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7

8 **BEFORE THE**
BOARD OF PHARMACY
9 **DEPARTMENT OF CONSUMER AFFAIRS**
STATE OF CALIFORNIA

10 In the Matter of the Accusation Against:

Case No. 5251

11 **THE MEDICINE SHOPPE; SANJIV**
12 **BHALLA**
13 **1435 State Street**
Santa Barbara, CA 93101

A C C U S A T I O N

14 **Pharmacy Permit No. PHY 49809,**

15 **and**

16 **SANJIV BHALLA**
17 **1250 La Venta Dr. #114**
Westlake Village, CA 91361

18 **Pharmacist License No. RPH 46064**

19 Respondent.
20

21 Complainant alleges:

22 **PARTIES**

23 1. Virginia Herold ("Complainant") brings this Accusation solely in her official capacity
24 as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.

25 2. On or about February 17, 2009, the Board of Pharmacy issued Pharmacy Permit
26 Number PHY 49809 to The Medicine Shoppe with Sanjiv Bhalla as Pharmacist-In-Charge
27 ("Respondent Pharmacy"). The Pharmacy Permit is cancelled, expired on February 1, 2014, and
28 has not been renewed.

1 STATUTES AND REGULATIONS

2 7. Section 4301 of the Code states, in pertinent part:

3 "The board shall take action against any holder of a license who is guilty of unprofessional
4 conduct or whose license has been procured by fraud or misrepresentation or issued by mistake.

5 Unprofessional conduct shall include, but is not limited to, any of the following:

6

7 (d) The clearly excessive furnishing of controlled substances in violation of subdivision (a)
8 of Section 11153 of the Health and Safety Code.

9

10 (j) The violation of any of the statutes of this state, or any other state, or of the United
11 States regulating controlled substances and dangerous drugs.

12

13 (o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the
14 violation of or conspiring to violate any provision or term of this chapter or of the applicable
15 federal and state laws and regulations governing pharmacy, including regulations established by
16 the board or by any other state or federal regulatory agency."

17 8. Section 4081, subdivision (a) of the Code states:

18 "(a) All records of manufacture and of sale, acquisition, or disposition of dangerous drugs
19 or dangerous devices shall be at all times during business hours open to inspection by authorized
20 officers of the law, and shall be preserved for at least three years from the date of making. A
21 current inventory shall be kept by every manufacturer, wholesaler, pharmacy, veterinary
22 food-animal drug retailer, physician, dentist, podiatrist, veterinarian, laboratory, clinic, hospital,
23 institution, or establishment holding a currently valid and unrevoked certificate, license, permit,
24 registration, or exemption under Division 2 (commencing with Section 1200) of the Health and
25 Safety Code or under Part 4 (commencing with Section 16000) of Division 9 of the Welfare and
26 Institutions Code who maintains a stock of dangerous drugs or dangerous devices."

27 9. Section 4105, of the Code states, in pertinent part:
28

1 the licensing act to pay a sum not to exceed the reasonable costs of the investigation and
2 enforcement of the case, with failure of the licentiate to comply subjecting the license to not being
3 renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be
4 included in a stipulated settlement.

5 CONTROLLED SUBSTANCES¹

6 13. Alprazolam, the generic name for Xanax, is a Schedule IV controlled substance
7 pursuant to Health and Safety Code section 11057, subdivision (d)(1). Alprazolam is a
8 depressant used to treat anxiety and is a popular member of a class of drugs called
9 "benzodiazepines," which is a general name for any group of psychotropic agents used as anti-
10 anxiety agents, muscle relaxants, sedatives, and hypnotics.

11 14. Clonazepam, the generic name for Klonopin, is a Schedule IV controlled substance
12 pursuant to Health and Safety Code section 11057, subdivision (d)(7). Clonazepam treats
13 seizures, panic disorder, and anxiety and belongs to the class of drugs called "benzodiazepines."

14 15. Diazepam, a generic name for Valium, is a Schedule IV controlled substance pursuant
15 to Health and Safety Code section 11057, subdivision (d)(9). Diazepam treats anxiety, muscle
16 spasms, seizures, and belongs to the class of drugs called "benzodiazepines."

