

**BEFORE THE
BOARD OF PHARMACY
DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA**

In the Matter of the Accusation Against:

**HARBOR DRUG CO. INC. DBA
STEVEN'S PHARMACY
1525 Mesa Verde Drive East
Costa Mesa, CA 92626**

Pharmacy Permit No. PHY 37415

and

**CHARLES TERRENCE BONNER
P.O. Box 2007
Costa Mesa, CA 92628**

Pharmacist License No. RPH 39398

and

**MERVYN MILLER
9 Redwood Tree Lane
Irvine, CA 92612**

Pharmacist License No. RPH 41474

and

**LEAH BONNER
P.O. Box 2007
Costa Mesa, CA 92628**

Pharmacist License No. RPH 40731

and

**WARREN JAY KINGDON
10885 El Domino
Fountain Valley, CA 92708**

Pharmacist License No. RPH 28125

and

Case No. 5843

**STIPULATED SURRENDER OF
LICENSE AND ORDER AS TO
ERIC B. BUEHLER ONLY**

ERIC B. BUEHLER
6 Corte River
San Clemente, CA 92673

Pharmacist License No. RPH 31905

Respondents.

DECISION AND ORDER

The attached Stipulated Surrender of License and Order is hereby adopted by the Board of Pharmacy, Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective at 5:00 p.m. on June 7, 2017.

It is so ORDERED on May 8, 2017.

BOARD OF PHARMACY
DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA



By

Amy Gutierrez, Pharm.D.
Board President

1 XAVIER BECERRA
Attorney General of California
2 ANTOINETTE B. CINCOTTA
Supervising Deputy Attorney General
3 MARICHELE S. TAHIMIC
Deputy Attorney General
4 State Bar No. 147392
600 West Broadway, Suite 1800
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Attorneys for Complainant

8
9 **BEFORE THE**
BOARD OF PHARMACY
10 **DEPARTMENT OF CONSUMER AFFAIRS**
STATE OF CALIFORNIA

11 In the Matter of the Accusation Against:
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STEVEN'S PHARMACY
13 **1525 Mesa Verde Drive East**
Costa Mesa, CA 92626
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15 **Pharmacy Permit No. PHY 37415**
16 **and**
17 **CHARLES TERRENCE BONNER**
P.O. Box 2007
18 **Costa Mesa, CA 92628**
19 **Pharmacist License No. RPH 39398**
20 **and**
21 **MERVYN MILLER**
9 Redwood Tree Lane
22 **Irvine, CA 92612**
23 **Pharmacist License No. RPH 41474**
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26 **Costa Mesa, CA 92628**
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Case No. 5843

**STIPULATED SURRENDER OF
LICENSE AND ORDER AS TO
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1 **WARREN JAY KINGDON**
2 **10885 El Domino**
3 **Fountain Valley, CA 92708**

4 **Pharmacist License No. RPH 28125**

5 **and**

6 **ERIC B. BUEHLER**
7 **6 Corte Rivera**
8 **San Clemente, CA 92673**

9 **Pharmacist License No. RPH 31905**

10 Respondents.

11 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-
12 entitled proceedings that the following matters are true:

13 PARTIES

14 1. Virginia Herold (Complainant) is the Executive Officer of the Board of Pharmacy
15 (Board). She brought this action solely in her official capacity and is represented in this matter by
16 Xavier Becerra, Attorney General of the State of California, by Marichelle S. Tahimic, Deputy
17 Attorney General.

18 2. Eric B. Buehler (Respondent) is representing himself in this proceeding and has
19 chosen not to exercise his right to be represented by counsel.

20 3. On or about July, 31, 1978, the Board issued Pharmacist License Number RPH
21 31905 to Eric B. Buehler (Respondent). The Pharmacist License was in full force and effect at all
22 times relevant to the charges brought herein and expired on October 31, 2015, and has not been
23 renewed.

24 JURISDICTION

25 4. Accusation No. 5843 was filed before the (Board), and is currently pending against
26 Respondent. The Accusation and all other statutorily required documents were properly served
27 on Respondent on February 28, 2017. Respondent timely filed his Notice of Defense contesting
28 the Accusation. A copy of Accusation No. 5843 is attached as Exhibit A and incorporated by
reference.

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ADVISEMENT AND WAIVERS

5. Respondent has carefully read, and understands the charges and allegations in Accusation No. 5843. Respondent also has carefully read, and understands the effects of this Stipulated Surrender of License and Order.

6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel, at his own expense; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.

7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

8. Respondent understands that the charges and allegations in Accusation No. 5843, if proven at a hearing, constitute cause for imposing discipline upon his Pharmacist License.

9. For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent agrees that, at a hearing, Complainant could establish a factual basis for the charges in the Accusation and that those charges constitute cause for discipline. Respondent hereby gives up his right to contest that cause for discipline exists based on those charges.

10. Respondent understands that by signing this stipulation, he enables the Board to issue an order accepting the surrender of his Pharmacist License without further process.

RESERVATION

11. The admissions made by Respondent herein are only for the purposes of this proceeding, or any other proceedings in which the Board of Pharmacy or other professional licensing agency is involved, and shall not be admissible in any other criminal or civil proceeding.

1. 2. Respondent shall lose all rights and privileges as a Pharmacist in California as of the
2 effective date of the Board's Decision and Order.

3 3. Respondent shall cause to be delivered to the Board its pocket license and, if one was
4 issued, its wall certificate on or before the effective date of the Decision and Order.

5 4. If Respondent ever files an application for licensure or a petition for reinstatement in
6 the State of California, the Board shall treat it as a new application for licensure. Respondent
7 may not apply for any license, permit, or registration from the Board for three years from the
8 effective date of this decision. Respondent stipulates that should he apply for any license from
9 the Board on or after the effective date of this decision, all of the charges and allegations
10 contained in Accusation No. 5843 shall be deemed to be true, correct and admitted by Respondent
11 when the Board determines whether to grant or deny the application. Respondent shall satisfy all
12 requirements applicable to that license as of the date the application is submitted to the Board,
13 including, but not limited to taking and passing the California Pharmacist Licensure Examination
14 prior to issuance of a new license. Respondent is required to report this surrender as disciplinary
15 action.

16 5. If Respondent should ever apply or reapply for a new license or certification, or
17 petition for reinstatement of a license, by any other health care licensing agency in the State of
18 California, all of the charges and allegations contained in Accusation, No. 5843 shall be deemed
19 to be true, correct, and admitted by Respondent for the purpose of any Statement of Issues or any
20 other proceeding seeking to deny or restrict licensure.

21 ACCEPTANCE

22 I have carefully read the Stipulated Surrender of License and Order. I understand the
23 stipulation and the effect it will have on my Pharmacist License. I enter into this Stipulated
24 Surrender of License and Order voluntarily, knowingly, and intelligently, and agree to be bound
25 by the Decision and Order of the Board of Pharmacy.

26
27 DATED: _____
28 _____
ERIC B. BUEHLER
Respondent

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2 effective date of the Board's Decision and Order.

3 3. Respondent shall cause to be delivered to the Board its pocket license and, if one was
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20 other proceeding seeking to deny or restrict licensure.

21 ACCEPTANCE

22 I have carefully read the Stipulated Surrender of License and Order. I understand the
23 stipulation and the effect it will have on my Pharmacist License. I enter into this Stipulated
24 Surrender of License and Order voluntarily, knowingly, and intelligently, and agree to be bound
25 by the Decision and Order of the Board of Pharmacy.

26
27 DATED:

March 23, 2017



ERIC B. BUEHLER

Respondent

ENDORSEMENT

The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted for consideration by the Board of Pharmacy of the Department of Consumer Affairs.

Dated: *April 7, 2017*

Respectfully submitted,
XAVIER BECERRA
Attorney General of California
ANTOINETTE B. CINCOTTA
Supervising Deputy Attorney General.

Marichelle Tahmic
MARICHELE S. TAHMIC
Deputy Attorney General
Attorneys for Complainant

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Exhibit A

Accusation No. 5843

1 XAVIER BECERRA
Attorney General of California
2 ANTOINETTE B. CINGOTTA
Supervising Deputy Attorney General
3 MARICHELLE S. TAHIMIC
Deputy Attorney General
4 State Bar No. 147392
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6 San Diego, CA 92186-5266
Telephone: (619) 738-9435
7 Facsimile: (619) 645-2061
Attorneys for Complainant
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13 **1525 Mesa Verde Drive East**
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ACCUSATION

15 Pharmacy Permit No. PHY 37415

16 and

17 **CHARLES TERRENCE BONNER**
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19 Pharmacist License No. RPH 39398

20 and

21 **MERVYN MULLER**
9 Redwood Tree Lane
22 **Irvine, CA 92612**

23 Pharmacist License No. RPH 41474

24 and

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P.O. BOX 2007
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27 Pharmacist License No. RPH 40731

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1 WARREN JAY KINGDON
2 10885 El Domino
3 Fountain Valley, CA 92708

4 Pharmacist License No. RPH 28125

5 and

6 ERIC B. BUEHLER
7 6 Corte Rivera
8 San Clemente, CA 92673

9 Pharmacist License No. RPH 31905

Respondents.

10 Complainant alleges:

11 PARTIES

12 1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity
13 as the Executive Officer of the Board of Pharmacy (Board), Department of Consumer Affairs.

14 2. On or about September 12, 1991, the Board issued Pharmacy Permit Number PHY
15 37415 to Harbor Drug Co. Inc., dba Steven's Pharmacy (Steven's Pharmacy). Charles T. Bonner
16 is, and has been, the President/Treasurer since September 21, 1991. The Pharmacy Permit was in
17 full force and effect at all times relevant to the charges brought herein and will expire on
18 September 1, 2017, unless renewed.

19 3. On or about October 21, 1986, the Board issued Pharmacist License Number RPH
20 39398 to Charles Terrence Bonner (BONNER). BONNER was the Pharmacist-in-Charge of
21 Respondent Pharmacy since September 12, 1991. The Pharmacist License was in full force and
22 effect at all times relevant to the charges brought herein and will expire on September 30, 2018,
23 unless renewed.

24 4. On or about June, 21, 1998, the Board issued Pharmacist License Number RPH 41474
25 to Mervyn Miller (MILLER). The Pharmacist License was in full force and effect at all times
26 relevant to the charges brought herein and will expire on October 31, 2017, unless renewed.

27 ///

28 ///

1 5. On or about May 19, 1987, the Board issued Pharmacist License Number RPH 40731
2 to Leah Bonner (LEAH BONNER). The Pharmacist License was in full force and effect at all
3 times relevant to the charges brought herein and will expire on May 31, 2018, unless renewed.

4 6. On or about March 22, 1973, the Board issued Pharmacist License Number RPH
5 28125 to Warren Jay Kingdon (KINGDON). The Pharmacist License was in full force and effect
6 at all times relevant to the charges brought herein and will expire on September 30, 2018, unless
7 renewed.

8 7. On or about July, 31, 1978, the Board issued Pharmacist License Number RPH
9 31905 to Eric B. Buehler (BUEHLER). The Pharmacist License was in full force and effect at all
10 times relevant to the charges brought herein and expired on October 31, 2015, and has not been
11 renewed.

12 JURISDICTION

13 8. Code section 4300:

14 (a) Every license issued may be suspended or revoked.

15 (b) The board shall discipline the holder of any license issued by the board, whose
16 default has been entered or whose case has been heard by the board and found
guilty, by any of the following methods:

17 (1) Suspending judgment.

18 (2) Placing him or her upon probation.

19 (3) Suspending his or her right to practice for a period not exceeding one
20 year.

21 (4) Revoking his or her license.

22 (5) Taking any other action in relation to disciplining him or her as the board
in its discretion may deem proper.

23 ...

24 (e) The proceedings under this article shall be conducted in accordance with
25 Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of the
26 Government Code, and the board shall have all the powers granted therein. The
action shall be final, except that the propriety of the action is subject to review by
the superior court pursuant to Section 1094.5 of the Code of Civil Procedure."

27 ///

28 ///

1 9. Code section 4300.1 states:

2 The expiration, cancellation, forfeiture, or suspension of a board-issued license by
3 operation of law or by order or decision of the board or a court of law, the
4 placement of a license on a retired status, or the voluntary surrender of a license by
5 a licensee shall not deprive the board of jurisdiction to commence or proceed with
6 any investigation of, or action or disciplinary proceeding against, the licensee or to
7 render a decision suspending or revoking the license.

8 **STATUTORY AND REGULATORY PROVISIONS**

9 10. This Accusation is brought before the Board under the authority of the following
10 laws. All section references are to the Business and Professions Code unless otherwise indicated.

11 11. Code section 4005 states:

12 (a) The board may adopt rules and regulations, not inconsistent with the laws of
13 this state, as may be necessary for the protection of the public. Included therein
14 shall be the right to adopt rules and regulations as follows: for the proper and more
15 effective enforcement and administration of this chapter; pertaining to the practice
16 of pharmacy; relating to the sanitation of persons and establishments licensed
17 under this chapter; pertaining to establishments wherein any drug or device is
18 compounded, prepared, furnished, or dispensed; providing for standards of
19 minimum equipment for establishments licensed under this chapter; pertaining to
20 the sale of drugs by or through any mechanical device; and relating to pharmacy
21 practice experience necessary for licensure as a pharmacist.

22 (b) Notwithstanding any provision of this chapter to the contrary, the board may
23 adopt regulations permitting the dispensing of drugs or devices in emergency
24 situations, and permitting dispensing of drugs or devices pursuant to a prescription
25 of a person licensed to prescribe in a state other than California where the person,
26 if licensed in California in the same licensure classification would, under
27 California law, be permitted to prescribe drugs or devices and where the
28 pharmacist has first interviewed the patient to determine the authenticity of the
prescription.

29 12. Code section 4033(a)(1) defines "Manufacturer" as "every person who prepares,
30 derives, produces, compounds, or repackages any drug or device except a pharmacy that
31 manufactures on the immediate premises where the drug or device is sold to the ultimate
32 consumer."

