#### PRESENTATIONS TO E-PEDIGREE WORK GROUP ON DECEMBER 5, 2007

- Alien Technology
- California Pharmacists Association (CPhA)
- National Community Pharmacists Association (NCPA)
- Generic Pharmaceutical Organization (GPhA)
- Three Rivers Pharmaceuticals
- TEVA
- Watson Pharmaceuticals
- PhRMA
- California Health Care Institute (CHI)
- EPCglobal
- Aegate
- National Coalition of Pharmaceutical Distributors (NCPD)
- Siemens Corporation



### **Pharmaceutical e-Pedigree**

### **UHF RFID Considerations**

Victor Vega Director, Technical Marketing Alien Technology Corporation

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In this briefing, we take a look at a few of the previous hurdles, and the recent UHF technological industry advancements.

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### **Pharmaceutical RFID Motivations**



#### e-Pedigree Options - Item / Case / Pallet





#### **RFID Considerations**

TOPIC	DISCUSSION	
RF Exposure	No notable EMI efficacy on Potency / Stability / Temperature of Biologics or pills	;
Challenges	ges Absorbent water-based content / gel-packs	
	Limited item-level surface	
	Small Items and vial diameters	
	Metal or foil surfaces	
	Shadowing / Shading (close proximity of tags to one another)	
Benefits	Electronic pedigree / Brand Protection	
	Channel management	
	Reverse logistics: Product recalls / containment	
	Integrated born-on / expiration date code assists with first-in, first-out stock rotatio	n.
	Optimize storage densities, enhance inventory management, minimize out-of-stoc	:ks
	Improved transportation and logistics management efficiencies	
Applications	Item level vials / prescription bottles	
	Case / bulk / pallet tracking	
	Self dispense – (hospitals / medical offices)	
	Cold chain temperature monitoring and recording	
	Electronic manifest capability	
	Smart shelf notification modes for changing inventory status	
Cost	Consider cost of multi-facetted infrastructure & labor / error for line-of-site solutions	
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FEATURE	13.56MHz Near Field Coupling	915MHz Far Field Coupling	
	(High Frequency, HF)	(Ultra High Frequency, UHF)	
RF Efficacy	No known effects (e.g. on protein biologics / pills)	No known effects (e.g. on protein biologics / pills)	
Advantages	Free space read ranges typically < 1/3 meter	Excellent free space read range, > 5-7 m	
	Water based product does not significantly impede near-field magnetic coupling	Reduced read range of smaller tags on product often still exceeds optimum HF read range	
	Mature product offerings	Simplistic, low cost tag antenna / construction	
	Globally accepted frequency	Single UHF technology deployment simplifies technology / cost infrastructure	
		Open protocol / several suppliers	
		Fast read rates	
		Global standard and frequency (860-960MHz)	
		High adoption drives low pricing	
		UHF offers both magnetic near field & electric far-field coupling.	
Disadvantages	Not a viable long range solution (e.g. case/pallet)	Absorptive water based products impede elect	
	High-Q inductive resonant loops easily de-tuned	exceeds that of HF.	
	Inductive bridge adds MFG complexity / cost		
	Dual technology HF/UHF tag & reader (UHF likely for longer range, e.g. cases/pallets) will add to infrastructure cost (e.g. readers, antennas, tags, support, programmers, etc.)		
	Typically higher relative pricing than UHF (e.g. 3x)		





CONTEXT



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DENO/Q&A

#### **Technology Hurdles of the Past**

\* Tags challenged on material other than Free Space

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"Dumb" Readers, Unable to Filter / Mask

Customized Tags per Product Category

- Tag Size
- Tag-Prices
- Reader Collision
- Short-Read-Range
- Sluggish responses

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- Severe-Tag-ESD-Issues
- \* Interference Susceptibility
- · Tag-Shadowing / Shading
- Unfriendly-User-Interfaces

- Regional Tag Design Requirements
   Severe Tag De-Tuning on Product
  - Wireless Access Point Contention
    - Limited Suppliers & Support





#### Adoption Barriers – Is it the Hardware?

- Absolutely not
- Gen2 is globally accepted
- World Tags operate globally
- Gen2 is flexible & scaleable
- The technology is stable, robust & reliable
- 4<sup>th</sup> generation EPC hardware platforms
- 5th generation EPC Tag IC's
- Multiple IC, Tag, Reader, Antenna, software and system providers in the marketplace





#### Silicon Developments - Present

#### • RFID Silicon

- Superior sensitivity
- Extended user memory
- Enhanced noise rejection
- Vastly increased acquisition & programming speeds

#### Wide Spectral Bandwidth

- Alleviate regional tag incompatibility
- Wide operational spectral band (860-960MHz)

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# UHF RFID Tag Developments

#### Performance / Characteristics

- Global Tag Designs
- Small Item-Level UHF geometries (e.g. 0.9" square)
- Minimal tag detuning performance degradation
- "One-size-fits most" tag advancements
- "Optimal" free space read ranges > 10 meters observed (though not practical on product)
- E-field tag reads demonstrated on / in aqueous materials

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Near 100% tag yields





#### Wide Tag Selection (many others available) Global Highest General Price Highest Small TAG Volume Purpose Performance 1 : [0] Leader lkem. $\sqrt{\sqrt{}}$ E-M\_S"2\_ME 12 11 $\sqrt{}$ 2/2/ $\sqrt{\sqrt{}}$ $\sqrt{\sqrt{}}$ $\sqrt{\sqrt{}}$ $\sqrt{\sqrt{}}$ MStem $\sqrt{\sqrt{2}}$ $\sqrt{N}$ Public Information

### **UHF Tag Anatomies**

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- Some UHF RFID tag antennas accommodate both Near & Far fields.
- These tags (shown) are conventional Far-field dipoles - notice the loop in the center? This serves to couple the near-field component as well.



 A UHF RFID tag with a concentrated near-field (a.k.a. magnetic-field, or inductive-field, or H-field) might look like that shown to the right. Its read range would be very short relative to the dipoles.

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### **Tag Snapshot**

Attribute	Past	Present
Typical approximate UHF form-factors	<sup>3</sup> ⁄4" × 6", 4" × 4"	0.9" x 0.9", <sup>3</sup> ⁄4" x 3", 1⁄2" x 4"
Memory	64 / 96 bit ePC	96 bit ePC + optional user memory (e.g. up to 512 bits)
Volume Inlet Prices	~ \$1	<10¢ typical
Applications	Pallets	Cases, Pallets, Assets
Typical Optimized Free Space Read Range	1.5 – 3 meters	10-30 meters



### **EPC Gen2 RFID Security Overview**

FEATURE	CONVENTIONAL RFID	
	(e.g. ePC Class 1 Gen2)	
Authentication / Counterfeit	Moderate	
Duplication	Moderate	
	Difficult with Custom TID	
Memory	ePC Class 1 Gen2: 96 user bits	
	Optional user programmable memory (e.g. manufacturer, National Drug Code (NDC), S/N, born-on / expiration date, channel & ECC authentication)	
Additional Security Options	Tamper-proof label	
	Self destruct inlay Random Item ID's with "CRC Case Tag" Custom TID Security encode/decode Key (like Access Control) 32 bit Access P/W; 32 bit Lockable Memory PermaLock option	

#### **Emerging Reader Diversity**

Increasing application-specific reader embodiments





#### Marquee Software Operating Environments

• Marquee software commitments promote strong industry stability & reinforce interoperability.



