DEFAULT DECISION AND ORDER

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On or about February 28, 2014, Respondent was served by Certified and First Class 3. Mail copies of the Accusation No. 4994, Statement to Respondent, Notice of Defense, Request for Discovery, and Discovery Statutes (Government Code sections 11507.5, 11507.6, and 11507,7) at Respondent's address of record which, pursuant to Business and Professions Code section 4100 and California Code of Regulations, title 16, section 1704, is required to be reported and maintained with the Board. Respondent's address of record was and is:

109 E. 9th Street National City, CA 91950

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- 4. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c) and/or Business & Professions Code section 124.
 - 5. Government Code section 11506 states, in pertinent part:
 - (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.
- Respondent failed to file a Notice of Defense within 15 days after service upon her of 6. the Accusation, and therefore waived her right to a hearing on the merits of Accusation No. 4994.
 - California Government Code section 11520 states, in pertinent part: 7.
 - (a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent.
- 8. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on the relevant evidence contained in the Default Decision Evidence Packet in this matter, as well as taking official notice of all the investigatory reports, exhibits and statements contained therein on file at the Board's offices regarding the allegations contained in Accusation No. 4994, finds that the charges and allegations in Accusation No. 4994, are separately and severally, found to be true and correct by clear and convincing evidence.

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9. Taking official notice of its own internal records, pursuant to Business and Professions Code section 125.3, it is hereby determined that the reasonable costs for Investigation and Enforcement is \$655.00 as of April 4, 2014.

DETERMINATION OF ISSUES

- 1. Based on the foregoing findings of fact, Respondent Jessica Mellor-Davis has subjected her Pharmacy Technician Registration No. TCH 66885 to discipline.
 - 2. The agency has jurisdiction to adjudicate this case by default.
- 3. The Board of Pharmacy is authorized to revoke Respondent's Pharmacy Technician Registration based upon the following violations alleged in the Accusation which are supported by the Default Decision Investigatory Evidence Packet in this case:
- Respondent has subjected her registration to discipline under sections 490 and 4301, subdivision (1) of the Code in that on or about September 26, 2013, in a criminal proceeding entitled People of the State of California v. Jessica Shigeko Mellor, in San Diego County Superior Court, case number SCD249804, Respondent pled guilty to violating Health and Safety Code section 11368, prescription forgery, and Penal Code section 530.5, subdivision (a), identity theft (Count 2), felonies, crime that are substantially related to the qualifications, duties, and functions of a pharmacy technician.
- b. Respondent has subjected her registration to discipline under section 4301, subdivisions (f) of the Code for unprofessional conduct in that Respondent used the identification of a physician to prepare prescriptions to obtain controlled substances and dangerous drugs using fraud, deceit, and dishonesty.
- Respondent has subjected her registration to discipline under section 4301, c. subdivisions (g) of the Code for unprofessional conduct in that she created fraudulent prescription forms on her computer and signed the prescription forms using the identity of others in order to obtain controlled substances illegally.
- d. Respondent has subjected her registration to discipline under section 4301, subdivision (j) of the Code for unprofessional conduct in that on or between April 29, 2013 and June 9, 2013, Respondent knowingly violated Health and Safety Code section 11368, Title 21

U.S.C. section 843, subdivision (a)(3), and the California Uniform Controlled Substances Act (Health and Safety Code 11000, et seq.).

e. Respondent is subject to disciplinary action under section 4301, subdivision (o) of the Code for unprofessional conduct in that on or between April 29, 2013 and June 9, 2013, Respondent violated Business and Professions Code sections 4022, 4059, 4060, 4323, 4324, and 4325, and Board of Pharmacy Regulations (California Code of Regulations, Title 16, Section 1700, et seq.), when she obtained controlled substances using fraud and deceit.

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ORDER 1 IT IS SO ORDERED that Pharmacy Technician Registration No. TCH 66885, heretofore 2 issued to Respondent Jessica Mellor-Davis, is revoked. 3 Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a 4 written motion requesting that the Decision be vacated and stating the grounds relied on within 5 seven (7) days after service of the Decision on Respondent. The agency in its discretion may 6 vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute. 7 This decision shall become effective on May 30, 2014. 8 It is so ORDERED on April 30, 2014. 9 10 BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS 11 STATE OF CALIFORNIA 12 (. Wasi 13 By 14 STAN C. WEISSER **Board President** 15 16 17 18 DOJ Matter ID: SD2013706256 19 Attachment: Exhibit A: Accusation 20 21 22 23 24 25 26 27 28