33 13. Code section 4076 provides in part:

34 (a) A pharmacist shall not dispense any prescription except in a container that
35 meets the requirements of state and federal law and is correctly labeled with all of
36 the following:

37 ///

1 (1) Except when the prescriber or the certified nurse-midwife who functions
2 pursuant to a standardized procedure or protocol described in Section 2746.51, the
3 nurse practitioner who functions pursuant to a standardized procedure described in
4 Section 2836.1 or protocol, the physician assistant who functions pursuant to
5 Section 3502.1, the naturopathic doctor who functions pursuant to a standardized
6 procedure or protocol described in Section 3640.5, or the pharmacist who
7 functions pursuant to a policy, procedure, or protocol pursuant to Section 4052.1,
8 4052.2, or 4052.6 orders otherwise, either the manufacturer's trade name of the
9 drug or the generic name and the name of the manufacturer. Commonly used
10 abbreviations may be used. Preparations containing two or more active ingredients
11 may be identified by the manufacturer's trade name or the commonly used name or
12 the principal active ingredients.

13 (2) The directions for the use of the drug.

14 (3) The name of the patient or patients.

15 (4) The name of the prescriber or, if applicable, the name of the certified
16 nurse-midwife who functions pursuant to a standardized procedure or protocol
17 described in Section 2746.51, the nurse practitioner who functions pursuant to a
18 standardized procedure described in Section 2836.1 or protocol, the physician
19 assistant who functions pursuant to Section 3502.1, the naturopathic doctor who
20 functions pursuant to a standardized procedure or protocol described in Section
21 3640.5, or the pharmacist who functions pursuant to a policy, procedure, or
22 protocol pursuant to Section 4052.1, 4052.2, or 4052.6.

23 (5) The date of issue.

24 (6) The name and address of the pharmacy, and prescription number or other
25 means of identifying the prescription.

26 (7) The strength of the drug or drugs dispensed.

27 (8) The quantity of the drug or drugs dispensed.

28 (9) The expiration date of the effectiveness of the drug dispensed.

(10) The condition or purpose for which the drug was prescribed if the
condition or purpose is indicated on the prescription.

(11)(A) Commencing January 1, 2006, the physical description of the
dispensed medication, including its color, shape, and any identification code that
appears on the tablets or capsules, except as follows:

(i) Prescriptions dispensed by a veterinarian.

(ii) An exemption from the requirements of this paragraph shall be
granted to a new drug for the first 120 days that the drug is on the market and
for the 90 days during which the national reference file has no description on
file.

(iii) Dispensed medications for which no physical description exists in
any commercially available database.

(B) This paragraph applies to outpatient pharmacies only.

1 (C) The information required by this paragraph may be printed on an
auxiliary label that is affixed to the prescription container.

2 ~~(D) This paragraph shall not become operative if the board, prior to~~
3 ~~January 1, 2006, adopts regulations that mandate the same labeling~~
4 ~~requirements set forth in this paragraph.~~

5 14. Section 4301 of the Code states in pertinent part:

6 The board shall take action against any holder of a license who is guilty of
7 unprofessional conduct or whose license has been issued by mistake.
Unprofessional conduct shall include, but is not limited to, any of the following:

8 ...
9 (j) The violation of any of the statutes of this state, or any other state, or of the
10 United States regulating controlled substances and dangerous drugs.

11 ...
12 (o) Violating or attempting to violate, directly or indirectly, or assisting in or
13 abetting the violation of or conspiring to violate any provision or term of this
14 chapter or of the applicable federal and state laws and regulations governing
15 pharmacy, including regulations established by the board or by any other state or
16 federal regulatory agency.

17 15. Section 4306.5 states in pertinent part:

18 Unprofessional conduct for a pharmacist may include any of the following:

19 ...
20 (b) Acts or omissions that involve, in whole or in part, the failure to exercise or
21 implement his or her best professional judgment or corresponding responsibility
22 with regard to the dispensing or furnishing of controlled substances, dangerous
23 drugs, or dangerous devices, or with regard to the provision of services.

24 16. Section 4307 states:

25 (a) Any person who has been denied a license or whose license has been revoked
26 or is under suspension, or who has failed to renew his or her license while it was
27 under suspension, or who has been a manager, administrator, owner, member,
28 officer, director, associate, or partner of any partnership, corporation, firm, or
association whose application for a license has been denied or revoked, is under
suspension or has been placed on probation, and while acting as the manager,
administrator, owner, member, officer, director, associate, or partner had
knowledge of or knowingly participated in any conduct for which the license was
denied, revoked, suspended, or placed on probation, shall be prohibited from

1 serving as a manager, administrator, owner, member, officer, director, associate, or
partner of a licensee as follows:

2 (1) Where a probationary license is issued or where an existing license is
3 placed on probation, this prohibition shall remain in effect for a period not to
exceed five years.

4 (2) Where the license is denied or revoked, the prohibition shall continue
5 until the license is issued or reinstated.

6 (b) "Manager, administrator, owner, member, officer, director, associate, or
partner," as used in this section and Section 4308, may refer to a pharmacist or to
7 any other person who serves in that capacity in or for a licensee.

8 (c) The provisions of subdivision (a) may be alleged in any pleading filed pursuant
9 to Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of the
10 Government Code. However, no order may be issued in that case except as to a
11 person who is named in the caption, as to whom the pleading alleges the
12 applicability of this section, and where the person has been given notice of the
proceeding as required by Chapter 5 (commencing with Section 11500) of Part 1 of
13 Division 3 of the Government Code. The authority to proceed as provided by this
14 subdivision shall be in addition to the board's authority to proceed under Section
15 4339 or any other provision of law.

16 17. Title 16, California Code of Regulations (CCR), section 1707.3 states, "Prior to
17 consultation as set forth in section 1707.2, a pharmacist shall review a patient's drug therapy and
18 medication record before each prescription drug is delivered. The review shall include screening
19 for severe potential drug therapy problems."

20 18. Title 16, CCR, section 1717 states:

21 (a) No medication shall be dispensed on prescription except in a new container
22 which conforms with standards established in the official compendia.

23 (b) In addition to the requirements of Section 4040, Business and Professions
24 Code, the following information shall be maintained for each prescription on file
25 and shall be readily retrievable:

26 (1) The date dispensed, and the name or initials of the dispensing pharmacist.
27 All prescriptions filled or refilled by an intern pharmacist must also be initialed by
28 the supervising pharmacist before they are dispensed.

(2) The brand name of the drug or device; or if a generic drug or device is
dispensed, the distributor's name which appears on the commercial package label;
and

(3) If a prescription for a drug or device is refilled, a record of each refill,
quantity dispensed, if different, and the initials or name of the dispensing
pharmacist.

1 (4) A new prescription must be created if there is a change in the drug,
strength, prescriber or directions for use, unless a complete record of all such
2 changes is otherwise maintained.

3 (c) Promptly upon receipt of an orally transmitted prescription, the pharmacist shall
reduce it to writing, and initial it, and identify it as an orally transmitted
4 prescription. If the prescription is then dispensed by another pharmacist, the
dispensing pharmacist shall also initial the prescription to identify him or herself.

5 All orally transmitted prescriptions shall be received and transcribed by a
6 pharmacist prior to compounding, filling, dispensing, or furnishing.

7 Chart orders as defined in Section 4019 of the Business and Professions Code are
not subject to the provisions of this subsection.

8 (d) A pharmacist may furnish a drug or device pursuant to a written or oral order
9 from a prescriber licensed in a State other than California in accordance with
Business and Professions Code Section 4005.

10 (e) A pharmacist may transfer a prescription for Schedule III, IV, or V controlled
11 substances to another pharmacy for refill purposes in accordance with Title 21,
Code of Federal Regulations, section 1306.26.

12 Prescriptions for other dangerous drugs which are not controlled substances may
13 also be transferred by direct communication between pharmacists or by the
receiving pharmacist's access to prescriptions or electronic files that have been
14 created or verified by a pharmacist at the transferring pharmacy. The receiving
pharmacist shall create a written prescription, identifying it as a transferred
15 prescription, and record the date of transfer and the original prescription number.
When a prescription transfer is accomplished via direct access by the receiving
16 pharmacist, the receiving pharmacist shall notify the transferring pharmacy of the
transfer. A pharmacist at the transferring pharmacy shall then assure that there is a
17 record of the prescription as having been transferred, and the date of transfer. Each
pharmacy shall maintain inventory accountability and pharmacist accountability
18 and dispense in accordance with the provisions of section 1716 of this Division.
Information maintained by each pharmacy shall at least include:

19 (1) Identification of pharmacist(s) transferring information;

20 (2) Name and identification code or address of the pharmacy from which the
prescription was received or to which the prescription was transferred, as
21 appropriate;

22 (3) Original date and last dispensing date;

23 (4) Number of refills and date originally authorized;

24 (5) Number of refills remaining but not dispensed;

25 (6) Number of refills transferred.

26 (f) The pharmacy must have written procedures that identify each individual
27 pharmacist responsible for the filling of a prescription and a corresponding entry of
information into an automated data processing system, or a manual record system,
28 and the pharmacist shall create in his/her handwriting or through hand-initializing a

record of such filling, not later than the beginning of the pharmacy's next operating day. Such record shall be maintained for at least three years."

19. Title 16, CCR, section 1735.2 states in pertinent part:

...
(b) A pharmacy may prepare and store a limited quantity of a compounded drug product in advance of receipt of a patient-specific prescription where and solely in such quantity as is necessary to ensure continuity of care for an identified population of patients of the pharmacy based on a documented history of prescriptions for that patient population.
...

20. Title 16, CCR, section 1735.5 states in pertinent part:

(a) Any pharmacy engaged in compounding shall maintain a written policy and procedure manual for compounding that establishes procurement procedures, methodologies for the formulation and compounding of drugs, facilities and equipment cleaning, maintenance, operation, and other standard operating procedures related to compounding.
.....

21. Title 16, CCR, section 1761 states:

(a) No pharmacist shall compound or dispense any prescription which contains any significant error, omission, irregularity, uncertainty, ambiguity or alteration. Upon receipt of any such prescription, the pharmacist shall contact the prescriber to obtain the information needed to validate the prescription.

(b) Even after conferring with the prescriber, a pharmacist shall not compound or dispense a controlled substance prescription where the pharmacist knows or has objective reason to know that said prescription was not issued for a legitimate medical purpose.

22. Health and Safety (H&S) Code section 11153 states in pertinent part:

(a) A prescription for a controlled substance shall only be issued for a legitimate medical purpose by an individual practitioner acting in the usual course of his or her professional practice. The responsibility for the proper prescribing and dispensing of controlled substances is upon the prescribing practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription. Except as authorized by this division, the following are not legal prescriptions: (1) an order purporting to be a prescription which is issued not in the usual course of professional treatment or in legitimate and authorized research; or (2) an order for an addict or habitual user of controlled substances, which is issued not in the course of professional treatment or as part of an authorized narcotic treatment program, for the purpose of providing the user with controlled substances, sufficient to keep him or her comfortable by maintaining customary use.

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23. H&S Code section 11158 states in pertinent part:

(a) Except as provided in Section 11159 or in subdivision (b) of this section, no controlled substance classified in Schedule II shall be dispensed without a prescription meeting the requirements of this chapter. Except as provided in Section 11159 or when dispensed directly to an ultimate user by a practitioner, other than a pharmacist or pharmacy, no controlled substance classified in Schedule III, IV, or V may be dispensed without a prescription meeting the requirements of this chapter.

(b) A practitioner specified in Section 11150 may dispense directly to an ultimate user a controlled substance classified in Schedule II in an amount not to exceed a 72-hour supply for the patient in accordance with directions for use given by the dispensing practitioner only where the patient is not expected to require any additional amount of the controlled substance beyond the 72 hours. Practitioners dispensing drugs pursuant to this subdivision shall meet the requirements of subdivision (f) of Section 11164.

24. H&S Code section 11162.1 states:

(a) The prescription forms for controlled substances shall be printed with the following features:

(1) A latent, repetitive "void" pattern shall be printed across the entire front of the prescription blank; if a prescription is scanned or photocopied, the word "void" shall appear in a pattern across the entire front of the prescription.

(2) A watermark shall be printed on the backside of the prescription blank; the watermark shall consist of the words "California Security Prescription."

(3) A chemical void protection that prevents alteration by chemical washing.

(4) A feature printed in thermochromic ink.

(5) An area of opaque writing so that the writing disappears if the prescription is lightened.

(6) A description of the security features included on each prescription form.

(7)(A) Six quantity check off boxes shall be printed on the form so that the prescriber may indicate the quantity by checking the applicable box where the following quantities shall appear:

- 1-24
- 25-49
- 50-74
- 75-100
- 101-150

151 and over.

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2 (B) In conjunction with the quantity boxes, a space shall be provided
3 to designate the units referenced in the quantity boxes when the drug is not
4 in tablet or capsule form.

5 (8) Prescription blanks shall contain a statement printed on the bottom of the
6 prescription blank that the "Prescription is void if the number of drugs prescribed
7 is not noted."

8 (9) The preprinted name, category of licensure, license number, federal
9 controlled substance registration number, and address of the prescribing
10 practitioner.

11 (10) Check boxes shall be printed on the form so that the prescriber may
12 indicate the number of refills ordered.

13 (11) The date of origin of the prescription.

14 (12) A check box indicating the prescriber's order not to substitute.

15 (13) An identifying number assigned to the approved security printer by the
16 Department of Justice.

17 (14)(A) A check box by the name of each prescriber when a prescription
18 form lists multiple prescribers.

19 (B) Each prescriber who signs the prescription form shall identify
20 himself or herself as the prescriber by checking the box by his or her name.

21 (b) Each batch of controlled substance prescription forms shall have the lot number
22 printed on the form and each form within that batch shall be numbered sequentially
23 beginning with the numeral one.

