BEFORE THE BOARD OF PHARMACY STATE OF CALIFORNIA

In the Matter of the Petition for Reinstatement of:

KENTON LANCE CROWLEY 2540 South Maryland Parkway, #162 Las Vegas, Nevada 89109 Case No. AC 2107

OAH No. L2004120424

Respondent.

DECISION

This matter came on regularly for hearing before a quorum of the Board of Pharmacy (Board) at El Segundo, California, on January 20, 2005. Samuel D. Reyes, Administrative Law Judge, Office of Administrative Hearings, presided at the hearing.

Joshua A. Room, Deputy Attorney General, appeared pursuant to Government Code section 11522.

Petitioner represented himself.

Oral and documentary evidence was received and the matter was submitted for decision.

FACTUAL FINDINGS

1. On September 29, 1983, the Board issued Pharmacist License No. RPH 38214 to Petitioner.

2. On February 5, 1999, Petitioner entered into a Stipulation for Surrender of Licenses wherein he surrendered his license, which surrender became effective July 6, 1999. In surrendering his license, Petitioner admitted the truth of the allegations in an accusation filed on September 3, 1998 (Accusation), and stipulated that these allegations constituted cause for discipline. Petitioner further agreed to reimburse the Board for its costs of investigation and enforcement, an amount established at \$29,426.25, as a condition precedent to any future license reinstatement.

3. The Accusation alleged as the bases for discipline multiple violations of pharmacy law uncovered during a June 2, 1997 audit of the Crowley Family Pharmacy, where Petitioner was the responsible pharmacist. The alleged violations included acting as a manufacturer and wholesaler without appropriate licensure, dispensing drugs without prescriptions or proper authorization, dispensing drugs in inappropriate containers and without required labels, allowing an unregistered person to act as a pharmacy technician, failing to maintain required documentation pertaining to pharmacy operation and drug acquisition and dispensation, and failing to properly store drugs. The Accusation also alleged that on February 19, 1997 Petitioner dispensed the wrong medication, Promethazine 50mg/ml instead of Prochlorperazine 5 mg/l, to a customer who became very ill and suffered a seizure as a result of the error. The Accusation further alleged that on October 15, 1997, while working in the pharmacy, Petitioner nearly overdosed from self-administered Demerol.

4. Subsequent to the filing of the Accusation, Petitioner suffered criminal convictions and served time in state prison. On November 19, 1998, he was convicted of violating Health and Safety Code sections 11153 (providing an addict with a controlled substance) and 11350 (possession of a controlled substance), both felony crimes. He was sentenced to three years of formal probation and 120 days in jail. On September 23, 1999, Petitioner was convicted of violating Health and Safety Code section 11377, subdivision (a) (possession of a controlled substance), a felony, and was sentenced to 16 months in state prison.

5. Petitioner initially sought reinstatement of his pharmacist license on December 27, 2002. The petition for reinstatement was denied on June 26, 2003. In its Decision, the Board expressed concern about the relatively short period of recovery and about Petitioner's lack of sustained exposure to pharmaceuticals in the State of Nevada, where he had obtained a license in September 2002; the Board also expressed a desire to hear from those familiar with Petitioner's recovery efforts.

6. The instant Petition for Reinstatement of Certificate to Practice Pharmacy was filed on September 18, 2004.

7. Petitioner's violation of pharmacy rules and regulations occurred during a period of substance abuse. He nevertheless accepts responsibility for his actions and for his substance abuse. He has been clean and sober since August 6, 1998 and is committed to continued sobriety. He participated in the Board's diversion program, Hill Solutions (a private recovery program), and in programs offered by the California Department of Corrections. During the period of July 26, 2002 to October 1, 2004, Petitioner participated in the substance abuse recovery program affiliated with the Nevada State Board of Pharmacy, Professionals Reaching Nevada – Pharmacists Recovery Network (PRN-PRN). He is presently a member of PRN-PRN's Steering Committee. Petitioner regularly attends twelve-step meetings as part of his continuing recovery efforts.

8. Ira Porter, Petitioner's sponsor for the past 6 years, wrote a letter and testified on his behalf. He has seen Petitioner work harder to change his life and to maintain sobriety than anyone he has sponsored.

9. John Cronin, Pharm.D., J.D., also testified on Petitioner's behalf. He is Senior Vice President of the California Pharmacists Association and represented Petitioner in the matter that led to the license surrender. He has kept in contact with Petitioner over the years and has seen the transformation as sobriety has taken hold. Approximately 1¹/₂ years ago, Petitioner addressed his organization about the benefits of PRN-PRN and expressed interest in helping other pharmacists with substance abuse problems.

10. Petitioner obtained a pharmacist license in the State of Nevada on September 26, 2002, which license was issued on a probationary basis. He successfully completed probation in October 2004.