#### Smart Antenna Class Attributes (ALR-9650)

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#### Simple installation

- Small, low profile footprint
- Power-Over-Ethernet
- Combined Reader / Antenna

#### Scaleable

- Serial and LAN connectivity
- Optional external antenna port
- (2) Digital Inputs and (2) Digital Outputs
- Remote firmware and version management





#### High-Performance Enterprise Reader (ALR-9900)

#### High performance

- Optimized for high read success with large tag populations
- Superior interference rejection in dense reader environments
- Interference mitigation ("sniff & read")

#### Easy to manage

- Remote firmware, version, identification management
- SNMP, configurable UDP heartbeat for reader status
- Crisis recovery: LAN and power loss
- Triggered network upgrades

#### • Easy to integrate

- Small footprint (approx 8" x 8" x 2")
- Optically Isolated GP-I/O (4 In / 8 Out)
- Easily configurable Profile files
- Monostatic Single antenna per read point



Attribute	Past	Present
Volume Reader Prices	~\$3,500	~\$600 to \$1,500
Optimal Free Space Read Range	2 - 3 meters (1.5 – 2 m practical)	10-30 meters (5 – 7 m practical)
Interference rejection	Terrible. 0 Interferers.	Great. 4+ interferers.
System Infrastructure	Reader, Filtering Host, Heavy Middleware, Enterprise	Reader, Middleware, Enterprise
Primary Fixed Reader Vendors	Alien, AWID, Matrix, SamSys ThingMagic	Alien, Impinj, Symbol, ThingMagic, Sirit, Omron, Intermec, etc.
Stability / Reliability	Poor.	Great.

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#### **Reader Enhancements**

Direction Detection



### **Future Reader Expectations**









CONTEXT

31



#### HURDLES / ADVANCEMENTS

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## Additional Info (posted for 2 weeks)

http://www.alientechnology.com/whitepaperdownload/





#### **RFID and UHF:** A Prescription for RFID Success in the Pharmaceutical Industry





### Food for Thought



### **Questions?**

















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#### Written Testimony of David Wilcox on behalf of the National Community Pharmacists Association before the Enforcement Committee of the California Board of Pharmacy Hearing on E-pedigree December 5, 2007 Sacramento, California

#### I. Introduction

Members of the Enforcement Committee (the Committee), on behalf of the National Community Pharmacists Association, I thank you for this opportunity to testify on E-pedigree issues.

NCPA represents the nation's independent pharmacists, including the owners of more than 23,000 pharmacies, with 75,000 pharmacists, over 300,000 employees and millions of patients who rely on us for their prescription care. In California we represent 2,215 independent pharmacies and their over 30,000 employees.

Many NCPA members are California pharmacists like me. I live in Fresno and am currently the president of PharmKee, Inc., a group of 10 pharmacies serving rural areas including Colinga, Caruthers, Easton, Lodi, Madera, San Joaquin, Mendota, Kerman and Fresno. I have been a practicing pharmacist since 1979 and am active in my community with the Chamber of Commerce, Planning Commission and the California Pharmacists Association, of which I am a former president. Serving rural patients is the primary focus of our pharmacies. We further specialize in serving the health care needs of low-income families.

#### II. The January 1, 2009 Implementation Deadline Should be Extended to January 1, 2011

We support the need for a safe drug chain of custody. NCPA wants to work with the Committee and the California Board of Pharmacy (Board) to facilitate a smooth transition to the new system. However, in order for independent pharmacists to obtain and maintain the E-pedigree technology, there must be a mechanism of financial support for community pharmacy to offset the monetary costs associated with implementation of an interoperable electronic system.

As you know, we are the end of the line in the drug chain of custody and are concerned that the lack of interoperability will force pharmacists to purchase multiple track and trace technologies – readers, scanners, etc. – with associated upgrades and to spend time training staff to understand and use the equipment and systems. It will also be necessary to spend considerable administrative time in our pharmacies managing any track and trace functions. None of these activities are being financed by the state. The state has, in effect, handed community pharmacy an "unfunded mandate!" At the end of the day, NCPA believes the public good is best served by implementing E-pedigree only when there is a complete, interoperable electronic system that can truly prevent, in an economical fashion, counterfeit drugs from entering the system.

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### B. The E-pedigree technology is not ready -- and the public good is best served by delaying implementation

NCPA is unaware of any vendor that has the technology ready to be purchased and operated at an affordable price. More importantly, there is no evidence that the existing technology is universally interoperable. Since the California law requires that E-pedigree shall be "created and maintained in an interoperable electronic system, ensuring compatibility throughout all states of distribution" *Section* 4034(a) and certain companies are not prepared to implement E-pedigree, then by definition, there is no single, interoperable system. Therefore, anyone who tries to move or sell prescription drugs would then be in violation of the law. *Sections* 4034(c), 4263(c), 4263(d), 4034(i).

NCPA has advocated for a single, federal, standardized and interoperable system of pedigree, serialization and electronic track and trace technology at the retail level that requires only one set of equipment to facilitate. We believe that the California law largely mandates interoperability, but it can be argued that it does not explicitly mandate a single interoperable technology. The pharmaceutical industry appears to be proceeding with the understanding that multiple technologies and devices are in compliance with the law. We are concerned that enforcing the current deadline would cause too many implementation problems as a result of this situation.

The statutory matter before the Board is whether, and if so, in what manner, to extend the implementation date. Ideally, NCPA believes that the pharmacy would be the end recipient of the chain of E-pedigree custody and that E-pedigree requirements are best designed to be implemented up to the wholesaler level. We recognize, however, the state of California law and advocate two approaches that will help to successfully implement E-pedigree issues:

1) NCPA advocates a phased-in approach to meet an extended implementation date, which places priority on high-risk drugs that are most susceptible to counterfeiting and diversion. While NCPA acknowledges that phased-in implementation may not be an ideal solution, it appears that a phased-in approach is necessary. The Board must decide whether phased-in implementation would begin before or after January 1, 2011.

2) Whenever implementation begins, the requirements should become binding at the retail pharmacy level after it is mandated upstream. Additional implementation time of one year or more will help address the magnitude of the logistical, administrative, financial and quality of care issues of requiring implementation of the new technology at the retail pharmacy level.

### C. The Cost to Pharmacy should be recognized and addressed in the implementation process.

As E-pedigree is implemented, independent pharmacists should be compensated for the costs associated with the purchase of multiple technologies. The costs to a retail pharmacy to comply with E-pedigree requirements are estimated to be anywhere between \$10,000 to \$40,000. These costs include obtaining the hardware, software and staff training necessary to administer, monitor and maintain the system as required by law. Section 4169(5).

The above-stated estimate is consistent with implementation estimates that were presented by retail pharmacies to the California Board of Pharmacy at its September meeting: Chain pharmacies have estimated initial per store implementation costs at \$25,000 - \$35,000 with an additional \$5,000 - \$6,000/year. One chain pharmacy stated that even once the plans of upstream trading partners are known, an additional 15 - 18 months would be necessary to implement E-pedigree. Another chain pharmacy projected that it would take \$54 million for one distribution center covering 591 pharmacies to achieve end-to-end serialization. They, too, are hindered by the lack of preparation by upstream manufacturers. Another chain pharmacy concluded that its pharmacies cannot support multiple technologies and systems considering the scope of trading partners involved, nor can they deploy multiple technologies at each location to ensure connectivity with each trading partner. For those of us in the independent pharmacy sector the consequences are even worse because we are small businesses and do not have the resources of a national chain pharmacy.