17 16. Fentanyl is a Schedule II controlled substance pursuant to Health and Safety Code
18 section 11055, subdivision (c)(8). Fentanyl is a narcotic opioid used to treat moderate to severe
19 chronic pain.

20 17. The combination of Hydrocodone/Acetaminophen ("HC/AP") is a Schedule III
21 controlled substance pursuant to Health and Safety Code section 11056, subdivision (e)(4).
22 Hydrocodone is an opioid pain reliever that is subject to abuse because of the euphoric feeling it
23 induces.

24 18. Lorazepam, the generic name for Ativan, is a Schedule IV controlled substance
25 pursuant to Health and Safety Code section 11057, subdivision (d)(16). Lorazepam is used to
26

27 _____
28 ¹ All of the controlled substances listed are also dangerous drugs pursuant to Code section 4022.

1 treat anxiety, anxiety with depression, and insomnia and belongs to the class of drugs called
2 "benzodiazepines."

3 19. Hydromorphone, the generic name for Dilaudid, is a Schedule II controlled substance
4 pursuant to Health and Safety Code section 11055, subdivision (b)(1)(J). Hydromorphone is a
5 narcotic opioid that is used to treat moderate to severe pain.

6 20. Methadone is a Schedule II controlled substance pursuant to Health and Safety Code
7 section 11055, subdivision (c)(14). Methadone treats moderate to severe pain and when used
8 together with medical supervision and counseling is used for the treatment of narcotic drug
9 addiction.

10 21. Opana ER, a brand name for Oxymorphone, is a Schedule II controlled substance
11 pursuant to Health and Safety Code section 11055, subdivision (b)(1)(N). Oxymorphone is a
12 narcotic opioid that is used to treat moderate to severe pain.

13 22. Oxycodone, a generic name for Oxycontin, is a Schedule II controlled substance
14 pursuant to Health and Safety Code section 11055, subdivision (b)(1)(M). Oxycodone is a
15 narcotic opioid that is used to treat moderate to severe pain.

16 23. Percocet, a brand name for the combination of Oxycodone and Acetaminophen
17 ("Oxy/Ap"), is a Schedule II controlled substance pursuant to Health and Safety Code section
18 11055, subdivision (b)(1)(M). Oxy/Ap is a narcotic opioid that is used to treat moderate to
19 moderately severe pain.

20 **BOARD INVESTIGATION**

21 24. Beginning in January 2013, the Board conducted an investigation into Respondent
22 Pharmacy. The Board was alerted that Julio Diaz, M.D., a general practitioner with secondary
23 practices in geriatrics and pathology, who had a medical practice in Santa Barbara, was arrested
24 for trafficking narcotics. Respondent Pharmacy dispensed many controlled substances that Dr.
25 Diaz prescribed.

26 25. On January 15, 2013, two Board Inspectors conducted an inspection of Respondent
27 Pharmacy. When questioned about Dr. Diaz's prescriptions, Respondent Bhalla initially
28

1 responded that he did not know if Dr. Diaz was a pain specialist but stated that he checked the
2 prescriptions by calling the doctor's office and writing the diagnosis code on the prescriptions.

3 26. The Board Inspectors selected 21 patients to profile and asked Respondent Bhalla to
4 complete questionnaires regarding the patients. Amongst the questions asked were the patients'
5 diagnoses, the methods of payment, and the nature of prescriber's practice. All of the patients
6 were Dr. Diaz's patients and Respondent Bhalla indicated that Dr. Diaz had a general practice.

7 27. The Board Inspectors requested CURES² data for Respondent Pharmacy from
8 January 1, 2011 to December 5, 2012 and CURES Patient Activity Reports ("PARs") for the 21
9 selected patients from January 1, 2009 to January 28, 2013.

10 28. On October 4, 2012, the Medical Board of California revoked Dr. Diaz's license to
11 practice medicine, in the case entitled *In the Matter of the Accusation Against Otero Julio*
12 *Gabriel Diaz, M.D.*, case no. 06-2010-209660. Dr. Diaz's license was revoked for gross
13 negligence, incompetence, and excessive prescribing of narcotic medications to a patient.