24 (c) (1) A prescriber designated by a licensed health care facility, a clinic
25 specified in Section 1200, or a clinic specified in subdivision (a) of Section 1206
26 that has 25 or more physicians or surgeons may order controlled substance
27 prescription forms for use by prescribers when treating patients in that facility
28 without the information required in paragraph (9) of subdivision (a) or paragraph
(3) of this subdivision.

(2) Forms ordered pursuant to this subdivision shall have the name, category
of licensure, license number, and federal controlled substance registration number
of the designated prescriber and the name, address, category of licensure, and
license number of the licensed health care facility the clinic specified in Section
1200, or the clinic specified in Section 1206 that has 25 or more physicians or
surgeons preprinted on the form. Licensed health care facilities or clinics exempt
under Section 1206 are not required to preprint the category of licensure and
license number of their facility or clinic.

(3) Forms ordered pursuant to this section shall not be valid prescriptions
without the name, category of licensure, license number, and federal controlled
substance registration number of the prescriber on the form.

(4)(A) Except as provided in subparagraph (B), the designated prescriber
shall maintain a record of the prescribers to whom the controlled substance

1 prescription forms are issued, that shall include the name, category of licensure,
2 license number, federal controlled substance registration number, and quantity of
3 controlled substance prescription forms issued to each prescriber. The record shall
4 be maintained in the health facility for three years.

5 (B) Forms ordered pursuant to this subdivision that are printed by a
6 computerized prescription generation system shall not be subject to
7 subparagraph (A) or paragraph (7) of subdivision (a). Forms printed pursuant
8 to this subdivision that are printed by a computerized prescription generation
9 system may contain the prescriber's name, category of professional licensure,
10 license number, federal controlled substance registration number, and the
11 date of the prescription.

12 (d) This section shall become operative on January 1, 2012. Prescription forms not
13 in compliance with this division shall not be valid or accepted after July 1, 2012.

14 25. H&S Code section 11164 states:

15 Except as provided in Section 11167, no person shall prescribe a controlled
16 substance, nor shall any person fill, compound, or dispense a prescription for a
17 controlled substance, unless it complies with the requirements of this section.

18 (a) Each prescription for a controlled substance classified in Schedule II, III, IV, or
19 V, except as authorized by subdivision (b), shall be made on a controlled substance
20 prescription form as specified in Section 11162.1 and shall meet the following
21 requirements:

22 (1) The prescription shall be signed and dated by the prescriber in ink and
23 shall contain the prescriber's address and telephone number; the name of the
24 ultimate user or research subject, or contact information as determined by the
25 Secretary of the United States Department of Health and Human Services; refill
26 information, such as the number of refills ordered and whether the prescription is a
27 first-time request or a refill; and the name, quantity, strength, and directions for use
28 of the controlled substance prescribed.

(2) The prescription shall also contain the address of the person for whom
the controlled substance is prescribed. If the prescriber does not specify this
address on the prescription, the pharmacist filling the prescription or an employee
acting under the direction of the pharmacist shall write or type the address on the
prescription or maintain this information in a readily retrievable form in the
pharmacy.

(b)(1) Notwithstanding paragraph (1) of subdivision (a) of Section 11162.1, any
controlled substance classified in Schedule III, IV, or V may be dispensed upon an
oral or electronically transmitted prescription, which shall be produced in hard
copy form and signed and dated by the pharmacist filling the prescription or by any
other person expressly authorized by provisions of the Business and Professions
Code. Any person who transmits, maintains, or receives any electronically
transmitted prescription shall ensure the security, integrity, authority, and
confidentiality of the prescription.

(2) The date of issue of the prescription and all the information required for a
written prescription by subdivision (a) shall be included in the written record of the
prescription; the pharmacist need not include the address, telephone number,
license classification, or federal registry number of the prescriber or the address of

1 the patient on the hard copy, if that information is readily retrievable in the
2 pharmacy.

3 (3) Pursuant to an authorization of the prescriber, any agent of the prescriber
4 on behalf of the prescriber may orally or electronically transmit a prescription for a
5 controlled substance classified in Schedule III, IV, or V, if in these cases the
6 written record of the prescription required by this subdivision specifies the name of
7 the agent of the prescriber transmitting the prescription.

8 (c) The use of commonly used abbreviations shall not invalidate an otherwise valid
9 prescription.

10 (d) Notwithstanding any provision of subdivisions (a) and (b), prescriptions for a
11 controlled substance classified in Schedule V may be for more than one person in
12 the same family with the same medical need.

13 (e) This section shall become operative on January 1, 2005.

14 26. H&S Code section 11164.1 states in pertinent part:

15 (a)(1) Notwithstanding any other provision of law, a prescription for a controlled
16 substance issued by a prescriber in another state for delivery to a patient in another
17 state may be dispensed by a California pharmacy, if the prescription conforms with
18 the requirements for controlled substance prescriptions in the state in which the
19 controlled substance was prescribed.

20 (b) Pharmacies may dispense prescriptions for Schedule III, Schedule IV, and
21 Schedule V controlled substances from out-of-state prescribers pursuant to Section
22 4005 of the Business and Professions Code and Section 1717 of Title 16 of the
23 California Code of Regulations.

24 27. H&S Code section 11200 states in pertinent part:

25 (a) No person shall dispense or refill a controlled substance prescription more than
26 six months after the date thereof.

27 (b) No prescription for a Schedule III or IV substance may be refilled more than
28 five times and in an amount, for all refills of that prescription taken together,
exceeding a 120-day supply.

29 28. H&S Code section 110290 states:

30 In determining whether the labeling or advertisement of a food, drug, device, or
31 cosmetic is misleading, all representations made or suggested by statement, word,
32 design, device, sound, or any combination of these, shall be taken into account.
33 The extent that the labeling or advertising fails to reveal facts concerning the food,
34 drug, device, or cosmetic or consequences of customary use of the food, drug,
35 device, or cosmetic shall also be considered.

1 29. H&S Code section 111330 states, "Any drug or device is misbranded if its labeling is
2 ~~false or misleading in any particular."~~

3 30. H&S Code section 111335 states, "Any drug or device is misbranded if its labeling or
4 packaging does not conform to the requirements of Chapter 4 (commencing with Section
5 110290)."

6 31. H&S Code section 111440 states, "It is unlawful for any person to manufacture, sell,
7 deliver, hold, or offer for sale any drug or device that is misbranded."

8 32. H&S Code section 111615 states:

9 No person shall manufacture any drug or device in this state unless he or she has a
10 valid license from the department. The license is valid for two calendar years from
the date of issue, unless it is revoked. The license is not transferable.

11 The department may require any manufacturer, wholesaler, or importer of any
12 prescription ophthalmic device in this state to obtain a license.

13 33. Nevada Revised Statutes (NRS) section 453.431 states:

14 1. A pharmacist shall not knowingly fill or refill any prescription for a controlled
15 substance for use by a person other than the person for whom the prescription was
originally issued.

16 2. A person shall not furnish a false name or address while attempting to obtain a
17 controlled substance or a prescription for a controlled substance. A person
prescribing, administering or dispensing a controlled substance may request proper
18 identification from a person requesting controlled substances.

19 3. A pharmacist shall not fill a prescription for a controlled substance if the
prescription shows evidence of alteration, erasure or addition, unless the
20 pharmacist obtains approval of the practitioner who issued the prescription.

21 4. A pharmacist shall not fill a prescription for a controlled substance classified in
schedule II unless it is tendered on or before the 14th day after the date of issue.
22 This subsection does not prohibit a practitioner from issuing a prescription on
which the practitioner indicates that the prescription may not be filled until the date
23 indicated on the prescription, which must not be later than 6 months after the date
the prescription is issued.

24 5. A person who violates this section is guilty of a category C felony and shall be
25 punished as provided in NRS 193.130.

26 34. Title 21, United States Code Annotated (U.S.C.A.), section 360 states in pertinent
27 part:

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1 (a) Definitions

2 As used in this section--

3 (1) the term "manufacture, preparation, propagation, compounding, or
4 processing" shall include repackaging or otherwise changing the container,
5 wrapper, or labeling of any drug package or device package in furtherance of the
6 distribution of the drug or device from the original place of manufacture to the
7 person who makes final delivery or sale to the ultimate consumer or user; and

8 (2) the term "name" shall include in the case of a partnership the name of
9 each partner and, in the case of a corporation, the name of each corporate officer
10 and director, and the State of incorporation.

11 (b) Annual registration

12 (1) During the period beginning on October 1 and ending on December 31 of
13 each year, every person who owns or operates any establishment in any State
14 engaged in the manufacture, preparation, propagation, compounding, or processing
15 of a drug or drugs shall register with the Secretary [of the United States
16 Department of Health and Human Services] the name of such person, places of
17 business of such person, all such establishments, the unique facility identifier of
18 each such establishment, and a point of contact e-mail address.

19 DRUGS

20 35. The following drugs are designated as dangerous drugs pursuant to Code section
21 4022:

BRAND NAME	GENERIC NAME	INDICATION FOR USE
Dyclonine	Dyclonine	Pain
Flexeril	Cyclobenzaprine	Pain
Florinef	Fludricortisone	Addison's Disease
Flurbiprofen	Flurbiprofen	Inflammation
Ketoprofen	Ketoprofen	Inflammation
Lidocaine	Lidocaine	Pain
Neurontin	Gabapentin	Nerve Pain
Prilocaine	Prilocaine	Pain
Prometrium	Progesterone	Hormone deficiency
Tetracaine	Tetracaine	Pain
Voltaren	Diclofenac	Inflammation

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1 36. The following drugs are neither dangerous drugs pursuant to Code section 4022 nor
 2 controlled substances:

3 BRAND NAME	4 GENERIC NAME	5 INDICATION FOR USE
Capsaicin	Capsaicin	Pain
Menthol	Menthol	Pain
Camphor	Camphor	Pain

6 36. The following drugs are both dangerous drugs pursuant to Code section 4022 and are
 7 controlled substances:

8 BRAND NAME	9 GENERIC NAME	10 CONTROLLED SUBSTANCE PER H&SC	11 INDICATION FOR USE
	testosterone oil	per H&SC 11056	injectable hormone replacement
Testred	methyltestosterone	per H&SC 11056	oral hormone replacement
Marinol	dronabinol	per H&SC 11056	anorexia with AIDS diagnosis and nausea in cancer patients
Adderall	dextro-amphetamine salts	per H&SC 11055	ADHD and ADD in adults
Anadrol	oxymetholone	per H&SC 11056	anabolic steroid - anemia associated with red cell deficiencies
Androxy	fluoxymesterone	per H&SC 11056	Anabolic steroid-replacement of endogenous testosterone
Soma	carisoprodol	per H&SC 11057	muscle relaxant
	ketamine powder	per H&SC 11056	anesthetic prior to surgery to produce loss of consciousness
Provigil	modafinil	per H&SC 11057	narcolepsy
MS Contin	morphine sulfate extended release	per H&SC 11055	chronic pain
	oxycodone immediate release	per H&SC 11055	chronic pain
Oxandrin	oxandrolone	per H&SC 11056	regain weight post-surgery
Testim gel	testosterone gel	per H&SC 11056	hormone replacement
Intermezzo	zolpidem SL	per H&SC 11057	Sleep
Fycorpa	perampanel	per H&SC 11056	Grand mal seizures
Xanax	alprazolam	per H&SC 11057	anxiety
Ativan	lorazepam	per H&SC 11057	anxiety
Valium	diazepam	per H&SC 11057	anxiety or muscle spasms
MS Contin	morphine sulfate ER	per H&SC 11055	chronic pain
	oxycodone	per H&SC 11055	chronic pain
Restoril	temazepam	per H&SC 11057	sleep
Ambien	zolpidem	per H&SC 11057	sleep
Klonopin	clonazepam	per H&SC 11057	anxiety, restless legs
Lunesta	eszopiclone	per H&SC 11057	sleep
Halcion	triazolam	per H&SC 11057	sleep

1	Fiorinal	butalbital/asa	per H&SC 11056	pain, headaches
	Vicodin	hydrocodone/apap	per H&SC 11056 (related to this case)	pain
2		phenobarbital	per H&SC 11057	seizures

COST RECOVERY

37. Code section 125.3 states, in pertinent part, that the Board may request the administrative law judge to direct a licensee found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

FACTS

38. On December 5, 2006, the Food and Drug Administration (FDA) issued a general news release warning five firms to stop compounding and distributing standardized versions of topical anesthetic creams, which were marketed for general distribution rather than responding to the unique medical needs of individual patients. The FDA warned of serious public health risks related to compounded anesthetic creams, exposure to high concentrations of which may cause grave reactions including seizures and irregular heartbeats. According to the FDA warning, compounded topical anesthetic creams contain high doses of local anesthetics including lidocaine, tetracaine, benzocaine and prilocaine. When different anesthetics are combined into one product, each anesthetic's potential for harm is increased. The FDA warned that the potential for harm may also increase if the product is left on the body for long periods of time or applied to broad areas of the body, particularly if an area is then covered by a bandage, plastic or other dressing.

39. On November 12, 2008, the FDA issued a warning letter to Steven's Pharmacy following the FDA's inspection of the pharmacy on June 23-25, 2008. The warning letter stated that Steven's Pharmacy, although purported to be a compounding pharmacy, exceeded "the practices associated with traditional extemporaneous compounding and is more akin to that of a drug manufacturer." Specifically, the FDA found that Steven's Pharmacy manufactured large volumes of drugs including standardized topical anesthetic drugs ("Profound Gel" and "Profound Gel Light") in anticipation of receiving prescriptions rather than compounding a medication based upon a specific medical need of an individually-identified patient. "Profound Gel" contained a combination of prilocaine, lidocaine, and tetracaine. The FDA found Steven's Pharmacy to be in

1 violation of the Federal Food, Drug, and Cosmetic Act (FD&C Act) in Steven's Pharmacy's
2 compounding of unapproved new drug products and misbranding of drug products.

