.			
1			
2			
3			
4			
5			
6		•	
7			
8	BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
9			
10			
11		1	
12	In the Matter of the Accusation Against:	Case No. 4471	
13	JAMES SCOTT JOY 24218 Ward Street	DEFAULT DECISION AND ORDER	
14	Torrance, CA 90505	[Gov. Code, §11520]	
15	Pharmacist License No. RPH 26508	[007. code, g11320]	
16	Respondent.		
17	DD IDDIO.		
18	FINDINGS OF FACT		
19	1. On or about May 9, 2013, Complainant Virginia K. Herold, in her official capacity as		
20	the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs, filed		
21	Accusation No. 4471 against James Scott Joy (Respondent) before the Board of Pharmacy.		
22	(Accusation attached as Exhibit A.)		
23	2. On or about November 6, 1969, the Board of Pharmacy (Board) issued Pharmacist		
24	License No. RPH 26508 to Respondent. The Pharmacist License was in full force and effect at		
25	all times relevant to the charges brought in Accusation No. 4471 and will expire on May 31,		
26	2015, unless renewed.		
27	3. On or about June 3, 2013, Respondent was served by Certified and First Class Mail		
28	copies of the Accusation No. 4471, Statement to	Respondent, Notice of Defense, Request for	
l			

DEFAULT DECISION AND ORDER

Discovery, and Discovery Statutes (Government Code sections 11507.5, 11507.6, and 11507.7) at Respondent's address of record which, pursuant to Business and Professions Code section 4100, is required to be reported and maintained with the Board. Respondent's address of record was and is:

24218 Ward Street Torrance, CA 90505.

- 4. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c) and/or Business & Professions Code section 124.
 - 5. Government Code section 11506 states, in pertinent part:
 - (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.
- 6. Respondent failed to file a Notice of Defense within 15 days after service upon him of the Accusation, and therefore waived his right to a hearing on the merits of Accusation No. 4471.
 - 7. California Government Code section 11520 states, in pertinent part:
 - (a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent.
- 8. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on the relevant evidence contained in the Default Decision Evidence Packet in this matter, as well as taking official notice of all the investigatory reports, exhibits and statements contained therein on file at the Board's offices regarding the allegations contained in Accusation No. 4471, finds that the charges and allegations in Accusation No. 4471, are separately and severally, found to be true and correct by clear and convincing evidence.

9. Taking official notice of its own internal records, pursuant to Business and Professions Code section 125.3, it is hereby determined that the reasonable costs for Investigation and Enforcement is \$8,304.50 as of August 5, 2013.

DETERMINATION OF ISSUES

- 1. Based on the foregoing findings of fact, Respondent James Scott Joy has subjected his Pharmacist License No. RPH 26508 to discipline.
 - 2. The agency has jurisdiction to adjudicate this case by default.
- 3. The Board of Pharmacy is authorized to revoke Respondent's Pharmacist License based upon the following violations alleged in the Accusation which are supported by the evidence contained in the Default Decision Evidence Packet in this case:
- a. Business & Professions Code section 4301, subdivisions (f), (j) and (o) and/or Sections 4059, subdivision (a) and/or 4113, subdivision (b), for the commission of numerous acts involving moral turpitude, dishonesty, fraud, deceit or corruption, for furnishing drugs without a valid prescription, for possession of dangerous drugs without a valid prescription, for obtaining dangerous drugs by fraud, deceit or subterfuge, for failing to maintain and/or produce adequate inventory records, and for failing to maintain operational standards and security. The underlying circumstances are as follows:
- b. From on or about April 15, 2004 until August 1, 2011, while working as the pharmacist-in-charge at Coast Plaza Hospital Pharmacy (the pharmacy), Respondent took advantage of his access to controlled substances and dangerous drugs to steal and/or divert dangerous drugs, including Lipitor, Glipzide XL, Metformin, Etodolac and/or Allopurinol, for his own use. Respondent also failed to maintain and produce all disposition records sufficient to ensure complete accountability for these drugs and could not account for all of the drugs at the pharmacy, between on or about between 04/07/09 through 04/29/11.

//

 $/\!/$

//

//

.

