# BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:

Case No. 4851

F D M EXCLUSIVE IMAGE, INC. dba COOVER PHARMACY; OAH No. 2014 060132

FARIBORZ MASSOUDI, President Pharmacy Permit No. PHY 45471

STIPULATED SETTLEMENT AND DISCIPLINARY ORDER -

AND

FDM EXCLUSIVE IMAGE, INC. dba COOVER PHARMACY ONLY

JOHN DE SIMONE

Pharmacist License No. RPH 37984

Respondents.

## **DECISION AND ORDER**

The attached Stipulated Settlement and Disciplinary Order is here by adopted by the Board of Pharmacy, Department of Consumer Affairs, as its Decision in this matter.

This decision shall become effective on June 4, 2015.

It is so ORDERED on May 28, 2015.

BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

By

STAN C. WEISSER, Board President

1	Kamala D. Harris Attorney General of California Linda L. Sun			
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3 ,	Supervising Deputy Attorney General BORA SONG Deputy Attorney General State Bar No. 276475			
4				
5	300 So. Spring Street, Suite 1702 Los Angeles, CA 90013			
6	Telephone: (213) 897-2674 Facsimile: (213) 897-2804			
7	Attorneys for Complainant			
8	BEFORE THE			
9	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS			
10	STATE OF	CALIFORNIA		
11.	In the Matter of the Accusation Against:	Case No. 4851		
12	F D M EXCLUSIVE IMAGE, INC. dba	OAH No. 2014060132		
13	COOVER PHARMACY; FARIBORZ MASSOUDI, President	STIPULATED SETTLEMENT AND		
14	Pharmacy Permit No. PHY 45471	DISCIPLINARY ORDER -		
15	AND	FDM EXCLUSIVE IMAGE, INC. dba		
16	JOHN DE SIMONE Pharmacist License No. RPH 37984	COOVER PHARMACY ONLY		
17	Respondents.			
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20	IT IS HEREBY STIPULATED AND AC	REED by and between the parties to the above-		
21	entitled proceedings that the following matters	are true:		
22	<u>PA</u>	RTIES		
23	1. Virginia Herold (Complainant) is the Executive Officer of the Board of Pharmacy			
24	(Board). She brought this action solely in her official capacity and is represented in this matter by			
25	Kamala D. Harris, Attorney General of the State of California, by Bora Song, Deputy Attorney			
26	General.			
27.	2. Fariborz Massoudi is the President	and authorized representative of F D M Exclusive		
28	Image, Inc. dba Coover Pharmacy (Respondent), which is represented in this proceeding by			
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attorney Herbert L. Weinberg, whose address is: 1800 Century Park East, 8th Floor, Los Angeles, CA 90067.

3. On or about February 8, 2003, the Board issued Pharmacy Permit No. PHY 45471 to F D M Exclusive Image, Inc. dba Coover Pharmacy with Fariborz Massoudi as President. The Pharmacy Permit was in full force and effect at all times relevant to the charges brought in Accusation No. 4851 and will expire on February 1, 2016, unless renewed.

# <u>JURISDICTION</u>

- 4. Accusation No. 4851 was filed before the Board, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on April 9, 2014. Respondent timely filed its Notice of Defense contesting the Accusation.
- 5. A copy of Accusation No. 4851 is attached as **Exhibit A** and incorporated herein by reference.

## ADVISEMENT AND WAIVERS

- 6. Respondent, by its authorized representative, has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 4851. Respondent has also carefully read, fully discussed with counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 7. Respondent, by its authorized representative, is fully aware of its legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel at his own expense; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 8. Respondent, by its authorized representative, voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

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#### **CULPABILITY**

- 9. Respondent understands and agrees that the charges and allegations in Accusation No. 4851, if proven at a hearing, constitute cause for imposing discipline upon his Pharmacy Permit.
- 10. For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent agrees that, at a hearing, Complainant could establish a factual basis for the charges in the Accusation, and that Respondent hereby gives up his right to contest those charges.
- 11. Respondent agrees that his Pharmacy Permit is subject to discipline and he agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

#### RESERVATION

12. The admissions made by Respondent herein are only for the purposes of this proceeding, or any other proceedings in which the Board of Pharmacy or other professional licensing agency is involved, and shall not be admissible in any other criminal or civil proceeding.

#### CONTINGENCY

- 13. This stipulation shall be subject to approval by the Board. Respondent understands and agrees that counsel for Complainant and the staff of the Board may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 14. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile signatures thereto, shall have the same force and effect as the originals.

- 15. This Stipulated Settlement and Disciplinary Order is intended by the parties to be an integrated writing representing the complete, final, and exclusive embodiment of their agreement. It supersedes any and all prior or contemporaneous agreements, understandings, discussions, negotiations, and commitments (written or oral). This Stipulated Settlement and Disciplinary Order may not be altered, amended, modified, supplemented, or otherwise changed except by a writing executed by an authorized representative of each of the parties.
- 16. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

## DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Pharmacy Permit No. PHY 45471 issued to Respondent FDM Exclusive Image, Inc. dba Coover Pharmacy is revoked. However, the revocation is stayed and Respondent is placed on probation for four years on the following terms and conditions.

## 1. Obey All Laws

Respondent owner shall obey all state and federal laws and regulations.