3 40. In October, 2015, the FDA published guidance related to pharmacies that compound
4 patient-specific medications on an individual basis. These pharmacies were classified under
5 section 503A of the FD&C Act. According to section 503A of the FD&C Act, a compounded
6 medication is one that was:

7 a. compounded for an identified individual patient based on the receipt of a valid
8 prescription order; and,

9 b. compounded by a licensed pharmacist:

10 (i) in a state licensed pharmacy or a Federal facility, or by a licensed physician on the
11 prescription order for an individual patient; or,

12 (ii) or licensed physician in limited quantities before receipt of a valid prescription
13 order for such individual patient.

14 c. compounded in a state that has entered into a memorandum of understanding with the
15 FDA that addresses the distribution of inordinate amounts of compounded drug products
16 interstate and provides for appropriate investigation by a state agency of complaints relating to
17 compounded drug products distributed outside such state; or, in states that have not entered into
18 such a memorandum with FDA, such as California, the licensed pharmacist, licensed pharmacy,
19 or licensed physician does not distribute, or cause to be distributed, compounded drug products
20 out of the state in which they were compounded, more than 5 percent of the total prescription
21 orders dispensed or distributed by such pharmacy.

22 **APRIL 23, 2015 and JULY 7, 2015 INSPECTIONS**

23 41. On April 23, 2015, Board inspectors conducted an inspection of Steven's Pharmacy.
24 BONNER was present during the inspection and showed the Board inspectors the different areas
25 of the pharmacy, including the pharmacy dispensing area, the compounding lab, and the shipping
26 area. BONNER stated that Steven's Pharmacy shipped "very little" compounded preparations to
27 out-of-state residents. BONNER stated Steven's Pharmacy was licensed in 30 states and that
28 some states did not require the pharmacy to be licensed. Steven's Pharmacy had prescriptions

1 from Illinois, West Virginia, Texas, Connecticut, Nevada, New York, Florida, Maryland, Kansas
2 and Minnesota. Steven's Pharmacy did not have an active license in Illinois, West Virginia,

3 Maryland and Minnesota.

4 42. The compounding area was separated into three compartments by plastic curtains.
5 Board inspectors observed various hormone and pain creams in the first compartment. There
6 were multiple 300-gram jars of various stock creams on the shelves, as well as scales and powder
7 hoods.

8 43. The second compartment of the compounding area contained various 300-gram jars.
9 labeled "PFG." A group of labels with the letters "PFG" printed on them were paper-clipped
10 together. None of these labels were patient specific. According to the label, PFG was the
11 compound of lidocaine 10%/ prilocalne 10%/ tetracaine 1%. In addition, there was a bin of about
12 20-30 syringes filled with a green-colored substance. When asked why the syringes were not
13 labeled, MILLER explained that they normally label the syringes after they are made and that the
14 syringes were going to be labeled before the end of the day. However, the inspectors noted that
15 the compounds in the syringes had been made the day before the inspection. MILLER was the
16 pharmacist involved in the verification, supervising and compounding of nonsterile products.

17 44. The Board inspectors also observed a large plastic unlabeled tub of a reddish
18 compound found in a cabinet in the second area of the lab. MILLER and C.H. identified the
19 reddish compound as PFG gel. According to C.H., the PFG gel needed time to solidify and was
20 made a day prior to the Board's inspection. A bag of chips was found next to the container of the
21 unidentified red compound. This was not an appropriate practice of a compounding pharmacy.
22 Another large plastic unlabeled tub of a green colored compound was found in a cabinet in the
23 third area of the lab.

24 45. According to MILLER, "PFG" was often ordered by dentists to use as an analgesic
25 prior to a dental procedure. There were multiple small plastic containers labeled "PFG-D," "PFG
26 -Mint," and "PFG - Tutti Frutti." MILLER explained different dentists wanted different
27 formulations. As an example, MILLER said the "D" in "PFG-D" stood for "phenylephrine." The
28 containers were not labeled for specific patients.

1 46. In the third compartment, Board inspectors observed two 30-gallon containers on
2 stands, such as those that typically contain drinking water. One of the containers was labeled
3 "Water for Compounds," and was about two-thirds full. The other 30-gallon container was
4 labeled, "DYC [Dyclonine] Rinse DO NOT DRINK!!!" and was empty except for a dry, white
5 residue. The use of such large containers implied the manufacturing of large amounts of
6 dyclonine solution for general distribution, rather than for compounded medication on a patient-
7 specific basis.

8 47. In addition, Board inspectors found several 480 milliliter amber bottles in the
9 compounding area. Some of the bottles were labeled "dyclonine 0.5%" and "dyclonine 1%."
10 Approximately 10-12 bottles were unlabeled. Some of the bottle caps bore the writing "L1%,"
11 which was explained to denote "lemon flavored dyclonine 1%."

12 48. Board inspectors found large plastic tubs of an unidentified cream stacked on top of
13 one another in a section of the compounding room. There were no labels or signs identifying the
14 contents. The use of such large containers to store or compound medications implied the
15 manufacturing of products for a large patient population rather than the compounding for
16 individual patient-specific needs.

17 49. Steven's Pharmacy obtained their compounding formulas from Professional
18 Compounding Centers of America (PCCA), a pharmacy consulting company and out of state
19 wholesale distributor licensed with the Board. According to pharmacy staff, when a particular
20 formula was needed, Steven's Pharmacy would call PCCA for a formula that was similar to the
21 drug it desired to compound. Steven's Pharmacy would then change the formula percentages
22 and/or add other components to fit the specific formula they desired. This practice raised
23 concerns about documentation of beyond use dates (BUD) and the maintenance of the integrity,
24 potency, quality, and strength of the finished product. PCCA's formulas had BUD
25 recommendations that were specific to the particular components and strengths present in the final
26 preparation. Any deviation from the specific formula would alter the ratio of ingredients used in
27 the product and therefore a new BUD would have to be determined. However, Steven's

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1 Pharmacy did not provide documentation that a new BUD was determined but rather referenced
2 the BUD given by PCGA.

3 50. For some formulations, Steven's Pharmacy did not provide references to the BUD
4 noted in the compounding logs. Steven's Pharmacy used the general 180-day BUD guideline in
5 the regulations when more specific, applicable BUD guidelines were referred to in its
6 compounding logs. For example, Steven's Pharmacy's compounded PFG 10%/10%/4% used by
7 a dentist as an oral anesthetic; this compounded drug contained water. In the compounding logs
8 obtained from Steven's Pharmacy, there was no stability information referenced about this
9 compounded drug but there was a reference to the United States Pharmacopeia (USP) Chapter
10 795. According to USP 795, in the absence of stability information, this compound should have
11 been given a BUD of "not later than 30 days." Steven's Pharmacy disregarded the BUD noted on
12 their compounding logs and indicated the BUD on the compounded PFG 10%/10%/4% was 180
13 days.

14 51. The rear area of the pharmacy housed an Accuthek SVF series, or Semi-Automatic
15 Volumetric Filler, machine (Accuthek machine). According to Accuthek, the Accuthek machine
16 "deliver[s] a measured volume of product to each container. The accuracy of these machines
17 ensures bottom line savings by reducing the amount of product that is used as overfill."
18 According to Accuthek, the recommended products to be used with the Accuthek machine include
19 the following:

20 Water, Fruit Juices & Extracts, Liquid Tea, Liquid Coffee, Food Coloring, Tooth
21 Paste, Peanut Butter, Vegetable Oil, Milk, Honey, Mayonnaise, Sour Cream,
22 Cheese, Tomato juice, Fruit toppings, Jellies, Jams, Syrup, Molasses, Yogurt,
23 Salsa, Salad Dressings, Soup, Chili, Perfumes, Essential Oils, Nail Polish, Nail
24 Polish Remover, Ink, Lip Balms, Soap, Sun Tan Lotions, Shampoos, Hair
25 Conditioners, Hair Styling Gels ..."

26 52. Below the Accuthek machine were cabinets that contained totes of large amounts of
27 120-gram pain creams. The Board inspector found 706 120-gram tubes of various pain creams
28 and 199 30-gram tubes of compounded drugs, which, according to MILLER, were sold to the
individual physicians to be given to the patient as a "starter" or initial therapy while the patient
waited for receipt of their initial shipment of the prescribed medication.

53. The following 120-gram tubes of compounded creams were found during the Board's inspection:

Compound	Date Made	BUD	Lot	# of 120gm Tubes
Flurbiprofen 15%/gabapentin 7%/lidocaine 5%	3/19/15	9/15/15	PH-21644(LB)	70
Gabapentin 7%/ketoprofen 10%/lidocaine 5%	3/25/15	9/21/15	PH-21659(LB)	54
Flurbiprofen 1.5%/cyclobenzaprine 3%/capsaicin 0.0375%/menthol 2%/camphor 1%	4/9/15	10/6/15	PH-21715	79
Flurbiprofen 20%	1/8/15	7/7/15	PH-20413	30
Flurbiprofen 20%	3/31/15	9/27/15	PH-21668	86
Flurbiprofen 1.5%/cyclobenzaprine 3%/capsaicin 0.0375%/menthol 2%/camphor 1%	4/9/15	10/6/15	PH-21713 PH-21715	178
Diclofenac 5%/fluocinonide 0.05%/tetracaine 5%	3/5/15	9/1/15	PH-21598	30
Flurbiprofen 1.5%/cyclobenzaprine 3%/capsaicin 0.0375%/menthol 2%/camphor 1%	1/13/15 2/17/15	7/12/15 8/16/15	PH-21434 PH-21518	95
Flurbiprofen 1.5%/cyclobenzaprine 3%/capsaicin 0.0375%/menthol 2%/camphor 1%	3/13/15	8/30/15	PH-21580	52
Flurbiprofen 15%/gabapentin 7%/lidocaine 5%	3/31/15	9/27/15	PH-21674	28
Ketoprofen 20%	12/12/14	6/10/15	PH-21355	4

54. The following 30-gram tubes were found at the pharmacy. According to MILLER, the 30-gram tubes were sold to the physician and given by the physician in the physician's office to initiate treatment until the patient received a 120-gram tube from the pharmacy.

Compound	Date Made	BUD	Lot	# of 120gm Tubes
Diclofenac 5%/fluocinonide 0.05%/tetracaine 5%	3/5/15	9/1/15	PH-21598	45
Ketoprofen 20%	4/9/15	10/6/15	PH-21709	82
Cyclobenzaprine	3/6/15	9/2/15	PH-21601	72

3%/ketoprofen 10%/
lidocaine 5%

55. Steven's Pharmacy's compounding logs for 2012, 2013 and 2014 were obtained. The logs show that large volumes of compounded products were made by Steven's Pharmacy. For example, Steven's Pharmacy compounded eight lots of cyclobenzaprine/ketoprofen/lidocaine 3%/10%/5% cream one month, January, 2012. Each lot made was for 15,000 grams. Therefore, in January, 2012, Steven's Pharmacy compounded a total of 120,000 grams of cyclobenzaprine/ketoprofen/lidocaine 3%/10%/5% cream. This quantity made approximately 10,000 120-gram tubes of cyclobenzaprine/ketoprofen/lidocaine 3%/10%/5% cream. Typically, Steven's Pharmacy dispenses one 120-gram tube of a particular compound to individual patients. If so, then Steven's Pharmacy distributed 10,000 120-gram tubes of cyclobenzaprine/ketoprofen/lidocaine 3%/10%/5% cream in January, 2012.

56. The following table illustrates the amount Steven's Pharmacy compounded versus the amount dispensed of flurbiprofen 15%/cyclobenzaprine 3%/capsaicin 0.0375%/menthol 2%/camphor 1% and flurbiprofen 15%/gabapentin 7%/lidocaine 5% creams from January 1, 2015 to April 23, 2015:

Month 2015	Quantity Made (Grams)	# of 120 Gram Tubes	Quantity Dispensed (Grams)	# of 120 Gram Tubes	Difference between Compounded and Dispensed (120 gram tubes)
January	30,000	250	3,240	27	223
February	30,000	250	34,440	287	-37
March	60,000	500	29,610	247	253
April	30,000	250	23,460	196	54

57. The following table illustrates the amount Steven's Pharmacy compounded versus the amount dispensed of flurbiprofen 15%/gabapentin 7%/lidocaine 5% from January 1, 2015 to April 23, 2015:

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Month 2015	Quantity Made (Grams)	# of 120gm Tubes	Quantity Dispensed (Grams)	# of 120gm Tubes	Difference between Compounded and Dispensed (20gm Tubes)
January	20,000	167	1,080	9	158
February	20,000	167	17,850	149	18
March	20,000	167	19,530	163	4
April	10,000	83	10,530	88	-5

58. Steven's Pharmacy regularly compounded large volumes of product. In 2012, 15.61% of all compounds were greater than 1000 milliliters or 1000 grams. In 2013, 11.42% of all compounds were greater than 1000 milliliters or 1000 grams. In 2014, 11.24% of all compounds were greater than 1000 milliliters or 1000 grams.

59. The large quantities of product found are common of a manufacturer and are not normally found in a compounding pharmacy, which compounds products specific to individual patient needs. The observations of the Board inspectors indicated that Steven's pharmacy failed to comply with the FDA's warning letter issued on 11/12/2008, and acted as a manufacturer in the production of compounded preparations.

60. Steven's Pharmacy's website and preprinted order forms also demonstrate that Steven's Pharmacy manufactured compounded products instead of compounding products for an individual patient's needs. Steven's Pharmacy's website had a list of products offered "for the Health Care Professional." For example, Steven's Pharmacy offered standardized products such as "PFG & PF Lite," "PFP," "DGB," and "Dental Lollipop" under "Steven's Dentistry Compounds." Each product had a link to a preprinted order form with a list of compounds, many with predetermined strengths and quantities. Printed on the bottom of each order sheet was the following acknowledgment to be signed by the physician:

Federal regulations require that all compounded prescriptions be patient specific. I attest that this compound is not commercially available and is custom compounded to my specifications and prescription order.

