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9	BEFORE THE						
10	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA						
10	STATE OF CA	ALIFORNIA					
	In the Matter of the Statement of Issues	Case No. 6249					
12	Against:						
13	MANIFEST PHARMACY, LLC JON PAUL LETKO, PRESIDENT	STATEMENT OF ISSUES					
14	Nonresident Pharmacy Permit Applicant	·					
15	Respondent.						
16							
17							
18	Complainant alleges:						
19	PARTIES						
20	1. Virginia Herold (Complainant) brings this Statement of Issues solely in her official						
21	capacity as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.						
22	2. On or about February 27, 2017, the Board of Pharmacy, Department of Consumer						
23	Affairs, received an application for a Nonresident Pharmacy Permit from Manifest Pharmacy,						
24	LLC, Jon Paul Letko, President (Respondent). On or about February 7, 2017, Respondent's sole						
25	owner, Jon Paul Letko, certified under penalty of perjury to the truthfulness of all statements,						
26	answers, and representations in the application. T	he Board denied the application on August 25,					
27	2017.						
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1	prescription or maintain this information in a readily retrievable form in the pharmacy						
2	REGULATORY PROVISIONS						
3	10. Code of Federal Regulations, title 16, section 1701.1 states, in pertinent part:						
4	(a) In order to assist manufacturers of prescription drugs in discharging						
5	their responsibilities under the act concerning such drugs that are distributed to pharmacies, the Consumer Product Safety Commission has codified this statement of its policy concerning which prescription drug packages supplied by manufacturers to pharmacies must comply with the "special" (child-resistant) packaging requirements contained in 16 CFR 1700.15.						
6							
7							
8	(c) Manufacturers should also note that section 4(a) of the act (which						
9	allows a product to be marketed in noncomplying packaging of a single size under certain circumstances) does not apply to prescription drugs subject to section 4(b) of the section 4(b) o						
10	the act. Thus, since the section 4(a) single-size exemption for over-the-counter drugs and other household substances does not apply to prescription drugs, every unit of a						
11 12	prescription drug subject to a special packaging standard which is distributed to a pharmacy in a package intended by the manufacturer to be dispensed to a consumer shall be in special packaging						
13	11. California Code of Regulations, title 16, section 1707.2 states:						
14	the patient's agent in all care settings:						
15							
16	(1) upon request; or						
17	(2) whenever the pharmacist deems it warranted in the exercise of his or her professional judgment.						
18	(b)						
19. 20	(1) In addition to the obligation to consult set forth in subsection (a), a pharmacist shall provide oral consultation to his or her patient or the patient's agent in any core getting in which the petient or agent is present.						
	any care setting in which the patient or agent is present:						
21	(A) whenever the prescription drug has not previously been dispensed to a patient; or						
22 23	(B) whenever a prescription drug not previously dispensed to a patient in						
23 24	the pharmacy.						
25	(2) When the patient or agent is not present (including but not limited to a prescription drug that was shipped by mail) a pharmacy shall ensure that the patient receives written notice:						
26	(A) of his or her right to request consultation; and						
27	(B) a telephone number from which the patient may obtain oral						
28	consultation from a pharmacist who has ready access to the patient's record.						

- 13. California Code of Regulations, title 16, section 1761(a) states:
- "(a) No pharmacist shall compound or dispense any prescription which contains any significant error, omission, irregularity, uncertainty, ambiguity or alteration. Upon receipt of any such prescription, the pharmacist shall contact the prescriber to obtain the information needed to validate the prescription. . . ."
 - 14. California Code of Regulations, title 16, section 1770, states:

"For the purpose of denial, suspension, or revocation of a personal or facility license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered substantially related to the qualifications, functions or duties of a licensee or registrant if to a substantial degree it evidences present or potential unfitness of a licensee or registrant to perform the functions authorized by his license or registration in a manner consistent with the public health, safety, or welfare."

DANGEROUS DRUGS AND CONTROLLED SUBSTANCES

- 15. Lidocaine is a combination medication used to treat irritation, soreness, and itchiness from certain skin conditions (e.g., scrapes, minor burns, eczema, and insect bites). It is a dangerous drug under Code section 4022.
- 16. Diclofenac is a nonsteroidal anti-inflammatory drug. It is a dangerous drug under Code section 4022.
- 17. Omega-3 is a fish oil supplement that is issued by prescription. It is a dangerous drug under Code section 4022.
- 18. Oxycodone is an opioid pain medication. It is a Schedule II controlled substance under Code of Federal Regulations, title 21, section 1308.12(b)(1)(xiii).
- 19. Norco is a brand name for the combination prescription drug acetaminophen/hydrocodone. It is used to treat moderate to severe pain. It is a Schedule II controlled substance under Code of Federal Regulations, title 21, section 1308.12(b)(vi).
- 20. Ambien (zolpidem) is a sedative, also called a hypnotic. It is a Schedule IV controlled substance under Code of Federal Regulations, title 21, section 1308.14(c)(54).

