights accorded by the  
19 California Administrative Procedure Act and other applicable laws.

20 7. Respondent voluntarily, knowingly, and intelligently waives and gives up  
21 each and every right set forth above.

22 CULPABILITY

23 8. Respondent admits the truth of each and every charge and allegation in  
24 Accusation No. 2784.

25 9. Respondent agrees that his Pharmacist License is subject to discipline and  
26 he agrees to be bound by the Board of Pharmacy (Board) 's imposition of discipline as set forth in  
27 the Disciplinary Order below.

28

CONTINGENCY

10. This stipulation shall be subject to approval by the Board of Pharmacy. Respondent understands and agrees that counsel for Complainant and the staff of the Board of Pharmacy may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.

11. The parties understand and agree that facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, shall have the same force and effect as the originals.

12. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Pharmacist License No. RPH 30586 issued to Respondent is revoked. However, the revocation is stayed and Respondent is placed on probation for three (3) years on the following terms and conditions.

1. **Obey All Laws.** Respondent shall obey all state and federal laws and regulations substantially related to or governing the practice of pharmacy.

Respondent shall report any of the following occurrences to the Board, in writing, within 72 hours of such occurrence:

- an arrest or issuance of a criminal complaint for violation of any provision of the Pharmacy Law, state and federal food and drug laws, or state and federal controlled substances laws

- 1 • a plea of guilty or nolo contendere in any state or federal criminal proceeding to
- 2 any criminal complaint, information or indictment
- 3 • a conviction of any crime
- 4 • discipline, citation, or other administrative action filed by any state and federal
- 5 agency which involves Respondent's license or which is related to the practice
- 6 of pharmacy or the manufacturing, obtaining, handling or distribution or billing
- 7 or charging for any drug, device or controlled substance.

8           2.       **Reporting to the Board.** Respondent shall report to the Board  
9 quarterly. The report shall be made either in person or in writing, as directed. Respondent  
10 shall state under penalty of perjury whether there has been compliance with all the terms and  
11 conditions of probation. If the final probation report is **not** made as directed, probation shall  
12 be extended automatically until such time as the final report is made and accepted by the  
13 Board.

14           3.       **Interview with the Board.** Upon receipt of reasonable notice,  
15 Respondent shall appear in person for interviews with the Board upon request at various  
16 intervals at a location to be determined by the Board. Failure to appear for a scheduled  
17 interview without prior notification to Board staff shall be considered a violation of probation.

18           4.       **Cooperation with Board Staff.** Respondent shall cooperate with the  
19 Board's inspectional program and in the Board's monitoring and investigation of Respondent's  
20 compliance with the terms and conditions of his probation. Failure to comply shall be  
21 considered a violation of probation.

22           5.       **Continuing Education.** Respondent shall provide evidence of efforts  
23 to maintain skill and knowledge as a pharmacist as directed by the Board.

24           6.       **Notice to Employers.** Respondent shall notify all present and  
25 prospective employers of the decision in case number 2784 and the terms, conditions and  
26 restrictions imposed on Respondent by the decision. Within 30 days of the effective date of  
27 this decision, and within 15 days of Respondent undertaking new employment, Respondent  
28 shall cause his direct supervisor, pharmacist-in-charge and/or owner to report to the Board in

1 writing acknowledging the employer has read the decision in case number 2784.

2           If Respondent works for or is employed by or through a pharmacy employment  
3 service, Respondent must notify the direct supervisor, pharmacist-in-charge, and/or owner at  
4 every pharmacy of the and terms conditions of the decision in case number 2784 in advance of  
5 the Respondent commencing work at each pharmacy.

6           "Employment" within the meaning of this provision shall include any full-time, part-  
7 time, temporary, relief or pharmacy management service as a pharmacist, whether the  
8 Respondent is considered an employee or independent contractor.

9           **7. No Preceptorships, Supervision of Interns, or Serving as a**  
10 **Consultant, Limitations on Being Pharmacist-in-Charge (PIC).** Respondent shall not  
11 supervise any intern pharmacist or perform any of the duties of a preceptor, nor shall  
12 Respondent be the pharmacist-in-charge of any entity licensed by the Board in a wholesale  
13 capacity or for an entity engaging in any activities for which a wholesale permit is required,  
14 unless otherwise specified in this order.