61. The website also had a form patient log with rows to fill in the date, patient name, date of birth (DOB), quantity used, practitioner signature, and RX#. The use of such a log implies the use of one container of a particular compounded formulation for multiple patients, rather than

1 use of a product compounded specifically for an individual patient. Material Safety Data Sheets
2 (MSDS) for the ingredients used in each of the compounds Steven's Pharmacy made were
3 included on Steven's Pharmacy's website. The availability of MSDS, which are typically made
4 available by product manufacturers, is not typical in a compounding pharmacy.

5 62. Steven's Pharmacy's policies and procedures regarding engaging in anticipatory
6 compounding states that Steven's Pharmacy would only compound up to three weeks of
7 anticipated compounded prescriptions. However, during the inspection on April 23, 2015, Board
8 inspectors observed cabinets containing compounds that were made in January 2014. Therefore,
9 Steven's Pharmacy was not following its policy and procedures.

10 63. Board inspectors conducted a second inspection of Steven's Pharmacy on July 7,
11 2015. During the inspection, the Board inspectors noted that bottles of dyclonine 0.5% solution,
12 lot number PH-21849, were labeled with a "1/2016" BUD. According to the compounding log
13 for this lot number, the BUD was "November 30, 2015."

14 64. The inspectors reviewed the PFG compounds on the pharmacy shelves. PFG
15 containers bearing lot number PH-21859 were labeled with a different BUD from the BUD on the
16 stock bottle. The stock PFG container had a BUD of "12/06/2015. However, the labels on the
17 individual PFG containers had a BUD of "01/2016." According to the compounding log for PFG,
18 lot number PH-21859, the BUD was "December 6, 2015."

19 **FIRST CAUSE FOR DISCIPLINE**

20 **As to Steven's Pharmacy, Miller, Charles Bonner, and Leah Bonner Only**

21 **(Unlawful Manufacturing)**

22 65. Respondents Steven's Pharmacy, MILLER, BONNER, and LEAH BONNER are
23 subject to disciplinary action under Code sections 4301(j) and (o) in conjunction with H&S Code
24 section 111615 for unprofessional conduct for manufacturing drugs without a valid license, in that
25 from about January 3, 2012 to July 7, 2015, Respondents manufactured large amounts of
26 standardized compounds for general distribution, as more fully set forth in paragraphs 41- 61 and
27 incorporated by this reference as though set forth in full herein.

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1 **SECOND CAUSE FOR DISCIPLINE**

2 **As to Steven's Pharmacy, Miller, Charles Bonner, and Leah Bonner**

3 **(Misbranded Drugs)**

4 66. Respondents Steven's Pharmacy, MILLER, BONNER, and LEAH BONNER are
5 subject to disciplinary action under Code sections 4301(j) and (o) in conjunction with H&S Code
6 section 111440 for unprofessional conduct in that on or about April 23, 2015, Respondents
7 manufactured, sold, delivered, held, or offered for sale misbranded drugs in that multiple syringes
8 of lidocaine 10%/prilocaine 10%/tetracaine 1% and bottles of dyclonine solution were not
9 labeled, as more fully set forth in paragraphs 42 - 47 and incorporated by this reference as though
10 set forth in full herein.

11 **THIRD CAUSE FOR DISCIPLINE**

12 **As to Steven's Pharmacy, Miller, Charles Bonner, and Leah Bonner Only**

13 **(Policy and Procedure Regarding Anticipatory Compounding)**

14 67. Respondents Steven's Pharmacy, MILLER, BONNER, and LEAH BONNER are
15 subject to disciplinary action under Code sections 4301(j) and (o) in conjunction with title 16,
16 CCR, section 1735.5(a) for unprofessional conduct in that Respondents failed to comply with
17 Steven's Pharmacy's policy and procedure regarding anticipatory compounding of preparations up
18 to three weeks of anticipated compounded prescriptions. During the Board's inspection on April
19 23, 2015, compounded products that were compounded in January, 2014, were stored in the
20 pharmacy, as more fully set forth in paragraph 62 and incorporated by this reference as though set
21 forth in full herein.

22 **FOURTH CAUSE FOR DISCIPLINE**

23 **As to Steven's Pharmacy, Miller, Charles Bonner, and Leah Bonner Only**

24 **(Compounding Limitations and Requirements)**

25 68. Respondents Steven's Pharmacy, MILLER, BONNER, and LEAH BONNER are
26 subject to disciplinary action under Code section 4301(o) in conjunction with title 16, CCR,
27 section 1735.2(b), for unprofessional conduct in that Steven's Pharmacy compounded and stored
28 large amounts of compounded products rather than preparing and storing a limited quantity of a

1 compounded products in advance of receipt of a patient-specific prescription where such a
2 quantity was necessary to ensure continuity of care for an identified population of patients of the
3 pharmacy, as more fully set forth in paragraphs 41 - 61 and incorporated by this reference as
4 though set forth in full herein.

5 **FIFTH CAUSE FOR DISCIPLINE**

6 **As to Steven's Pharmacy, Miller, Charles Bonner, and Leah Bonner Only**
7 **(Misbranded Drugs - Incorrect BUD)**

8 69. Respondents Steven's Pharmacy, MILLER, BONNER, and LEAH BONNER are
9 subject to disciplinary action under Code section 4301(o) in conjunction with Health and Safety
10 Code section 111330 for unprofessional conduct for misbranding drugs with false labeling in that
11 on July 7, 2015, dyclonine 0.5% solution, lot number PH-21849, and PFG, lot number PH-21859
12 were falsely labeled with beyond use dates of "1/2016" when the compounding logs showed a
13 beyond use date of "11/30/2015" for dyclonine 0.5% solution, PH-21849 and a beyond use date of
14 "12/6/2015" for PFG, PH-21859, as more fully set forth in paragraphs 63 - 64 and incorporated by
15 this reference as though set forth in full herein.

16 **SIXTH CAUSE FOR DISCIPLINE**

17 **As to Steven's Pharmacy, Charles Bonner, and Leah Bonner Only**
18 **(Registration of Producers of Drugs or Devices)**

19 70. Respondents Steven's Pharmacy, BONNER, and LEAH BONNER are subject to
20 disciplinary action under Code section 4301(o) in conjunction with title 21, U.S.C.A. section
21 360(b)(1) for unprofessional conduct for violating or attempting to violate federal laws regarding
22 pharmacy in that Respondents owned or operated Steven's Pharmacy and engaged in the
23 manufacture, preparation, propagation, compounding, or processing of drug or drugs but was not
24 registered as a manufacturer with the Secretary [of Health and Human Services], as more fully set
25 forth in paragraphs 41 - 61 and incorporated by this reference as though set forth in full herein.

26 **INVESTIGATION RELATED TO PRESCRIPTIONS FOR J.T.**

27 71. The Board received a complaint from J.T. about pharmacy A.P., a California
28 pharmacy, that J.T. believed wrongfully refused to dispense a prescription written in Nevada to

1 J.T. at J.T.'s California address. During the Board's investigation of J.T.'s complaint, J.T. stated
 2 a California pharmacy had previously dispensed a prescription written in Nevada to him in
 3 California. The Board inspector ran J.T.'s Controlled Substance Utilization Review and
 4 Evaluation System (CURES) report to determine which pharmacy filled a Nevada prescription
 5 and dispensed it in California. The CURES report, which covered the period from January 1,
 6 2012 through April 23, 2015, identified Steven's Pharmacy. The CURES report showed that J.T.
 7 received Schedule II controlled substances and three benzodiazepines from prescribers in
 8 California and also Schedule II controlled substance prescriptions from Nevada. During the
 9 investigation, Board inspectors learned that J.T. was 39 years old and was a bodybuilder.

10 72. On July 17, 2015, the Board inspector contacted BONNER and requested original
 11 prescriptions for J.T., Steven's Pharmacy's dispensing history for J.T. (patient profile) from
 12 December 31, 2012 through April 23, 2015, a pharmacy audit report showing who filled each of
 13 the prescriptions and signature logs showing who picked up each of the prescriptions.

14 73. Although the Board inspector requested Steven's Pharmacy provide J.T.'s patient
 15 profile, BONNER provided J.T.'s expense report. After a second request for J.T.'s patient
 16 profile, the Board received the profile on or about January 6, 2016. This profile did not contain
 17 the quantity dispensed, refills, and prescriber name.

18 74. The prescriptions and patient profile for J.T. showed that J.T. received multiple
 19 controlled substances from multiple prescribers located in Nevada and California:

Date Rx written/Rx number:	Drug:	Quantity/Days supply indicated:	Prescriber and location:	Address of patient on prescription:
1/7/14 Rx2225475 Bonner	morphine 30mg IR	225/ 15 days	Dr. S.K.-Las Vegas	Costa Mesa, CA
1/7/14 Rx2225476 Buehler	MS Contin 200mg	240/ 30 days	Dr. S.K.-Las Vegas	Costa Mesa, CA
3/10/14 Rx4501814 Buehler	depo- Testosterone 200mg/ml	15ml each week- 1 month supply. Pharmacy dispensed 12 bottles	Physician Assistant (PA) J.M. -- Pacific Palasades	None
3/10/14 Rx4501810 Buehler	Xanax 2mg (alprazolam)	120/ 30 days	J.M. PA -- Pacific Palasades	None

1	3/10/14 Rx4501812	Marinol 10mg	360/ 30 days	J.M. PA – Pacific Palisades	None
2	2/21/14 Rx4501626 Kingdon	lorazepam 2mg	90/ 30 days	L.A. PA- Pacific Palisades	Costa Mesa, CA
3	4/2/14 Rx4502084 Buehler	Oxandrine 10mg (Oxandrolone)	180/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
4	4/2/14 Rx4502085 Buehler	Xanax 2mg (alprazolam)	120/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
5	4/2/14 Rx4502086 Buehler	depo- Testosterone 200mg/ml	20ml: inject 5ml weekly/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
6	5/1/14 Rx4502304 Kingdon*	Androxy 10mg	60/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
7	5/1/14 Rx4502305 Kingdon	Anadrol 50mg	300/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
8	5/1/14 Rx4502306 Kingdon	Oxandrin 10mg	180/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
9	5/1/14 Rx4502307 Buehler	Xanax 2mg (alprazolam)	120/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
10	5/1/14 Rx4502308 Not found on profile	depo- Testosterone 200mg/ml	20ml/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
11	5/28/14 Rx4502630 Buehler	depo- Testosterone 200mg/ml	20ml/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
12	5/28/14 Rx4502631 Kingdon*	Oxandrin 10mg	180/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
13	5/28/14 Rx4502632 Buehler	Androxy 10mg	60/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
14	5/28/14 Rx4502633 Buehler	Xanax 2mg (alprazolam)	120/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
15	5/28/14 Rx4502634 Buehler	Anadrol 50mg	300/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
16	6/26/14 Rx4502892 Not found on profile	Oxandrin 10mg	180/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
17	6/26/14 Rx4502893 Bonner	Xanax 2mg (alprazolam)	120/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
18	6/26/14 Rx4502894 Kingdon*	depo- Testosterone 200mg/ml	20ml/ 30 days	Dr. S.K. – Las Vegas, NV	Las Vegas, NV
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1	6/26/14 Rx4502895 Not found on profile	Androxy 10mg	60/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
2	6/26/14 Rx4502896 Kingdon*	Anadrol 50mg	300/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
3	6/26/14 Rx2226393 Kingdon	MS Contin 200mg	240/ 30 days	Dr. S.K.-Las Vegas	Las Vegas, NV
4	6/26/14 Rx2226394 Kingdon	oxycodone IR 30mg	315/ 15 days	Dr. S.K.-Las Vegas	Las Vegas, NV
5	7/24/14 Rx4503067 Kingdon	depo- Testosterone 200mg/ml	20ml/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
6	7/24/14 Rx4503066 Kingdon	Xanax 2mg (alprazolam)	120/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
7	6/26/14 Rx2226395 Kingdon	oxycodone IR 30mg	315/ 15 days	Dr. S.K.-Las Vegas	Las Vegas, NV
8	5/28/14 Rx2226562 Kingdon	MS Contin 200mg	240/ 30 days	Dr. S.K.-Las Vegas	Las Vegas, NV
9	8/21/14 4503317 Kingdon*	depo- Testosterone 200mg/ml	20ml/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
10	8/21/14 4503318 Kingdon	Xanax 2mg (alprazolam)	120/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
11	9/5/14 Rx4503435 Kingdon	diazepam 10mg	60/ 30 days	Dr. D.P. - Irvine; CA	Costa Mesa, CA
12	5/23/14 Rx2226561 Kingdon	oxycodone IR 30mg	630/ 15 days	Dr. S.K.-Las Vegas, NV	Las Vegas, NV
13	9/18/14 Rx4503583 Kingdon	Xanax 2mg (alprazolam)	120/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
14	9/18/14 Rx4503584 Kingdon*	Depo- Testosterone 200mg/ml	20ml/ 30 days	A.T. PA - Las Vegas, NV ; supervised by Dr. S.K.	Las Vegas, NV
15	7/24/15 Rx2226492 Kingdon	MS Contin 200mg	240/ 30 days	Dr. S.K.-Las Vegas, NV	Las Vegas, NV
16	10/31/14 Rx2227089 Kingdon	Norco 5/325mg	6/ 2 days	Dr. R. - Orange, CA	Costa Mesa, CA
17	10/31/14 Rx2227090 Kingdon	Dilaudid 2mg	6/ 2 days	Dr. B. - Orange, CA	Costa Mesa, Ca
18	7/24/14	oxycodone IR	315/ 15 days	Dr. S.K.-Las	Las Vegas, NV