21. Alprazolam is a benzodiazepine. It is used to treat anxiety disorders, panic disorders, and anxiety caused by depression. It is a Schedule IV controlled substance under Code of Federal Regulations, title 21, section 1308.14(c)(2).

FACTUAL BACKGROUND

- 22. Jon Paul Letko is CEO/President of the following businesses:
 - a. Global Healthcare Management, LLC, located in Milford, NJ
 - b. Keystone Choice Pharmacy, LLC, located in Easton, PA
 - c. Loyalton Pharmacy, located in Loyalton, CA
- 23. On or about September 16, 2016, the Board issued Original Permit No. PHY 54562 to Complete Pharmacy Services LLC, Sierra Nevada Pharmacy Holdings LLC, Melchor Wealth Management, Inc., Letko Asset Management LLC, and Loyalton Holding LLC to do business as Loyalton Pharmacy, with Jon Letko as president.
- 24. On or about June 1, 2017, the Board received an online complaint from S.E., a physician assistant with LifeLong Medical Care (LifeLong) located in Berkeley, California. According to the complaint, since late 2016, LifeLong staff received faxes and calls from various clinics and call centers requesting approval for fraudulent prescriptions, usually Lidocaine ointment. In every instance, the patient was a LifeLong patient and the prescribers had not prescribed Lidocaine ointment. The faxes were from Loyalton Pharmacy, USA Health Initiatives, Curexa, and Woods Pharmacy.
- 25. On or about June 26, 2017, Board Inspector P.P. spoke with physician assistant S.E. S.E. stated that the callers said they were from Loyalton Pharmacy and requested prescriptions for Lidocaine ointment, sometimes patches. A couple of the callers said they were from Global Healthcare. LifeLong rarely prescribes Lidocaine.
- 26. On or about July 6, 2017, Board Inspector P.P. conducted an inspection of Loyalton Pharmacy. As P.P. entered the pharmacy through the front door, a register was to the left. The pharmacy was located in the back of this independent pharmacy.
- 27. Board Inspector P.P. entered Loyalton Pharmacy through a door marked"consultation." To the right was an office. Up one step and to the left was the pharmacy. The

pharmacy itself was small and P.P. crossed it in about six steps. P.P. then arrived, by taking a step down, to another office area where staff pharmacist G.S. was in front of two computer screens and on the phone. P.P. walked through this office and to the back where two pharmacy technicians, J.A. and C.L., were working at computers. When P.P. asked the pharmacy technicians what they were doing, J.A. replied, "typing prescriptions received by e-mail from Global."

- 28. Pharmacist-in-Charge E.P. informed Board Inspector P.P. that the back part of the pharmacy was separate from the front because the prescriptions were brought into the pharmacy by Global Healthcare. The stock in the back was kept separate and inventoried separately from the front pharmacy. E.P. then stated that the prescriptions came from Keystone Choice Pharmacy (Keystone). E.P. then made a call. After the call, E.P. stated that the prescriptions were not from Global Healthcare but from Keystone.
- 29. Pharmacist-in-Charge E.P. said that Global Healthcare advertised diabetic supplies on television and the internet. When asked how Loyalton Pharmacy received the prescriptions, E.P. said Global Healthcare, then changed her answer to Loyalton Pharmacy, called the patients to approve Lidocaine prescriptions. E.P. said she did not know whether the patients had Lidocaine products prior to the calls, however she had no record of previous prescribing at Loyalton Pharmacy.
- 30. During the inspection, Pharmacist-in-Charge E.P. repeatedly said Keystone made the patient calls because Global Healthcare is not a pharmacy. E.P. said that Global Healthcare did not have access to the patients' confidential information, only Keystone had such access.
- 31. During the inspection, pharmacy technician J.A. came into the front of the pharmacy and Board Inspector P.P. asked him who sent the prescriptions for lidocaine to the pharmacy.

 J.A. replied, "Global."
- 32. From the list provided by physician assistant S.E., Board Inspector P.P. provided pharmacist G.S. with a list of patient profiles with Loyalton Pharmacy. G.S. wrote on the sheet by the patient names indicating no drugs on file. However, each patient's prescriber was called to

obtain either a prescription for Lidocaine or Omega-3. The reason many of the patients had no prescriptions on file was the prescribers denied the prescriptions.