14 **FIRST CAUSE FOR DISCIPLINE**

15 **(Corresponding Responsibility)**

16 29. Respondent Pharmacy and Respondent Bhalla are subject to disciplinary action under
17 Code section 4301, subdivisions (d), Code section 4301, subdivision (j) for violating Health and
18 Safety Code section 11153, subdivision (a), and Code section 4301, subdivision (o), for violating
19 California Code of Regulations, title 16, section 1761, in that between January 1, 2011 and
20 December 5, 2012, Respondents failed to assume their corresponding responsibility by failing to
21 validate the legitimacy of prescriptions dispensed and/or by failing to review patients' drug
22 therapy and thus dispensing prescriptions to physician shoppers or habitual users. The
23 circumstances, which include by reference Paragraphs 24 through 28, are as follows:

24
25
26 ² All prescription drug history information is maintained in the California Controlled
27 Substance Utilization Review and Evaluation System, or CURES, a database. This CURES
28 database includes information about the drug dispensed, drug quantity and strength, patient name,
address, prescriber name, and authorization number including DEA number or prescription
number.

1 30. For the 21 patients that the Board Inspectors selected to profile, there were many
2 irregularities found with the prescriptions and dispensing methods, including: (1) no diagnosis for
3 many patients; (2) a general practitioner that was prescribing an excessive amount of narcotics;
4 (3) many patients that came to Respondent Pharmacy outside of the normal trading area, which is
5 considered to be 5 miles from the patient's residence or adjacent to the prescriber's office; (4)
6 consistent early fills of controlled substance prescriptions; (5) patients paying cash for expensive
7 narcotics; (6) no verification in CURES Patient Activity Reports (PARs) for suspicious
8 prescriptions; (7) evidence of doctor/pharmacy shopping; and (8) evidence of a pattern of
9 prescribing controlled substances in large and redundant quantities and in questionable
10 combinations.

11 31. A detailed review of the 21 patients reveals the following results:

12 a) Patient T.B. Patient T.B. was diagnosed with cervical myositis pain and Chronic
13 Pain Syndrome. Between January 1, 2009 and January 1, 2013, Patient T.B. saw 4 different
14 prescribers and went to 6 different pharmacies, including Respondent Pharmacy. On several
15 occasions (January 5, 2010, January 25, 2010, February 19, 2010, April 7, 2010, August 27,
16 2010, September 17, 2011, and December 16, 2011) Patient T.B. received 2 hard copy
17 prescriptions from Dr. Diaz for Percocet with the same date. This should have been a red flag for
18 the pharmacy. Respondent Pharmacy dispensed RX #1178784 for Fentanyl patches every 48
19 prescribed by Dr. Diaz. The recommended dosage is every 72 hours. Patient T.B. utilized
20 insurance to pay for her medications but paid cash, including \$1,298.90 for Opana and \$732.90
21 for Fentanyl, when insurance did not cover her medications.

22 b) Patient D.B. Patient D.B. was diagnosed with degenerative chronic disease of the
23 cervical spine. Between January 20, 2009 and January 3, 2013, Patient D.B. saw 5 different
24 prescribers and went to 4 different pharmacies, including Respondent Pharmacy. Prior to seeing
25 Dr. Diaz, Patient D.B. received HC/AP 10-325 monthly for approximately 1 year. Dr. Diaz
26 prescribed hydromorphone 8 mg and morphine 60 mg. Dr. Diaz also prescribed buprenorphine 8
27 mg (which is commonly used to treat opiate addiction.) After Patient D.B. stopped seeing Dr.
28 Diaz, Patient D.B. received morphine but the strength was much smaller. Patient D.B. utilized

1 insurance to pay for his medications but paid cash, including \$202.90 for Alprazolam, when
2 insurance did not cover his medications.