Exhibit A

	ı !		
1	KAMALA D. HARRIS		
2	Attorney General of California LINDA K, SCHNEIDER		
3	Supervising Deputy Attorney General State Bar No. 101336		
4	Amanda Dodds Senior Legal Analyst		
5	110 West "A" Street, Suite 1100 San Diego, CA 92101		
6	P.O. Box 85266 San Diego, CA 92186-5266		
7	Telephone: (619) 645-2141 Facsimile: (619) 645-2061	·	
8	Attorneys for Complainant		
9	BEFORE THE		
10	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS		
11		CALIFORNIA	
12	In the Matter of the Accusation Against:	Case No. 4994	
13	JESSICA MELLOR-DAVIS	ACCUSATION	
14	109 E. 9th Street National City, CA 91950		
15	Pharmacy Technician Registration No. TCH 66885		
16	Respondent.		
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19	Complainant alleges:		
20	PARTIES		
21	1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity		
22	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.		
23	2. On or about January 10, 2006, the Board of Pharmacy issued Pharmacy Technician		
24	Registration Number TCH 66885 to Jessica Mellor-Davis (Respondent). Respondent is also		
25	known as Jessica Mendoza, and Jessica Shigeko	Mellor. The Pharmacy Technician Registration	
26	was in full force and effect at all times relevant to the charges brought herein and will expire on		
27	April 30, 2015, unless renewed.		
28	111		
		1 Accusation	

JURISDICTION

- 3. This Accusation is brought before the Board of Pharmacy (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
- 4. Section 4300, subdivision (a) of the Code states "Every license issued may be suspended or revoked."
 - 5. Section 4300.1 of the Code states:

The expiration, cancellation, forfeiture, or suspension of a board-issued license by operation of law or by order or decision of the board or a court of law, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee shall not deprive the board of jurisdiction to commence or proceed with any investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license.

STATUTORY PROVISIONS

6. Section 482 of the Code states:

Each board under the provisions of this code shall develop criteria to evaluate the rehabilitation of a person when:

- (a) Considering the denial of a license by the board under Section 480; or
- (b) Considering suspension or revocation of a license under Section 490.

Each board shall take into account all competent evidence of rehabilitation furnished by the applicant or licensee.

- 7. Section 490 of the Code provides, in pertinent part, that a board may suspend or revoke a license on the ground that the licensee has been convicted of a crime substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued.
 - 8. Section 493 of the Code states:

Notwithstanding any other provision of law, in a proceeding conducted by a board within the department pursuant to law to deny an application for a license or to suspend or revoke a license or otherwise take disciplinary action against a person who holds a license, upon the ground that the applicant or the licensee has been convicted of a crime substantially related to the qualifications, functions, and duties of the licensee in question, the record of conviction of the crime shall be conclusive evidence of the fact that the conviction occurred, but only of that fact, and the board may inquire into the circumstances surrounding the commission of the crime in order to fix the degree of

1	discipline or to determine if the conviction is substantially related to the qualifications, functions, and duties of the licensee in question.	
2 3	As used in this section, "license" includes "certificate," "permit," "authority," and "registration."	
4	9. Section 4022 of the Code states	
5	"Dangerous drug" or "dangerous device" means any drug or device unsafe for	
6	self-use in humans or animals, and includes the following:	
7	(a) Any drug that bears the legend: "Caution: federal law prohibits dispensing without prescription," "Rx only," or words of similar import.	
8	(b) Any device that bears the statement: "Caution: federal law restricts this device to sale by or on the order of a," "Rx only," or words of similar import, the blank to be filled in with the designation of the practitioner licensed to use or order use of the device.	
10	(c) Any other drug or device that by federal or state law can be lawfully dispensed	
11	only on prescription or furnished pursuant to Section 4006.	
12	10. Section 4059 of the Code states, in pertinent part, that a person may not furnish any	
13	dangerous drug except upon the prescription of a physician, dentist, podiatrist, optometrist,	
14	veterinarian, or naturopathic doctor pursuant to Section 3640.7. A person may not furnish any	
15	dangerous device, except upon the prescription of a physician, dentist, podiatrist, optometrist,	
16	veterinarian, or naturopathic doctor pursuant to Section 3640.7.	
17	11. Section 4301 of the Code states:	
18	The board shall take action against any holder of a license who is guilty of	
unprofessional conduct or whose license has been procured by fraud or misrepr or issued by mistake. Unprofessional conduct shall include, but is not limited		
20	the following:	
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22	(f) The commission of any act involving moral turpitude, dishonesty, fraud, deceit, or corruption, whether the act is committed in the course of relations as a licensee or	
23	otherwise, and whether the act is a felony or misdemeanor or not.	
24	(g) Knowingly making or signing any certificate or other document that falsely represents the existence or nonexistence of a state of facts.	
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26	(j) The violation of any of the statutes of this state, or any other state, or of the	
United States regulating controlled substances and dangerous drugs.		