Respondent owner shall report any of the following occurrences to the board, in writing, within 72 hours of such occurrence:

- an arrest or issuance of a criminal complaint for violation of any provision of the

  Pharmacy Law, state and federal food and drug laws, or state and federal controlled substances laws
- a plea of guilty or nolo contendre in any state or federal criminal proceeding to any criminal complaint, information or indictment
- □ a conviction of any crime
- discipline, citation, or other administrative action filed by any state or federal agency which involves respondent's pharmacy permit or which is related to the practice of pharmacy or the manufacturing, obtaining, handling or distributing, billing, or charging for any drug, device or controlled substance.

Failure to timely report any such occurrence shall be considered a violation of probation.

## 2. Report to the Board

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Respondent owner shall report to the board quarterly, on a schedule as directed by the board or its designee. The report shall be made either in person or in writing, as directed. Among other requirements, respondent owner shall state in each report under penalty of perjury whether there has been compliance with all the terms and conditions of probation. Failure to submit timely reports in a form as directed shall be considered a violation of probation. Any period(s) of delinquency in submission of reports as directed may be added to the total period of probation. Moreover, if the final probation report is not made as directed, probation shall be automatically extended until such time as the final report is made and accepted by the board.

#### 3. Interview with the Board

Upon receipt of reasonable prior notice, respondent owner shall appear in person for interviews with the board or its designee, at such intervals and locations as are determined by the board or its designee. Failure to appear for any scheduled interview without prior notification to board staff, or failure to appear for two (2) or more scheduled interviews with the board or its designee during the period of probation, shall be considered a violation of probation.

# 4. Cooperate with Board Staff

Respondent owner shall cooperate with the board's inspection program and with the board's monitoring and investigation of respondent's compliance with the terms and conditions of his probation. Failure to cooperate shall be considered a violation of probation.

## 5. Reimbursement of Board Costs

As a condition precedent to successful completion of probation, respondent owner shall pay to the board its costs of investigation and prosecution in the amount of \$11,278.13. Respondent owner shall make said payments according to a payment plan approved by the Board. There shall be no deviation from this schedule absent prior written approval by the board or its designee.

Failure to pay costs by the deadline(s) as directed shall be considered a violation of probation.

The filing of bankruptcy by respondent owner shall not relieve respondent of his responsibility to reimburse the board its costs of investigation and prosecution.

#### 6. Probation Monitoring Costs

27<sub>.</sub>  Respondent owner shall pay any costs associated with probation monitoring as determined by the board each and every year of probation. Such costs shall be payable to the board on a schedule as directed by the board or its designee. Failure to pay such costs by the deadline(s) as directed shall be considered a violation of probation.

#### 7. Status of License

Respondent owner shall, at all times while on probation, maintain current licensure with the board. If respondent owner submits an application to the board, and the application is approved, for a change of location, change of permit or change of ownership, the board shall retain continuing jurisdiction over the license, and the respondent shall remain on probation as determined by the board. Failure to maintain current licensure shall be considered a violation of probation.

If respondent owner's license expires or is cancelled by operation of law or otherwise at any time during the period of probation, including any extensions thereof or otherwise, upon renewal or reapplication respondent owner's license shall be subject to all terms and conditions of this probation not previously satisfied.

# 8. License Surrender While on Probation/Suspension

Following the effective date of this decision, should respondent owner discontinue business, respondent owner may tender the premises license to the board for surrender. The board or its designee shall have the discretion whether to grant the request for surrender or take any other action it deems appropriate and reasonable. Upon formal acceptance of the surrender of the license, respondent will no longer be subject to the terms and conditions of probation.

Upon acceptance of the surrender, respondent owner shall relinquish the premises wall and renewal license to the board within ten (10) days of notification by the board that the surrender is accepted. Respondent owner shall further submit a completed Discontinuance of Business form according to board guidelines and shall notify the board of the records inventory transfer.

Respondent owner shall also, by the effective date of this decision, arrange for the continuation of care for ongoing patients of the pharmacy by, at minimum, providing a written notice to ongoing patients that specifies the anticipated closing date of the pharmacy and that

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identifies one or more area pharmacies capable of taking up the patients' care, and by cooperating as may be necessary in the transfer of records or prescriptions for ongoing patients. Within five days of its provision to the pharmacy's ongoing patients, Respondent owner shall provide a copy of the written notice to the board. For the purposes of this provision, "ongoing patients" means those patients for whom the pharmacy has on file a prescription with one or more refills outstanding, or for whom the pharmacy has filled a prescription within the preceding sixty (60) days.

Respondent owner may not apply for any new licensure from the board for three (3) years from the effective date of the surrender. Respondent owner shall meet all requirements applicable to the license sought as of the date the application for that license is submitted to the board.

Respondent owner further stipulates that he or she shall reimburse the board for its costs of investigation and prosecution prior to the acceptance of the surrender.

## 9. Notice to Employees

Respondent owner shall, upon or before the effective date of this decision, ensure that all employees involved in permit operations are made aware of all the terms and conditions of probation, either by posting a notice of the terms and conditions, circulating such notice, or both. If the notice required by this provision is posted, it shall be posted in a prominent place and shall remain posted throughout the probation period. Respondent owner shall ensure that any employees hired or used after the effective date of this decision are made aware of the terms and conditions of probation by posting a notice, circulating a notice, or both. Additionally, respondent owner shall submit written notification to the board, within fifteen (15) days of the effective date of this decision, that this term has been satisfied. Failure to submit such notification to the board shall be considered a violation of probation.