11. Petitioner has been working as a pharmacist for Smith's Food and Drug, a retail store in Las Vegas, Nevada since October 2, 2003. He works an average of 59 hours per week in two pharmacies, often in 13-hour shifts. He is personally involved in dispensing medications. On June 6, 2003, he was promoted to pharmacist manager, a promotion made possible by removal of a restriction on his probationary Nevada license. His supervisor, Henry Medina, R.Ph., wrote in support of the Petition that Petitioner has been candid about his addiction, that he has been a good employee, and that he has never suspected Petitioner of using controlled substances or taking the pharmacy's opiates.

12. Petitioner's wife and six children have provided support during the recovery process. They continue to reside in Temecula, California, and Petitioner divides his time between his work in Las Vegas and his family in Temecula. He would like to return to full time practice in California, although he plans to continue to work in Nevada to complete certain projects.

13. He has completed 51.5 hours of continuing education during the October 25, 2002 to November 13, 2004 period.

14. Petitioner has been unable to pay the Board's costs of investigation and enforcement because of personal financial difficulties that have led to the filing for bankruptcy relief.

15. In addition to the two letters of recommendation written by Petitioner's sponsor and by his supervisor, discussed above, five others were submitted with the Petition. Henry Milner, Pharm.D. has known Petitioner for 21 years and attests to his skills as a pharmacist and to his recovery commitment. Tim A. Lopez, Pharm.D., has known Petitioner since 1998 and provides him with part time employment in Las Vegas; he echoes the comments of Dr. Milner and urges reinstatement. Brian Haimovitz employed Petitioner in 2002 and 2003 to provide

operations and marketing assistance and credits him for turning the business around. Duane Rogers, M.A., M.P.H., and Larry Espadero supervised Petitioner's participation in the Board diversion and PRN-PRN recovery programs, respectively, and offered a positive prognosis for his continued sobriety.

16. By reason of the foregoing, Petitioner has established sufficient rehabilitation to warrant reinstatement of his license.

LEGAL CONCLUSIONS

Pursuant to the foregoing factual findings, the Board concludes that cause was established pursuant to Business and Professions Code section 4309 and Government Code section 11522 to grant the Petition and to reinstate Petitioner's certificate. However, because of the seriousness of the conduct that led to the revocation, and the additional concerns raised by the criminal convictions, a period of continued monitoring is necessary for the protection of the public.

<u>ORDER</u>

The Petition is granted and Petitioner's license is reinstated; provided, however, that the license is revoked; provided, further, that the revocation is stayed and the license is placed on probation for a period of three (3) years on the following terms and conditions:

1. <u>Obey All Laws</u>. Petitioner shall obey all state and federal laws and regulations substantially related to or governing the practice of pharmacy. Respondent shall report any of the following occurrences to the board, in writing, within 72 hours of such occurrence: (1) an arrest or issuance of a criminal complaint for violation of any provision of the Pharmacy Law, state and federal food and drug laws, or state and federal controlled substances laws; (2) a plea of guilty or nolo contendre in any state or federal criminal proceeding to any criminal complaint, information or indictment; (3) a conviction of any crime; or (4) discipline, citation, or other administrative action filed by any state and federal agency which involves respondent's pharmacist license or which is related to the practice of pharmacy or the manufacturing, obtaining, handling or distribution or billing or charging for of any drug, device or controlled substance.

2. <u>Reporting to the Board</u>. Petitioner shall report to the board quarterly. The report shall be made either in person or in writing, as directed. He shall state under penalty of perjury whether there has been compliance with all the terms and conditions of probation. If the final probation report is not made as directed, probation shall be extended automatically until such time as the final report is made and accepted by the board.

3. <u>Interview with the Board</u>. Upon receipt of reasonable notice, Petitioner shall appear in person for interviews with the Board upon request at various intervals at a location to be determined by the Board. Failure to appear for a scheduled interview without prior notification to Board staff shall be considered a violation of probation.

4. <u>Cooperation with Board Staff</u>. Petitioner shall cooperate with the Board's inspectional program and in the Board's monitoring and investigation of respondent's compliance with the terms and conditions of his or her probation. Failure to comply shall be considered a violation of probation.

5. <u>Continuing Education</u>. Petitioner shall provide evidence of efforts to maintain skill and knowledge as a pharmacist as directed by the Board.

6. <u>Notice to Employers</u>. Petitioner shall notify all present and prospective employers of the reinstatement of his license in this matter and the terms, conditions and restrictions imposed on the license. Within 30 days of the effective date of this Decision, and within 15 days of Petitioner undertaking new employment, Petitioner shall cause his direct supervisor, pharmacist-in-charge and/or owner to report to the Board in writing acknowledging the employer has read this Decision.

