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8	BEFORE THE		
9	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
10	STATE OF	ALIFORMA	
11			
12	In the Matter of the Accusation Against:  GREEN'S PHARMACEUTICALS	Case No. 4866	
13	521 W. 17th Street Long Beach, CA 90813	DEFAULT DECISION AND ORDER	
14	Original Wholesaler Permit No. WLS 4481	[Gov. Code, §11520]	
15	and		
16	HILDA A. MATTHEWS		
17	5381 Pine Avenue Chino Hills, CA 91709		
18	Designated Representative License No. EXC 18366		
19			
20	Respondent.		
21	FINDINGS OF FACT		
22	1. On or about March 13, 2015, Complainant Virginia K. Herold, in her official capacity		
23	as the Executive Officer of the Board of Pharmacy (Board), Department of Consumer Affairs,		
24	filed Accusation No. 4866 against Green's Pharmaceuticals; Hilda A. Matthews (Respondent)		
1	before the Board. (Accusation attached as Exhibit A.)		
25 26	2. On or about September 9, 2004, the Board issued Wholesaler Permit No. WLS 4481		
26	to Respondent. The Wholesaler Permit was in full force and effect at all times relevant to the		
28	charges brought in Accusation No. 4866 and will expire on September 1, 2015, unless renewed.		
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3. On or about November 2, 2005, the Board issued Original Certificate No. EXC 18366 to Hilda A. Matthews to act as a designated representative in California. The License expired on November 1, 2011, and was cancelled on July 12, 2013. This lapse in licensure, however, pursuant to Business and Professions Code sections 118(b) and 4300.1, does not deprive the Board of its authority to institute or continue this disciplinary proceeding, or issue this decision.

- 4. On or about March 13, 2015, Respondent Green's Pharmaceuticals was served by certified and first class mail with copies of the Accusation No. 4866 at Respondent's address of record which, pursuant to Business and Professions Code section 4100, is required to be reported and maintained with the Board. Respondent's address of record was and is 521 W. 17th St., Long Beach, CA 90813.
- 5. On or about March 13, 2015, Respondent Hilda A. Matthews was also served by certified and first class mail with copies of the Accusation No. 4866 at Respondent's address of record which, pursuant to Business and Professions Code section 4100, is required to be reported and maintained with the Board. Respondent's address of record was and is 5381 Pine Avenue, Chino Hills, CA 91709.
- 6. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c) and/or Business & Professions Code section 124.
- 7. On or about March 30, 2015, the Accusation which was served by First Class Mail on Respondent Hilda A. Matthews was returned by the U.S. Post Office marked "not deliverable as addressed, unable to forward".
  - 8. Government Code section 11506 states, in pertinent part:
  - (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.
- 9. Respondents failed to file a Notice of Defense within 15 days after service upon them of the Accusation, and therefore waived their rights to a hearing on the merits of Accusation No. 4866

 10. California Government Code section 11520 states, in pertinent part:

- (a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent.
- 11. Pursuant to its authority under Government Code section 11520, the Board finds Respondents are in default. The Board will take action without further hearing and, based on the relevant evidence contained in the Default Decision Evidence Packet in this matter, as well as taking official notice of all the investigatory reports, exhibits and statements contained therein onfile at the Board's offices regarding the allegations contained in Accusation No. 4866, finds that the charges and allegations in Accusation No. 4866, are separately and severally, found to be true and correct by clear and convincing evidence.
- 12. Taking official notice of its own internal records, pursuant to Business and Professions Code section 125.3, it is hereby determined that the reasonable costs for Investigation and Enforcement is \$10,532.50 as of April 8, 2015.

# **DETERMINATION OF ISSUES**

- 1. Based on the foregoing findings of fact, Respondent Green's Pharmaceuticals has subjected its Wholesaler Permit No. WLS 4481 to discipline and Respondent Hilda A. Matthews has subjected her Designated Representative License No. EXC 18366 to discipline.
  - 2. The agency has jurisdiction to adjudicate this case by default.
- 3. The Board of Pharmacy is authorized to revoke Respondent Green's Pharmaceuticals' Wholesaler Permit and Respondent Hilda A. Matthews' Designative Representative License based upon the following violations alleged in the Accusation which are supported by the evidence contained in the Default Decision Evidence Packet in this case.
- a. Business & Professions Code sections 4059.5(b), 4300 and 4301(j) and/or (o), for Respondent Green's Unlawful Transfer, Sale and/or Delivery of Dangerous Drugs to Unlicensed Person(s) and/or Facility.
- b. Business & Professions Code sections 4163(a), 4169 and 4301(j), for Respondent Green's Unlawful Drug Transfers.