"Employees" as used in this provision includes all full-time, part-time, volunteer, temporary and relief employees and independent contractors employed or hired at any time during probation.

#### 10. Owners and Officers: Knowledge of the Law

Respondent shall provide, within thirty (30) days after the effective date of this decision,

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signed and dated statements from its owners, including any owner or holder of ten percent (10%) or more of the interest in respondent or respondent's stock, and any officer, stating under penalty of perjury that said individuals have read and are familiar with state and federal laws and regulations governing the practice of pharmacy. The failure to timely provide said statements under penalty of perjury shall be considered a violation of probation.

## 11. Posted Notice of Probation

Respondent owner shall prominently post a probation notice provided by the board in a place conspicuous and readable to the public. The probation notice shall remain posted during the entire period of probation.

Respondent owner shall not, directly or indirectly, engage in any conduct or make any statement which is intended to mislead or is likely to have the effect of misleading any patient, customer, member of the public, or other person(s) as to the nature of and reason for the probation of the licensed entity.

Failure to post such notice shall be considered a violation of probation.

#### 12. Violation of Probation

If a respondent owner has not complied with any term or condition of probation, the board shall have continuing jurisdiction over respondent license, and probation shall be automatically extended until all terms and conditions have been satisfied or the board has taken other action as deemed appropriate to treat the failure to comply as a violation of probation, to terminate probation, and to impose the penalty that was stayed.

If respondent owner violates probation in any respect, the board, after giving respondent owner notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. Notice and opportunity to be heard are not required for those provisions stating that a violation thereof may lead to automatic termination of the stay and/or revocation of the license. If a petition to revoke probation or an accusation is filed against respondent during probation, the board shall have continuing jurisdiction and the period of probation shall be automatically extended until the petition to revoke probation or accusation is heard and decided.

## 13. Completion of Probation

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Upon written notice by the board or its designee indicating successful completion of probation, respondent license will be fully restored.

## 14. Administrative Penalty

Respondent shall pay an administrative penalty of \$10,000. Respondent shall make payment of the assessed administrative penalty as follows: in two equal annual installments beginning with the first payment due on or before the effective date of this decision and order. Respondent may pay the full remaining unpaid balance at any time. It shall be Respondent's responsibility to mail or otherwise deliver each payment directly to the Board at the Board's Sacramento address in a timely manner. Failure to make any payment when due shall be considered a violation of probation.

## 15. Separate File of Records

Respondent owner shall maintain and make available for inspection a separate file of all records pertaining to the acquisition or disposition of all controlled substances. Failure to maintain such file or make it available for inspection shall be considered a violation of probation.

## 16. Development of Policies and Procedures

Within 30 days of the effective date of this decision, respondent pharmacy shall develop and submit to the board or its designee, for prior approval, policies and procedures to be implemented at the pharmacy for dispensing of controlled substances. These policies and procedures should include documentation requirements, use of CURES etc. Updates on implementation of these policies and procedures, including but not limited to training of all pharmacy staff, must be included in quarterly reports to the board as required by Condition 2 above.

## 17. Enrollment in PDMP by Pharmacy Staff.

Within 30 days of the effective date of this decision, all licensed pharmacists employed by or working at respondent pharmacy, must apply for enrollment in the CURES Prescription Drug Monitoring Program, if not already enrolled.

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#### ACCEPTANCE

I, Fariborz Massoudi, am the President and authorized representative of F D M Exclusive Image, Inc. dba Coover Pharmacy, and have carefully read the above Stipulated Settlement and Disciplinary Order and have fully discussed it with my attorney, Herbert L. Weinber. I understand the stipulation and the effect it will have on Pharmacy Permit No. PHY 34009, I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Board of Pharmacy.

DATED: 2/26/2015

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F D M EXCLUSIVE IMAGE, INC., dba COOVER PHARMACY; BY FARIBORZ MASSOUDI, President Respondent

I have read and fully discussed with Fariborz Massoudi, authorized representative of Respondent F D M Exclusive Image, Inc. dba Coover Pharmacy; all terms and conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order. I approve its form and content.

DATED: 2/26/2018

HERBERT A/WEINBERG Attorney for Respondent

#### ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Board of Pharmacy.

Dated: 2/27/15

Respectfully submitted,

KAMALA D. HARRIS Attorney General of California LINDA L. SUN Supervising Deputy Attorney General

BORA SONG

Deputy Attorney General Attorneys for Complainant

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Exhibit A

Accusation No. 4851

1 2 3 4 5 6	KAMALA D. HARRIS Attorney General of California MARC D. GREENBAUM Supervising Deputy Attorney General BORA SONG Deputy Attorney General State Bar No. 276475 300 So. Spring Street, Suite 1702 Los Angeles, CA 90013 Telephone: (213) 897-2674 Facsimile: (213) 897-2804 Attorneys for Complainant	
8	BEFORE THE	
9.	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA	
10		
11	In the Matter of the Accusation Against:	Case No. 4851
12	F D M EXCLUSIVE IMAGE, INC. dba COOVER PHARMACY;	,
13	FARIBORZ MASSOUDI, President 891 W. Ninth St.	ACCUSATION
14	San Pedro, CA 90731	+ .
15	Pharmacy Permit No. PHY 45471	
16	and	•
17 18	JOHN DE SIMONE 419 Ave. F Redondo, CA 90277	
19	Pharmacist License No. RPH 37984	
20	Respondents.	
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22	Complainant alleges;	
23	<u>PARTIES</u>	
24	1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity	
25	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.	
26	2. On or about September 8, 1983, the Board of Pharmacy (Board) issued Pharmacist	
27	License number RPH 37984 to Respondent JOHN ANTHONY DE SIMONE (Respondent De	
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Simone). The Pharmacist License was in full force and effect at all times relevant to the charges herein and will expire on July 31, 2015, unless renewed.