If Petitioner works for or is employed by or through a pharmacy employment service, respondent must notify the direct supervisor, pharmacist-in-charge, and/or owner at every pharmacy of the and terms and conditions of this Decision in advance of Petitioner commencing work at each pharmacy.

Employment" within the meaning of this provision shall include any full-time, parttime, temporary, relief or pharmacy management service as a pharmacist, whether the respondent is considered an employee or independent contractor.

7. <u>Probation Monitoring Costs</u>. Petitioner shall pay the costs associated with probation monitoring as determined by the Board each and every year of probation. Such costs shall be payable to the Board at the end of each year of probation. Failure to pay such costs shall be considered a violation of probation.

8. <u>Status of License</u>. Petitioner shall, at all times while on probation, maintain an active current license with the Board, including any period during which suspension or probation is tolled. If Petitioner's license expires or is cancelled by operation of law or otherwise, upon renewal or reapplication, Petitioner's license shall be subject to all terms and conditions of this probation not previously satisfied.

9. <u>License Surrender while on Probation/Suspension</u>. Following the effective date of this decision, should Petitioner cease practice due to retirement or health, or be Otherwise unable to satisfy the terms and conditions of probation, Petitioner may tender his or her license to the Board for surrender. The Board shall have the discretion whether to grant the request for surrender or take any other action it deems appropriate and reasonable. Upon formal acceptance of the surrender of the license, Petitioner will no longer be subject to the terms and conditions of probation.

Upon acceptance of the surrender, Petitioner shall relinquish his pocket license to the Board within 10 days of notification by the Board that the surrender is accepted. Petitioner may not reapply for any license from the Board for three years from the effective date of the surrender. Petitioner shall meet all requirements applicable to the license sought as of the date the application for that license is submitted to the Board.

10. <u>Notification of Employment/Mailing Address Change</u>. Petitioner shall notify the Board in writing within 10 days of any change of employment. Said notification shall include the reasons for leaving and/or the address of the new employer, supervisor or owner and work schedule if known. Petitioner shall notify the Board in writing within 10 days of a change in name, mailing address or phone number.

11. <u>Tolling of Probation</u>. Should Petitioner cease practicing pharmacy, Petitioner must notify the Board in writing within 10 days of cessation of the practice of pharmacy or the resumption of the practice of pharmacy. Such periods of time shall not apply to the reduction of the probation period. It is a violation of probation for Petitioner's probation to remain tolled pursuant to the provisions of this condition for a period exceeding three years.

"Cessation of practice" means any period of time exceeding 30 days in which respondent is not engaged in the practice of pharmacy as defined in Section 4052 of the Business and Professions Code.

12. <u>Examination</u>. Petitioner shall take and pass the California Pharmacist Jurisprudence Examination (CPJE) as scheduled by the Board after the effective date of this decision at Petitioner's own expense. If Petitioner fails to take and pass the examination within six months after the effective of this Decision, Petitioner shall be suspended from practice upon written notice. Petitioner shall not resume the practice of pharmacy until he takes and passes CPJE at a subsequent examination and is notified, in writing, that he has passed the examination.

During suspension, Petitioner shall not enter any pharmacy area or any portion of the licensed premises of a wholesaler, veterinary food-animal drug retailer or any other distributor of drugs which is licensed by the board, or any manufacturer, or where dangerous drugs and devices or controlled substances are maintained. Petitioner shall not practice

pharmacy nor do any act involving drug selection, selection of stock, manufacturing, compounding, dispensing or patient consultation; nor shall respondent manage, administer, or be a consultant to any licensee of the Board, or have access to or control the ordering, manufacturing or dispensing of dangerous drugs and controlled substances.

During suspension, Petitioner shall not engage in any activity that requires the professional judgment of a pharmacist. Petitioner shall not direct or control any aspect of the practice of pharmacy. Petitioner shall not perform the duties of a pharmacy technician or an exemptee for any entity licensed by the Board. Subject to the above restrictions, Petitioner may continue to own or hold an interest in any pharmacy in which he holds an interest at the time this decision becomes effective unless otherwise specified in this order.

Failure to take and pass the examination within one year of the effective date of this decision shall be considered a violation of probation. Suspension and probation shall be extended until Petitioner passes the examination and is notified in writing.

13. <u>Violation of Probation</u>. If Petitioner violates probation in any respect, the Board, after giving Petitioner notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order which was stayed. If a petition to revoke probation or an accusation is filed against Petitioner during probation, the Board shall have continuing jurisdiction and the period of probation shall be extended, until the petition to revoke probation or accusation is heard and decided.

If Petitioner has not complied with any term or condition of probation, the Board shall have continuing jurisdiction over Petitioner, and probation shall automatically be extended until all terms and conditions have been satisfied or the Board has taken other action as deemed appropriate to treat the failure to comply as a violation of probation, to terminate probation, and to impose the penalty which was stayed.