1	c. Business & Professions Code section 4301(e), for Respondent Green's Furnishing		
2	Controlled Substances For Other Than Legitimate Medical Purposes.		
3	d. Business & Professions Code sections 4059.5(b), 4160(d), 4300 and 4301(j) and/or		
4	(o), for Respondent Matthews' Unlawful Transfer, Sale and/or Delivery of Dangerous Drugs to		
5	Unlicensed Person(s).		
6	e. Business & Professions Code sections 4163(a), 4169 and 4301(j), for Respondent		
7	Matthews' Unlawful Drug Transfers.		
8	f. Business & Professions Code section 4160(d) and 4301(e), for Respondent		
9	Matthews' Furnishing Controlled Substances For Other Than Legitimate Medical Purposes.		
10	<u>ORDER</u>		
11	IT IS SO ORDERED that Wholesaler Permit No. WLS 4481, issued to Respondent Green'		
12	Pharmaceuticals and Designated Representative License No. EXC 18366, issued to Hilda A.		
13	Matthews, are revoked.		
14	Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a		
15	written motion requesting that the Decision be vacated and stating the grounds relied on within		
16	seven (7) days after service of the Decision on Respondent. The agency in its discretion may		
17	vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute.		
18	This Decision shall become effective on June 5, 2015.		
19	It is so ORDERED May 6, 2015.		
20	BOARD OF PHARMACY		
21	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
22	By G. Wussi		
23	STAN C. WEISSER		
24	Board President 51744015.DOC; DOJ Matter ID:LA2013509957 Attachment: Exhibit A: Accusation		
25	Trouble of the foodbatton		
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Exhibit A

Accusation

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1	KAMALA D. HARRIS		
2	Attorney General of California ARMANDO ZAMBRANO		
3	Supervising Deputy Attorney General Helene E. Swanson		
4	Deputy Attorney General State Bar No. 130426		
5	300 So. Spring Street, Suite 1702		
ļ	Los Angeles, CA 90013 Telephone: (213) 620-3005		
6	Facsimile: (213) 897-2804  Attorneys for Complainant		
7	BEFO	RE-THE	
8	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS		
9	STATE OF CALIFORNIA		
10			
11	In the Matter of the Accusation Against:	Case No. 4866	
12	GREEN'S PHARMACEUTICALS 521 W. 17th Street	ACCUSATION	
13	Long Beach, CA 90813 Original Wholesaler Permit No. WLS 4481		
14			
15	and		
16	HILDA A. MATTHEWS 5381 Pine Avenue		
17	Chino Hills, CA 91709		
18	Designated Representative License No. EXC 18366		
19	Respondent.		
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21	Complainant alleges:		
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22	PARTIES (Control of the control of t		
23	1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity		
24	as the Executive Officer of the Board of Pharmacy (Board), Department of Consumer Affairs.		
25	2. On or about September 9, 2004, the Board issued Wholesaler Permit Number WLS		
26	4481 (Permit) to Green's Pharmaceuticals (Respondent Green's). The Wholesaler Permit was in		
27	full force and effect at all times relevant to the charges brought herein and will expire on		
28	September 1, 2015, unless renewed.		
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# CONTROLLED SUBSTANCES/DANGEROUS DRUGS AT ISSUE

18. "Promethazine with Codeine" is a dangerous drug, and a Schedule V controlled substance, as designated by Health & Safety Code section 11058 (c)(1). Promethazine with codeine is a prescription cough syrup.