I understand that the Committee and Board would like to receive detailed projections and analyses. We know that the Board would like to have active industry involvement in evaluating costs, such as through participation in pilot studies. To the degree that independents are able to participate in such studies, NCPA would be glad to facilitate such participation.

What concerns me, however, is the apparent acceptance of Walgreen's September statement that it is preparing a "very big catcher's mitt" to catch the variety of serialization approaches that it expects to receive. Walgreens stated their intent to adapt to the variety of serialization technologies that various manufacturers may choose to use. Independents simply cannot adapt to the variety of pedigree, serialization and track and trace technology that will be used under the current status of preparedness for implementation.

NCPA believes that it will not be in the best interest of public safety to proceed with implementation when it has been demonstrated that the undeveloped nature of the technologies falls far short of the interoperability as required by California law to be achieved in time to ensure compliance with the January 1, 2009 date. The Board has the authority to mandate an extension of the deadline, but the Board cannot by fiat say there is compliance with the law if E-pedigree is implemented without true interoperability. Not only is it good public policy to extend the implementation date, but requiring universal E-pedigree to begin without ensuring interoperability runs counter to the California law.

In 2006, the first year of implementation of the Medicare prescription drug program, 1,152 independent pharmacies in the United States were closed or sold to other companies. After five years of stability in the independent sector, we witnessed this five percent decrease in community pharmacies in just one year. The costs associated with implementing E-pedigree will be too high for some California pharmacists to absorb. This means even more small business pharmacies will be put in jeopardy. This will harm patient access to prescription drugs and consultation care.

#### D. Recent Federal Law is Another Reason to For the Board to Proceed Prudently to Ensure Government Mandates do not Run Ahead of Universal Standards and Technological Developments

To review, the pedigree language passed by Congress this past fall included provisions that require the FDA Secretary to develop a standardized numerical identifier "(which, to the extent

practicable, shall be harmonized with international consensus standards for such an identifier) to be applied to a prescription drug at the point of manufacturing and repackaging . . . at the package or pallet level, sufficient to facilitate the identification, validation, authentication, and tracking and tracing of the prescription drug." *P.L. 110-085, Sec. 913.* The Secretary must do so by late March, 2010 (30 months after enactment).

In order to avoid the very real possibility of implementing a California standard only to face a different federal standard, it would be helpful for the Board to extend the implementation deadline to the date authorized by Section 4163.5 -- January 1, 2011. Choosing the extension does not mean that pedigree preparation should or will come to a halt. Instead, the interagency collaboration and industry consultation as mandated by the federal law will give affected parties an opportunity to work together to create a uniform system of pedigree within the confines of both the federal and California laws. NCPA would appreciate strong support by the Board for the interest of independent pharmacies and their patients in the state and federal process.

The need for careful work to harmonize the federal and California law is highlighted by the federal law highlighting RFID as a promising technology<sup>1</sup>, even though the FDA has historically not been receptive to RFID technology. It is unknown how the Secretary will react to the most recent discussions about track and trace technology in California. E-pedigree and track and trace technologies are not a well-developed field either in terms of technological or commercial acceptance. NCPA believes there is a definite benefit to extend the deadline to allow the pharmaceutical community better opportunity to plan likely federal developments before California E-pedigree is implemented.

#### III. Inference

There does not appear to be a universal definition of inference. NCPA takes inference to mean that a transported container has a label that identifies the items within, but the recipient is not required to physically identify that each contained item matches up with the list of items. The recipient of the container is, however, allowed or required to "infer" that the container contains the listed items.

The California law requires that E-pedigree tracks each dangerous drug at the smallest package or immediate container distributed and received and that there must be a unique identification number established at the point of manufacture that is uniformly used.<sup>2</sup> Allowing for inference appears to be a concession that "smallest package serialization" is not obtainable. Where unit level serialization is not possible and inference is instead needed, NCPA does not believe that the recipient of the container – including pharmacists – should be required to receive the container and accept any liability that might arise from accepting a container whose packing list does not match the products contained therein.

<sup>&</sup>lt;sup>1</sup> *P.L.* 110-085, Sec. 913, amending Chapter V of the Federal Food, Drug, and Cosmetic Act at new 21 U.S.C. 505D(b)(3).

<sup>&</sup>lt;sup>2</sup> "A pedigree shall track each dangerous drug at the smallest package or immediate container distributed by the manufacturer, received and distributed by the wholesaler and relieved by the pharmacy or another person furnishing, administering, or dispensing the dangerous drug." Section 4034(d).

<sup>&</sup>quot;...uses a unique identification number, established at the point of manufacture... that is uniformly used by manufacturers, wholesalers, and pharmacies for the pedigree of a dangerous drug." *Section 4034(i)*.

NCPA questions whether true safety is adequately protected by inference. However, if the Board sees the need to have inference then a pharmacist and other recipients of "inferred" containers should be held harmless for the contents of the container.

#### IV. Grandfathering

NCPA supports a clean and easy to remember "grandfathering" rule – permitting non pedigree drugs manufactured before the final implementation deadline to be moved and sold up to one year after the implementation date. At that time, pharmacies should have at least a six month window in which to return any non-pedigree product to wholesalers, distributors or manufacturers for credit.

#### V. Conclusion

NCPA appreciates this opportunity to discuss the national interests of independent pharmacy in California E-pedigree issues. Extending the implementation date is just one step in the E-pedigree process, and NCPA looks forward to continued dialogue with the Board on these issues.

Because of the inability at this point to achieve interoperability, the costs involved, the effect on independent pharmacies and the potential for confusion and harm to patients/consumers, NCPA requests this Committee to recommend to the Board that it exercise its discretionary powers pursuant to Section 4163.5 to extend the implementation date to January 1, 2011, with additional time for pharmacy compliance.

NCPA also has the following requests:

1) that the Board only implement inference with a pharmacy hold-harmless provision

2) that "grandfathered" non-pedigree drugs may be distributed up to one year after the implementation date followed by six or more months in which to return any pre-pedigree products for credit









### GPhA Position on Drug Counterfeiting Consumer access to safe, effective and affordable generics remains GPhA's top priority GPhA recognizes that introduction of counterfeit products into the U.S. supply showing would need a point

- products into the U.S. supply chain would pose a serious threat to public health
- The U.S. supply chain is currently the most secure in the world
- WHO estimates that the world's drug supply is 10% counterfeit; but the U.S. drug supply is 1% counterfeit or less—FDA credits supply chain vigilance
- Support appropriate and effective measures to make the supply chain even more secure

### GPhA Position on Drug Counterfeiting

- GPhA is committed to maintaining and improving the security of the drug supply chain.
  - Due to their low cost, generic drugs are not likely targets for counterfeiters
  - GPhA has requested data from FDA on instances of counterfeit generic medicine
  - To the best of GPhA's knowledge, current anticounterfeiting measures have resulted in no instances of counterfeit U.S. generic medicines occurring in the normal chain of distribution in at least the past 5 years

#### Current Efforts to Comply with CA Pedigree Law

· A survey of GPhA members indicated that:

- GPhA members have conducted internal cost analyses of electronic pedigree and/or serialization
- Large and some medium sized generic manufacturers have completed or are currently in the process of conducting pilot studies
- GPhA's economist:
  - Henry J. Kahwaty, Ph.D., Director, LECG, LLC 1725 Eye Street, N.W., Suite 800 (202) 446-4422

### The Generic Industry Is Working to Implement Serialization

Steps taken to date include:

- Selecting and implementing solutions for e-pedigrees
- Supplying Wal-Mart with package-level serialized products for a subset of SKUs
- Soliciting proposals for packaging line and other hardware modifications, middleware, and internal or external data centers
- Developing pilots with contract manufacturers, distributors, and large retailers
- Conducting studies of optimal placement for RFID tags and determining the best RFID tags available for specific applications
- Working with vendors to convert existing serialization systems and data structures from lot-level to item-level serialization
- Working with consultants to determine best approaches to supplying serialized products

### Serialization Start-up Costs

- We estimate that the start-up costs for the equipment needed to modify packaging lines will cost generic producers over \$500 million
  - Cost includes <u>only</u> those for adding capital goods to the assembly lines (scanners, etc.)
  - Data management costs alone would exceed this amount
- There are additional start-up costs as well
  - Acquiring servers to house and process data
  - Developing or licensing middleware
  - Adjustments to shipping areas of manufacturing plants and distribution centers
  - Testing new lines, including procuring any regulatory inspections and approvals needed
  - Reviewing and modifying operating procedures
  - Packaging line downtime for construction and testing



#### Potential Impact of Unit Level Serialization on Generics

• Unique business model:

- Competitive commodity market; narrow profit margins on products
- Higher volume and broader range of products than brand manufacturers
- Regulatory variables influencing the generic market create uncertainty in timing of product launches
- Whatever affects the generic market will have direct repercussions on public health and access to affordable medicine in California and throughout the U.S.



#### Potential Impact of Unit Level Serialization on Generics

- Several wholesalers have informed manufacturers that they expect products to be pedigreed and serialized by June or July of 2008
- Manufacturers will have to begin production of serialized products AT LEAST by May of 2008
- GPhA favors 'grandfathering' of products entering the supply chain prior to the January 1, 2009 deadline

#### Potential Impact of Unit Level Serialization on Generics

- Potential effects of unit level serialization on access:
  - Cost of achieving compliance will significantly increase the production cost of generic medicine
  - Large scale withdrawal from the market of low-cost/low-margin products is possible
  - Interruption of packaging lines for validation in a short period of time could result in disruptions of supply chain and/or shortages of medicine in California and throughout the U.S.

<u>Note</u>: Case or pallet level serialization would be less likely to result in problems, interruptions or shortages

#### Potential Impact of Unit Level Serialization on Generics

• Effectiveness as Anti-Counterfeiting Measure:

 – GPhA believes that the benefits, feasibility and effectiveness of large scale unit serialization of all products is unproven and requires further investigation

 Allowing time for pilot studies to progress and less expensive options to be explored could be more beneficial to public health


## Challenges to Serialization

- Major impediments to implementation and to early adoption:
  - No guidance for implementation of track and trace
     Currently, no agreement on EPCIS usage
  - Lack of industry agreement on standards for serialization
  - The capability of software vendors to implement systems for the entire supply chain by 1/1/09 is doubtful
  - Inability of the industry to even discuss use of single technology due to federal anti-trust laws
  - Difficulty in validating databases to manage necessary information by 1/1/09
  - Patient/consumer privacy concerns
  - Lack of technical expertise broadly within the industry to implement and manage the IT infrastructure
  - Can tag vendors meet product volume demand?



## Summary

- The benefit of access to low cost generic medicine is at risk as high implementation and operational costs will raise production costs
- Challenges of implementation could reduce competition—fewer competitors and fewer competing products
- Disruptions in the supply chain may impact public health and patient safety
- Increase public sector healthcare costs



## **Request for Extension**

- GPhA believes that industry cannot implement unit level serialization widely by 2009; additional time would allow:
  - Determination of feasibility of unit level serialization
  - Industry to ensure that standards are adequate
  - Determination of impact of costs to consumers and the healthcare system
  - Supply chain stakeholders to work towards a single, nationally acceptable system
- On behalf of the generic pharmaceutical industry, GPhA respectfully requests an extension of the deadline for implementation of California's drug pedigree requirements





### <u>Three Rivers Pharmaceuticals -</u> <u>Introduction</u>

- Founded in April 2000
- Started with 3 Employees Currently 40 Employees
- Corporate Headquarters Cranberry Township, PA

THREE RIVERS

- \* Sales/Customer Service
- Accounting/Finance
- Quality and Regulatory
- Worldwide Distribution to over 41 countries
- Operations/Information Technology
- Legal/Human Resources

Contract

Manufacturing/Analytical/Packaging



Confidentia Three Rivers Pharmaceuticals, U.C --- Proprietary & Confidentia













































Commitment to Patient Safety

Watson's <u>Vision</u> is inspired by our commitment to improve the health and quality of people's lives worldwide, we are fully dedicated to being a leading provider of pharmaceutical products.

As a testament to that statement our allegiance is to continually improve our practices to ensure a safe and secure product supply chain. Patient safety programs are always at the forefront of our business.

Watson.













# Statement

December 5, 2007

#### Efforts Underway To Enhance Supply Chain Security— Electronic Pedigree Offers Near-Term Patient Safety Benefits

#### Overview

- PhRMA fully supports public policy objectives to further strengthen the U.S. pharmaceutical supply chain and to help ensure patient safety, which lies at the heart of PhRMA companies' discovery and manufacturing of medicines.
- Any legislative or regulatory requirements to authenticate products and pass pedigree information should be uniform, should apply to all parties in the pharmaceutical supply chain, and should recognize the recent federal requirement for a standardized numerical identifier. Supply chain security is the responsibility of all parties involved in the distribution of products to American patients.
- PhRMA believes there is no technological "silver bullet" to protect against counterfeits. PhRMA member companies currently employ and routinely enhance a variety of anticounterfeiting technologies, including covert and overt features on the packaging of high-risk prescription drugs. They have also adopted a range of business processes to better secure the supply chain and help facilitate the early detection of criminal counterfeiting activity. These are additional tools in the "tool box" to help strengthen the security of the pharmaceutical supply chain.
- Electronic pedigree is a viable near-term solution to help enhance patient safety and to provide additional supply chain security, while the necessary development, testing, certification and implementation work is being completed to support risk-based serialization.
- PhRMA supports mandatory use of electronic pedigree by all parties in the pharmaceutical supply chain, initiated by the manufacturer at the first commercial sale.
- PhRMA supports item-level serialization of products at high risk for counterfeiting, using a phased approach.
- PhRMA supports strong penalties for counterfeiters, including increased criminal penalties of 20 years' imprisonment, to help deter counterfeit activity.

#### Electronic Pedigree Should be Required for All Products as a Near-Term Solution

- Electronic pedigrees, available now, combined with lot-level information identification, provide a near-term solution to further secure the pharmaceutical supply chain and help enhance patient safety. Manufacturer-initiated electronic pedigrees could be implemented for all products at the lot level by the end of 2009.
- Manufacturers already use lot-level tracking for a number of functions, including product recalls, to help ensure patient safety. Lot-level tracking is one component of the Food and Drug Administration's (FDA's) current Good Manufacturing Practice (cGMP) requirements. By making this information available to downstream trading partners via electronic pedigree, the benefits of lot-level serialization could be used throughout the pharmaceutical supply chain.