3 c) Patient K.B. Patient K.B. was diagnosed with lumbar reticulopathy and
4 spondylosis. Between March 31, 2009 and December 4, 2012, Patient K.B. saw 5 different
5 prescribers and went to 6 different pharmacies, including Respondent Pharmacy. Between
6 January 1, 2009 and March 31, 2009, Patient K.B. received no controlled substance pain killers or
7 anxiety medication. Then Dr. Diaz prescribed the following high dosage medications: HC/AP
8 10-325, Methadone 10 mg, and Alprazolam 2 mg. Patient K.B. also received numerous HC/AP
9 10-325 prescriptions from Dr. Diaz and had them dispensed at multiple pharmacies on or around
10 the same time:

11 o On April 30, 2009, Patient K.B. received RX #1121643, 200 tablets (30 day
12 supply from Respondent Pharmacy and on May 8, 2009 he received 240 tablets (40 day supply
13 from LM Caldwell Pharmacist.

14 o On May 28, 2009, Patient K.B. received RX #1121643, 200 tablets (30 day
15 supply) from Respondent Pharmacy and 240 tablets (40 day supply) from Walgreens. On June 4,
16 2009, he received 240 tablets (40 day supply) from LM Caldwell Pharmacist.

17 o On July 23, 2009, Patient K.B. received RX #1128237, 240 tablets (30 day
18 supply) the Respondent Pharmacy and on July 28, 2009, he received 240 tablets (30 day supply)
19 from Walgreens.

20 o On August 21, 2009, Patient K.B. received RX #1129966, 240 tablets (30
21 day supply) from Respondent Pharmacy and on August 28, 2009, he received 240 tablets (30 day
22 supply) from Walgreens.

23 Had Respondent Pharmacy utilized PARs, it would have discovered the excessive dispensing.
24 Patient K.B. utilized insurance to pay for his medications but paid cash when insurance did not
25 cover his medications.

26 d) Patient A.B. Patient A.B.'s diagnosis was unknown. Between May 21, 2009 and
27 January 24, 2012, Patient A.B. saw 3 prescribers and went to 7 different pharmacies, including
28 Respondent Pharmacy. Between January 1, 2009 and May 21, 2009, Patient A.B. received no

1 controlled substance pain killers or anxiety medication. Then Dr. Diaz prescribed the following
2 high dosage medications: Fentanyl patch and Alprazolam 2 mg. Respondent Pharmacy dispensed
3 RX #1175222 on June 29, 2011, RX #1178791 on August 26, 2011, and RX #1180528 on
4 September 27, 2009 all prescribed by Dr. Diaz for Opana ER three times a day when the
5 recommended dose is two times a day. Patient A.B. utilized insurance to pay for his medications
6 but paid cash, including \$828.90 and \$421.95 for Opana and over \$250 for Oxycodone and
7 Adderall XR, when insurance did not cover his medications.

8 e) Patient J.C. Patient J.C.'s diagnosis was unknown. Between May 15, 2009 and
9 January 3, 2012, Patient J.C. saw 8 different prescribers and went to 9 different pharmacies,
10 including Respondent Pharmacy. Between January 1, 2009 and May 15, 2009, Patient J.C.
11 received no controlled substance pain killers. Then Dr. Diaz prescribed the following high
12 dosage medications: Oxycodone 30 mg, Methadone 10 mg, and clonazepam 2 mg. Patient J.C.
13 resided in Solvang and traveled approximately 36 miles to see Dr. Diaz. Patient J.C. utilized
14 insurance to pay for his medications but paid cash when insurance did not cover his medications.

15 f) Patient M.C. Patient M.C.'s diagnosis was unknown. Between April 7, 2009 and
16 January 8, 2013, Patient J.C. saw 8 different prescribers and went to 6 different pharmacies,
17 including Respondent Pharmacy. Between January 1, 2009 and April 7, 2009, Patient A.B.
18 received no controlled substance pain killers. Then Dr. Diaz prescribed the following high
19 dosage medication: Oxycodone 80 mg. Between January 1, 2009 and May 8, 2009, Patient A.B.
20 received no anxiety medication. Then Dr. Diaz prescribed the following high dosage medication:
21 Alprazolam 2 mg (and later Lorazepam 2 mg). Respondent Pharmacy dispensed RX #1184620
22 Oxycontin 60 mg (22 day supply) and RX #1184646 Oxycontin 80 mg (22 day supply) on
23 November 25, 2011 prescribed by Dr. Diaz. The directions were to take the medication 2-3 times
24 daily when the recommended dosage is twice daily. Patient M.C. utilized insurance to pay for his
25 medication but paid cash, including \$312 for morphine, \$415 for Oxycontin, and \$259 for
26 hydromorphone, when insurance did not cover his medications.