- 3. On or about February 8, 2003, the Board issued Pharmacy Permit number PHY 45471 to F D M EXCLUSIVE IMAGE, INC. dba COOVER PHARMACY. FARIBORZ MASSOUDI, a.k.a. David Massoudi, has been the President of F D M EXCLUSIVE IMAGE, INC. dba COOVER PHARMACY since October 10, 2002. Pharmacy Permit number PHY 45471 was in full force and effect at all times relevant to the charges brought herein and will expire on February 1, 2014, unless renewed.
- 4. Respondent De Simone was the Pharmacist-in-Charge of F D M EXCLUSIVE IMAGE INC. dba COOVER PHARMACY (Coover Pharmacy or Respondent Coover) from December 4, 2008 to June 1, 2013.

## JURISDICTION

- 5. This Accusation is brought before the Board, under the authority of the following laws.
- 6. Business and Professions Code section 118, subdivision (b), provides in pertinent part that the suspension, expiration, surrender, or cancellation of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated.
- 7. Section 4300, subdivision (a), provides that every license issued by the Board may be suspended or revoked.
  - 8. Section 4300.1 states:

The expiration, cancellation, forfeiture, or suspension of a board-issued license by operation of law or by order or decision of the board or a court of law, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee shall not deprive the board of jurisdiction to commence or proceed with any investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license.

<sup>&</sup>lt;sup>1</sup> All further statutory references are to the Business and Professions Code unless otherwise indicated.

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1	9. Section 4011 provides that the Board shall administer and enforce both the Pharmacy	
2	Law [Bus. & Prof. Code, § 4000 et seq.] and the Uniform Controlled Substances Act [Health &	
3	Saf. Code, § 11000 et seq.].	
4	STATUTORY PROVISIONS	
5	10. Section 4301 states in pertinent part:	
6	The board shall take action against any holder of a license who is guilty of	
7	unprofessional conduct or whose license has been procured by fraud or misrepresentation or issued by mistake. Unprofessional conduct shall include, but is not limited to, any of the following:	
8	not innited to, any or the remarks.	
9		
10	(d) The clearly excessive furnishing of controlled substances in violation of subdivision (a) of Section 11153 of the Health and Safety Code.	
11	• • • • • • • • • • • • • • • • • • • •	
12	(j) The violation of any of the statutes of this state, or any other state, or	
13	of the United States regulating controlled substances and dangerous drugs.	
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15	(o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this	
16	chapter or of the applicable federal and state laws and regulations governing	
17		
18	11. Section 4306.5 states:	
19	Unprofessional conduct for a pharmacist may include any of the	
20	following:	
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22	(b) Acts or omissions that involve, in whole or in part, the failure to exercise or implement his or her best professional judgment or corresponding	
responsibility with regard to the dispensing or furnishing of controlled substance dangerous drugs, or dangerous devices, or with regard to the provision of services.		
24	(c) Acts or omissions that involve, in whole or in part, the failure to	
25	consult appropriate patient, prescription, and other records pertaining to the performance of any pharmacy function.	
26	(d) Acts or omissions that involve, in whole or in part, the failure to fully	
27	maintain and retain appropriate patient-specific information pertaining to the performance of any pharmacy function.	
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12. Section 4113, subdivision (c), states, "The pharmacist-in-charge shall be responsible for a pharmacy's compliance with all state and federal laws and regulations pertaining to the practice of pharmacy."

## 13. Heath and Safety Code section 11153, subdivision (a), states:

(a) A prescription for a controlled substance shall only be issued for a legitimate medical purpose by an individual practitioner acting in the usual course of his or her professional practice. The responsibility for the proper prescribing and dispending of controlled substances is upon the prescribing practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription. Except as authorized by this division, the following are not legal prescriptions: (1) an order purporting to be a prescription which is issued not in the usual course of professional treatment or in legitimate and authorized research; or (2) an order for an addict or habitual user of controlled substances, which is issued not in the course of professional treatment or as part of an authorized narcotic treatment program, for the purpose of providing the user with controlled substances, sufficient to keep him or her comfortable by maintaining customary use. (Emphasis added.)

# 14. Health and Safety Code section 11165 provides, in pertinent part:

(a) To assist health care practitioners in their efforts to ensure appropriate prescribing, ordering, administering, furnishing, and dispensing of controlled substances, law enforcement and regulatory agencies in their efforts to control the diversion and resultant abuse of Schedule II, Schedule III, and Schedule IV controlled substances, and for statistical analysis, education, and research, the Department of Justice shall, contingent upon the availability of adequate funds in the CURES Fund, maintain the Controlled Substance Utilization Review and Evaluation System (CURES) for the electronic monitoring of, and Internet access to information regarding, the prescribing and dispensing of Schedule II, Schedule III, and Schedule IV controlled substances by all practitioners authorized to prescribe, order, administer, furnish, or dispense these controlled substances.