- 33. During the inspection, Board Inspector P.P. took screen shots of the patient profiles that pharmacist G.S. looked up. The screen shots confirmed Loyalton Pharmacy had physician assistant S.E.'s patients in their system. The notes in the comments sections revealed multiple phone calls made by Global Healthcare personnel to patients and their prescribers for Omega 3 and Lidocaine ointments. P.P. later verified with pharmacist G.S. and pharmacy technician J.A. that Global Healthcare made calls to prescribers, not a pharmacy.
- 34. During the review of patient profiles, pharmacist G.S. said each of the patients would have signed an agreement form to contact their prescribers. As G.S. went through the list of patients, most of the patients had not signed any agreement for service or contact of their prescriber.
- 35. Board Inspector P.P. then investigated whether Loyalton Pharmacy maintained allergy information and physical addresses for its patients. From the patient list P.P. was using throughout her inspection, she discovered seven patients with no allergy information on file, and eight patients with no physical address on file. For this group of patients, P.P. discovered that Loyalton Pharmacy had dispensed the following controlled substances: Oxycodone 10mg, Norco 10/325mg, Norco 5/325mg, Ambien 10mg, Oxycodone ER 10mg, and Alprazolam 1mg. P.P. asked Pharmacist-in-Charge E.P. how she would know if these patients lived in the area, and E.P. stated she would not know, she just assumed the patients lived in or around Loyalton. When P.P. showed E.P. one of the prescriptions Norco 10 for a patient whose doctor was in Grass Valley, hours away from Loyalton Pharmacy, E.P. admitted she had not verified the prescription with the doctor.
- 36. Pharmacist-in-Charge E.P. said she had a contract with Keystone to solicit prescriptions which would be filled in the back room of the pharmacy. E.P. said Keystone handled all of the calls to the doctor offices. When Board Inspector P.P. provided E.P. with the list she had obtained from physician assistant S.E., E.P. stated she was sure the callers identified on the list were from Keystone. Pharmacist G.S. then stated that the callers on the list were from

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39. Board Inspector P.P. conducted an audit of some of Loyalton Pharmacy's dangerous drugs which revealed the following:

Dangerous	Beginning	Total	Ending	Total	Variance			
Drug	Inventory	Acquisitions	Inventory	Disposition				
Omega 3	19	96,169	0	75,870	20,299			
1gm								
Lidocaine	0 .	1,894,550	88,270	1,817,029	77,521			
5%								
Ointment								
Lido/	0	327,600	510	301,650	25,950			
prolocaine	-							
2.5%								
Diclofenac	0	64,800	11,250	61,800	3,000			
1.5 ml								

- 40. After auditing Loyalton Pharmacy's inventory, Board Inspector P.P. spoke with Pharmacist-in-Charge E.P. regarding invoices for the dangerous drugs that P.P. audited. E.P. said she did not have invoices because they were sent "back east" so they would pay the invoices. E.P. acknowledged to P.P. that the invoices were to be kept in the pharmacy and stored for seven years.
- 41. Loyalton Pharmacy was unable to account for any of the variances (losses) identified by Board Inspector P.P.'s audit for Omega 3, Lidocaine 5% ointment, Lido/prolocaine 2.5%, and diclofenac.
- 42. On or about August 18, 2017, Pharmacist-in-Charge E.P. provided Board Inspector P.P. with audio records of Patient H.G. regarding how this patient obtained Lidocaine from Loyalton Pharmacy. In the first recording, H.G. called into a website to order a knee and back brace. In the second recording, H.G. spoke with a representative from Global Healthcare, where H.G. again indicated an interest in knee and back braces. The Global Healthcare representative solicited H.G. to obtain Lidocaine and diclofenac topicals for pain. H.G. told the Global

Healthcare representative that she was taking Ibuprofen. The Global Healthcare representative told H.G. there was no problem using Lidocaine and diclofenac with the medications H.G. was on. The Global Healthcare representative told H.G. that Loyalton Pharmacy would be giving H.G. the prescriptions and gave H.G. Loyalton Pharmacy's customer service number.

- 43. Diclofenac external and Ibuprofen oral are in the steroidal anti-inflammatory agents class and may represent a therapeutic duplication. They have potentially severe life-threatening reaction/interaction which may cause deterioration in the patient's clinical status. Administration of diclofenac sodium external should be used with extreme caution in geriatric patients.
- 44. After receiving the audio recordings, Board Inspector P.P. spoke with Pharmacist-in-Charge E.P. E.P admitted that she never called and consulted with Patient H.G. on the use of Lidocaine or diclofenac. E.P. admitted that no one from Loyalton Pharmacy called H.G. to obtain a medication history. E.P. admitted that she did not check H.G.'s medication history for drug interactions or use in the elderly.
- 45. At the conclusion of her investigation, Board Inspector P.P. determined that Global Healthcare used a call-in request for knee and back braces to obtain the callers' medical information and to solicit prescriptions from the callers' prescribers. Loyalton Pharmacy then used the information Global Healthcare obtained to solicit prescriptions from the callers' prescribers.

Patient H.G.