Pharmaceutical Research and Manufacturers of America

- The FDA's cGMPs also require reconciliation of products. Reconciling product by the number of units received of a given lot number against product sold would assist the ability of trading partners to detect counterfeit items.
- Electronic pedigree with lot-level serialization provides an additional measure of security to the prescription drug supply, and would work in tandem with other overt and covert anti-counterfeiting technologies already employed by manufacturers. The entire supply chain would be accountable for documenting the source and chain of ownership for all products distributed. This would help close gaps that counterfeiters try to exploit to introduce counterfeit products into the legitimate supply chain. In addition, electronic pedigree, without serialization, has and will continue to help facilitate investigation and prosecution of counterfeit cases, and thus may have a deterrent effect.
- The FDA supports the use of electronic pedigree, and thus, PhRMA's position is aligned with the Agency's.
- The use of electronic pedigree at the lot level complies with the statement of intent of the California legislature in section 4163.1 that: "manufacturers and wholesalers shall use best efforts to provide in the most readily accessible form possible, information regarding the manufacturer's specific relationship in the distribution of dangerous drugs with wholesalers," pending technological feasibility of serialization.

#### Many Steps are Required Before Item-Level Serialization Can Begin; Technology Limitations and Other Challenges Directly Affect the Pace of Implementation

- While lot level serialization exists today as required by FDA's cGMPs the extension
  of this serialization effort to the case, or even the unit level, requires a myriad of
  activities by all supply chain partners. This collaborative effort to determine a viable
  technology standard has been adopted as part of the Food and Drug Administration
  Amendments Act of 2007 (FDAAA), and should be followed by future state legislative
  requirements.
- The implementation of unique identification beyond lot level will require significant changes to current manufacturing processes and facilities, many of which will require the development of guidance and/or pre-approval from FDA. Changes to manufacturers' labels and packaging may also require prior FDA approval.
- Significant data ownership and access issues must be resolved prior to item-level serialization, including relating to data exchange between supply chain partners, processes for verification of serial numbers, and issues related to commissioning and decommissioning a serial number.
- Processes to ensure the integrity of any track and trace technology will also be necessary.
- All of these activities as well as the development and ratification of open standards which is described in more detail below must occur before any broad implementation may begin. The multiple steps required to implement serialization for all products or even a subset of products cannot realistically be completed by January 2009.
- The deployment of interoperable systems across the entire supply chain is a required prerequisite to implementation of the California pedigree law and is necessary to support the passing of pedigree and serialization information. The industry as a whole has significant work yet to complete before interoperability is possible.
- The implementation of electronic pedigree should not be delayed until these challenges have been resolved.

#### The Development of Open Standards is Necessary Before Item-Level Serialization Can Begin

- Serialization requires that open standards be developed and adopted in a number of areas, in addition to the activities described above.
- Specific standards that must be developed, include, but may not be limited to: RFID high-frequency item level serialization, serial number format for RFID, discovery configuration and installation, and discovery services. These standards must also address complex issues surrounding data integrity, interoperability, and compatibility across the supply chain.
- The standards described above have not been developed and/or ratified, and will not likely be available until mid-2008 -- at the very earliest -- and possibly as late as 2009.
- Once these standards are finalized, vendors marketing technology solutions will need to be certified to those standards and products built to conform to these standards. These steps must be completed before item-level serialization can begin, beyond planned pilot activities.

#### Recent Federal Legislation Directs FDA to Develop a Standardized Numerical Identifier by 2010; Any State Requirements Should Not Take Effect Until This Federal Process is Completed

- The recently-enacted FDA Amendments Act of 2007 (FDAAA) directs FDA to develop no later than March 27, 2010 -- a standardized numerical identifier to be applied "at the package or pallet level" to prescription drug products. In developing this identifier, FDA must consult with supply chain stakeholders and other relevant federal agencies and consider a variety of technological options.
- The terms "package" or "pallet" are undefined in the legislation, and thus, may not necessarily be read as automatically requiring that the standardized numerical identifier be applied to individual units of certain prescription drug products.
- The FDA is still considering the scope of its mandate under these provisions and developing a process to gain input from stakeholders and implement these requirements.
- The proliferation of differing state and federal requirements in this area would create confusion and could potentially negatively impact the pharmaceutical supply chain; therefore, one uniform, national standard is necessary.
- We recommend that California work with FDA as it develops a standardized numerical identifier, and consider delaying implementation of its state requirements to ensure that conflicting requirements do not result.

#### Product Level Serialization Should be Phased-in for Certain "High Risk" Products; Risk-Based Approach Will Facilitate Supply Chain Security

- A viable solution would be to begin with electronic pedigree at the lot level for <u>all</u> products and then phased in serialization at the case or item level for products most at risk for counterfeiting or diversion. Time and resources should be focused on those products whose counterfeiting would present the greatest safety risks to patients, such as life-saving medicines, or medicines most attractive to counterfeiters.
- The use of electronic pedigree at the lot level ensures that all drug products undergo security screening throughout the distribution channel, and phasing in serialization at the item level for those products identified at high-risk adds an additional layer of security.

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- Any risk-based serialization approach should allow for the use of flexible technologies (e.g., 2D bar code or RFID) because certain medicines may not be amenable to particular technologies for package serialization, such as biologics.
- The FDA has recognized the value of a risk-based approach that focuses manufacturers and downstream partners on medicines at greatest risk of being counterfeited. Criteria has been developed by FDA to assist companies in identifying prescription drugs at high risk of being counterfeited, in order to support this risk based, phased-in approach to serialization.

#### Conclusion

- PhRMA fully supports public policy objectives to further strengthen the U.S. pharmaceutical supply chain and to help ensure patient safety.
- PhRMA supports one uniform standard for the authentication of products and the passing of pedigree information.
- PhRMA supports the use of electronic pedigree without serialization as a viable nearterm solution to help enhance patient safety and to provide additional supply chain security. PhRMA supports the mandatory use of electronic pedigree by all parties in the pharmaceutical supply chain.
- PhRMA supports item-level serialization of certain products at high risk for counterfeiting, using a phased approach.
- PhRMA supports the use of interoperable systems throughout the supply chain to support the passing of pedigree and any serialization information.
- PhRMA looks forward to continuing to work with the California Board of Pharmacy and other supply chain stakeholders but is concerned that all steps required to achieve interoperability may not be reached by January 2009.