(d) For each prescription for a Schedule II, Schedule III, or Schedule IV controlled substance, as defined in the controlled substances schedules in federal law and regulations, specifically Sections 1308.12, 1308.13, and 1308.14, respectively, of Title 21 of the Code of Federal Regulations, the dispensing pharmacy, clinic, or other dispenser shall report the following information to the Department of Justice as soon as reasonably possible, but not more than seven days after the date a controlled substance is dispensed, in a format specified by the Department of Justice:

(1) Full name, address, and, if available, telephone number of the ultimate user or research subject, or contact information as determined by the Secretary of the United States Department of Health and Human Services, and the gender, and date of birth of the ultimate user.

(2) The prescriber's category of licensure, license number, national provider identifier (NPI) number, if applicable, the federal controlled substance registration number, and the state medical license number of any prescriber using the federal controlled substance registration number of a government-exempt facility.

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1	(3) Pharmacy prescription number, license number, NPI number, and federal controlled substance registration number.
2	(4) National Drug Code (NDC) number of the controlled substance dispensed.
3 4	(5) Quantity of the controlled substance dispensed.
5	(6) International Statistical Classification of Diseases, 9th revision (ICD-9) or 10th revision (ICD-10) Code, if available.
6	(7) Number of refills ordered.
7	(8) Whether the drug was dispensed as a refill of a prescription or as a
8	first-time request.  (9) Date of origin of the prescription.
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10	(10) Date of dispensing of the prescription.
11	REGULATORY PROVISIONS
12 .	15. California Code of Regulations, title 16, section 1707.3, states:
13	Prior to consultation as set forth in section 1707.2, a pharmacist shall
14	review a patient's drug therapy and medication record before each prescription drug is delivered. The review shall include screening for severe potential drug therapy problems.
15	prodiction.
16	16. California Code of Regulations, title 16, section 1761, subdivision (a), states:
17	(a) No pharmacist shall compound or dispense any prescription which
18	contains any significant error, omission, irregularity, uncertainty, ambiguity or alteration. Upon receipt of any such prescription, the pharmacist shall contact the prescriber to obtain the information needed to validate the prescription.
19	(b) Even after conferring with the prescriber, a pharmacist shall not
20	compound or dispense a controlled substance prescription where the pharmacist knows or has objective reason to know that said prescription was not issued for a
21	legitimate medical purpose.
22	CONTROLLED SUBSTANCES AND DANGEROUS DRUGS
23	17. Section 4021 provides that a "controlled substance" means any substance listed in
24	Schedules I through V contained in Health and Safety Code section 11053, et seq.
25	18. Section 4022 states in pertinent part:
26	"Dangerous drug" or "dangerous device" means any drug or device unsafe for self-use in humans or animals, and includes the following:
27	(a) Any drug that bears the legend: "Caution: federal law prohibits
28	dispensing without prescription," "Rx only," or words of similar import.
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- (c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006.
- 19. Oxycontin is the brand name for oxycodone, which is a Schedule II controlled substance as designated by Section 4021 and Health and Safety Code section 11055, subdivision (b)(1)(M). It is also a dangerous drug as defined by Section 4022 and is prescribed to treat pain.
- 20. Endocet is a brand name for a combination of oxycodone/acetaminophen, a Schedule II controlled substance as designated by Section 4021 and Health and Safety Code section 11055, subdivision (b)(7). It is also a dangerous drug as defined by Section 4022 and is prescribed to treat pain.
- 21. Norco and Lortab are Schedule III controlled substances as designated by Section 4021 and Health and Safety Code section 11056, subdivision (e)(4). It is also a dangerous drug as defined by Section 4022 and is prescribed to treat pain.
- 22. Xanax is the brand name for alprazolam, which is a Schedule IV controlled substance as designated by Section 4021 and Health and Safety Code section 11057, subdivision (d)(1). It is also a dangerous drug as defined by Section 4022 and is prescribed to treat anxiety.
- 23. Roxicodone is the brand name for oxycodone, which Schedule II controlled substance as designated by Section 4021 and Health and Safety Code section 11055, subdivision (b)(1)(M). It is also a dangerous drug as defined by Section 4022 and is prescribed to treat pain.
- 24. Subutex is the brand name for buprenorphine, which is a Schedule V controlled substance as designated by Section 4021 and Health and Safety Code section 11058, subdivision (d). It is also a dangerous drug as defined by Section 4022 and is prescribed primarily to treat opiate dependence.

## COST RECOVERY

25. Section 125.3 states, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

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On or about November 18, 2011, Board Inspector Sarah Bayley inspected Coover Pharmacy with Medical Board Investigator Kimberly Wilson. The inspectors found that Coover Pharmacy failed to transmit CURES<sup>2</sup> data for the past three years. The pharmacy had been transmitting the data weekly, but Foundation Systems, Inc. (FSI), the pharmacy software that Coover Pharmacy used, did not update the proper system to transmit the data successfully to Atlantic Associates.