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Rx2226493 Kingdon	30mg		Vegas, CA	
9/18/14 Rx2226781 Kingdon	MS Contin 200mg	240/ 30 days	PA A.T. under Dr. S.K.-Las Vegas, NV	Las Vegas, NV
10/20/14 Rx4503856 Not on profile	depo-testosterone 200mg/ml	20ml/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
10/20/14 Rx4503857 Kingdon	Xanax 2mg (alprazolam)	120/ 30 days	Dr. S.K. - Las Vegas, NV	Las Vegas, NV
11/4/14 Rx4503966-refill request Kingdon	diazepam 10mg	60/ 30 days	Dr. D.P.- Irvine, CA	Costa Mesa, CA
8/21/14 Rx2226653 Kingdon	MS Contin 200mg	240/ 30 days	Dr. S.K.-Las Vegas, NV	Las Vegas, NV
11/20/14 Rx4504193 Kingdon	Xanax 2mg (alprazolam)	120/ 30 days	PA A.T. under Dr. S.K.-Las Vegas, NV	Las Vegas, NV
8/21/14 Rx2226652 Kingdon	oxycodone IR 30mg	315/ 15 days	Dr. S.K.-Las Vegas, CA	Las Vegas, NV
12/8/14 Rx4504244-refill request +1 Kingdon	diazepam 10mg	60/ 30 days	Dr. D.P.- Irvine, CA	Costa Mesa, CA
12/19/14 Rx4504353 Kingdon	Xanax 2mg (alprazolam)	120/ 30 days	PA A.T. under Dr. S.K.-Las Vegas, NV	Las Vegas, NV
9/18/14 Rx2226782 Kingdon	oxycodone IR 30mg	315/ 15 days	Dr. S.K.-Las Vegas, CA	Las Vegas, NV
10/20/14 Rx2227003 Kingdon	MS Contin 200mg	240/ 30 days	Dr. S.K.-Las Vegas, NV	Las Vegas, NV
1/2/15 Rx4504427 Kingdon	diazepam 10mg	60/ 30 days	Dr. D.P.- Irvine, CA	Costa Mesa, CA
5/28/14 Rx2226562 Kingdon	MS Contin 200mg	240/ 30 days	Dr. S.K.-Las Vegas, NV	Las Vegas, NV

23 An "B" indicates that the patient profile had an incorrect prescription date. Doctors S.K. and D.P.
24 were previously disciplined and Physician's Assistant A.T. had no current supervising physician
25 identified.

26 75. A pharmacy may fill Schedule CIII-V prescriptions from out-of-state prescribers if the
27 secure prescription is in compliance with California law. There were 28 out-of-state prescriptions
28 that did not comply with the requirements for filling a controlled substance prescription in

1 California as follows: (a) there were no check off boxes for quantities; (b) the statement,
 2 "Prescription is void if the number of drugs prescribed is not noted" was not printed on the
 3 bottom of the prescription; (c) the prescriptions were not dated in ink by the prescribers; and, (d)
 4 none of the out-of-state prescriptions had any notation that demonstrated a pharmacist contacted
 5 the prescriber to verify each prescription.

6 76. If the prescription does not comply with California regulations the pharmacist must
 7 verify the prescription with the prescriber. There was no indication on the Schedule III-IV
 8 prescriptions the pharmacists at Steven's Pharmacy verified the prescriptions. The prescriptions
 9 were filled by BONNER, BUEHLER and KINGDON. In addition, a log of J.T.'s medical
 10 expenses provided by Steven's Pharmacy to the Board inspector showed that other controlled
 11 substances, such as amphetamine salts and carisoprodol, were dispensed to J.T.

12 77. J.T. was dispensed the following duplicative medications by Steven's Pharmacy:

Pain medications:	Benzodiazepines/muscle relaxants:	Stimulants:	Testosterone/anabolic steroids:
morphine sulfate ER 200mg 240/month Dr. S.K. in NV	alprazolam 2mg #120 By Dr. S.K. in NV	amphetamine salts #120/month By Dr. S.S. in CA	Anadrol-50 Testred 10mg depo-testosterone 60ml testosterone enan 200mg 60ml oxandrolone 10mg Anadrol-50 testosterone 50mg topical All by Dr. M.K. in CA
oxycodone 30mg 315/month PA A.T. in CA	diazepam 10mg #60 Dr. D.P. in CA		
	carisoprodol 350mg #60 Dr. M.K. in CA		

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20 78. The CURES report for J.T. showed the following examples of duplicative therapy:

21 a. On June 8, 2015 and June 30, 2015, diazepam 10mg #60 was filled as written by Dr.
 22 D.P. in California. On June 26, 2015 and July 2, 2015, alprazolam 2mg #120 was filled as written
 23 by prescribers PA A.T. and Godfrey in Nevada.

24 b. On May 4, 2015, diazepam 10mg #60 was filled as written by Dr. D.P. in California.
 25 On May 28, 2015, alprazolam 2mg #120 was filled as written by prescriber PA A.T. in Nevada.

26 c. On April 2, 2015, diazepam 10mg #60 was filled as written by Dr. D.P. in California.
 27 On April 4, 2015 and April 30, 2015, alprazolam 2mg #120 was filled as written by prescribers
 28 PA A.T. and Dr. S.K. in Nevada.

1 d. On March 3, 2015, diazepam 10mg #60 was filled as written by Dr. D.P. in
2 California. On March 3, 2015, alprazolam 2mg #120 was filled as written by prescriber Dr. S.K.
3 in Nevada.

4 e. On February 4, 2015, diazepam 10mg #60 was filled as written by Dr. D.P. in
5 California. On February 4, 2015, alprazolam 2mg #120 was filled as written by prescriber Dr.
6 S.K. in Nevada.

7 f. Between January 13, 2014 and March 21, 2014, Steven's pharmacy filled both
8 lorazepam 2mg and alprazolam 2mg for J.T. The prescriptions were written by PA L.A. and PA
9 J.M. in California

10 79. In cases with multiple therapeutic duplications, the pharmacist should contact the
11 prescriber to question the legitimacy of the medical necessity of the duplicative therapy.
12 BONNER was asked to provide his understanding of the medical justification for J.T. taking
13 multiple pain medications, several benzodiazepines, a muscle relaxant and a stimulant. Although
14 BONNER stated he would provide an explanation, he has not done so.

15 80. The duplication in therapy described in paragraphs 76 and 77 above, may result in
16 drug interaction that could cause deterioration of J.T.'s clinical status such as increasing the
17 analgesic effect of opioid, increasing the potential for addiction, enhancing the central nervous
18 system (CNS) effect of CNS depressants, and/or enhancing the adverse/toxic effect of other CNS
19 depressants.

20 81. J.T.'s patient profile for April 2015 alone showed he was dispensed 42 medications
21 and that he could be taking as many as two to three benzodiazepines with carisoprodol at the same
22 time and was on multiple testosterone drugs with an anabolic steroid at the same time. A
23 reasonable pharmacist should have questioned these combinations. The prescriptions did not
24 have any explanation for the duplicative therapy or documentation of contact with prescriber
25 offices.

26 82. A review of the signature logs provided by Steven's Pharmacy showed that J.T.
27 picked up his Nevada prescriptions from Steven's Pharmacy instead of Steven's Pharmacy
28 mailing the prescribed medication to J.T.'s Nevada address, as required by the Board's

1 regulations. The signature logs also showed that J.T. picked up amphetamine salts, alprazolam
 2 2mg, and clomiphene in addition to the medication on the prescription. Clomiphene is a drug
 3 used mainly for fertility in women. Rarely, it is used for hypogonadism in males to increase
 4 testosterone levels.

5 83. A CURES report was obtained for Steven's Pharmacy. The CURES report showed
 6 the following refills were dispensed to the following patients that exceeded the number of refills
 7 allowed by the Board's regulations and/or were refilled more than six months after the date of the
 8 prescription:

9	Drug/Rx number:	Quantity:	Day supply:	Patient initials:	Number of total fills/ Fills in excess of regulation	Date range (first and last fill):
10	temazepam	30	30	RK	Seven/Two	1/4/12 - 7/2/12
11	30mg/ Rx4493983					7- cash
12	lorazepam	60	30	TW	Six/one	2/6/12 - 7/3/12
13	1mg/ Rx4494349					6- ins
14	Lunesta 3mg/ Rx4493909	30	30	RB	Six/one	1/1/12 - 5/22/12
15	zolpidem	30	30	JB	Six/one	3/6/12 - 8/2/12
16	5mg/ Rx4494664					6- ins
17	clonazepam	45	30	JC	Six/one	2/27/12 - 7/16/12
18	.5mg/ Rx4494574					(6MC)
19	lorazepam	30	30	GS	Six/one	2/24/12 - 8/25/12
20	2mg/ Rx4494550					6- cash
21	alprazolam	60	30	LA	Six/one	2/18/12 - 6/25/12
22	.5mg/ Rx4494458					6- cash
23	zolpidem	30	30	KH	Six/one	1/24/12 - 6/7/12
24	10mg/ Rx4494218					6- cash
25	Axiron 30mg	90	30	JV	Six/one	5/18/12 - 10/3/12
26	soln/ Rx4495395					6-ins
27	Florinal	60	30	AA	Six/one	5/7/12 - 9/27/12
28	325/50mg/ Rx4495284					6 cash
	Vicodin ES	60	30	AA	Six/one	5/7/12 - 9/27/12
	750mg/7.5mg/ Rx4495282	30 (on one fill)	30			6 cash
	zolpidem	30	30	RS	Six/one	4/21/12 - 9/13/12
	10mg/ Rx4495134					6 cash

1	temazepam 15mg/ Rx4495099	30	30	JS	Six/one	4/18/12 - 9/6/12 6 cash
2	triazolam .125mg/ Rx4495071	30	30	IY	Six/one	4/16/12 - 9/18/12 - 6 cash 95 y.o female
3	zolpidem 10mg/ Rx4497562	30	30	PS Note: Patient address is in NH; MD in CA	Six/one	12/31/12 - 5/28/13 6 cash
4						
5						
6						
7	diazepam 10mg/ Rx4495013	60	30	PS Note: Patient address is in NH; MD in CA	Six/one	4/9/12 - 9/24/12 6 ins
8						
9						
10	lorazepam .5mg/ Rx4494906	110	28	CN	Six/one (about)	4/20/12 - 8/23/12 (15 day early fills) 6 cash
11	zolpidem 5mg/ Rx4494886	30	30	NC	Six/one	3/27/12 - 8/20/12 6 ins
12						
13	clonazepam .5mg/ Rx4496202	45	30	JC	Six/one	8/13/12 - 12/10/12 (over 30 day early fill) 6 MC
14	hydrocod/apap 10/325mg/ Rx4496129	60	4	SH	11/five	8/3/12 - 9/19/12 (660 tabs in 45 days= 14+ per day) 11-cash
15						
16	Lunesta 3mg/ Rx4496098	30	30	NP	Six/one	8/6/12 - 12/31/12 6 ins
17	temazepam 15mg/ Rx4495646	30	30	RR	Six/one	6/27/12 - 11/30/12 6 cash
18						
19	zolpidem 5mg/ Rx4495631	60	30	ST	Six/one	6/14/12 - 11/13/12 6 ins
20	Provigil 200mg/ Rx4495574	30	30	AA	Six/one	6/8/12 - 10/29/12 6 ins
21						
22	temazepam 15mg/ Rx4495528	30	30	AK	Six/one	6/4/12 - 11/6/12 6 cash
23	phenobarbital 32.4mg/ Rx4495521	90	30	DW	Six/one	6/15/12 - 10/28/12 6 ins
24						
25	temazepam 15mg/ Rx4495460	30	30	BL	Six/one	5/29/12 - 10/19/12 6 cash
26						
27	temazepam 15mg/ Rx4497491	30	30	JT Note: pt address in CA, MD	Six/one	1/15/13 - 6/17/13 6 cash
28						

			address in		
1			PA.		
2	temazepam 15mg/ Rx4497442	30	30	BL	Six/one 12/13/12 - 5/11/13 6 cash
3	temazepam 30mg/ Rx4497338	30	30	JU	Six/one 12/31/12 - 5/22/13 6 ins
4					
5	hydrocod/apap 5/500mg/ Rx4497324	90	30	AM	Six/one 12/19/12 - 5/16/13 6 ins
6	clonazepam 1mg/ Rx4497220	90	30	KH	Six/one 11/21/12 - 4/25/13 6 cash
7					
8	zolpidem 10mg/ Rx4497219	30	30	KH	Six/one 11/21/12 - 4/25/13 6 cash
9	temazepam 30mg/ Rx4497198	30	30	DD	Six/one 11/19/12 - 4/16/13 6 cash
10					
11	temazepam 30mg/ Rx4497130	30	30	MM	Six/one 11/13/12 - 4/10/13 (two, 30-day fills in one month) 6 cash
12					
13	zolpidem 10mg/ Rx4497052	30	30	EB	Six/one 11/5/12 - 5/14/13 (two, 30-day fills in one month 6 ins.
14					
15	Fiorinal 325/50mg/ Rx4496935	60	30	AA	Six/one 10/23/12 - 3/4/13 6 cash
16	Norco 10/325mg/ Rx4496933	60	30	AA	Six/one 10/23/12 - 3/4/13 6 cash
17					
18	zolpidem 5mg/ Rx4496924	30	30	NC	Six/one 10/22/12 - 3/20/13 3 cash; 3 ins
19					
20	temazepam 30mg/ Rx4496914	30	30	FI	Six/one 10/22/12 - 4/9/13 6 cash
21	lorazepam .5mg/ Rx4496864	120	30	CN	Six/one 10/16/12 - 3/5/13 6 cash
22					
23	clonazepam 1mg/ Rx4496829	60	30	MM	Six/one 10/12/12 - 3/8/13 6 cash
24	Nuvigil 150mg/ Rx4496801	30	30	JA	Six/one 10/10/12 - 3/11/13 6 ins
25					
26	temazepam 30mg/ Rx4496759	30	30	PS	Six/one 10/15/12 - 2/19/13 6 cash
27					
28	temazepam 30mg/ Rx4496705	30	30	ED	Six/one 9/28/12 - 2/27/13 6 cash