ORDER IT IS SO ORDERED that Pharmacist License No. RPH 26508, heretofore issued to Respondent James Scott Joy, is revoked. Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a written motion requesting that the Decision be vacated and stating the grounds relied on within seven (7) days after service of the Decision on Respondent. The agency in its discretion may vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute. This Decision shall become effective on October 25, 2013. It is so ORDERED ON September 25, 2013. **BOARD OF PHARMACY** DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA **Board President** 51343486.DOC DOJ Matter ID:LA2012508144 Attachment: Exhibit A: Accusation

Exhibit A

Accusation

1 2 3 4 5 6 7 8 9	KAMALA D. HARRIS Attorney General of California GREGORY J. SALUTE Supervising Deputy Attorney General HELENE E. SWANSON Deputy Attorney General State Bar No. 130426 300 So. Spring Street, Suite 1702 Los Angeles, CA 90013 Telephone: (213) 620-3005 Facsimile: (213) 897-2804 Attorneys for Complainant BEFORE BOARD OF P. DEPARTMENT OF CO. STATE OF CA.	HARMACY ONSUMER AFFAIRS	
11	In the Matter of the Accusation Against:	Case No. 4471	
12	JAMES SCOTT JOY		
13	24218 Ward Street Torrance, CA 90505	ACCUSATION	
14	Pharmacist License No. RPH 26508		
15	Respondent.		
16			
17	Complainant alleges:		
18	PARTIES		
19	1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity		
20	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.		
21	2. On or about November 6, 1969, the Board of Pharmacy issued Pharmacist License		
22	Number RPH 26508 to James Scott Joy (Respondent). The Pharmacist License was in full force		
23	and effect at all times relevant to the charges brought herein and will expire on May 31, 2013,		
24	unless renewed.		
25	<u>JURISDICTION</u>		
26	3. This Accusation is brought before the Board of Pharmacy (Board), Department of		
27	Consumer Affairs, under the authority of the following laws. All section references are to the		
28	Business and Professions Code unless otherwise indicated.		

- 4. Section 4011 of the Code provides that the Board shall administer and enforce both the Pharmacy Law [Bus. & Prof. Code, § 4000 et seq.] and the Uniform Controlled Substances Act [Health & Safety Code, § 11000 et seq.].
- 5. Section 4300 (a) of the Code provides that every license issued by the Board may be suspended or revoked.
- 6. Section 118(b) of the Code provides, in pertinent part, that the suspension, expiration, surrender, or cancellation of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated. Section 4402(a) of the Code provides that any pharmacist license that is not renewed within three years following its expiration may not be renewed, restored, or reinstated and shall be canceled by operation of law at the end of the three-year period.

STATUTORY AND REGULATORY PROVISIONS

7. Section 4301 of the Code provides, in pertinent part, that the Board shall take action against any holder of a license who is guilty of "unprofessional conduct," defined to include, but not be limited to, any of the following:

(f) The commission of any act involving moral turpitude, dishonesty, fraud, deceit, or corruption, whether the act is committed in the course of relations as a licensee or otherwise, and whether the act is a felony or misdemeanor or not.

(j) The violation of any of the statutes of this state, of any other state, or of the United States regulating controlled substances and dangerous drugs.

- (o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency.
- 8. Section 4059 of the Code, in pertinent part, prohibits furnishing of any dangerous drug or dangerous device except upon the prescription of an authorized prescriber.

- (a) All records of manufacture and of sale, acquisition, or disposition of dangerous drugs or dangerous devices shall be at all times during business hours open to inspection by authorized officers of the law, and shall be preserved for at least three years from the date of making. A current inventory shall be kept by every manufacturer, wholesaler, pharmacy, veterinary food-animal drug retailer, physician, dentist, podiatrist, veterinarian, laboratory, clinic, hospital, institution, or establishment holding a currently valid and unrevoked certificate, license, permit, registration, or exemption under Division 2 (commencing with Section 1200) of the Health and Safety Code or under Part 4 (commencing with Section 16000) of Division 9 of the Welfare and Institutions Code who maintains a stock of dangerous drugs or dangerous devices.
- (b) The owner, officer, and partner of a pharmacy, who less ler or. . . shall be jointly responsible, with the pharmacist-in-charge or designated representative-in-charge, for maintaining the records and inventory described in this section.
- 10. Section 4113 states, in pertinent part, as follows: "(c) The pharmacist-in-charge shall be responsible for a pharmacy's compliance with all state and federal laws and regulations pertaining to the practice of pharmacy."
- 11. Health and Safety Code section 11150 provides, in pertinent part, that no person other than an authorized prescriber shall write or issue a prescription.
 - 12. California Code of Regulations, title 16, section 1714, subdivision (d) provides that:

Each pharmacist while on duty shall be responsible for the security of the prescription department, including provisions for effective control against theft or diversion of dangerous drugs and devices, and records for such drugs and devices. Possession of a key to the pharmacy where dangerous drugs and controlled substances are stored shall be restricted to a pharmacist.

13. California Code of Regulations, title 16, section 1718, provides that:

'Current Inventory' as used in Sections 4081 and 4332 of the Business and Professions Code shall be considered to include complete accountability for all dangerous drugs handled by every licensee enumerated in Sections 4081 and 4332.

The controlled substances inventories required by Title 21, CFR, Section 1304 shall be available for inspection upon request for at least 3 years after the date of the inventory.

COST RECOVERY

14. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation of the licensing act to pay a sum not to exceed its reasonable costs of investigation and enforcement.

11 12

13

14 15

16 17

18

19 20

21

23

22

24 25

26

27

28

DANGEROUS DRUGS

- Section 4022 of the Code states, in pertinent part:
- 'Dangerous drug' or 'dangerous device' means any drug or device unsafe for self use in humans or animals, and includes the following:
- (a) Any drug that bears the legend: 'Caution: federal law prohibits dispensing without prescription, 'Rx only,' or words of similar import.
- (c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006.
- 16. "Glucotrol", the brand name for "Glipizide" is used to help control blood sugar in patients with type 2 diabetes and it helps a person's pancreas to create insulin. It is categorized as a dangerous drug pursuant to Section 4022.
- "Lipitor", a brand name for "atorvastatin", is an oral drug that lowers the level of cholesterol in the blood. It is categorized as a dangerous drug pursuant to Section 4022.
- "Metformin" (originally sold as "Glucophage") is used to treat diabetes and is a 18. dangerous drug pursuant to Section 4022 of the Code.

FACTUAL BACKGROUND

- 19. From on or about April 15, 2004 until August 1, 2011, Respondent worked as the pharmacist-in-charge (PIC) for Coast Plaza Hospital Pharmacy (Coast) (License No. HSP 36833, cancelled on December 2011 due to change of ownership), located at 13100 Studebaker Road, Norwalk, California. As a PIC, Respondent had access to controlled substances and dangerous drugs.
- During this employment, Respondent took advantage of this access to steal and/or divert dangerous drugs, including Lipitor, Glipizide XL, Metformin, Etodolac and/or Allopurinol drug products, for his own use. The exact number of instances of diversion by Respondent, and the full quantity of dangerous drugs diverted and/or stolen by Respondent, are not known, but in the course of investigations conducted by Coast and by Board Inspector(s), the following were among the observations, admissions, and revelations reported:

//

Q

- a. On or about June 7, 2011, the Board received a notice from Coast's CEO, G.G., that he had met with Respondent in person, and believed that Respondent had diverted Lipitor, Glipizide XL and Metformin.
- b. On or about June 28, 2010, G.G. further informed the Board that a pharmacy technician and pharmacist at Coast had notified Coast's Human Resources Director, M.K., about a possible diversion of medications by Respondent. On or about May 12, 2011, G.G., K.K. and the Chief Administrative Officer for Coast, L.R., met with Respondent, and G.G. met with Respondent alone at the end of the meeting. Respondent admitted to G.G. that he had been diverting medications from Coast. On or about May 19, 2011, the Director of Quality and Risk Management for Coast, S.T., also met with Respondent, who admitted to her that, beginning in April, Respondent ordered diabetic medicine for himself. He understood that it was wrong to order his own medication, but he told S.T. that this is the first time this has happened, and he had paid for the medication. Respondent also informed S.T. that "[T]his is very embarrassing and it will never happen again." He was asked if this was the only time he had ever taken medication, and he responded "yes". Between May 12, 2011 and May 19, 2011, L.R. met with Respondent, who explained to her that he had recently purchased supplies out of his own pocket, so when he had ordered the medication, it was offset by that.
- c. On or about September 27, 2011, the Board's inspector conducted an inspection and investigation of the case involving Coast and Respondent, during which she conducted interviews of personnel of Coast regarding Respondent's alleged diversion of medications from Coast. At the time of the incident, Coast had been purchased by Avanti Health Systems. K.L. assumed the position of PIC for Coast, and Respondent left his position a few days later, on or about August 1, 2011. K.L. advised the Board's inspector that there was no prescription profile on file with Coast for Respondent. Also, Coast's policy did not allow the pharmacy to provide any medications to ambulatory patients, and Lipitor was not on the hospital's formulary. Coast almost always purchased its drugs as unit-dose, not single containers, unless it was ordered for a physician, in which case an order was generated with a purchase order number containing letters "MD" as the suffix. The doctors paid for the medication at the main office, brought the receipt to

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- On April 29, 2011, bottles of Lipitor, Glipizide XL and a 500 tab bottle of d. Metformin came into the pharmacy from Coast's wholesaler, AmerisourceBergen. Upon receipt of these drugs, a pharmacy technician employed by Coast, who was on duty that day, placed the drugs on the shelf by the window according to protocol. Normally the drugs are matched with the slip with the doctor's name and the price of the medication, but in this case, there was/were no such slip(s) for the medications, and they did not know who had ordered them. The pharmacy technician was suspicious that they had not been ordered by a doctor, but for self-use by Respondent, because this was not the first time this had occurred. The pharmacy technician witnessed Respondent approach the shelf where the Lipitor, Glipizide and Metformin were placed, saw him grab the medications, mutter "doctors, doctors, doctors", and take them into his office. No one at Coast pharmacy witnessed any doctors come by for those medications, nor did anyone see whether these medications were paid for by Respondent or by any one else. A similar incident occurred around December, 2009, when another shipment of medications came to Coast containing Lipitor, and the invoice containing these drugs also had a purchase number with the initials "MD". The pharmacy technician suspected the medications were for Respondent, and hid them in the bottom tote of a stack of totes to see if Respondent would search for them. Respondent dug through the totes, found the medications in the bottom tote, and took them to his office.
- e. There were seven invoices from Amerisource Bergen to Coast totaling almost \$4,000 in medications, whenever Lipitor was ordered, dated 04/14/09, 05/16/09, 07/01/09, -6/28/10, 10/08/10, 01/18/11 and 04/29/11. The amount ordered and time ordered coincides with how one normally takes these medications as scheduled.
- f. On or about November 2, 2011, the Board's Inspector met with Respondent, who was reluctant to answer his questions. He stated the hospital owed him money for a few reference books he had bought with his credit card for the 2011 survey preparation, and for a few trays for preparing sterile solutions. To even out the cost, he had ordered Lipitor, Metformin and

Glipizide XL for himself. The Board's Inspector asked Respondent for a copy of the receipts, and he said he did not have any. The Board's Inspector indicated he could obtain a copy of the transactions through his credit card company, but Respondent stated "let's forget it", and that it was not "smart" to purchase supplies for the hospital with his credit card. Respondent also confirmed that neither Lipitor nor Etodolac were on Coast's formulary drug list.

- g. Respondent refused to write a statement or provide an authorization to access his medical information. Respondent kept saying it was a "mistake", he did not want to talk about it, and he was embarrassed by it. Respondent subsequently relented and did execute a brief declaration under penalty of perjury for the Board's Inspector, which states that: "All details have been discussed with [the Board's Inspector] and nothing needs to be added here. I am very sorry and completely embarrased [sic] by my actions."
- h. The Board's Inspector ordered copies of the purchasing orders for Lipitor, Glucoterol XL and Metformin, from 01/01/09 to 05/10/11. Based upon the number of days and quantities of each medication, the data is indicative of someone taking Metformin three times per day, Glipizide twice per day and Lipitor once per day. Respondent admitted to G.G. and other staff of Coast, as well as the Board's Inspector, that he had purchased Glipizide XL, Metformin, and Lipitor on 04/29/11, under Purchase Order No. 42811MD, for himself.