- On November 18, 2011, Massoudi, the owner of Coover Pharmacy, called FSI and transmitted three years of data to Atlantic Associates. The FSI File Relay Reports indicated that the files had been received and stated, "Even if the status of the relay to the intended recipient is indicated as successful, it is YOUR responsibility to verify with the recipient that it really was successful." (Original emphasis.)
- 28. On or about November 21, 2011, the Board received a complaint from the Medical Board of California (Medical Board) regarding Dr. Nicole Lippman's prescriptions and deaths of two patients, S.R.<sup>3</sup> and K.B.
- Board Inspector Sejal Desai investigated the complaint and obtained and reviewed CURES data for Coover Pharmacy for January 1, 2010 to December 5, 2012. The CURES data revealed a total of 18,970 controlled substances prescriptions dispensed, 8,921 (47.03%) of which were prescribed by Dr. Lippman for 699,344 total dosage units. The top three drugs prescribed by Dr. Lippman and dispensed by Coover Pharmacy were APAP/Hydrocodone Bitartrate (325 mg-10mg, tab), Oxycontin (80 mg, ter), and Alprazolam (2 mg, tab). Inspector Desai found that a

<sup>&</sup>lt;sup>2</sup> The Controlled Substance Utilization Review and Evaluation System or CURES is a database maintained by the California Department of Justice, Bureau of Narcotic Enforcement. The program began in 1998 and required mandatory monthly pharmacy reporting of dispensed Schedule II controlled substances. The CURES program was amended in January 2005 to include mandatory weekly reporting of Schedule II-IV controlled substances. The data is sent to a data collection company, who sends the pharmacy confirmation that the data was received and informs the pharmacy if the data was rejected. The data is collected statewide and can be used by health care professionals to evaluate and determine whether their patients are utilizing controlled substances correctly.

All patients are referred to by their initial to maintain their confidentiality.

large number of prescriptions dispensed by Coover Pharmacy were written by Dr. Lippman for her own family member.

- 30. K.B. and S.R. were two patients who died while under Dr. Lippman's care. K.B. was S.R.'s girlfriend and they both went to Coover Pharmacy to have Dr. Lippman's prescriptions dispensed. K.B. died on April 6, 2010. The coroner recorded the cause of death as "combined intoxication of oxycodone, oxymorphone, hydrocodone, morphine, alprazolam, hydroxyalprazolam, propoxyphene, norpropropxyphene, diclomine." There was evidence of injection sites on K.B.'s upper extremities. S.R. died on May 29, 2010. The coroner recorded that the cause of death was the combined effects of alprazolam, amphetamine, oxycodone, and oxymorphone. S.R.'s external post mortem exam showed multiple reddish discolorations on left and right wrists with needle puncture marks.
- 31. On or about May 9, 2013, Inspector Desai conducted an inspection of Coover Pharmacy. During the inspection, Inspector Desai requested controlled substance prescription hardcopies from May 9, 2010 to May 9, 2013 for K.B. and S.R., N.L. prescription hardcopy for RX #246375, and N.L. prescription hardcopies for "office use." In response, Inspector Desai received the requested documents including patient profiles for S.R., K.B., N.L. (Office Use), N.L., and S.L. and copies of prescriptions for S.L. During the course of the investigation and upon examination of CURES data and documents from Coover Pharmacy, Inspector Desai determined the following:
- A. K.B. only had controlled substance dispensed at Coover Pharmacy. On numerous occasions, Coover Pharmacy dispensed Oxycontin 80mg above the recommended dosing interval of twice daily. K.B. received it three times daily. K.B. lived in Rancho Santa Margarita and drove approximately 55 miles from home to see Dr. Lippman and have prescriptions dispensed at Coover Pharmacy. Coover Pharmacy dispensed controlled substance pain medications for K.B. written by Dr. Lippman, despite the fact that Dr. Lippman was not a pain specialist. CURES data for K.B. showed that prior to going to Coover Pharmacy, K.B. had prescriptions dispensed at 11 pharmacies in various cities. K.B. continued to use multiple pharmacies while going to Coover Pharmacy. K.B. went to multiple practitioners in different

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cities while going to Dr. Lippman, If Respondents had reviewed CURES data for K.B., they would have been able to determine K.B. as a doctor and pharmacy shopper. In addition, a review of CURES data would have revealed that K.B. was placed on Suboxone (primarily used for treatment of opioid addiction).

- S.R. only had controlled substances dispensed at Coover Pharmacy. He received therapy duplication of pain medications which included Oxycontin 40mg, oxycodone 30mg with hydrocodone/acetaminophen (HC/AP) 10/500 on numerous occasions prescribed by Dr. Lippman. S.R. was also prescribed alprazolam 2mg by Dr. Lippman. S.B. lived in Foothill Ranch and drove approximately 48 miles to see Dr. Lippman and have prescriptions dispensed at Coover Pharmacy. Coover Pharmacy dispensed controlled substance pain medications for S.R. written by Dr. Lippman, despite the fact that Dr. Lippman was not a pain specialist. CURES data for S.R. showed that prior to going to Coover Pharmacy, S.R. had prescriptions dispensed at eight different pharmacies in various cities. S.R. continued to use multiple pharmacies while going to Coover Pharmacy and went to multiple practitioners in different cities while seeing Dr. Lippman.
- On June 30, 2009, Coover Pharmacy dispensed RX #192596 and 192594 to S.R. The handwriting on the prescription did not seem to be in the doctor handwriting and the RX was questionable. On April 9, 2010, Coover Pharmacy dispensed RX #207470 for hydrocodone/acetaminophen 10/500mg #90, 1 tab three times daily and RX #207473 for hydrocodone/acetaminophen 10/500mg #150, 1 tab every 4-5 hours, to S.R.. On February 11, 2010, Cooyer Pharmacy dispensed RX #204278 for oxycodone to S.R. but the prescription was dated February 12, 2010.
- S.L. was the mother of Dr. Lippman. Dr. Lippman wrote an extensive number ` D. of prescriptions for pain medications for S.L., which were dispensed by Coover Pharmacy. CURES data showed that from January 1, 2010 to December 5, 2012, Coover Pharmacy dispensed 310 controlled substance prescriptions for a total dosage unites of 21,290 for patient S.L. Coover Pharmacy dispensed Oxycontin above the recommended dosing interval of twice daily for S.L. S.L. received it three to four times daily. S.L. was prescribed Subutex by Dr. Lippman and dispensed by Coover Pharmacy on numerous occasions. Since Subutex is primarily

 used for treatment opioid dependence, this should have raised a question by the pharmacy.