27 g) Patient C.D. Patient C.D.'s diagnosis was unknown. Between April 19, 2009 and
28 January 14, 2013, Patient C.D. went to 8 different prescribers and 9 different pharmacies,

1 including Respondent Pharmacy. Patient C.D. utilized insurance to pay for her medications but
2 paid cash when insurance did not cover her medications.

3 h) Patient J.H. Patient J.H. was diagnosed with migraine headaches. Between
4 February 13, 2009 and December 28, 2011, Patient J.H. went to 4 different prescribers and 13
5 different pharmacies, including Respondent Pharmacy. He went to 5 other pharmacies while
6 going to Respondent Pharmacy. On August 3, 2011, Patient J.H. received RX #4487887, 240
7 tablets of HC/AP 10-325 (30 day supply) from Walmart #1989 and on August 18, 2011, he
8 received RX #1178320, 240 tablets of HC/AP 10-325 (30 day supply) at Respondent Pharmacy.
9 Both prescriptions were prescribed by Dr. Diaz. A review of PARs would have caught this
10 excessive prescribing. Patient J.H. resided in Santa Maria and traveled approximately 62 miles to
11 see Dr. Diaz. Patient J.H. utilized insurance to pay for his medications but paid cash when
12 insurance did not cover his medications.

13 i) Patient A.J. Patient A.J. was diagnosed with arthritis. Between January 19, 2009
14 and December 14, 2012, Patient A.J. saw 2 different prescribers and went to 6 different
15 pharmacies, including Respondent Pharmacy. Patient A.J. resided in Santa Ynez and travelled
16 approximately 34 miles to see Dr. Diaz. Patient A.J. received early fills for Methadone and
17 Oxycodone all prescribed by Dr. Diaz:

18 o On March 31, 2010, Patient A.J. received Methadone 10 mg (30 day supply)
19 from Goleta Valley Pharmacy, on April 21, 2010, she received Methadone 10 mg (30 day supply)
20 from LM Caldwell Pharmacist, and on May 10, 2010, she received RX #1148455, Methadone 10
21 mg (30 day supply) from Respondent Pharmacy.

22 o On May 21, 2010, Patient A.J. received RX #1149465, 240 tablets of
23 Oxycodone 30 mg (30 day supply) from Respondent Pharmacy and on June 7, 2010, she received
24 200 tablets of Oxycodone (25 day supply) from Goleta Valley Pharmacy.

25 Had Respondent Pharmacy checked PARs it would have caught this excessive prescribing.

26 Patient A.J. utilized insurance to pay for her medications but paid cash, including up to \$660 for
27 Oxycontin, when insurance did not cover her medications.

28

1 j) Patient G.L. Patient G.J. was diagnosed with chronic pain, multiple disc
2 degeneration, and a pinched nerve. Between February 4, 2009 and January 10, 2013, Patient G.L.
3 saw 14 different prescribers and went to 13 different pharmacies, including Respondent
4 Pharmacy. Patient G.L. engaged in both doctor and pharmacy shopping while he had his
5 prescriptions filled at Respondent Pharmacy. In 2009 and 2010, Dr. Diaz wrote prescriptions for,
6 and Respondent Pharmacy dispensed, HC/AP 10-325 and HC/AP 10-500 around the same time.
7 This excessive prescribing and dispensing caused Patient G.J. to receive an excessive amount of
8 Acetaminophen. Also, Dr. Diaz wrote prescriptions for, and Respondent Pharmacy dispensed
9 Opana ER and Oxycodone at the same time. Both medications are long lasting and the normal
10 practice is to dispense one or the other, but not both. Patient G.J. utilized insurance to pay for his
11 medications but paid cash, including \$2,305 for Fentanyl OT and \$202 for Alprazolam (the cost
12 to Respondent Pharmacy was \$10.82), when insurance did not cover his medications.