15           **8. Reimbursement of Board Costs.** Respondent shall pay to the Board  
16 its costs of investigation and prosecution of this matter in the amount of \$49,078.00. This  
17 amount reflects an offset of \$6,744, which represents reimbursement of the costs of  
18 investigation and enforcement Respondent previously paid pursuant to Board of Pharmacy  
19 Case No. 2421. Respondent shall make said payments in a payment plan approved by the  
20 Board.

21           The filing of bankruptcy by Respondent shall not relieve Respondent of his  
22 responsibility to reimburse the Board its costs of investigation and prosecution.

23           **9. Probation Monitoring Costs.** Respondent shall pay the costs  
24 associated with probation monitoring as determined by the Board each and every year of  
25 probation. Such costs shall be payable to the Board at the end of each year of probation.  
26 Failure to pay such costs shall be considered a violation of probation.

27           **10. Status of License.** Respondent shall, at all times while on probation,  
28 maintain an active current license with the Board, including any period during which

1 suspension or probation is tolled.

2           If Respondent's license expires or is cancelled by operation of law or otherwise,  
3 upon renewal or reapplication, Respondent's license shall be subject to all terms and  
4 conditions of this probation not previously satisfied.

5           **11. License Surrender while on Probation/Suspension.** Following the  
6 effective date of this decision, should Respondent cease practice due to retirement or health,  
7 or be otherwise unable to satisfy the terms and conditions of probation, Respondent may  
8 tender his license to the Board for surrender. The Board shall have the discretion whether to  
9 grant the request for surrender or take any other action it deems appropriate and reasonable.  
10 Upon formal acceptance of the surrender of the license, Respondent will no longer be subject  
11 to the terms and conditions of probation.

12           Upon acceptance of the surrender, Respondent shall relinquish his pocket  
13 license to the Board within 10 days of notification by the Board that the surrender is accepted.  
14 Respondent may not reapply for any license from the Board for three years from the effective  
15 date of the surrender. Respondent shall meet all requirements applicable to the license sought  
16 as of the date the application for that license is submitted to the Board.

17           **12. Notification of Employment/Mailing Address Change.** Respondent  
18 shall notify the Board in writing within 10 days of any change of employment. Said  
19 notification shall include the reasons for leaving and/or the address of the new employer,  
20 supervisor or owner and work schedule if known. Respondent shall notify the Board in  
21 writing within 10 days of a change in name, mailing address or phone number.

22           **13. Tolling of Probation.** Should Respondent, regardless of residency, for  
23 any reason cease practicing pharmacy for a minimum of eighty 80 hours per calendar month in  
24 California, Respondent must notify the Board in writing within 10 days of cessation of the  
25 practice of pharmacy or the resumption of the practice of pharmacy. Such periods of time  
26 shall not apply to the reduction of the probation period. It is a violation of probation for  
27 Respondent's probation to remain tolled pursuant to the provisions of this condition for a  
28 period exceeding three years.



1 "Cessation of practice" means any period of time exceeding 30 days in which  
 2 Respondent is not engaged in the practice of pharmacy as defined in Section 4052 of  
 3 the Business and Professions Code.

4 14. **Violation of Probation.** If Respondent violates probation in any  
 5 respect, the Board, after giving Respondent notice and an opportunity to be heard, may revoke  
 6 probation and carry out the disciplinary order which was stayed. If a Accusation or an  
 7 accusation is filed against Respondent during probation, the Board shall have continuing  
 8 jurisdiction and the period of probation shall be extended, until the Accusation or accusation  
 9 is heard and decided.

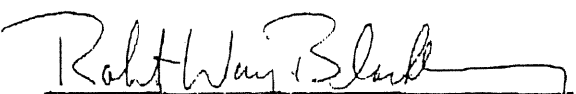
10 If Respondent has not complied with any term or condition of probation, the  
 11 Board shall have continuing jurisdiction over Respondent, and probation shall automatically  
 12 be extended until all terms and conditions have been satisfied or the Board has taken other  
 13 action as deemed appropriate to treat the failure to comply as a violation of probation, to  
 14 terminate probation, and to impose the penalty which was stayed.