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Bar codes that <u>do not</u> support serialization							
	Cannier	Example	Data	Use Case	Other		
	UPC-A	, 61,111,9999997 c	GTIN-12	•Retail Point-of-sale	•Linear scanner		
	UPC-E	0 402931 1	GTIN-12	•Retail Point-of-sale	•Linear scanner		
	EAN-13		GTIN-13	•Retail Point-of-sale	•Linear scanner		
	EAN-8	5067 <b>4</b> 907	GTIN-8	•Retail Point-of-sale	•Linear scanner		
		·	43	· · · · · · · · · · · · · · · · · · ·	(GS1 EPCglobal		



E	Bar codes	that <u>do</u> support s	serializati	on	
GS1-128		•All GS1 identification numbers including application identifiers, as required •Max: 48 a/n characters •Serial Number 20 characters max	USC CASE •Non-retail POS items •Logistics units (SSCC)	Other •Linear scanner	
GS1 DataBar™ [Reduced Space Symbology (RSS)]		•All GS1 identification numbers including application identifiers, as required •Max: 74 a/n characters •Serial Number 20 characters max	Loose produce     Variable measure     items (meat/deli)     Coupons     Very small     healthcare items	•Linear scanner	
GS1 Data Matrix		<ul> <li>All GS1 identification numbers including application identifiers, as required</li> <li>Max: 2335 a/n characters</li> <li>3116 num characters</li> <li>Serial Number 20 characters max</li> </ul>	•Direct part marking •Very small healthcare items	+lmage scanner required	
45 (GS)1 EPCglobal					

RFID tags that <u>do</u> support serialization						
	Carrier	Example	Data	Use Case	Other	
	EPC Gen 2 UHF passive Frequency 860- 960 MHz		•All GS1 identification numbers including application identifiers, as required •No limit on user memory size determined by cost •Current serial number capacity 200B on 96 bit tag	•Item level •Logistics	•Range < 5m •Rewritable (under password protection) •Non-line of sight •Authentication •Kill capability	
	EPCglobal HF passive (under development) Frequency 13,56 MHz	fs : I	•All GS1 Identification numbers including application identifiers, as required •No limit on user memory size determined by cost •Current serial number capacity 200B on 96 bit tag	•Item Level	•Range < 2m •Rewritable (under password protection) •Non-line of sight •Authentication •Kill capability	
	EPC Active Tag (under development) Frequency 433 MHz		•All GS1 identification numbers including application identifiers, as required	•Logistics		
			46		GS1 EPCglobal	



















































# Contents

- Patient Safety
- Current e.pedigree legislation
- How can Authentication help?
- Aegate: Authentication progress across Europe
- Proposed Californian approach
- Summary
- Next Steps





Current environment is not conducive for patient safety

### Complexity exists with current e-pedigree approach



- Requirement to establish an e-pedigree for each saleable unit makes the approach more complex
- Industry are concerned about their ability to meet the timelines ~ 5 to 7 years -
- Concerns have been raised by one manufacturer over the cost to ensure compliance ~ \$95 to \$100 million -
- The different technologies and approaches increase complexity for players in the supply chain -2
- No inference significantly increases complexity for all parties ("double cost"<sub>2</sub>)

\*1. Pftzer presentation to CBoP 20th Jun 07, \*2 Walgreens presentation to CBoP 20th Jun 07

## Authentication and case level e-pedigree can help

"Authentication is the process to verify at the point of dispense that the goods being dispensed have the same manufacturer's identifier displayed as present on the secure data base provided by the manufacturer"

- Authentication is complementary to the objectives of the California Board of Pharmacy and e.pedigree
- Authentication is focused on Patient Safety
- · Authentication can enhance the e.pedigree objectives
- · Authentication can simplify the complexity of e.pedigree
- Authentication could provide justification for inference from saleable unit to case level e-pedigree

5

## Authentication: How does it work?



## How can Authentication enhance case level e.pedigree?





# Aegate: Authentication progress across Europe

Belgium - market total of 5,300 pharmacies

- Launched in 2006
- · Access to 70% of Belgian Pharmacies via 4 software providers
- Endorsement from Belgian Pharmacists Association
- Greece market total of 9,500 pharmacies
  - Launched October 2007
  - · Access to 90% of Greek pharmacies via 4 software providers
  - Close interaction with Pharmacist Groups

Italy - market total of 17,400 pharmacies

To launch Q1 2008

18 major pharmaceutical companies, others joining260 million unique ids in the system by year end1,300,000 authentications per month by year end

## Aegate pharmacist feedback

- " I find the information about the recalls and expiry dates very useful: it supports the existing information channels and increases trust and confidence when dispensing products"
- "Although initially I was afraid it would overload my system with messages; this is not the case. The messages that come in are valid. It makes it possible to quickly double check. At the end of the day, you as the pharmacist are the one who decides if, keeping the patient's health in mind, a product can be dispensed or not."

## Proposed Californian approach

#### Principle

If the every saleable unit is Authenticated in the dispensary, then inference between case level and the saleable unit can be justified and the existing legislation can be met

#### Summary

Case level e.pedigree		Authentication at the point of dispense	*ğ	Inference to saleable unit	n, ann	Existing legislation can be met
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#### What will it require?

- The **Californian Board of Pharmacy** needs to accept the principle of inference from case level to saleable unit provided it is supported by Authentication in the pharmacy
- The Californian Board of Pharmacy needs to endorse a coding standard (i.e. GS1)

11



#### **Next Steps**

- A decision is required from the California Board of Pharmacy regarding Inference and Authentication
- Suggest a Task Force is set up to evaluate this proposal and generate a road map. The working party should consist of:-
  - · 2x Solution providers (of which one is Aegate)
  - 3x Manufacturers representatives
  - 2x Wholesaler representatives
  - 2x Pharmacy Chain representatives
  - 1x CBoP representative (observer)
- Tasked to report back and present a paper to the Board meeting on January 23<sup>rd</sup> 2008 detailing implementation timelines, requirements and benefits

12

#### Summary

- Authentication at the point of dispense is a viable, timely and complementary solution to improving Patient Safety by securing the supply chain and providing additional value to pharmacy
- Protects the pharmacists and patients
- Supports case level e-Pedigree





Thank You

**Drug Pedigree Laws Real World Applicability Of The Secondary Sector's Experience: Practical vs. Theoretical** 

> National Coalition of Pharmaceutical Distributors

Presented by **Gene Allev** Vice President – Regulatory Affairs

## **Independent Distributors** Formed NCPD in June 2006



Coalition of Distributors

() Nepd 🖷

harmaceutical

#### Open to all Prescription Drug Wholesalers

- Proactively addresses Pedigree/Rule issues related to independent/secondary distributors
- Members distribute to Physicians, Clinics, Pharmacies, Long Term Facilities, Dentists, etc.
- Demonstrates the Value Secondary Wholesalers DOVICE

() Nepd

## What Value Do Secondary Wholesalers Provide?

Personalized Customer Service

Local Emergency Response

- i.e., critical need due to disasters like recent CA fires
- Convenience
  - Time Savings
- Extended Terms
- Low minimums
- Competition
- Flexibility

1/14/2008

Delivery, return policy, price adjustments





## NCPD Members.....

- Pedigree positions come from an applied perspective
- Have the most pedigree experience and understand the challenges of the paper pedigree system first hand
- Are willing to work with the CA BoP and other industry stakeholders to provide institutional knowledge on what has & hasn't worked
- Have seen first hand that paper pedigrees have been successful in increasing the security of the supply chain.
- Want to be involved in pilot programs with other sectors of the industry
- Realize this is uncharted territory for the CA BoP and wish to be a "sounding board", a resource with practical experience in the day to day challenges of pedigree implementation

Mantelan

(Need)

### **Surety Bond Inequities**

- Surety Bonds disproportionately burdens the small distributors; any bond program should be flexible enough to reflect the economic realities associated with small businesses; one size doesn't fit all
- Annual revenue figures unrealistic to Medical Surgical Supply Distributors; product mix is usually 80% supplies and equipment and 20% drugs; therefore a \$10MM company sells \$2MM in Rx Drugs, but must buy a \$100K bond vs. a \$25K bond
- Multiple state bonds put small distributors at a competitive disadvantage; availability of bond is proportionate to company revenue
- Solution: One national surety bond proportionate to revenue (preferred), or a sliding-scale CA bond that is equitable to all