# FACTS SUPPORTING CAUSES FOR DISCIPLINE

- 19. On various dates in June 2008, the Drug Enforcement Agency (DEA) and the Internal Revenue Service conducted an investigation and surveillance at Green's in Long Beach and on Lucita Uy. At all times relevant to this matter, Uy was not licensed with the Board and was not an owner/partner/corporate member of the wholesalers or pharmacies which are at issue in this Accusation.
- 20. On June 17, 2008, an unidentified male was observed by the DEA making multiple trips to and from Green's, and loading boxes consistent with packaging for promethazine with codeine onto a vehicle. Shortly thereafter, Uy was observed getting into the unidentified male's vehicle. The vehicle departed and was then observed around one hour later entering the secured gate at Arcadia/210 Self Storage. The unidentified male unloaded the boxes from his vehicle and placed them into storage unit A1020, in the presence of Uy. A DEA agent was able to see into the unit and estimated there were at least 300 boxes in the unit, consistent with the packaging for promethazine with codeine.
- 21. On or about June 18, 2008, Uy and two other persons were observed at the storage unit, repackaging and relabeling the boxes.
- 22. On or about June 19, 2008, a van left the Arcadia storage facility. The van was driven to Uy's residence and was parked in her driveway.
- 23. On or about June 20, 2008, the van departed from Uy's residence and was stopped by California Highway Patrol officers, who seized 720 one-pint bottles of promethazine with codeine. On or about June 20, 2008, Uy gave consent for agents to search her storage unit, A1020, and 388 boxes with 12 one-pint bottles per box of promethazine with codeine were found and seized from the unit.

- 24. On or about August 6, 2008, a federal search warrant was executed at Green's and invoices reflecting Green's sales of promethazine with codeine to Blue Rose, Save-Rite and Value Plus were seized by the DEA. The invoices showed sales of approximately 75,719 bottles of promethazine with codeine by Green's to Uy, between April 2006 and July 2008.
- 25. On or about November 24, 2008, DEA Investigators determined that Uy purchased promethazine with codeine from Green's and diverted this controlled substance to Houston, Texas, where it was sold on the street for illegitimate drug use. During an interview by DEA agents on or about November 24, 2008, Uy admitted she purchased approximately 12,000 bottles of promethazine with codeine from Green's, using the DEA registrations of Blue Rose and Save-Rite pharmacies, to sell them on the streets of Houston.
- 26. On an unknown date, the Board learned of a grand jury indictment in the United States District Court for the Central District of California in the case entitled *United States of America v. Lucita Uy, Lemuel Libunao, Christopher Lamont Crawford and Kendra Patrice Manigault*, Case No. CR 11 00426. Pertinent details of the indictment include:
  - Promethazine with codeine syrup, when used for a legitimate medical purpose, is a
    controlled substance which is used to control upper respiratory conditions and
    suppress a cough. A legal prescription is typically issued for 4-8 ounces, to be taken
    over a short period of time.
  - Promethazine with codeine syrup, when used as an illicit street drug, can create a "high" similar to that experienced when a person uses heroin. 1
  - Although the wholesale price for a pint of promethazine with codeine ranges from \$6.95 to \$8.95, the "street value" when purchased illegally as a street drug in the greater Houston, Texas area was \$300.00 to \$600.00 (\$150.00 to \$200.00 in the greater Los Angeles area), during the time period relevant to this matter.

<sup>&</sup>lt;sup>1</sup> The cough syrup is typically used as a recreational drug in high doses and mixed with a soft drink and a Jolly Rancher fruit candy. This mixture is commonly called "purple drank" (as well as other names) and originated in Houston, Texas. Dangers arise in higher dosages because promethazine is a depressant of the central nervous system and codeine is a respiratory depressant. When taken in large amounts, codeine is addictive and can cause death. (See:http://en.wikipedia.org/wiki/Purple\_drank).

- In order to obtain a DEA registration to be able to purchase promethazine with
  codeine, Uy acquired Plaza Pharmacy (subsequently renamed Save-Rite Pharmacy
  (Save-Rite)), Dean Health Care Inc. dba Value Plus Pharmacy (Value Plus) and
  Blue Rose Pharmacy (Blue Rose).
- Uy purchased promethazine with codeine from the following wholesalers: Modern
  Medical Products Inc., FMC Distributors, and Coast Laboratories Inc. dba Green's,
  and then transported it to Texas via vehicles and by shipping it through a parcel
  service to Texas.
- Through July 2008, Uy spent more than \$1.1 million to purchase in excess of 97,000 pints of promethazine with codeine, which were distributed unlawfully in Houston.
- Crawford and Manigault obtained promethazine with codeine from Uy in Texas,
   unlawfully distributed the syrup in Texas, and provided Uy with the proceeds from the distribution.
- Green's, Save-Rite, Value Plus and Blue Rose showed a repetitive pattern of sales of promethazine with codeine.
- 27. U.S.D.C., Central District of California Case No. CR 11 00426 is still pending against Uy, who has been charged with conspiracy to launder money; conspiracy to structure financial transactions; and two counts of criminal forfeiture. Defendant Crawford pled guilty to money laundering and admitted he was part of a criminal conspiracy from an unknown date until August 22, 2008, to engage in financial transactions from proceeds of felonious drug trafficking. The factual basis for Crawford's plea agreement states as follows: The object of the conspiracy was to unlawfully distribute promethazine with codeine and conceal the proceeds from the sale. Uy owned and operated several pharmacies in the Los Angeles area and used their licenses to purchase large quantities of promethazine with codeine. Uy hired drivers to ship approximately 720 bottles (one pint per bottle) per shipment to Texas and received between \$50 and \$100 per bottle.
- 28. Beginning in May 2013, the Board's investigator conducted an investigation at Green's related to its sales of promethazine with codeine, between 2006 and 2008. Green's