15 15. **Completion of Probation.** Upon successful completion of probation,  
 16 Respondent's license will be fully restored.

17 ACCEPTANCE

18 I have carefully read the Stipulated Settlement and Disciplinary Order. I  
 19 understand the stipulation and the effect it will have on my Pharmacist License. I enter into  
 20 this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently,  
 21 and agree to be bound by the Decision and Order of the Board of Pharmacy.

22 DATED: FEBRUARY 12, 2007.

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 25 ROBERT WAYNE BLACKBURN  
 Respondent

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ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Board of Pharmacy of the Department of Consumer Affairs.

DATED: 2/20/07

EDMUND G. BROWN JR., Attorney General  
of the State of California



THOMAS L. RINALDI  
Deputy Attorney General

Attorneys for Complainant

DOJ Matter ID: LA2004601184  
60190537.wpd

BEFORE THE  
BOARD OF PHARMACY  
DEPARTMENT OF CONSUMER AFFAIRS  
STATE OF CALIFORNIA

In the Matter of the Accusation Against:

ROBERT WAYNE BLACKBURN  
25515 Lone Pine  
Laguna Hills, CA 92653

Pharmacist License No. RPH 30586

Respondent.

Case No. 2784

OAH No. 2006050922

**DECISION AND ORDER**

The attached Stipulated Settlement and Disciplinary Order is hereby adopted by the Board of Pharmacy, Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective on April 25, 2007.

It is so ORDERED March 26, 2007.

BOARD OF PHARMACY  
DEPARTMENT OF CONSUMER AFFAIRS  
STATE OF CALIFORNIA

By

  
\_\_\_\_\_

WILLIAM POWERS  
Board President

**Exhibit A**  
**Accusation No. 2784**

2016 JAN 13 AM 10:49

1 BILL LOCKYER, Attorney General  
of the State of California  
2 THOMAS L. RINALDI, State Bar No. 206911  
Deputy Attorney General  
3 California Department of Justice  
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4 Los Angeles, CA 90013  
Telephone: (213) 897-2541  
5 Facsimile: (213) 897-2804

6 Attorneys for Complainant

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8 **BEFORE THE**  
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9 **DEPARTMENT OF CONSUMER AFFAIRS**  
10 **STATE OF CALIFORNIA**

11 In the Matter of the Accusation and Petition to  
12 Revoke Probation Against:

Case No. 2784

OAH No.

13 ROBERT WAYNE BLACKBURN  
25515 Lone Pine  
14 Laguna Hills, CA 92653

**ACCUSATION**

**AND**

15 Pharmacist License No. RPH 30586,

**PETITION TO REVOKE  
PROBATION**

16  
17 Respondent.

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20 Complainant alleges:

21 PARTIES

22 1. Patricia F. Harris (Complainant) brings this Accusation solely in her  
23 official capacity as the Executive Officer of the Board of Pharmacy, Department of Consumer  
24 Affairs (Board).

25 2. On or about April 30, 1990, the Board of Pharmacy issued Pharmacist  
26 License No. RPH 30586 to Robert Wayne Blackburn (Respondent). Respondent's Pharmacist  
27 License is currently on probationary status until September 10, 2006. The license will expire on  
28 April 30, 2007, unless renewed.

JURISDICTION

1  
2           3.       This Accusation and Petition to Revoke Probation is brought before the  
3 Board under the authority of the following laws. All section references are to the Business and  
4 Professions Code unless otherwise indicated.

5           4.       Section 4300 permits the board to take disciplinary action to suspend or  
6 revoke a license issued by the Board.

7           5.       Section 4301 states, in pertinent part:

8           "The board shall take action against any holder of a license who is guilty of  
9 unprofessional conduct or whose license has been procured by fraud or misrepresentation or  
10 issued by mistake. Unprofessional conduct shall include, but is not limited to, any of the  
11 following:

12                   .....

13           "(j) The violation of any of the statutes of this state or of the United States  
14 regulating controlled substances and dangerous drugs.

15                   .....