14. <u>Completion of Probation</u>. Upon successful completion of probation, Petitioner's license will be fully restored.

DATED: April 8, 2005 EFFECTIVE DATE: April 8, 2005

Stanley Goldenberg, President Board of Pharmacy State of California

| 1 | BILL LOCKYER, Attorney General | |
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| 2 | of the State of California KAREN L. GORDON | |
| 3 | Deputy Attorney General State Bar No. 137969 | |
| 4 | Department of Justice 110 West A Street, Suite 1100 | |
| 5 | Post Office Box 85266 San Diego, California 92186-5266 | |
| 6 | Telephone: (619) 645-2073 | |
| 7 | Attorneys for Complainant | |
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| 9 | BEFORE THE BOARD OF PHARM | |
| 9 10 | DEPARTMENT OF CONSU STATE OF CALIFO | MER AFFAIRS |
| 10 | STATE OF CALIFO | JKINIA |
| | In the Matter of the Accusation |) |
| 12 | Against: |) |
| 13 | CROWLEY FAMILY PHARMACY 25405 Hancock Avenue |)) CASE NO. AC 2107 |
| 14 | Suite 100 Murrieta, CA 92562 |)) |
| 15 | |) |
| 16 | Pharmacy License No. PHY 41147 |)) |
| 17 | and |) STIPULATION FOR |
| 18 | KENTON CROWLEY |) SURRENDER OF LICENSES |
| 19 | 40970 Alton Court Temecula, CA 92591 |) |
| 20 | Pharmacist License | |
| 21 | No. RPH 38214 Respondents. |) |
| 22 | |) |
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| 24 | IT IS HEREBY STIPULATED by | and between Crowley Family |
| 25 | Pharmacy and Kenton Crowley, the resp | |
| 26 | and the Board of Pharmacy, State of C | |
| 27 | its attorney, Karen L. Gordon, Deputy | Attorney General, that: |
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Crowley Family Pharmacy ("Respondent Pharmacy") and
 Kenton Crowley ("Respondent Crowley") have received and read the
 Accusation which is presently on file and pending in Case No. AC
 2107 before the Board, a copy of which is attached hereto as
 Exhibit A and incorporated herein.

6 2. Respondents are represented by counsel John
7 Cronin, Esq. in this matter. Respondents have fully and
8 completely discussed with their counsel the effects of this
9 Stipulation.

Respondents understand the nature of the charges
 alleged in the Accusation and that, if proven at hearing, such
 charges and allegations would constitute cause for imposing
 discipline upon respondent pharmacy's license and respondent
 Crowley's pharmacist's license issued by the Board.

Respondents admit the truth of each and every
 factual allegation contained in the Accusation and further admit
 that cause exists thereby to impose discipline against their
 licenses, as set forth in the Accusation. If this matter had
 gone to hearing, respondents would have presented evidence in
 defense of the allegations contained in the Accusation.

5. Respondents are fully informed regarding the provisions and effects of this stipulation, which respondents have carefully read. Respondents are fully aware of their right to a hearing on the charges contained in the Accusation, their right to confront and cross-examine witnesses against them, their right to reconsideration, appeal, and any and all other rights which may be accorded them under the California Administrative Procedure Act (Government Code Section 11500 et seq.).

Respondents freely and voluntarily waive each and
 every one of the rights set forth above.

7. Respondents understand that in signing this
stipulation rather than contesting the Accusation, they are
agreeing that the Board of Pharmacy of the State of California
may issue its order accepting the surrender of their licenses
without further legal process.

8 8. It is acknowledged by the parties that this
9 stipulation constitutes an offer in settlement to the Board of
10 Pharmacy and is not effective until adoption by the Board.

9. In the event this stipulation is not adopted by the
Board of Pharmacy, nothing herein recited shall be construed as a
waiver of respondents' right to a hearing or as an admission of
the truth of any of the matters charged in the Accusation.

15 10. The parties agree that the Stipulation recited herein shall be null and void and not binding upon the parties 16 unless approved by the Board, except for this paragraph, which 17 shall remain in effect. The respondents understand and agree 18 19 that in deciding whether or not to adopt this Stipulation the 20 Board may receive oral and written communications from its staff 21 and the Attorney General's office. Communications pursuant to 22 this paragraph shall not disqualify the Board or other persons 23 from future participation in this or any other matter affecting 24 respondent. In the event the Board in its discretion does not 25 approve this settlement, this Stipulation, with the exception of 26 this paragraph, is withdrawn and shall be of no evidentiary value 27 and shall not be relied upon or introduced in any disciplinary

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action by either party hereto. Respondents agree that should the
 Board reject this Stipulation and if this case proceeds to
 hearing, respondents will assert no claim that the Board was
 prejudiced by its review and discussion of this Stipulation or of
 any records related hereto.