Coover Pharmacy dispensed mostly controlled substance pain medications for patient S.L. written by Dr. Lippman, despite the fact that Dr. Lippman was not a pain specialist.

- E. N.L. (office use) were prescriptions written by Dr. Lippman for "office use." CURES data showed that from January 1, 2010 to December 5, 2012, Coover Pharmacy dispensed 154 controlled substances prescriptions for a total dosage of 7,757 for Dr. Lippman's office use. Coover Pharmacy dispensed mostly controlled substances for Dr. Lippman's office use, despite the fact that Dr. Lippman was not a pain specialist.
- F. Inspector Desai noted that a review of the prescriptions showed a relationship of Dr. Lippman's patients being referred to Coover Pharmacy for the dispensing of prescriptions.

  Also, Coover Pharmacy's information was pre-printed on Dr. Lippman's prescription pads.
- 32. On or about May 16, 2013, Inspector Desai spoke to Coover Pharmacy's part-time Pharmacist H. Pharmacist H stated that Coover Pharmacy currently did not have access to PDMP (prescription drug monitoring program of CURES) and that Coover Pharmacy does not maintain any files or notes to manage patient pain therapy.
- 33. On or about May 17, 2013, Respondent De Simone completed and returned pharmacy questionnaires for Coover Pharmacy regarding K.B. and S.R. to the Board. On the questionnaires, Respondent De Simone indicated that the patients lived outside the pharmacy trading area of five miles and were sent to Coover Pharmacy from Dr. Lippman's office. Respondent knew that K.B.'s diagnosis was "pain/detox." Respondent did not know S.R.'s diagnosis or reason for therapy. As to both K.B. and S.R., Respondent did not know whether the prescription was new, and Respondent did not know the patients' appearance or demeanor or any other information about the patients other than identity and mode of payment [insurance]. On both questionnaires, Respondent indicated that the pharmacy did not maintain a file or notes on the patient monitoring the patient's pain control, and that they did not speak to the doctor about any of the prescriptions. On the questionnaire regarding K.B., Respondent wrote that "the doctor used CURES before writing RX then gave us the information prescription." Respondent wrote that Dr. Lippman was a pain management and addiction specialist.

- 34. On or about May 17, 2013, Respondent De Simone completed and returned a pharmacy questionnaire for Coover Pharmacy regarding S.L. to the Board. On the questionnaire, Respondent De Simone indicated that S.L. was the mother of the physician and that S.L. had terminal breast cancer. The prescriptions were always picked up by Dr. Lippman, and the pharmacy never saw S.L. Respondent indicated that the doctor's office had access to CURES. Regarding the maintenance of a file or notes the patient, Respondent only wrote, "Spoke to MD on many occasions MD stated nature of pain."
- 35. Inspector Desai determined that despite Dr. Lippman's claim that she was a pain specialist, if Coover Pharmacy had checked the Medical Board's website, they would have been able to see that Dr. Lippman did not have specific certifications or specialty in pain.
- 36. On February 12, 2013, the Medical Board of California filed First Amended Accusation number 06-2010-210845<sup>4</sup> against Dr. Lippman for unprofessional conduct and gross negligence [Bus. & Prof. Code, § 2227.2234, subd. (b)] and prescribing for or administering to herself controlled substances and or dangerous drugs [Bus. & Prof. Code, § 2239], and alleged that Dr. Lippman self-administered oxycodone, oxymorphone, benzodiazepines and barbituates. The First Amended Accusation alleged improper self use of drugs as well as gross negligence in the care and treatment of K.B. and S.R.

#### FIRST CAUSE FOR DISCIPLINE

# (Failure to Exercise Professional Judgment or Corresponding Responsibility)

37. Respondents Coover and De Simone (collectively, Respondents) are subject to disciplinary action under Sections 4301 and 4306.5, subdivision (b), and/or Section 4113, subdivision (c), in conjunction with California Code of Regulations, title 16, sections 1707.3 and 1761, in that Respondents committed one or more acts of unprofessional conduct when they failed to exercise or implement their best professional judgment or corresponding responsibility with regard to the dispensing or furnishing of controlled substances or dangerous drugs to K.B., S.R.,

<sup>&</sup>lt;sup>4</sup> On August 8, 2013, Dr. Lippman stipulated to a surrender of her Physician's and Surgeon's Certificate No. A-62947 and admitted to the allegations contained in Accusation No. 06-2010-210845. ON September 4, 2013 the Medical Board adopted the decision and order, which became effective on September 11, 2013.