16           "(o) Violating or attempting to violate, directly or indirectly, or assisting in or  
17 abetting the violation of or conspiring to violate any provision or term of this chapter or of the  
18 applicable federal and state laws and regulations governing pharmacy, including regulations  
19 established by the board.

20           6.       Section 4059.5 states, in pertinent part:

21           "(a) Except as otherwise provided in this chapter, dangerous drugs or dangerous  
22 devices may only be ordered by an entity licensed by the board and shall be delivered to the  
23 licensed premises and signed for and received by a pharmacist. Where a licensee is permitted to  
24 operate through an exemptee, the exemptee may sign for and receive the delivery.

25           7.       Section 4160 states, in pertinent part:

26           "(a) No person shall act as a wholesaler of any dangerous drug or dangerous  
27 device unless he or she has obtained a license from the board. Upon approval by the board and  
28 the payment of the required fee, the board shall issue a license to the applicant.

1 . . . . .  
2 "(c) A separate license shall be required for each place of business owned or  
3 operated by a wholesaler. Each license shall be renewed annually and shall not be  
4 transferable. . . ."

5 8. Section 4043, subdivision (a), states, in pertinent part:

6 ""Wholesaler" means and includes every person who acts as a wholesale  
7 merchant, broker, jobber, customs broker, reverse distributor, agent, or out-of-state distributor,  
8 who sells for resale, or negotiates for distribution, or takes possession of, any drug or device  
9 included in Section 4022. . . ."

10 9. Section 118, subdivision (b), provides that the suspension / expiration /  
11 surrender / cancellation of a license shall not deprive the Board of jurisdiction to proceed with a  
12 disciplinary action during the period within which the license may be renewed, restored, reissued  
13 or reinstated.

14 10. Section 125.3 provides, in pertinent part, that the Board may request the  
15 administrative law judge to direct a licentiate found to have committed a violation or violations  
16 of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and  
17 enforcement of the case.

18 **INTEGRATED HEALTH CARE ASSETS**

19 11. Integrated Health Assets, Inc. ("IHA") is a California for-profit corporation  
20 with Robert Wayne Blackburn as its sole officer and director. On or about January 25, 2000,  
21 Robert Wayne Blackburn was issued 100% of the corporation's common stock. The  
22 corporation's agent for service of process is Robert Wayne Blackburn, 28241 Crown Valley  
23 Pkwy., #616, Laguna Niguel, CA 92677. IHA has not been issued a permit of any kind by the  
24 Board and is not authorized to purchase, sell or transfer dangerous drugs.

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1               12.    On or around February 24, 2002, IHA entered into a contract with  
2 Quantum Health, Inc., which owns and operates VillaView Community Hospital (hospital)<sup>1</sup> to  
3 manage the hospital pharmacy located on site. Pursuant to the contract, IHA assumed  
4 responsibility for ordering and maintaining an inventory of dangerous drugs using the hospital's  
5 pharmacy permit. The quantity of the orders was to be consistent with the hospital's reasonable  
6 needs.

7               13.    At the time of the agreement, the hospital's reasonable needs required  
8 monthly purchases from pharmaceutical wholesalers of approximately \$80,000-\$100,000 worth  
9 of dangerous drugs. Shortly after IHA assumed control of the pharmacy, purchases from drug  
10 wholesalers increased dramatically with no corresponding increase in the reasonable needs of the  
11 hospital. Respondent purposely ordered more drugs than were needed for hospital use in order to  
12 sell the excess to third parties including wholesalers such as Jam Pharmaceutical, Inc.

13                                       FIRST CAUSE FOR DISCIPLINE

14                                       (Obtaining Drugs without a Permit)

15               14.    Respondent Blackburn is subject to disciplinary action under sections  
16 4300 and 4301(j) and (o) on the grounds of unprofessional conduct for violating either directly or  
17 indirectly section 4059.5(a) by obtaining dangerous drugs without a proper permit issued by the  
18 Board as further described in paragraphs 11-13 above.