produced purchase orders and a perpetual inventory of promethazine with codeine. Copies of the invoices for the sales of promethazine with codeine by Green's to Blue Rose, Value Plus and Save-Rite which were seized by the DEA were provided to the Board's investigator. Many of these invoices list "Lucy" under the "PO#".

- through March 16, 2007, Green's sold as much as 1,308 pints of promethazine with codeine within one week to Save-Rite, amounts which are beyond excessive. Between approximately April 17, 2006 and July 25, 2008, Respondent Green's distributed excessive amounts of approximately 73,069 pints of promethazine with codeine to Blue Rose and Save-Rite pharmacies, while the initial orders for the drug consisted of 72 pints in April of 2006. Without decreasing order frequency, Respondent Green's distributed as much as 720 pints for a single order in March of 2007, and routinely distributed orders consisting of hundreds of pints only days apart to the same pharmacy. Respondents Green's and Matthews failed to consider this increase in volume as a factor in identifying that the purchase of promethazine with codeine was not for a legitimate medical purpose.
- 30. Respondent Matthews was the Designated Representative-In-Charge (DRIC) of Green's from approximately January 1, 2006 through July 30, 2011. Matthews informed the Board's investigator during an interview that Uy walked into Green's one day and wanted to open an account. Matthews indicated that Green's only allowed Uy, and no one else, to pick up the promethazine with codeine, because she was the person who had opened the account. According to Matthews, the majority of the time, Uy would pick up the order directly at Green's, but some of her orders were also shipped.

### FIRST CAUSE FOR DISCIPLINE

(Respondent Green's - Unlawful Transfer, Sale And/Or Delivery of Dangerous Drugs to Unlicensed Person(s) And/Or Facility)

31. Respondent Green's is subject to disciplinary action under Sections 4300 and 4301, subdivisions (j) and/or (o), for violating Section 4059.5, subdivision (b), in that dangerous drugs may only be transferred, sold or delivered to an entity licensed by the Board, to a manufacturer or to an ultimate user or user's agent. Green's failed to deliver promethazine with codeine to a

licensed premise when it allowed Uy to directly purchase it. On or about June 17, 2008, Respondent Green's transferred, sold and/or delivered approximately 4,656 pints of promethazine with codeine to Lucita Uy, an unlicensed individual, and/or her agent, who stored them in an unlicensed facility, Unit A1020 in Arcadia/210 Self Storage, the circumstances of which are more fully set forth in Paragraphs 19 through 30 above, which are incorporated herein by this reference.

# SECOND CAUSE FOR DISCIPLINE

# (Respondent Green's - Unlawful Drug Transfers)

32. Respondent Green's is subject to disciplinary action under Section 4301, subdivision (j), for unlawfully furnishing dangerous drugs to unlicensed/unauthorized persons, in violation of Sections 4163, subdivision (a) and 4169. From approximately June 1, 2007 to July 25, 2008, sales invoices show that Green's sold approximately 25,153 pints of promethazine with codeine to Blue Rose, Pharmacy Permit PHY 47605, after its license had expired on June 1, 2007. The license was expired from June 1, 2007 until January 30, 2008, when SAB Pharmacy took over License PHY 47605 from Blue Rose. From approximately September 6, 2006 to December 29, 2006, sales invoices show that Green's sold approximately 11,167 pints of promethazine with codeine to Value Plus, Pharmacy Permit PHY 46801, after its license had expired on September 1, 2006. The circumstances are set forth in Paragraphs 19 through 30 above, which are incorporated here by this reference.