#### CA Pedigree: Push On, Delay Entirely, Phase In?

Patient Safety Must be The Primary Concern

1/14/2008

11/1/200

- Serialization is a big problem; implementation by 01/09 will be challenging
- Pharmacies are dependent on manufacturers to determine what technology to buy, leaving little implementation time
- Pedigree with lot numbers has proven to be an extremely valuable tool in increasing the security of the supply chain
- Manufacturers are overlooking the ROI that electronic pedigree will provide them
- An electronic pedigree without serialization is better than no pedigree in California for another two years

@nepd ==

@NEPD @

## **NCPD Recommendations**

- Patient Safety Must be THE Primary Concern
- Phased in approach is a must; legislation should be initiated to allow BoP flexibility it needs
- Implement Electronic Pedigree January 1, 2009 with same rules as in current statute
- Delay Serialization until 2011, and phase in on a riskbased strategy
- Make Surety Bond Equitable to ALL distributors

1/14/2008

 Include NCPD as one of your many resources to help determine the best method to protect CA consumers

NO Pedigree in Force = CALCONSUMER, Still an Sister

NCPD +





December 5, 2007

E-Pedigree Work Group California State Board of Pharmacy 1625 N. Market Blvd, Suite N219 Sacramento, CA 95834

Ref: E-Pedigree compliance by January 2009

Good afternoon committee members and leadership.

My name is Jeff Schaengold and I am appearing on behalf of myself, as well as a business unit of the Siemens organization.

Siemens is a global leader in Health Sciences, Energy and Industry with global revenue approaching \$200 Billion.

Siemens is either in a number 1 or number 2 global leadership positions in almost every business segment. Most particularly to this audience, Siemens is the world's largest health diagnostics company, one of the leading medical device supplier and a global leader in traceability and IT solutions for healthcare.

Personally, I've been leading the adoption of technologies such as EDI, barcode, RFID and eCommerce for close to 3 decades.

Committee members, I am here to respectfully suggest that all the elements presented to the committee and the State leadership to date, while well meaning, will result in delayed adoption of drug traceability without justifications. The delay beyond January 2009 will jeopardize the lives of Californians every single minute of the day.

What I would like to present to this committee is that traceability is 95% adoption of the serialization principle and 5% deciding on standards.

Committee members, traceability and serialization have existed in aviation, automotive, and electronics for over 70 years without a detrimental impact to the business.

The concept of serialization is not new and it's not expensive.

Serialization of drugs will cost a fraction of a cent per unit. To drug manufacturers the total cost impact of serialization is less than the cost of subsidy of a company cafeteria program.

Siemens Energy & Automation, Inc.8931 Bay Cove CtTel: (407) 876-0581Orlando, FL 32819Fax: (407) 842-7206Jeff, schaengold@siemens.comFax: (407) 842-7206

As to the application of a serial number to a drug package, the longest timeline element is equipping the packaging line with the appropriate equipment to print a serial number on the package. It doesn't matter what the structure of a serial number is determined. Serial number formats can be modified, literally, on the fly and older version serial numbers can be read until sunset and new formats can be backward compatible.

Logging serial number data to a server is as simple as logging any event on a company's data network.

Committee members, while standards for serial number formats and decisions of the use of barcode vs. character based vs. RFID for the conveyance of the serial number are beneficial, these factors can not impede adoption of serialization and ePedigree in the State of California.

To that end, Siemens and I are presenting to this committee our commitment to make the resources available to any drug manufacturer or wholesaler that needs to fast-track their package serialization and ePedigree solution to meet the January 2009 date.

With close to 500,000 employees worldwide, Siemens has the resources to provide the IT services and the packaging marking technologies to achieve the targets set for California ePedigree.

To qualify this position of support to the California State Board of Pharmacy, Siemens and I have been developing and leading the development of RFID for over 25 years.

Through acquisitions and internal development, Siemens is the inventor of the datamatrix code that is the default conveyance for machine readable serial number.

Siemens is the global leader in high speed processing of small articles and Siemens is capable of marking, reading and verifying products on a conveyor line faster and better than any company in the world.

Committee members, this is not a commercial for Siemens. This is an offer to Californians from Siemens to lead the improvement of the delivery of drugs to the 30 million citizens that are suffering today because of errors in dispensing drugs and counterfeit drugs.

Look to other industries....

Recently, I was at a Wal-Mart in Connecticut. I purchased a printer. As the Wal-Mart clerk scanned the UPC code for the \$25 printer, the POS screen prompted the clerk to scan the serial number.

Committee members, if Wal-Mart can train an entry level clerk to scan a serial number, it is beyond our comprehension that a healthcare delivery person can not be trained to do likewise. Do we perceive the retail clerk to be better trained than a healthcare provider?

A manufacturer of ink jet cartridges can serialize every one of the 100's of millions of cartridges they produce, and we can't serialize oncology drugs?

Fast food restaurants can afford to provide unit dose condiments with a \$1.00 burger and we can't deliver unit dose packaging of \$50 pills ?

We would like to help California draw a line in the sand, committee members, and support the January, 2009 life saving requirement for ePedigree.

As I mentioned earlier, we are ready, willing and able to support any drug producer and wholesaler be compliant with serializing drugs sold in California by January 2009.

There are no caveats in our statement. We are not providing grandfather exceptions or waivers. Siemens is supporting the initiative to have 100% of the drugs sold in California January 2009 serialized and ePedigree ready and we are making the resources available to accomplish the tasks.

Thank you for the opportunity to present our message.

Jeff Schaengold Traceability Internal Consultant Siemens Energy & Automation

 Siemens Energy & Automation, Inc.

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 Tel: (407) 876-0581

 Orlando, FL 32819
 Fax: (407) 842-7206

Jeff.schaengold@siemens.com

# Attachment 2

EPCglobal's Presentation on Inference, Given December 5, 2007



## Inference Discussion Excerpt from the EPCglobal HLS Industry Adoption Roadmap Final Version v13.1

Prepared by the EPCglobal HLS Industry Adoption Task Force

**For General Release** 

Published \_\_\_\_, 2007



# Appendix 1 Suggestions: Serialized Inference

#### **Business Problem:**

- California SB1476 at Section 4034(b)(3) requires the "name and address of each person certifying delivery or receipt".
- This 'certification' of item-level serial numbers presents new challenges:
  - Line of sight technology would result in opening every case and scanning every item within, since the item serial numbers are not visible.
  - Non-line of sight technology, if less than 100% of the items were read, would result in opening every case and scanning every item within.
  - Opening cases at time of receipt introduces new risks, is time-consuming, and adds costs into supply chain operations.

#### **One Potential Suggestion:**

- <u>Inference</u> is one of many mechanisms to enable trading partners to leverage strong supply chain practices to meet these challenges.
- Adoption of any solution to these challenges remains an individual company decision.
- The California BOP has scheduled working sessions with industry to better understand these challenges. Regulatory guidance may result from these working sessions.



Slide 2 EPCglobal Confidential and Proprietary



# IATF Companies / Organizations

The following organizations participated in creation of this deliverable.