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(1) The conviction of a crime substantially related to the qualifications, functions, and duties of a licensee under this chapter. The record of conviction of a violation of Chapter 13 (commencing with Section 801) of Title 21 of the United States Code regulating controlled substances or of a violation of the statutes of this state regulating controlled substances or dangerous drugs shall be conclusive evidence of unprofessional conduct. In all other cases, the record of conviction shall be conclusive evidence only of the fact that the conviction occurred. The board may inquire into the circumstances surrounding the commission of the crime, in order to fix the degree of discipline or, in the case of a conviction not involving controlled substances or dangerous drugs, to determine if the conviction is of an offense substantially related to the qualifications, functions, and duties of a licensee under this chapter. A plea or verdict of guilty or a conviction following a plea of nolo contendere is deemed to be a conviction within the meaning of this provision. The board may take action when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal or when an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under Section 1203.4 of the Penal Code allowing the person to withdraw his or her plea of guilty and to enter a plea of not guilty, or setting aside the verdict of guilty, or dismissing the accusation, information, or indictment.

(o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency.

12. Section 4323 of the Code states:

Every person who, in order to obtain any drug, falsely represents himself or herself to be a physician or other person who can lawfully prescribe the drug, or falsely represents that he or she is acting on behalf of a person who can lawfully prescribe the drug, in a telephone or electronic communication with a pharmacist, shall be punished by imprisonment in the county jail for not more than one year.

13. Section 4324 of the Code states:

- (a) Every person who signs the name of another, or of a fictitious person, or falsely makes, alters, forges, utters, publishes, passes, or attempts to pass, as genuine, any prescription for any drugs is guilty of forgery and upon conviction thereof shall be punished by imprisonment pursuant to subdivision (h) of Section 1170 of the Penal Code, or by imprisonment in a county jail for not more than one year.
- (b) Every person who has in his or her possession any drugs secured by a forged prescription shall be punished by imprisonment pursuant to subdivision (h) of Section 1170 of the Penal Code, or by imprisonment in the county jail for not more than one year.

14. Section 4325, subdivision (a) of the Code states:

No person other than a physician, dentist, podiatrist, veterinarian, pharmacist, or other person authorized by law to dispense, administer, or prescribe controlled substances, or the person's agent acting under authorization by the person to print

prescription blanks, and acting in the regular practice of the person's profession, shall 1 knowingly and willfully manufacture, copy, reproduce, or possess, or cause to be manufactured, copied, reproduced, or possessed, any prescription blank that purports to 2 bear the name, address, and federal registry or other identifying information of a physician, dentist, podiatrist, veterinarian, or other person authorized by law to dispense, 3 administer, or prescribe controlled substances. 4 Health and Safety Code section 11368 states: 5 Every person who forges or alters a prescription or who issues or utters an altered 6 prescription, or who issues or utters a prescription bearing a forged or fictitious signature for any narcotic drug, or who obtains any narcotic drug by any forged, fictitious, or 7 altered prescription, or who has in possession any narcotic drug secured by a forged, fictitious, or altered prescription, shall be punished by imprisonment in the county jail 8 for not less than six months nor more than one year, or in the state prison. 9 16. United States Code, title 21, section 843 states, in pertinent part: 10 (a) It shall be unlawful for any person knowingly or intentionally— 11 12 (3) to acquire or obtain possession of a controlled substance by 13 misrepresentation, fraud, forgery, deception, or subterfuge; 14 15 REGULATORY PROVISIONS 16 California Code of Regulations, title 16, section 1769, states: 17 18 (b) When considering the suspension or revocation of a facility or a personal 19 License on the ground that the licensee or the registrant has been convicted of a crime, the board, in evaluating the rehabilitation of such person and his present eligibility for a 20 license will consider the following criteria: 21 (1) Nature and severity of the act(s) or offense(s). 22 (2) Total criminal record. 23 (3) The time that has elapsed since commission of the act(s) or offense(s). 24 (4) Whether the licensee has complied with all terms of parole, probation, restitution or any other sanctions lawfully imposed against the licensee. 25 (5) Evidence, if any, of rehabilitation submitted by the licensee. 26 27 /// 28

18. California Code of Regulations, title 16, section 1770, states:

For the purpose of denial, suspension, or revocation of a personal or facility license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered substantially related to the qualifications, functions or duties of a licensee or registrant if to a substantial degree it evidences present or potential unfitness of a licensee or registrant to perform the functions authorized by his license or registration in a manner consistent with the public health, safety, or welfare.

COSTS

19. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case, with failure of the licentiate to comply subjecting the license to not being renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be included in a stipulated settlement.

DRUG

20. Hydrocodone/APAP, sold commercially as Vicodin, is a Schedule III controlled substance as designated by Health and Safety Code Section 11056, subdivision (e)(4), and is a dangerous drug pursuant to Business and Professions Code section 4022.