### THIRD CAUSE FOR DISCIPLINE

# (Respondent Green's – Furnishing Controlled Substances For Other Than Legitimate Medical Purposes)

33. Respondent Green's is subject to disciplinary action under Section 4301, subdivision (e) for furnishing controlled substances (promethazine with codeine) to unlicensed/unauthorized persons, knowing or having a conscious disregard for the fact that the controlled substances (promethazine with codeine) were for other than legitimate purposes, in violation of Health & Safety Code section 11153.5. Green's failed to consider that the tremendous increase in the volume of orders of promethazine with codeine, from 72 pints in April of 2006, to hundreds of pints only days apart from the same pharmacy and as many as 720 pints in one order, which were

frequently being picked up directly by Uy, indicated that it was being purchased for a non-medically legitimate purpose. The circumstances are set forth in Paragraphs 19 through 30 above, which are incorporated here by this reference.

### FOURTH CAUSE FOR DISCIPLINE

(Respondent Matthews - Unlawful Transfer, Sale And/Or Delivery of Dangerous Drugs to Unlicensed Person(s))

34. Respondent Matthews is subject to disciplinary action under Sections 4160, subdivision (d), 4300 and 4301, subdivision (j) and/or (o), for violating Section 4059.5, subdivision (b), in that dangerous drugs may only be transferred, sold or delivered to an entity licensed by the Board, to a manufacturer or to an ultimate user or user's agent. While employed as the DRIC of Green's, Respondent Matthews was responsible for ensuring that Green's complied with all federal and state laws applicable to wholesalers, but Matthews failed to ensure that Green's delivered promethazine with codeine to a licensed premise when Uy, who was not licensed with the Board, was permitted to directly purchase it from Green's. On or about June 17, 2008, approximately 4,656 pints of promethazine with codeine were transferred, sold and/or delivered by Respondent Green's and/or Matthews to Lucita Uy, an unlicensed individual, and her agent and/or co-conspirator, an unidentified male, who stored them in an unlicensed facility, Unit A1020 in Arcadia/210 Self Storage, the circumstances of which are more fully set forth in Paragraphs 19 through 30 above, and are incorporated here by this reference.

### FIFTH CAUSE FOR DISCIPLINE

## (Respondent Matthews - Unlawful Drug Transfers)

35. Respondent Matthews is subject to disciplinary action under Section 4301, subdivision (j), for unlawfully furnishing dangerous drugs to unlicensed/unauthorized persons, in violation of Sections 4163, subdivision (a) and 4169. From approximately June 1, 2007 to July 25, 2008, while Matthews was employed as the DRIC of Respondent Green's, sales invoices show that Green's sold approximately 25,153 pints of promethazine with codeine to Blue Rose, Pharmacy Permit PHY 47605, after its license had expired on June 1, 2007. From approximately September 6, 2006 to December 29, 2006, sales invoices show that Green's sold approximately

11,167 pints of promethazine with codeine to Value Plus, Pharmacy Permit PHY 46801, after its license had expired on September 1, 2006. The circumstances are set forth in Paragraphs 19 through 30 above, and are incorporated here by this reference.

## SIXTH CAUSE FOR DISCIPLINE

(Respondent Matthews – Furnishing Controlled Substances For Other Than Legitimate Medical Purposes)

36. Respondent Matthews is subject to disciplinary action under Sections 4160, subdivision (d) and 4301, subdivision (e), for furnishing controlled substances (promethazine with codeine) and/or allowing Respondent Green's (while she was employed as the DRIC for Green's) to furnish controlled substances to unlicensed/ unauthorized persons, knowing or having a conscious disregard for the fact that the controlled substances were for other than legitimate purposes, in violation of Health & Safety Code section 11153.5. Matthews failed to consider that the tremendous increase in the volume of orders of promethazine with codeine, from 72 pints in April of 2006, to hundreds of pints only days apart from the same pharmacy, and as many as 720 pints in one order, which were frequently being picked up directly by Uy, indicated that it was being purchased for a non-medically legitimate purpose. The circumstances are set forth in Paragraphs 19 through 30 above, which are incorporated here by this reference.

# **PRAYER**

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Original Wholesaler Permit Number WLS 4481, issued to Green's Pharmaceuticals;
- 2. Revoking or suspending Original Certificate No. EXC 18366, issued to Hilda A. Matthews to act as a designated representative;
- 3. Ordering Green's and Hilda A. Matthews to pay the Board of Pharmacy the reasonable costs of its investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3; and

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1	4. Taking such other and further action as deemed necessary and proper,	
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3	DATED: 2/10/15 (C)	erne Steld
4	Executive	Officer
5	Department State of Ca	Pharmacy at of Consumer Affairs alifornia
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	12	Accusation