FIRST CAUSE FOR DISCIPLINE

(Acts Involving Moral Turpitude, Dishonesty, Fraud, Deceit or Corruption)

21. Respondent is subject to discipline under Section 4301(f) of the Code in that Respondent, as described in Paragraphs 19 through 20 above, committed numerous acts involving moral turpitude, dishonesty, fraud, deceit, or corruption.

SECOND CAUSE FOR DISCIPLINE

(Furnishing of Dangerous Drugs Without A Valid Prescription(s))

22. Respondent is subject to discipline under Section 4301(f) and/or (o) and/or Section 4059(a) of the Code, in that Respondent, as described in Paragraphs 19 through 20 above, furnished to himself or another without a valid prescription/prescriptions, and/or conspired to furnish, and/or assisted or abetted the furnishing of, dangerous drugs.

THIRD CAUSE FOR DISCIPLINE

(Possession of Dangerous Drugs Without a Valid Prescription(s))

23. Respondent is subject to discipline under Section 4301(j) and/or (o) and/or Section 4060 of the Code, in that Respondent, as described in Paragraphs 19 through 20 above, possessed, conspired to possess, and/or assisted in or abetted possession of, dangerous drugs without a valid prescription/prescriptions.

FOURTH CAUSE FOR DISCIPLINE

(Obtaining Dangerous Drugs by Fraud, Deceit or Subterfuge)

24. Respondent is subject to discipline under Sections 4059 and 4301(j) and/or (o) of the Code, in that Respondent, as described in Paragraphs 19 through 20 above, obtained, conspired to obtain, and/or assisted in, or abetted the obtaining of, dangerous drugs, by fraud, deceit, subterfuge, or concealment of material fact.

FIFTH CAUSE FOR DISCIPLINE

(Failure to Maintain and/or Produce Adequate Inventory Records)

- 25. Respondent is subject to disciplinary action under Section 4301(o) for a violation of Section 4081(a), as defined by California Code of Regulations, title 16, section 1718, for failure to maintain current inventory records to establish complete accountability for all dangerous drugs handled by Coast pharmacy, including sale, acquisition or disposition of dangerous drugs, for at least three (3) years from the date of making. The circumstances are as follows:
- 26. From on or about 04/07/09 through 04/29/11, Respondent, while working at Coast as the pharmacist-in-charge, failed to maintain and produce all disposition records sufficient to ensure complete accountability of all dangerous drugs handled by Coast, for 2500 tablets of Metformin 500 mg, 1900 tablets of Glipizide XL 10 mg, 500 tablets of Allopurinol 300 mg, 700 tablets of Etodolac 400 mg, and 810 tablets of Lipitor 40 mg, which were purchased by Coast within the requested time period. Complainant refers to and incorporates Paragraphs 19-24 above, as though set forth fully herein.

- //

//

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21 22

23

24

25

26

2728

|| LA

SIXTH CAUSE FOR DISCIPLINE

(Failure to Maintain Operational Standards and Security)

27. Respondent is subject to discipline under Section 4301(j) and/or (o), and/or Section 4113(b) of the Code, and/or California Code of Regulations, title 16, Section 1714 (d), in that on or about between 04/07/09 through 04/29/11, Coast and Respondent could not account for all dangerous drugs, as set forth in Paragraphs 19 through 20 and 25 through 26 above, which are incorporated as though set forth fully herein.

SEVENTH CAUSE FOR DISCIPLINE

(Unprofessional Conduct)

28. Respondent is subject to discipline under Section 4301 of the Code in that Respondent engaged in unprofessional conduct, as described in Paragraphs 19 through 27 above, which are incorporated as though set forth fully herein.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Pharmacist License Number RPH 26508, issued to James Scott Joy;
- 2. Ordering James Scott Joy to pay the Board of Pharmacy the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3; and
 - 3. Taking such other and further action as deemed necessary and proper.

DATED: <u>59/13</u>

Executive Officer Board of Pharmacy

Department of Consumer Affairs

State of California Complainant

LA2012508144;11057285.doc