#### Supply Chain Partners

#### **Supply Chain Partners**

#### Trade / Regulatory

- Abbott Laboratories
- •Ahold N.V.
- •Albertsons
- Alcon Laboratories
- •Allergan
- •AmerisourceBergen Corp.
- AstraZeneca
- •Baxter Healthcare Corp.
- Bristol Meyers Squibb
- •Cardinal Health
- •CVS
- •Dai Nippon Printing
- •Genzyme Corporation
- •GlaxoSmithKline
- •Johnson & Johnson
- •Ken Traub Consulting LLC

- Kimberly-Clark
  Matsushita Electric
- •McKesson Corporation
- •Merck & Co.
- •MetaBiz
- •Motorola Inc.
- •NEC Corporation
- •Nestle S.A.
- •Pfizer Inc.
- •Proctor & Gamble
- •Royal Philips Electronics N.V.
- •Target
- •The Dow Chemical Company
- •Unisys
- •Upsher-Smith Labs
- •Walgreens Company

- riddo / Rogulator
- •Auto-ID Labs (MIT)
- •CPhA
- •FDA
- •HDMA
- •NACDS
- •NCPA
- •GS1 Healthcare
  - EPCglobal HLS Community
  - GS1 HUG Community



Slide 3 EPCglobal Confidential and Proprietary

# Appendix 1 Suggestions: Serialized Inference Definitions

- Infer (Inference): Conclude from evidence (Webster's Dictionary).
- Working Definition: To infer the serialized number based on information provided by the upstream supply chain, reasonable inspection of the product, and application of the Serialized Inference Rule by the Shipping and Receiving partners.
- <u>Serialized Inference Rule:</u> The process a supply chain partner uses to ensure there is enough evidence to infer the <u>serialized</u> number without physically reading ALL serialized numbers. A Serialized Inference Rule should be defined for each packaging unit (e.g., pallet, case, item, etc.) for the key process steps of Commission/Aggregation, Ship, and Receipt.

Enhance Patient Safety in the supply chain by allowing supply chain partners to leverage the good business practices initiated by manufacturers which are then continued through the supply chain by downstream trading partners.



Slide 4 EPCglobal Confidential and Proprietary



# Assumes that each Trading Partner follows good business practices, such as:

- Good manufacturing and good distribution practices.
- Documented controls and Standard Operating Procedures.
- Captures quality metrics to minimize "defects" of inbound and outbound product.
- When process errors are detected, implements changes to those processes to prevent future errors.
- Processes are periodically reviewed for improvement opportunities.



# Appendix 1 Suggestions: Serialized Inference

To summarize, Serialized Inference is possible when the following conditions have been achieved:

- A collection (item, full or mixed case, tote, pallet, etc.) is present.
- The collection is identified with a unique serial number, and each member of the collection (item, case, tote, pallet) is also identified with a unique serial number.
- The receiving trading partner receives an electronic communication containing the serialized numbers and the hierarchical relationship of those serialized numbers within the collection.
- The receiving trading partner must have assurance that the collection has remained intact since leaving the last trading partner.
  - If the receiving trading partner has reason to believe that the collection has not remained intact since leaving the last trading partner, then inference should not be used.

These inference suggestions are intended to provide each trading partner with an understanding of how inference can be used by all the various supply chain participants. The application of inference remains an individual business decision.



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#### Serialized Inference Scenarios:

Designed for transactions between trading partners, however can be applied to intracompany transactions as well.

- Single Item Commission
  - Apply serial number to one single Item.
- Item into Case Commission/Aggregation
  - Apply serial number to Case and build item-to-case hierarchy.
- Case to Pallet Commission/Aggregation
  - Apply serial number to a homogenous pallet comprised of Cases of all one product and build case-to-pallet hierarchy.
  - May be a full pallet or a partial pallet.
- Tote or Mixed Case Commission/Aggregation
  - Apply serial number to Case or Tote containing either a mixture of SKU's or 1 or more items of a single SKU, and build item-to-case hierarchy. Typically conducted as part of a pick/pack/ship operation.
- Mixed Pallet Commission/Aggregation
  - Apply serial number to Pallet of mixed Cases or Totes, and build case-topallet or tote-to-pallet hierarchy. Pallet could contain mixed cases and/or full cases. The full cases could be from one product or from multiple products.

Slide 7 EPCglobal Confidential and Proprietary



#### Serialized Inference Scenarios:

Shipments

Designed for transactions between trading partners, however can be applied to intracompany transactions as well.

**EPC**global

- Single Item Shipment (one single item shipped)
- Case Shipment (all one item)
- Tote or Mixed Case Shipment (One or more items or mixed items, typically part of a pick/pack/ship operation)
- Pallet Shipment (all one item on a pallet)
- Mixed Pallet Shipment (mixed items on a pallet)

#### Receipts

- Single Item Receipt (one single item received)
- Case Receipt (all one item)
- Tote or Mixed Case Receipt (One or more items or mixed items, typically conducted as part of a pick/pack/ship operation)
- Pallet Receipt (all one item on a pallet)
- Mixed Pallet Receipt (mixed items on a pallet)

Shipments and Receipts of pallet, case, mixed case, and tote assumes the hierarchy and packaging integrity remained intact from the Commission/Aggregation process.



California State Board of Pharmacy 1625 N. Market Blvd, Suite N219, Sacramento, CA 95834 Phone (916) 574-7900 Fax (916) 574-8618 www.pharmacy.ca.gov

#### Implementation Submission Statement Template

The California State Board of Pharmacy is interested in developing agendas and discussion items for the E-Pedigree Work Group Meetings around items with value to the industry.

Please use the following template headings to provide a description of issues, problems or preferred solutions on implementation issues involving California's electronic pedigree requirements. These statements should be submitted to the board in advance of an E-Pedigree meeting, conforming to the template below:

- Issue/Topic: Inference
- Submitted by: Robert Celeste, Director, Healthcare, EPCglobal North America
- Background: Historical overview/framework of current practices in the industry, what are the different scenarios in which this practice or subject area has arisen already, what are the processes employed to date, what members of the supply chain are involved? EPCglobal North America would like to submit the attached presentation on "Inference" to provide a base level of understanding on the subject. EPCglobal's Industry Adoption Task Force recently concluded a body of work that contained general material on inference. That document has been widely distributed to healthcare companies and associations. It is our hope that the material will form a basis for discussion by companies and trade organizations for their point of view on the subject.
- Challenge presented by timely compliance with California's law:
- Frequency or prevalence of this practice or subject area: Our understanding through requirements and Use Case development with the industry, is that a fair amount of inference is used by trading partners today.
- •
- A specific discussion of the costs of such implementation, on as many variables as possible (per-unit, per-store, per-facility, per-company) Our hope is that this information will be useful by companies and associations in developing their specific inference scenarios and costs.
- •
- Desired solution:
- Without the desired solution, what is the potential impact?

• Contact information and date: *Robert Celeste, Director, Healthcare, EPCglobal North America. November 21, 2007.* 

•

Note: it is anticipated that these presentations will come, at least initially, from industry associations or other representative associations, so as to capture larger quantities of data or experience and focus the discussions on systemic rather than individual solutions. It is also anticipated that competing concerns of different industry players may need to be suspended to advance the presentations.

Please submit to Virginia Herold at the above address. Thank you.