6 11. The parties agree that facsimile copies of this
7 Stipulation, including facsimile signatures of the parties, may
8 be used in lieu of original documents and signatures. The
9 facsimile copies will have the same force and effect as
10 originals.

11 Respondents hereby surrender Pharmacy License No. 12. 12 PHY 41147 and Pharmacist License No. RPH 38214 subject to the 13 Board's formal acceptance of said surrender. Upon acceptance of 14 the stipulation and surrender by the Board, respondents agree to surrender and cause to be delivered to the Board their licenses 15 16 and for Respondent Crowley his wallet certificate as well. 17 Respondents further understand that when the Board accepts the 18 surrender of their licenses, they will no longer be permitted to 19 practice pharmacy in California.

20 13. Respondents fully understand and agree that in 21 acting upon any application for licensure, relicensure, or 22 reinstatement which respondents ever file in the State of 23 California or in any other state, respondents' admissions herein 24 may be used by the licensing agency in acting on such 25 application.

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Respondents fully understand and agree that they
 shall not be eligible to either reapply or petition for the
 reinstatement of their pharmacy and pharmacist licenses for at
 least three (3) years from the effective date of the Board's
 decision.

6 15. Respondents also agree that prior to their
7 petitioning for reinstatement of their pharmacy and pharmacist
8 licenses or their reapplication for licensure, respondents shall
9 pay costs to the Board for investigation and prosecution of this
10 case.

11 16. Respondent Kenton Crowley understands that if he 12 reapplies or petitions for the reinstatement of his pharmacist 13 license, he shall not resume the practice of pharmacy until he 14 takes and passes the pharmacist's licensure examination.

15 17. If Respondent Crowley Family Pharmacy desires to 16 sell its interest in the pharmacy, the surrender of its license will be stayed for 90 days from the effective date of this 17 18 decision to allow the sale of the pharmacy. Any proposed sale of 19 Crowley Family Pharmacy must be approved by the Board of Pharmacy 20 prior to the sale. At the conclusion of the 90 days from the effective date of this decision, the surrender of Pharmacy 21 22 License No. PHY 41147 will be accepted by the Board.

18. The costs incurred by the Board for the investigation and enforcement of this case total \$29,426.25.
Payment by respondents of the cost recovery sum of \$29,426.25
shall be deferred unless and until respondent Kenton Crowley, or any entity of which he is or will be an officer, director, associate, partner, owner, qualifier, or other personnel of