1	Lunesta 2mg/ Rx4496652	30	30	AM	Six/one	10/1/12-3/7/13 6 ins
2	zolpidem 10mg/ Rx4496648	30	30	SI	Six/one	9/25/12-2/18/13 6 cash
3	Lunesta 3mg/ Rx4497600	30	30	RB	Six/one	1/3/13-6/3/13 6 ins
4	zolpidem 10mg/ Rx4497919	30	30	JB	Six/one	2/4/13-7/5/13 6 cash
5	Lunesta 3mg/ Rx4497915	30	30	NP	Six/one	2/28/13-6/6/13 (60 day overall early fills) 5 ins 1 cash
6	clonazepam .5mg/ Rx4497915	45	30	NP	Six/one	2/4/13-6/6/13 5 ins; 1 cash
7	temazepam 30mg/ Rx4497828	30	30	JP	Six/one	1/24/13-5/28/13 (two fills on 1/24/13) 6 ins
8	zolpidem 10mg/ Rx4497710	30	30	RS	six/one	1/12/13- 6/10/13 6 cash
9	clonazepam .5mg/ Rx4497625	30	30	TW	Six/one	1/5/13-5/30/13 6 ins
10	zolpidem 5mg/ Rx4500491	30	30	NC	Six/one	10/17/13-3/21/14 6 cash
11	alprazolam 1mg/ Rx4500363	30	30	LJA	Six/one	10/7/13-3/3/14 6 ins
12	hydrocod/apap 5/500mg/ Rx4500191	90	30	AM	Six/one	9/20/13-2/13/14 4 ins; 2 cash
13	clonazepam 2mg/ Rx4500015	60	30	DR	Six/one	9/4/13-1/15/14 (early fills = 30 days) 4-cash; 2 ins
14	phenobarbital 32.4mg/ Rx4500007	120	30	RM	Seven/two	9/3/13-1/31/14 7 cash
15	clonazepam .5mg/ Rx4499976	60	30	LM	Six/one	8/29/13-1/28/14 6 cash
16	lorazepam .5mg/ Rx4499911	90	30	JG	Six/one	8/22/13-1/22/14 6 cash
17	lorazepam .5mg/ Rx4499720	60	30	DB	Six/one	8/6/13-12/30/13 6 ins
18	zolpidem 10mg/ Rx4499716	30	30	JB	Six/one	8/5/13-1/23/14 6 cash
19	clonazepam .5mg/	30	30	SH	Six/one	8/5/13-12/30/13 6 cash

1	Rx4499706 lorazepam 1mg/	90	30	WS	Seven/two	7/29/13 - 12/31/13 (7 fills in 5 months) 7 cash
2	Rx4499616 zolpidem 10mg/	30	30	MM	Six/one	7/26/13 - 11/27/13 (six fills in 5 months) 6 cash
3	Rx4499607 zolpidem 5mg/	30	30	IN	Six/one	7/12/13 - 12/30/13 6 cash
4	Rx4499486 Lunesta 2mg/	30	30	AM	Six/one	6/7/13 - 10/29/13 6 ins
5	Rx4499167 zolpidem 10mg/	30	30	ID	Six/one	6/6/13 - 10/25/13 6 ins
6	Rx4499158 Provigil 200mg/	45	30	AA	Six/one	6/16/13 - 11/20/13 6 ins
7	Rx4499056 temazepam 30mg/	30	30	DD	Six/one	5/16/13 - 10/16/13 6 cash
8	Rx4498941 temazepam 15mg/	30	30	EB	Six/one	5/13/13 - 10/15/13 6 cash
9	Rx4498892 lorazepam .5mg/	30	30	BM	Six/one	5/10/13 - 9/27/13 (six fills in 4 months; 3 of 6 cash) 3 cash; 3 ins
10	Rx4499866 diazepam 10mg/	30	30	CM	Six/one	5/3/13 - 9/26/13 6 cash *urgent care MD
11	Rx4498803 zolpidem 5mg/	30	30	NC	Six/one	4/17/13 - 9/17/13 6 cash
12	Rx4498648 temazepam 15mg/	30	30	AG	Seven/two	3/28/13 - 8/26/13 (7 fills in 5 months) 7 cash
13	Rx4498452 zolpidem 10mg/	30	30	SI	Six/one	3/27/13 - 8/19/13 6 cash
14	Rx4498442 temazepam 15mg/	30	30	DG	Six/one	4/3/13 - 8/28/13 6 cash
15	Rx4498199 clonazepam .5mg/	109	30	CM	Six/one	2/26/13 - 9/3/13 filled past 6 months 6 ins
16	Rx4498172 phenobarbital 32.4mg/	120	30	RM	Six/one	3/20/13 - 8/2/13 6 cash
17	Rx4498086 zolpidem 10mg/	30	30	JB	Six/one	3/18/14 - 8/18/14 6 cash
18	Rx4501876 zolpidem 10mg/	30	30	SI	Six/one	3/15/14 - 8/15/14 6 cash
19	Rx4501859					

1	phenobarbital 32.4mg/ Rx4501731	120	30	RM	Six/one	3/4/14 - 7/24/14 6 cash
2	temazepam 15mg/ Rx4501706	30	30	TJ	Six/one	3/3/14 - 7/30/14 6 ins
3	clonazepam .5mg/ Rx4501693	60	30	LM	Six/one	2/28/14 - 7/24/14 6 ins
4	lorazepam .5mg/ Rx4501634	90	30	JG	Six/one	2/21/14 - 7/23/14 6 cash
5	Nuvigil 250mg/ Rx4501524	30	30	KS	Six/one	2/10/14 - 6/27/14 (19 days early fills) 6 ins
6	zolpidem 10mg/ Rx4501403	30	30	JL	Six/one	1/30/14 - 6/14/14 6 cash
7	Provigil 200mg/ Rx4501396	45	30	AA	Six/one	2/22/14 - 7/7/14 (15 day early fills) 6 ins
8	Lunesta 3mg/ Rx4501393	30	30	RB	Six/one	1/29/14 - 6/26/14 6 ins
9	zolpidem 5mg/ Rx4501365	35	30	PS	Six/one	1/27/14 - 6/9/14 - 6 cash; 22 day early fills
10	clonazepam .5mg/ Rx4501359	30	30	SH	Six/one	1/24/14 - 6/17/14 6 ins
11	temazepam 15mg/ Rx4501346	30	30	BL	Six/one	1/23/14 - 6/13/14 6 cash
12	zolpidem 10mg/ Rx4501304	30	30	PS	Six/one	1/20/14 - 6/20/14 (Pt has NH address) 6 cash
13	Intermezzo 1.75mg/ Rx4501092	30	30	SS	Six/one	12/23/13 - 6/11/14 (15 day early fills) 6 ins
14	temazepam 15mg/ Rx4502379	30	30	GM	Six/one	5/13/14 - 9/30/14 6 cash
15	Fycompa 6mg	30	30	CI	Six/one	5/5/14 - 9/27/14 6 ins
16	diazepam 10mg/ Rx4502202	30	30	CM	Six/one	4/23/14 - 9/19/14 (urgent care) 6 cash
17	clonazepam 1mg/ Rx4502141	60	30	CB	Six/one	4/23/14 - 8/29/14 6 cash
18	temazepam 15mg/ Rx4501978	30	30	EW	Six/one	3/28/14 - 8/29/14 6 ins
19	zolpidem 5mg/ Rx4503785	30	30	PS	Seven/two	10/13/14 - 3/30/14 (20 day early fills also) 7 cash

1	clonazepam 2mg/ Rx4503676	60	30	DR	Six/one	10/24/14 - 3/9/15 (15 day early fills) 4 cash; 2 ins
2	lorazepam 1mg/ Rx4503535	60	30	GH	Six/one	9/15/14 - 2/11/15 4 ins; 2 cash
3	Lunesta 3mg/ Rx4503091	30	30	RB	Six/one	7/30/14 - 12/17/14 (24 day early fills) 6 ins
4	alprazolam 1mg/ Rx4502975	120	30	LR	Six/one	7/31/14 - 12/19/14 6 ins
5	alprazolam .5mg/ Rx4502566	30	30	GH	Six/one	5/31/14 - 9/27/14 6 cash
6	zolpidem 5mg/ Rx4502501	60	30	ST	Six/one	5/24/14 - 10/23/14 6 cash
7	diazepam 10mg/ Rx4502438	60	30	PS	Six/one	5/16/14 - 10/10/14 6 cash
8	alprazolam .5mg/ Rx4498376	60	30	KH	Six/one	3/19/13 - 10/10/13 - 6 cash// filled past 6 months

SEVENTH CAUSE FOR DISCIPLINE

**As to Steven's Pharmacy, Charles Bonner, KINGDON AND BUEHLER Only
(Failure to Exercise Best Professional Judgment or Corresponding Responsibility)**

84. Respondents Steven's Pharmacy, BONNER, KINGDON and BUEHLER are subject to disciplinary action under Code sections 4306.5(b) in conjunction with H&S Code section 11153(a) for unprofessional conduct for failure to exercise or implement his best professional judgment or corresponding responsibility with regard to the dispensing or furnishing of controlled substances, dangerous drugs, or dangerous devices, or with regard to the provision of services as follows, and as more fully set forth in paragraphs 71- 83 and incorporated by this reference as though set forth in full herein.

85. Respondents Steven's Pharmacy, BONNER, KINGDON and BUEHLER dispensed dangerous drugs which were categorized in a duplicate therapeutic class to J.T. without regard of multiple drug interactions and risk of toxicity and further harm to J.T. and without taking steps to verify the legitimacy of the duplicative therapeutic prescriptions.

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1 86. Respondents Steven's Pharmacy, BONNER, KINGDON and BUEHLER dispensed
2 out-of-state controlled substances in conjunction with in-state controlled substances from multiple
3 prescribers without taking steps to verify the legitimacy of the prescriptions.

4 87. Respondents Steven's Pharmacy, BONNER, KINGDON and BUEHLER repeatedly
5 dispensed controlled substances in excess of allowed refills by law.

6 88. Respondents Steven's Pharmacy, BONNER, KINGDON and BUEHLER filled and
7 dispensed multiple Nevada Schedule II controlled substance prescriptions without delivery to the
8 state of origin, Nevada.

9 89. Respondents Steven's Pharmacy, BONNER, KINGDON and BUEHLER dispensed
10 filled and dispensed multiple out of state controlled substance prescriptions in Schedules III and
11 IV which did not meet the requirements of California law.

12 **EIGHTH CAUSE FOR DISCIPLINE**

13 **As to Steven's Pharmacy, Charles Bonner, and KINGDON Only**

14 **(Drug Therapy Review)**

15 90. Respondents Steven's Pharmacy, BONNER, and KINGDON are subject to
16 disciplinary action under Code section 4301 (o) in conjunction with title 16, CCR, sections 1761
17 and 1707.3 for unprofessional conduct for failing to contact the prescriber to obtain the
18 information needed to validate prescriptions containing irregularities or uncertainties and failing
19 to review J.T.'s drug therapy and medication record before each prescription drug is delivered, as
20 more fully set forth in paragraphs 74 -83 and incorporated by this reference as though set forth in
21 full herein.

22 91. The circumstances are that Respondents Steven's Pharmacy, BONNER, and
23 KINGDON dispensed medications prescribed for J.T. that contained irregularities or uncertainties
24 in that the prescriptions were for duplicative drug classes, which required verification with the
25 prescriber, in that, co-administration of medications prescribed for J.T. had the potential to
26 increase the risk of severe drug interactions. Respondents Steven's Pharmacy, BONNER,
27 KINGDON and BUEHLER failed to review J.T.'s drug therapy for problems associated with
28 multiple drug therapy and failed to contact the individual prescribers.

1 NINTH CAUSE FOR DISCIPLINE

2 As to Steven's Pharmacy, Charles Bonner, KINGDON AND BUEHLER Only

3 (Controlled Substance Prescriptions Issued for Delivery to Patient in Another State)

4 92. Respondents Steven's Pharmacy, BONNER, KINGDON and BUEHLER are subject
5 to disciplinary action under Code sections 4301 (j) and (o) in conjunction with H&S Code section
6 11164.1 in that Respondents received and dispensed at least 17 controlled substance prescriptions
7 from prescribers in Nevada for J.T. but delivered to J.T. in California and not Nevada, which was
8 the state of issue as more fully set forth in paragraph 74 and incorporated by this reference as
9 though set forth in full herein.

10 TENTH CAUSE FOR DISCIPLINE

11 As to Steven's Pharmacy and Charles Bonner Only

12 (Out of State Prescription Requirements)

13 93. Respondents Steven's Pharmacy and BONNER are subject to disciplinary action
14 under Code sections 4301 (j) and (o) in conjunction with H&S Code section 11164.1 and NRS
15 453.431 in that Respondents dispensed two controlled substance prescriptions received past the
16 14th day after the date the prescription was issued. On August 11, 2014, Respondents received
17 and dispensed two Nevada prescriptions for controlled substances for J.T. that were issued on
18 May 28, 2014:

19 Drug	Date written by NV prescriber:	Date received by pharmacy:	Variances:
20 MS Contin RX2226562 RPH Kingdon	5/28/14	8/11/14	Greater than 14 days
21 oxycodone 30mg IR RX2226561 RPH Kingdon	5/28/14	8/11/14	Greater than 14 days

23 ELEVENTH CAUSE FOR DISCIPLINE

24 As to Steven's Pharmacy, Charles Bonner, KINGDON AND BUEHLER Only

25 (Schedule III and IV Out-of-State Prescription Requirements)

26 94. Respondents Steven's Pharmacy, BONNER, KINGDON and BUEHLER are subject
27 to disciplinary action under Code sections 4301 (j) and (o) in conjunction with H&S Code
28

1 sections 11164.1(b) and 11158, and, title 16, CCR, section 1717 in that Respondents dispensed
2 Schedule III and IV controlled substance prescriptions issued by Nevada prescribers that did not
3 meet the requirements of Schedule III and IV controlled substance prescriptions as more fully set
4 forth in paragraphs 74 - 76 and incorporated by this reference as though set forth in full herein.