13 k) Patient A.M. Patient A.M. was diagnosed with a cervical lumbar sprain, right
14 foot pain, and pain post trauma. Between January 12, 2009 and November 15, 2011, Patient
15 A.M. saw 4 different prescribers and went to 8 different pharmacies, including Respondent
16 Pharmacy. Patient A.M. engaged in pharmacy shopping while he had his prescriptions filled at
17 Respondent Pharmacy. A check of PARs would have reveals that Patient A.M. was going to
18 multiple pharmacies to obtain and excessive amount of controlled substances prescribed by Dr.
19 Diaz. Patient A.M. resided in Lompoc and traveled approximately 56 miles to see Dr. Diaz.
20 Patient A.M. paid for his medications with cash. Patient A.M. passed away from a drug overdose
21 in November 2011.

22 l) Patient S.M. Patient S.M.'s diagnosis was unknown. Between April 1, 2009 and
23 November 30, 2012, Patient S.M. saw 8 different prescribers and went to 10 different pharmacies,
24 including Respondent Pharmacy. Between January 1, 2009 and April 1, 2009, Patient S.M.
25 received no controlled substance pain killers. Then Dr. Diaz prescribed the following high
26 dosage medications: Oxycodone 40 mg and oxy/apap. Between January 1, 2009 and May 26,
27 2009, Patient S.M.. received no anxiety medication. Then Dr. Diaz prescribed Alprazolam 2 mg.
28 Patient S.M. paid for his medications with cash.

1 m) Patient W.M. Patient W.M. was an amputee with Chronic Pain Syndrome and
2 Phantom Pain Syndrome. Between February 20, 2009 and January 4, 2013, Patient W.M. saw 11
3 different prescribers and when to 5 different pharmacies, including Respondent Pharmacy. If
4 Respondent Pharmacy had consulted PARs it would have noticed that Patient W.M. was a doctor
5 shopper. Patient W.M. utilized insurance to pay for his medications but paid cash when insurance
6 did not cover his medications.

7 n) Patient B.P. Patient B.P. was diagnosed with a slipped disc, pinched sciatic
8 nerve, muscle spasm, and anxiety. Between January 1, 2009 and April 16, 2009, Patient B.P.
9 received no controlled substance pain killers or anxiety medication. Then Dr. Diaz prescribed the
10 following high dosage medications: Oxycodone 30 mg and Alprazolam 2 mg. Patient B.P. also
11 received numerous prescriptions for Alprazolam 2 mg prescribed by Dr. Diaz around the same
12 time, which Respondent Pharmacy dispensed:

13 o On September 4, 2009, Patient B.P. received RX #1129218, 120 tablets (30
14 supply) and on September 8, 2009, he received RX #1130929, 100 tablets (25 day supply);

15 o On September 30, 2009, Patient B.P. received RX #1130929, 120 tablets (30
16 day supply) and on October 5, 2009, he received RX #1132519, 120 tablets (30 day supply);

17 o On November 23, 2009, Patient B.P. received RX #1130929, 100 tablets (25
18 day supply), on November 24, 2009 he received RX #1129218, 120 tablets (30 day supply), and
19 on December 1, 2009, he received RX #1136288, 180 tablets (30 day supply);

20 o On February 24, 2010, Patient B.P. received RX #1136288, 180 tablets (30
21 day supply) and RX #1142355, 180 tablets (30 day supply); and

22 o On September 17, 2011, Patient B.P. received RX #1173125, 180 tablets (30
23 day supply) and RX #1178161, 180 tablets (30 day supply), and on September 23, 2011, Patient
24 B.P. received RX #1178161, 180 tablets (30 day supply).

25 Patient B.P. paid for his medications with cash.

26 o) Patient J.P. Patient J.P.'s diagnosis was unknown. Patient J.P. utilized insurance
27 to pay for his medications but paid cash, including \$620 for morphine when insurance did not
28 cover his medications.

1 p) Patient J.R. Patient J.R.'s diagnosis was unknown. Between March 1, 2009 and
2 December 27, 2012, Patient J.R. saw 12 different prescribers and went to 16 different pharmacies,
3 including Respondent Pharmacy. Patient J.R. engaged in pharmacy shopping while getting his
4 prescriptions filled at Respondent Pharmacy. Had Respondent Pharmacy checked PARs, it would
5 have noticed this practice. Dr. Diaz prescribed Opana ER to Patient J.R. to take the medication
6 every 8 hours, or 3 times a day. The normal dosage is 2 times a day. Respondent Pharmacy
7 dispensed these prescriptions as RX #1177927 on August 15, 2011 and RX #1179557 on
8 September 9, 2011. Patient J.R. utilized insurance to pay for his medications but paid cash when
9 insurance did not cover his medications.