S.L., and N.L. (office use). If Respondents had reviewed CURES data prior to dispensing controlled substances to K.B. and S.R., Respondents would have been able to determine that both patients were doctor and pharmacy shoppers. In addition, as to K.B., a review of CURES would have revealed that K.B. was placed on Suboxone which is used for treatment of opioid addiction. Even without reviewing CURES reports, based on a review of the patients' drug profiles, Respondents would have been able to see questionable drug therapies. Moreover, the prescribing pattern of one physician, Dr. Lippman, was repetitive and redundant with respect to the same controlled substances prescribed repeatedly for the majority of her patients. Despite Dr. Lippman claiming to be a pain specialist, if Respondents had checked the Medical Board's website, Respondents would have seen that Dr. Lippman did not have a certification or specialty in pain. Complainant refers to, and by this reference incorporates, the allegations set forth above in paragraphs 27–35 including all subparagraphs. SECOND CAUSE FOR DISCIPLINE 

# (Excessive Furnishing of Controlled Substances)

38. Respondents are subject to disciplinary action under Sections 4301, subdivisions (d) and/or (j), and 4306.5, subdivision (c), and/or Section 4113, subdivision (c), in conjunction with California Code of Regulations, title 16, section 1761, in that Respondents committed one or more acts of unprofessional conduct when they excessively furnished controlled substances in violation of Health and Safety Code section 11153, subdivision (a). Respondents dispensed erroneous or uncertain prescriptions, as described more fully above in paragraph 30, subparagraph C. Respondents also failed to assume their corresponding responsibility for proper prescribing when they dispensed controlled substances to habitual doctor and pharmacy shoppers. Complainant refers to, and by this reference incorporates, the allegations set forth above in paragraphs 27–35 including all subparagraphs.

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(Failure to Maintain and Consult Patient-Specific Records)

Respondents are subject to disciplinary action under Sections 4301 and 4306.5. subdivisions (c) and (d), and/or Section 4113, subdivision (c), in conjunction with California Code of Regulations, tile 16, section 1707.3, in that Respondents committed one or more acts of unprofessional conduct by failing to consult appropriate patient, prescription, and other records, and failing to fully maintain and retain appropriate patient-specific information pertaining to the dispensing of controlled substances. Respondents did not maintain files and notes on any of its patients to monitor their pain therapy, and also did not consult any records on its patients. The only documentation that Respondents maintained were prescription hardcopies. In addition, Respondents failed to review the patients' medication records and drug therapy prior to dispensing controlled substances. Complainant refers to, and by this reference incorporates, the allegations set forth above in paragraphs 25–26, 30, subparagraphs A–D, and 31–33.

# FOURTH CAUSE FOR DISCIPLINE

# (Failure to Report Controlled Substance Prescriptions to CURES)

Respondents are subject to disciplinary action under Section 4301, subdivisions (i) and/or (o), and/or Section 4113, subdivision (c), by reference to Health and Safety Code section 11165, for violating statutes regulating controlled substances or dangerous drugs and/or directly or indirectly violating, attempting to violate, or assisting in or abetting a violation of laws or regulations governing the practice of pharmacy. Specifically, Respondents failed to transmit CURES data for a period of approximately three years and thus were not in compliance with Health and Safety Code section 11165, subdivision (d). Complainant refers to, and by this reference incorporates, the allegations set forth above in paragraphs 25 and 26.

#### FIFTH CAUSE FOR DISCIPLINE

# (Violation of Laws and Regulations Governing Pharmacy)

Respondents are subject to disciplinary action under Section 4301, subdivision (o), and/or Section 4113, subdivision (c), in that Respondents committed one or more acts of unprofessional conduct when they violated or attempted to violate, directly or indirectly, or

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assisted in or abetted the violation of laws and regulations governing pharmacy. Complainant refers to, and by this reference incorporates, the allegations set forth above in paragraphs 25-39.

## **DISCIPLINARY CONSIDERATIONS**

(As to Respondent De Simone only)

42. To determine the degree of discipline, if any, to be imposed on Respondent De Simone, Complainant alleges that on or about June 12, 2012, in a prior action, the Board of Pharmacy issued Citation number CI 2011 52796 and ordered Respondent to pay \$2,500.00 for a violation of Business and Professions Code section 4110, subdivision (a) ["No person shall conduct a pharmacy in the State of California unless he or she has obtained a license from the board..."]. Respondent De Simone was pharmacist-in-charge of Griffith Drugs (PHY 45422 and PHY 50714). Specifically, on or about February 2010 to July 12, 2011, Massoudi and Respondent De Simone operated Griffith Drugs as a pharmacy without licensure by the Board. In the same Citation, Respondent De Simone was also issued a citation without a fine for a violation of Business and Professions Code section 4201, subdivisions (f) and (i) ["Application form; required information; renew annually..., report change in ownership within 30 days."]

Specifically, on or about February 2010, the ownership of Griffith Drugs was transferred to Massoudi and Respondent De Simone without notifying the Board. Citation no. CI 2011 52796 is now final and is incorporated by reference as if fully set forth.

#### PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Pharmacy Permit number PHY 45471, issued to Respondent F D M EXCLUSIVE IMAGE, INC., dba COOVER PHARMACY; FARIBORZ MASSOUDI as President;
- 2. Revoking or suspending Pharmacist License number RPH 37984, issued to Respondent JOHN DE SIMONE;
- 3. Ordering Respondents F D M EXCLUSIVE IMAGE, INC., dba COOVER

  PHARMACY and JOHN DE SIMONE to pay the Board of Pharmacy the reasonable costs of the

1	investigation and enforcement of this case, pursuant to Business and Professions Code section
1	125.3;
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3	4. Taking such other and further action as deemed necessary and proper.
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Accusation