- 46. On or about February 21, 2017, Board Inspector P.P. received a complaint from Patient H.G. H.G. alleged that she had received Lidocaine from Loyalton Pharmacy without any notification from her doctor that such a prescription was issued. The prescription was issued on or about December 7, 2016.
- 47. During Board Inspector P.P.'s July 6, 2017 inspection of Loyalton Pharmacy, she conducted an investigation regarding Loyalton Pharmacy's issuance of Lidocaine to Patient H.G.
- 48. While reviewing Patient H.G.'s profile with Pharmacist G.S., he said that each patient would have signed an agreement form for Loyalton Pharmacy to contact their prescribers.

 However, G.S. was unable to provide a signed approval for Patient H.G.

III

FIRST CAUSE FOR DENIAL OF APPLICATION

(Commission of Act Substantially Related to the Qualifications, Functions, or Duties of the Business)

- 54. Respondent's application is subject to denial under section 480, subdivision (a)(3) of the Code as follows:
- 55. Loyalton Pharmacy, for which Respondent's president, Jon Paul Letko, is president and CEO, violated Code section 4301, subdivision (f), in that between September 16, 2016 and July 6, 2017, Loyalton Pharmacy committed acts of unprofessional conduct as follows:
- a. Loyalton Pharmacy could not account for the losses of Omega-3, Lidocaine 5% ointment, diclofenac 1.5% solution, and Lidocaine/prilocaine 2.5% cream.
- b. Loyalton Pharmacy's Pharmacist-in-Charge E.P. had no relationship with most of the patients who received Omega-3, Lidocaine 5% ointment, Lidocaine/prilocaine 2.5% cream, and diclofenac 1.5% solution. E.P. did not know how the prescriptions were obtained nor was she aware that Loyalton Pharmacy obtained the prescriptions by solicitation of prescribers when patients were not on the prescriptions previously.
- c. Loyalton Pharmacy failed to keep, store, and provide invoices to show purchases of Omega-3, Lidocaine 5% ointment, Lidocaine/prilocaine 2.5% cream, and diclofenac 1.5% solution.
- d. Loyalton Pharmacy failed to obtain addresses of patients who received Schedule II through IV controlled substances, thereby increasing the risk of drug diversion.
- e. The facts and circumstances are described with more particularity in paragraphs 28-37 and 39-45, above.
- 56. Loyalton Pharmacy, for which Respondent's president, Jon Paul Letko, is president and CEO, violated Code section 4301, subdivision (o), through its violation of Health and Safety Code section 11164, subdivision (a)(2), in that Loyalton Pharmacy failed to obtain physical addresses on prescriptions written for controlled substances. The facts and circumstances are described with more particularity in paragraph 35, above.

- 57. Loyalton Pharmacy, for which Respondent's president, Jon Paul Letko, is president and CEO, violated Code section 4301, subdivision (o), through its violation of Code of Federal Regulations, title 16, section 1701.1, subdivision (a), in that between September 16, 2016 and July 6, 2017, Loyalton Pharmacy failed to obtain allergy information for up to fifty percent of its patients prior to dispensing dangerous drugs, which could result in serious adverse reactions to patients. The facts and circumstances are described with more particularity in paragraph 35, above.
- 58. Loyalton Pharmacy, for which Respondent's president, Jon Paul Letko, is president and CEO, violated Code section 4301, subdivision (o), through its violation of California Code of Regulations, title 16, section 1707.2, in that Loyalton Pharmacy entered into an agreement with Keystone Choice Pharmacy, located in Easton, PA, to conduct drug review, interventions, and patient counseling for prescriptions obtained for Loyalton Pharmacy. The facts and circumstances are described with more particularity in paragraph 38, above.
- 59. Loyalton Pharmacy, for which Respondent's president, Jon Paul Letko, is president and CEO, violated Code section 4081, subdivisions (a) and (b), by and through California Code of Regulations, title 16, section 1718, in that between September 16, 2016 and July 6, 2017, Loyalton Pharmacy failed to maintain invoices for dangerous drugs. The facts and circumstances are described with more particularity in paragraphs 39-41, above.
- 60. Loyalton Pharmacy, for which Respondent's president, Jon Paul Letko, is president and CEO, violated Code section 4081, subdivisions (a) and (b), by and through Code section 4332 and California Code of Regulations, title 16, section 1718, in that between September 16, 2016 and July 6, 2017, Loyalton Pharmacy failed to have complete accountability for all dangerous drugs. The facts and circumstances are described with more particularity in paragraphs 39-41, above.
- 61. Loyalton Pharmacy, for which Respondent's president, Jon Paul Letko, is president and CEO, violated Code section 4301, subdivision (o), through its violation of California Code of Regulations, title 16, section 1761, subdivision (a), in that on or about December 7, 2017, Loyalton Pharmacy dispensed a prescription for Lidocaine 5% ointment without first verifying