19                                       SECOND CAUSE FOR DISCIPLINE

20                                       (Acting as a Wholesaler Without a License)

21               15.    Respondent Blackburn is subject to disciplinary action under sections  
22 4300 and 4301(j) and (o) on the grounds of unprofessional conduct for violating either directly or  
23 indirectly sections 4160(a) and 4160(c), in that Respondent acted as wholesaler without a proper  
24 wholesale permit issued by the Board as further described in paragraphs 11-13 above.

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1. On or around 4/23/02, VillaView Community Hospital became University Community  
Medical Center.

1 PETITION TO REVOKE STAY OF REVOCATION ORDER

2 (Violation of Administrative Decision and Order)

3 16. The allegations of paragraphs 1 through 15 are incorporated herein by  
4 reference as though fully set forth herein.

5 17. On or about January 31, 2002, a prior disciplinary action was filed by the  
6 Board of Pharmacy against respondent (Case No. 2421). On August 11, 2003, the Board issued a  
7 decision revoking respondent's pharmacist license. The revocation was stayed and respondent  
8 placed on probation for a three year period subject to the Board's standard terms and conditions.<sup>2</sup>  
9 The Board's decision is incorporated herein by reference.

10 18. Respondent is subject to having his probation and stay of revocation  
11 revoked in that he violated terms and conditions of his probation as follows:

12 a. At all times after the effective date of Respondent's probation, Conditions  
13 1, 6, and 12 of the Board's Decision stated:

14 CONDITION NO. 1

15 "(1). **Obey All Laws.** Respondent shall obey all state and federal laws and  
16 regulations substantially related to or governing the practice of pharmacy."

17 CONDITION NO. 6

18 "(6). **Notification to Employers.** Respondent shall notify all present and  
19 prospective employers of the decision in this case. Within 30 days of the effective date of this  
20 decision, respondent shall cause his direct supervisor, pharmacist in charge, or employing  
21 pharmacy owner to write to the board acknowledging receipt of a copy of the decision in this  
22 case. Before beginning any new employment in any position that requires licensure by the board,  
23 respondent shall cause his prospective employer to write to the board acknowledging receipt of a  
24 copy of the decision in this case.

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26  
27 2. Respondent filed a petition for writ of mandate in the Superior Court for the County of  
28 Orange that was granted in part and denied in part. Causes for discipline nos. 1-3 and 5 were  
set aside and the matter remanded to the Board for reconsideration of the discipline imposed.  
After reconsideration, the Board ordered that the original discipline remain undisturbed.

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CONDITION NO. 12

"(12). **Change of Employment.** Respondent shall notify the board in writing within 10 days of any change of employment. The notice shall include the reasons for leaving. If respondent is beginning a new employment, the notice shall also include the address of the new employer, supervisor, or owner and respondent's new work schedule, if known. Respondent shall notify the board in writing within 10 days of a change in name, mailing address or phone number.

GROUNDS FOR REVOKING PROBATION AND STAY OF REVOCATION

19. Grounds exist to revoke Respondent Robert Wayne Blackburn's probation and reimpose the order of revocation in that he failed to comply with the following terms and conditions of probation:

- a. Condition 1: Respondent failed to comply with probation condition No. 1 by failing to comply with all federal, state, and local laws governing the practice of pharmacy in California as further described in paragraphs 11-13 above.
- b. Condition 6: Respondent failed to comply with condition No. 6 by failing to provide his employer (Vista Specialty Hospital in Baldwin Park, California) with a copy of the Board's decision (Case No. 2421) imposing discipline upon his license.
- c. Condition 12: Respondent failed to comply with condition No. 6 by failing to inform the Board of his employment with Vista Specialty Hospital in Baldwin Park, California.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Pharmacist License No. RPH 30586, issued to Robert Wayne Blackburn.
- 2. Revoking the probation that was granted by the Board in Case No. 2421 and imposing the disciplinary order that was stayed, thereby revoking Pharmacist License No. RPH 30586, issued to Robert Wayne Blackburn;

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3. Ordering Robert Wayne Blackburn to pay the Board of Pharmacy the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3;

4. Taking such other and further action as deemed necessary and proper.

DATED: 2/22/06

P. J. Harris  
PATRICIA F. HARRIS  
Executive Officer  
Board of Pharmacy  
Department of Consumer Affairs  
State of California

Complainant

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