FIRST CAUSE FOR DISCIPLINE

(September 26, 2013 Criminal Conviction for Identity Theft)

- 21. Respondent has subjected her registration to discipline under sections 490 and 4301, subdivision (l) of the Code in that she was convicted of a crime that is substantially related to the qualifications, duties, and functions of a pharmacy technician. The circumstances are as follows:
- a. On or about September 26, 2013, in a criminal proceeding entitled *People of the State of California v. Jessica Shigeko Mellor*, in San Diego County Superior Court, case number SCD249804, Respondent pled guilty to violating Health and Safety Code section 11368, prescription forgery (Count 1); and Penal Code section 530.5, subdivision (a), identity theft (Count 2), felonies. As a result of a plea agreement, the court dismissed eight additional counts of prescription forgery (Health & Saf. Code, § 11368), eight counts of identity theft (Pen. Code, § 530.5(a)), and three counts of commercial burglary (Pen. Code, § 459).

- b. As a result of the plea, on or about September 26, 2013, Respondent was convicted of identity theft (Count 2). Respondent was sentenced to one day in jail, with credit for one day, and granted three years felony probation. Respondent was ordered to pay fees, fines, and restitution, submit to a Fourth Amendment waiver, abstain from illegally possessing any controlled substance, and comply with probation terms. As to Count 1, the court deferred entry of judgment for 18 months and Respondent was placed on a drug diversion program pursuant to Penal Code section 1000.
- Diego Field Division Office of the Drug Enforcement Administration (DEA) received a report that Respondent had fraudulently obtained controlled substances utilizing the DEA registration number of a physician who did not authorize the prescriptions. A DEA investigation revealed that between April 24, 2013 and June 9, 2013, Respondent used a valid prescription obtained from the physician to create fraudulent prescription forms on her computer, which she then faxed to San Diego pharmacies to obtain 390 tablets of hydrocodone/APAP 5/500. Respondent was videotaped by store surveillance cameras picking up the prescriptions in person. On or about June 24, 2013, Respondent surrendered to the DEA and was arrested. During questioning, Respondent admitted that she had forged nine prescriptions on her home computer utilizing the physician's DEA number, signed the prescriptions using the identity of others, and faxed them to three different pharmacies to obtain the hydrocodone/APAP. Respondent further admitted that she had been consuming approximately eight tablets of hydrocodone/APAP daily since 2005 as a result of a back injury.

SECOND CAUSE FOR DISCIPLINE

(Commission of Acts Involving Dishonesty, Fraud, Deceit & Corruption)

22. Respondent has subjected her registration to discipline under section 4301, subdivisions (f) of the Code for unprofessional conduct in that Respondent used the identification of a physician to prepare prescriptions to obtain controlled substances and dangerous drugs using fraud, deceit, and dishonesty, as described in paragraph 21, above.

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THIRD CAUSE FOR DISCIPLINE

(Knowingly Making/Signing Documents That Falsely Represent This Existence of a State of Facts)

23. Respondent has subjected her registration to discipline under section 4301, subdivisions (g) of the Code for unprofessional conduct in that Respondent created fraudulent prescription forms on her computer and signed the prescription forms using the identity of others in order to obtain controlled substances illegally, as described in paragraph 21, above.

FOURTH CAUSE FOR DISCIPLINE

(Violation of California Statutes Regulating Controlled Substances)

24. Respondent has subjected her registration to discipline under section 4301, subdivision (j) of the Code for unprofessional conduct in that on or between April 29, 2013 and June 9, 2013, Respondent knowingly violated Health and Safety Code section 11368, Title 21 U.S.C. section 843, subdivision (a)(3), and the California Uniform Controlled Substances Act (Health and Safety Code 11000, et seq.), as described in paragraph 21, above.

FIFTH CAUSE FOR DISCIPLINE

(Violating Federal & State Laws & Regulations Governing Pharmacy)

25. Respondent is subject to disciplinary action under section 4301, subdivision (o) of the Code for unprofessional conduct in that on or between April 29, 2013 and June 9, 2013, Respondent violated Business and Professions Code sections 4022, 4059, 4060, 4323, 4324, and 4325, and Board of Pharmacy Regulations (California Code of Regulations, Title 16, Section 1700, et seq.), when she obtained controlled substances using fraud and deceit, as described in paragraph 21, above.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

1. Revoking or suspending Pharmacy Technician Registration Number TCH 66885, issued to Jessica Mellor-Davis;

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1	2. Ordering Jessica Mellor-Davis to pay the Board of Pharmacy the reasonable costs of
2	the investigation and enforcement of this case, pursuant to Business and Professions Code section
3	125.3;
4	3. Taking such other and further action as deemed necessary and proper.
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7	DATED: 2/15/14 Jugine Fueld
8	VIRGINIA HEROLD Executive Officer
9	Board of Pharmacy Department of Consumer Affairs
10	State of California Complainant
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