5 **TWELVETH CAUSE FOR DISCIPLINE**

6 **As to Steven's Pharmacy and Charles Bonner Only**

7 **(Excessive Refills)**

8 95. Respondents Steven's Pharmacy and BONNER are subject to disciplinary action
9 under Code sections 4301 (j) and (o) in conjunction with H&S Code section 11200(b) in that
10 between January 1, 2012 and April 25, 2104, Respondents refilled, and/or allowed to be refilled,
11 111 prescriptions for Schedule III or IV substances more than five times and in which all refills of
12 that prescription taken together, exceeded a 120-day supply, as more fully set forth in paragraph
13 83 and incorporated by this reference as though set forth in full herein.

14 **THIRTEENTH CAUSE FOR DISCIPLINE**

15 **As to Steven's Pharmacy and Charles Bonner Only**

16 **(Refills In Excess of Six Months from Date of Prescription)**

17 96. Respondents Steven's Pharmacy and BONNER are subject to disciplinary action
18 under Code sections 4301 (j) and (o) in conjunction with H&S Code section 11200(a) in that
19 between January 1, 2012 and April 25, 2104, Respondents refilled, and/or allowed to be refilled,
20 prescriptions for Schedule III or IV substances more than six months from the date of the
21 prescription, as more fully set forth in paragraph 83 and incorporated by this reference as though
22 set forth in full herein.

23 **OTHER MATTERS**

24 97. Pursuant to Code section 4307, if Pharmacy Permit Number PHY 37415 issued to
25 Harbor Drug Co. Inc., dba Steven's Pharmacy, is suspended, revoked or placed on probation, and
26 BONNER, while acting as the manager, administrator, owner, member, officer, director,
27 associate, or partner, had knowledge of or knowingly participated in any conduct for which
28 Pharmacy Permit Number PHY 37415 was revoked, suspended, or placed on probation,

1 BONNER shall be prohibited from serving as a manager, administrator, owner, member, officer,
2 director, associate, or partner of a licensee of the Board.

3 98. Pursuant to Section 4307, if Pharmacist License Number RPH 39398 issued to
4 BONNER is suspended or revoked, BONNER shall be prohibited from serving as a manager,
5 administrator, owner, member, officer, director, associate, or partner of a licensee.

6 99. Pursuant to Code section 4307, if Pharmacy Permit Number PHY 37415 issued to
7 Harbor Drug Co. Inc., dba Steven's Pharmacy, is suspended, revoked or placed on probation, and
8 MILLER, while acting as the manager, administrator, owner, member, officer, director, associate,
9 or partner, had knowledge of or knowingly participated in any conduct for which Pharmacy
10 Permit Number PHY 37415 was revoked, suspended, or placed on probation, MILLER shall be
11 prohibited from serving as a manager, administrator, owner, member, officer, director, associate,
12 or partner of a licensee of the Board.

13 100. Pursuant to Section 4307, if Pharmacist License Number RPH 41474 issued to
14 MILLER is suspended or revoked, MILLER shall be prohibited from serving as a manager,
15 administrator, owner, member, officer, director, associate, or partner of a licensee.

16 101. Pursuant to Code section 4307, if Pharmacy Permit Number PHY 37415 issued to
17 Harbor Drug Co. Inc., dba Steven's Pharmacy, is suspended, revoked or placed on probation, and
18 LEAH BONNER, while acting as the manager, administrator, owner, member, officer, director,
19 associate, or partner, had knowledge of or knowingly participated in any conduct for which
20 Pharmacy Permit Number PHY 37415 was revoked, suspended, or placed on probation, LEAH
21 BONNER shall be prohibited from serving as a manager, administrator, owner, member, officer,
22 director, associate, or partner of a licensee of the Board.

23 102. Pursuant to Section 4307, if Pharmacist License Number RPH 40731 issued to LEAH
24 BONNER is suspended or revoked, LEAH BONNER shall be prohibited from serving as a
25 manager, administrator, owner, member, officer, director, associate, or partner of a licensee.

26 103. Pursuant to Code section 4307, if Pharmacy Permit Number PHY 37415 issued to
27 Harbor Drug Co. Inc., dba Steven's Pharmacy, is suspended, revoked or placed on probation, and
28 KINGDON, while acting as the manager, administrator, owner, member, officer, director,

1 associate, or partner, had knowledge of or knowingly participated in any conduct for which
2 Pharmacy Permit Number PHY 37415 was revoked, suspended, or placed on probation.

3 KINGDON shall be prohibited from serving as a manager, administrator, owner, member, officer,
4 director, associate, or partner of a licensee of the Board.

5 104. Pursuant to Section 4307, if Pharmacist License Number RPH 28125 issued to
6 KINGDON is suspended or revoked, KINGDON shall be prohibited from serving as a manager,
7 administrator, owner, member, officer, director, associate, or partner of a licensee.

8 105. Pursuant to Code section 4307, if Pharmacy Permit Number PHY 37415 issued to
9 Harbor Drug Co. Inc., dba Steven's Pharmacy, is suspended, revoked or placed on probation, and
10 BUEHLER, while acting as the manager, administrator, owner, member, officer, director,
11 associate, or partner, had knowledge of or knowingly participated in any conduct for which
12 Pharmacy Permit Number PHY 37415 was revoked, suspended, or placed on probation,
13 BUEHLER shall be prohibited from serving as a manager, administrator, owner, member, officer,
14 director, associate, or partner of a licensee of the Board.

15 106. Pursuant to Section 4307, if Pharmacist License Number RPH 31905 issued to
16 BUEHLER is suspended or revoked, BUEHLER shall be prohibited from serving as a manager,
17 administrator, owner, member, officer, director, associate, or partner of a licensee.

18 DISCIPLINE CONSIDERATIONS

19 107. To determine the degree of discipline, if any, to be imposed on Respondent Steven's
20 Pharmacy, Complainant alleges that on or about May 24, 2010, in a prior disciplinary action
21 entitled *In the Matter of the Accusation Against Steven's Pharmacy and Charles Terrance*
22 *Bonner*, before the Board of Pharmacy, in Case Number 2008-3279. Respondent Pharmacy's
23 permit was revoked, revocation stayed and placed on probation for three years with terms and
24 conditions. Respondent Pharmacy's pharmacy permit was disciplined for violations of Code
25 sections 4301(o), in conjunction with title 16, CCR, section 1714(b), and Code sections 4301(j)
26 and (o) in conjunction with Code section 4081(a). That decision is now final and is incorporated
27 by reference as if fully set forth.

28 ///

1 108. To determine the degree of discipline, if any, to be imposed on Respondent Steven's
2 Pharmacy, Complainant alleges that on or about May 5, 2016, the Board issued Citation Number
3 CI 2015 67360 against Respondent Pharmacy for violations of title 16, CCR, sections
4 1707.2(a)(2), 1707.3, 1761(a) and Code sections 4076(a)(4) and 4104(c). The citation is now
5 final and is incorporated by reference as if fully set forth.

6 109. To determine the degree of discipline, if any, to be imposed on Respondent
7 BONNER, Complainant alleges that on or about May 24, 2010, in a prior disciplinary action
8 entitled *In the Matter of the Accusation Against Steven's Pharmacy and Charles Terrance*
9 *Bonner*, before the Board of Pharmacy, in Case Number 2008-3279, BONNER's Pharmacist
10 license number RPH 39398 was revoked, revocation stayed, and placed on probation for three
11 years with terms and conditions. BONNER's Pharmacist license number RPH 39398 was
12 disciplined for violations of Code sections 4301(o), in conjunction with title 16, CCR, section
13 1714(d) and Code sections 4301(j) and (o) in conjunction with Code section 4113(b). That
14 decision is now final and is incorporated by reference as if fully set forth.

15 110. To determine the degree of discipline, if any, to be imposed on Respondent
16 BONNER, Complainant alleges that on or about May 5, 2016, the Board issued Citation and Fine
17 Number CI 2015 70236 against BONNER for violations of Code section 4104(c) and title 16,
18 CCR, section 1711(d). The amount of the assessed fine was \$500.00, which has been paid. The
19 citation is now final and is incorporated by this reference as if fully set forth.

20 111. To determine the degree of discipline, if any, to be imposed on Respondent
21 KINGDON, Complainant alleges:

22 a. On or about December 19, 1991, in a prior disciplinary action entitled *In the Matter of*
23 *the Accusation Against Warren Jay Kingdon*, before the Board of Pharmacy, in Case Number
24 1361, KINGDON's Pharmacist license number RPH 28125 was revoked, revocation stayed, and
25 placed on probation for three years with terms and conditions. KINGDON's Pharmacist license
26 number RPH 28125 was disciplined for violations of Code section 4350.5(a), (b) and (d) in
27 conjunction with title 16, California Administrative Code (CAC), section 1761; Code section
28 4350.5(a), (b), (c) and (d) in conjunction with Health and Safety Code sections 11158, 11172,

1 11173(a)(1) and (a)(2) and 11173(b); Code section 4350.5(a), (b), (c) and (d) in conjunction with
2 Code sections 4036 and 4227, Health and Safety Code sections 11152 and 11165, and title 16,
3 CAC, section 1761; Code section 4350.5(a), (b), (c) and (d) in conjunction with Code sections
4 4036 and 4227(a), 4229, Health and Safety Code sections 11152 and 11166, and title 16, CAC,
5 section 1761; Code section 4350.5(a), (b), (c) and (d) in conjunction with Code sections 4036 and
6 4227(a), 4229, 4351 and 4390, Health and Safety Code sections 11150, 11152, 11153(a), 11154,
7 11157, 11158, 11164(a), 11171, 11173(b), and title 16, CAC, section 1761; and, Code sections
8 4350.5(c), 4354 and 4363. That decision is now final and is incorporated by reference as if fully
9 set forth.

10 b. On or about March 29, 2002, in a prior disciplinary action entitled *In the Matter of the*
11 *Accusation Against Warren Jay Kingdon*, before the Board of Pharmacy, in Case Number AC
12 2362, KINGDON's Pharmacist license number RPH 28125 was revoked, revocation stayed, and
13 placed on probation for five years with terms and conditions and license number RPH 28125 was
14 suspended for 60 days. KINGDON's Pharmacist license number RPH 28125 was disciplined for
15 violations of Code section 4301(o) in conjunction with section 4060; Code section 4301(o) in
16 conjunction with section 4059; Code section 4301(j) in conjunction with Health and Safety Code
17 sections 11158 and 11170. That decision is now final and is incorporated by reference as if fully
18 set forth.

19 c. On or about March 29, 2002, in a prior disciplinary action entitled *In the Matter of the*
20 *Petition to Revoke Probation Against Warren Jay Kingdon*, before the Board of Pharmacy, in
21 Case Number 2642, KINGDON's Pharmacist license number RPH 28125 was revoked,
22 revocation stayed, and placed on probation for five years with terms and conditions. KINGDON's
23 Pharmacist license number RPH 28125 was disciplined for violation of Probation Term Number
24 19. That decision is now final and is incorporated by reference as if fully set forth:

25 PRAYER

26 WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,
27 and that following the hearing, the Board of Pharmacy issue a decision:

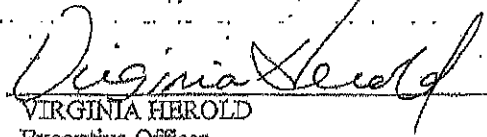
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- 1 1. Revoking or suspending Pharmacy Permit Number PHY 27415 issued to Harbor Drug
- 2 Co. Inc. dba Steven's Pharmacy;
- 3 2. Prohibiting Harbor Drug Co. Inc. from serving as a manager, administrator, owner,
- 4 member, officer, director, associate, or partner of a licensee of the Board;
- 5 3. Revoking or suspending Pharmacist License No. RPH 39398 issued to Charles
- 6 Terrence Bonner;
- 7 4. Prohibiting Charles Terrence Bonner from serving as a manager, administrator,
- 8 owner, member, officer, director, associate, or partner of a licensee of the Board;
- 9 5. Revoking or suspending Pharmacist License No. RPH 41474 issued to Mervyn
- 10 Miller;
- 11 6. Prohibiting Mervyn Miller from serving as a manager, administrator, owner, member,
- 12 officer, director, associate, or partner of a licensee of the Board;
- 13 7. Revoking or suspending Pharmacist License No. RPH 40731 issued to Leah Bonner;
- 14 8. Prohibiting Leah Bonner from serving as a manager, administrator, owner, member,
- 15 officer, director, associate, or partner of a licensee of the Board;
- 16 9. Revoking or suspending Pharmacist License No. RPH 28125 issued to Warren Jay
- 17 Kingdon;
- 18 10. Prohibiting Warren Jay Kingdon from serving as a manager, administrator, owner,
- 19 member, officer, director, associate, or partner of a licensee of the Board;
- 20 11. Revoking or suspending Pharmacist License No. RPH 31905 issued to Eric B.
- 21 Buehler;
- 22 12. Prohibiting Eric B. Buehler from serving as a manager, administrator, owner,
- 23 member, officer, director, associate, or partner of a licensee of the Board;
- 24 13. Ordering Harbor Drug Co. Inc. dba Steven's Pharmacy, Charles Terrence Bonner,
- 25 Mervyn Miller, Leah Bonner, Warren Jay Kingdon, and Eric B. Buehler, jointly and severally, to
- 26 pay the Board of Pharmacy the reasonable costs of the investigation and enforcement of this case,
- 27 pursuant to Business and Professions Code section 125.3; and,
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14. Taking such other and further action as deemed necessary and proper.

DATED: 2/9/17



VIRGINIA HEROLD
Executive Officer
Board of Pharmacy
Department of Consumer Affairs
State of California
Complainant

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