| 1 | record, shall apply for reinstatement or relicensure, in any |
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| 2 | capacity, to the Board of Pharmacy, at which time, should the |
| 3 | Board grant respondent Kenton Crowley a license, payment of the |
| 4 | above cost recovery amount shall be a condition precedent to |
| 5 | issuance of any such license. |
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| 1 | ACKNOWLEDGEMENT |
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| 3 | I, Kenton Crowley, hereby certify that I have read this |
| 4 | Stipulation in its entirety. I have discussed the terms and |
| 5 | conditions set forth in the Stipulation and Order with my |
| 6 | attorney, John Cronin, Esq. I enter into the Stipulation freely, |
| 7 | voluntarily, intelligently, on advice of counsel, and with full |
| 8 | knowledge of its force and effect. I understand that in signing |
| 9 | this Stipulation I am waiving my right to a hearing on the |
| 10 | charges set forth in the Accusation on file in this matter. I |
| 11 | do hereby voluntarily surrender my certificates of licensure, |
| 12 | Pharmacist License No. RPH 38214 and Pharmacy License No. PHY |
| 13 | 41147, to the Board of Pharmacy, for its acceptance. I recognize |
| 14 | that upon formal acceptance of this Stipulation by the Board, I |
| 15 | will lose all rights and privileges to practice as a pharmacist |
| 16 | or operate a pharmacy in the State of California. I agree that a |
| 17 | facsimile copy of this Stipulation, including a facsimile copy of |
| 18 | my signature may be used with the same force and effect as the |
| 19 | originals. |
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| 21 | DATED: $\frac{2/5/99}{0}$ |
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| 23 | KENTON CROWLEY |
| 24 | Respondent |
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| 26 | KENTON CROWLEY, Owner and Authorized Representative of |
| 27 | CROWLEY FAMILY PHARMACY Respondent |
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| 1 | ENDORSEMENT |
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| 2 | I concur in the above stipulation. |
| 3 | i concur in the above scipulation. |
| 4 | DATED: 2-23-99 |
| 5 | PILL LOCKVED Attorney Coneral |
| 6 | BILL LOCKYER, Attorney General of the State of California |
| 7 | Konken Sunden |
| 8 | KAREN L. GORDON Deputy Attorney General |
| 9 | Attorneys for Complainant |
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| 11 | |
| 12 | DATED: $\frac{2/12/99}{2}$ |
| 13 | |
| 14 | JOHN A. CRONIN |
| 15 | Attorney for Respondents |
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| 1 | ORDER OF THE BOARD OF PHARMACY |
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| 2 | The surrender of Pharmacy License No. PHY 41147 by |
| 3 | respondent, Crowley Family Pharmacy, and Pharmacist License No. |
| 4 | RPH 38214 by respondent, Kenton Crowley, is accepted, on the |
| 5 | terms set forth in the Stipulation For Surrender of License, by |
| 6 | the Board of Pharmacy of the State of California. |
| 7 | This decision shall become effective on the <u>6th</u> day |
| 8 | of, 199 <u>9</u> . |
| 9 | IT IS SO ORDERED this <u>7th</u> day of <u>June</u> , |
| 10 | 199 <u>9</u> . |
| 11 | BOARD OF PHARMACY |
| 12 | DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA |
| 13 | KIPHINS ULAN |
| 14 | By THOMAS S. NELSON |
| 15 | Board President |
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| 1 2 3 4 5 6 7 8 9 10 | DANIEL E. LUNGREN, Attorney General of the State of California KAREN L. GORDON Deputy Attorney General State Bar No. 137969 Department of Justice 110 West A Street, Suite 1100 Post Office Box 85266 San Diego, California 92186-5266 Telephone: (619) 645-2073 Attorneys for Complainant BEFORE THE BOARD OF PHARM DEPARTMENT OF CONSUL STATE OF CALIFO | MACY MER AFFAIRS |
|---|---|-----------------------------|
| 11 | In the Matter of the Accusation |) CASE NO. AC 2107 |
| 12 | Against: |) |
| 13 | CROWLEY FAMILY PHARMACY 25405 Hancock Avenue |) <u>ACCUSATION</u>) |
| 14 | Suite 100 Murrieta, CA 92562 |) |
| 15 | |) |
| 16 | Pharmacy License No. PHY 41147 |) |
| 17 | and |) |
| 18 | KENTON CROWLEY 40970 Alton Court |) |
| 19 | Temecula, CA 92591 |) |
| 20 | Pharmacist License | |
| 21 | No. RPH 38214 Respondents. |) |
| 22 | |) |
| 23 | Complainant Patricia F. Har: | ris, who as cause for |
| 24 | disciplinary action, alleges: | |
| 25 | PARTIES | |
| 26 | 1. Complainant is the Exect | utive Officer of the |
| 27 | California State Board of Pharmacy (") | Board") and makes and files |
| | this accusation solely in her official | l capacity. |
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License Status

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| 2 | 2. On or about September 18, 1995, the Board of |
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| 3 | Pharmacy issued Pharmacy License No. PHY 41147 to Crowley Family |
| 4 | Pharmacy (hereinafter "Respondent Pharmacy"). This license was |
| 5 | in full force and effect at all relevant times herein and will |
| 6 | expire on September 1, 1999, unless renewed. |
| 7 | 3. On or about September 29, 1983, the Board of |
| 8 | Pharmacy issued Pharmacist License No. RPH 38214 to Kenton |
| 9 | Crowley ("Respondent Crowley"). This license was in full force |
| 10 | and effect at all relevant times herein and will expire on |
| 11 | September 30, 1999, unless renewed. |
| 12 | JURISDICTION |
| 13 | 3. This accusation is made in reference to the |
| 14 | following statutes of the <u>California Business and Professions</u> |
| 15 | <u>Code</u> : |
| 16 | A. <u>Section 4059(a)</u> states that no person shall |
| 17 | furnish any dangerous drug, except upon a prescription. |
| 18 | B. <u>Section 4059.5</u> prohibits dangerous drugs from |
| 19 | being transferred, sold, or delivered outside this |
| 20 | state unless done in compliance with California laws. |
| 21 | C. <u>Section 4301</u> states that the board shall take |
| 22 | action against any license holder who is guilty of |
| 23 | unprofessional conduct including, but not limited to: |
| 24 | (f) The Commission of any act involving moral |
| 25 | turpitude, dishonesty, fraud, deceit, or |
| 26 | corruption. |
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(h) The administering to oneself, of any controlled substance, or the use of any dangerous drug to the extent or in a manner as to be dangerous or injurious to oneself, or to any other person or to the public, or to the extent that the use impairs the ability of the person to conduct with safety to the public the practice authorized by the license.

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- (j) The violation of any of the statutes of this state or of the United States regulating controlled substances and dangerous drugs.
 - (n) Violating any provision or terms of this chapter or of the applicable federal and state laws and regulations governing pharmacy.

16 <u>Section 4306.5</u> states that unprofessional D. conduct for a pharmacist may include acts or omissions 17 18 that involve, in whole or in part, the exercise of his education, training, or experience as a pharmacist, 19 20 whether or not the act or omission arises in the course 21 of the practice of pharmacy or the ownership, management, administration, or operation of a pharmacy 22 23 or other entity licensed by the board.

E. <u>Section 4327</u> provides that any person who, while on duty, sells, dispenses or compounds any drug while under the influence of any dangerous drug shall by guilty of a misdemeanor.

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F. <u>Section 4350</u> provides that every certificate, license, permit, registration or exemption issued by the Board may be suspended or revoked.

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G. <u>Section 4359</u> provides that the Board may discipline a license holder who has been found guilty by placing him on probation, suspending his right to practice for a period not exceeding one year, revoking his license, or taking such other action as the board in its discretion may deem proper.

H. Section 125.3 provides, in part, that the Board may request the administrative law judge to direct any licentiate found to have committed a violation or violations of the licensing act, to pay the Board a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

16 4. This accusation is made in reference to the17 following regulations of the <u>California Penal Code</u>:

A. <u>Section 1000</u> states that the court may set a hearing for deferred entry of judgment if a defendant is found eligible following a charge of being under the influence of a controlled substance.

B. <u>Section 1000.2</u> indicates that the court shall hold a hearing and, after consideration of any information relevant to its decision, shall determine if the defendant should be granted deferred entry of judgment. If the court does not deem the defendant a person who would be benefitted by deferred entry of judgment, or if the defendant does not

consent to participate, the proceedings shall continue as in any other case.

3 5. This accusation is made in reference to the
4 following regulations of the <u>California Code of Regulations</u>,
5 Title 16:

A. <u>Section 1716</u> states that pharmacists shall not deviate from the requirements of a prescription except upon the prior consent of the prescriber or to select the drug product in accordance with Section 4047.6 of the Business and Professions Code.

11 в. Section 1770 provides that for the purpose of 12 denial, suspension, or revocation of a personal or 13 facility license, a crime or act shall be considered substantially related to the qualifications, functions 14 15 or duties of a licensee or registrant if to a 16 substantial degree it evidences present or potential 17 unfitness of a licensee or registrant to perform the 18 functions authorized by his license or registration in a 19 manner consistent with the public health, safety, or 20 welfare.

A. <u>Section 11170</u> states that no person shall prescribe, administer, or furnish a controlled substance for himself.

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1 FACTS Respondent Crowley Family Pharmacy and Respondent 2 7. Kenton Crowley have subjected their licenses to discipline as set 3 4 forth in paragraphs 8 through 10 below. 5 On or about May 21, 1997, the Board received 8. complaints of numerous violations of the pharmacy law by 6 7 Respondent Crowley Family Pharmacy and Respondent Kenton Crowley. On June 2, 1997, Pharmacy Board Inspectors conducted an 8 9 investigation of Crowley Family Pharmacy. The investigation and an audit of Respondent Crowley Family Pharmacy revealed 25 10 11 separate violations of the Pharmacy Act by Respondent Pharmacy 12 and Respondent Crowley. Respondent Pharmacy acted as a manufacturer without proper licensure from the U.S. Food and Drug 13 Administration. Respondent Pharmacy acted as a wholesaler 14 without proper licensure from the Board. Respondents Crowley and 15 16 Pharmacy provided dangerous drugs, including controlled substances, to persons without prescriptions from authorized 17 prescribers. Respondents Crowley and Pharmacy provided dangerous 18 19 drugs, including controlled substances, to prescribers without proper sales records. Respondents Crowley and Pharmacy 20 21 transferred, sold, or delivered dangerous drugs to persons not 22 licensed or authorized to receive or order dangerous drugs. 23 Respondents Crowley and Pharmacy refilled prescriptions without authorizations from authorized prescribers. Respondents Crowley 24 25 and Pharmacy allowed persons other than a pharmacist to reduce to 26 writing orally transmitted prescriptions for dangerous drugs, 27 including controlled substances. Respondents Crowley and

Pharmacy substituted generic products rather than brand products 1 to dispense on prescriptions despite indications by prescribers 2 that such substitution was not permissible. Respondents Crowley 3 and Pharmacy dispensed prescriptions in containers that did not 4 meet the requirements of state law and were incorrectly labeled. 5 Respondents Crowley and Pharmacy furnished compounded dangerous 6 7 drugs without proper warning labeling. Respondents Crowley and Pharmacy did not properly maintain records of acquisition or 8 disposition of dangerous drugs and did not maintain a current 9 inventory. Respondents Crowley and Pharmacy could not provide 10 the names of employee pharmacists and their employment dates. 11 12 Respondents Crowley and Pharmacy allowed pharmacy technicians to 13 perform packaging without assistance, supervision and control of a pharmacist. Respondents Crowley and Pharmacy allowed a person 14 15 to act as a pharmacy technician without being registered with the Board. Respondents Crowley and Pharmacy furnished dangerous 16 17 drugs to patients other than what was prescribed for them. 18 Respondents Crowley and Pharmacy exceeded the amount of "reasonable quantities" when compounding unapproved drugs for 19 prescriber office use. Respondents Crowley and Pharmacy did not 20 maintain accurate records of compounded items made for future 21 22 furnishing. Respondents Crowley and Pharmacy did not maintain 23 accurate, readily retrievable information as to which pharmacist 24 checked prescriptions filled by pharmacy technicians. 25 Respondents Crowley and Pharmacy did not annually certify the laminar flow hood used for compounding. Respondents Crowley and 26 27 Pharmacy did not properly store pharmaceuticals in an aseptic

1 environment. Respondents Crowley and Pharmacy filled prescriptions which contained significant omissions and 2 uncertainties, without notation of contacting the prescriber for 3 clarification. Respondents Crowley and Pharmacy did not develop 4 5 written policies and procedures for pharmacy technicians. Respondents Crowley and Pharmacy possessed more controlled 6 7 substances than were accounted for. Respondents Crowley and Pharmacy utilized DEA-222 order forms in an improper manner. 8 9 Respondent Crowley falsely made prescriptions for dangerous drugs, including controlled substances. 10

On February 19, 1997, Respondent Pharmacy and 11 9. 12 Respondent Crowley dispensed the wrong medication, Promethazine 50mg/ml instead of Proclorperazine 5mg/ml, to customer M.L. M.L. 13 became very ill and suffered a seizure following the drug error. 14 15 Respondent Pharmacy and Respondent Crowley dispensed medication other than what was prescribed for customer M.L. in violation of 16 17 California Code of Regulations, Title 16, section 1716. This 18 constitutes unprofessional conduct as defined in Business and 19 Professions Code section 4301 (n).

20 10. On or about February 24, 1998, Respondent Pharmacy 21 and Respondent Crowley provided dangerous drugs, including 22 controlled substances, to persons without prescriptions from 23 authorized prescribers and sent controlled substances out of state without prescriptions in violation of Business and 24 Professions Code sections 4059(a) and 4059.5. This constitutes 25 26 unprofessional conduct as defined in Business and Professions Code section 4301 (f), (j), and (n). 27

Respondent Kenton Crowley has subjected his
 license to discipline as set forth in paragraphs 12 through 15
 below.

4 12. On October 15, 1997, Respondent Kenton Crowley was 5 found to be under the influence of controlled substances (Morphine and Benzodiazepines) not prescribed for him, within the 6 7 Crowley Family Pharmacy premises while working as a pharmacist in violation of Business and Professions Code section 4327 and 8 Health and Safety Code section 11170. This constitutes 9 unprofessional conduct as defined in Business and Professions 10 Code section 4301 (h), (j), and (n). 11

12 13. On October 15, 1997, Respondent Crowley was arrested for being under the influence of controlled substances while working as a pharmacist. Respondent was not convicted of being under the influence of controlled substances following this arrest because he was granted a deferred entry of judgment to allow him to participate in a drug diversion program pursuant to Penal Code sections 1000 and 1000.2.

19 14. On August 7, 1998, Respondent Crowley self20 administered Demerol, a controlled substance, resulting in a
21 nearly fatal overdose. Respondent was admitted to Sharp Murrieta
22 Medical Center and revived.

15. Respondent was arrested on August 7, 1998 for
possession of controlled substances. Respondent Crowley's
conduct violated Health and Safety Code section 11170 and
constituted unprofessional conduct as defined in Business and
Professions Code section 4301 (h), (j), and (n).

| 1 | PRAYER |
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| 2 | WHEREFORE, complainant requests that the Board hold a |
| 3 | hearing on the matters alleged herein, and that following said |
| 4 | hearing, the Board issue a decision: |
| 5 | 1. Revoking or suspending Pharmacy Number PHY 41147, |
| 6 | heretofore issued to Respondent Crowley Family |
| 7 | Pharmacy; |
| 8 | 2. Revoking or suspending Pharmacist Number RPH |
| 9 | 38214, heretofore issued to Respondent Kenton |
| 10 | Crowley; |
| 11 | 3. Directing Respondents Crowley Family Pharmacy and |
| 12 | Kenton Crowley to pay to the Board a reasonable |
| 13 | sum for its investigative and enforcement costs of |
| 14 | this action; and |
| 15 | 4. Taking such other and further action as the Board |
| 16 | deems appropriate to protect the public health, |
| 17 | safety and welfare. |
| 18 | DATED: September 3, 1998 |
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| 20 | $Q_{-} 2 11$ |
| 21 | Patricia 7. Harris PATRICIA F. HARRISIA |
| 22 | PATRICIA F. HARRIS Executive Officer Mal Board of Pharmacy |
| 23 | Department of Consumer Affairs State of California |
| 24 | Complainant |
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