10 q) Patient J.S. (DOB 9/2/86) Patient J.S. was diagnosed with knee and back pain,
11 retinacular capsular trauma, fibromyalgia, and spondylosis. Between October 21, 2009 and July
12 28, 2012, Patient J.S. saw 5 different prescribers and three different pharmacies. Between
13 January 1, 2009 and October 23, 2009, Patient J.S. received no controlled substance pain killers
14 or anxiety medication. Then Dr. Diaz prescribed the following high dosage medications:
15 oxycodone 30 mg, Hydromorphone, and Alprazolam 2 mg. J.S. resided in Solvang and travelled
16 approximately 34.5 miles to see Dr. Diaz. Patient J.S. utilized insurance to pay for his
17 medications but paid cash, including \$391 for oxycodone when insurance did not cover his
18 medications.

19 r) Patient J.S. (DOB 7/16/77) Patient J.S.'s diagnosis was unknown. Patient J.S.
20 resided in Lompoc and traveled approximately 58 miles to see Dr. Diaz. Dr. Diaz began Patient
21 J.S.'s treatment with oxycodone 30 mg, Opana ER 20 mg, Diazepam 10 mg, and Lorazepam 2
22 mg. The latter two drugs, Diazepam and Lorazepam, are both in the same class and are not to be
23 prescribed together. This should have raised a red flag for Respondent Pharmacy. Dr. Diaz
24 prescribed Opana ER to Patient J.S. and instructed her to take the medication every 8 hours, or 3
25 times a day. The normal dosage is 2 times a day. Respondent Pharmacy dispensed these
26 prescriptions as RX #1182433 on October 24, 2011 and RX #1186298 on December 19, 2011.
27 Patient J.S. paid for her medications with insurance.
28

1 s) Patient R.S. Patient R.S. was diagnosed with multiple injuries and trauma.
2 Between January 3, 2009 and June 22, 2012, Patient R.S. saw 12 different prescribers and went to
3 13 different pharmacies, including Respondent Pharmacy. If Respondent Pharmacy had
4 consulted PARs, it would have noticed that Patient R.S. was a doctor and pharmacy shopper. Dr.
5 Diaz prescribed Oxycontin 80 mg to Patient R.S. and instructed him to take the medication every
6 6 hours as needed. The recommended dosage is 2 times a day. Respondent Pharmacy dispensed
7 these prescriptions as RX #1157030 on September 21, 2010 and RX #1158402 on October 14,
8 2010. Dr. Diaz also prescribed Opana ER 80 mg to Patient R.S. and instructed him to take the
9 medication every 8 hours as needed. The recommended dosage is 2 times a day. Opana ER and
10 Oxycontin are both long acting narcotic pain killers and are not commonly prescribed together.
11 This should have been a red flag for Respondent Pharmacy. Respondent Pharmacy dispensed this
12 prescription as RX #1158399 on October 14, 2010. R.S. resided in Lompoc at the same location
13 as Patient J.S. (DOB 7/16/77) and travelled approximately 58 miles to see Dr. Diaz. Patient R.S.
14 paid for his medications with insurance.

15 t) Patient E.T. Patient E.T. was a right leg amputee diagnosed with phantom pain,
16 left leg radicular pain, and a left foot fracture. Between June 20, 2011 and December 11, 2012,
17 Patient E.T. saw 10 different prescribers and went to 4 different pharmacies, including
18 Respondent Pharmacy. If Respondent Pharmacy had consulted PARs, it would have discovered
19 that Patient E.T. was a doctor shopper. Between January 1, 2009 and June 20, 2011, Patient E.T.
20 received no controlled substance pain killers or anxiety medication. Then, on July 6, 2011, Dr.
21 Diaz prescribed the following high dosage medications at the same time: methadone 10 mg,
22 oxycodone 30 mg, Hydromorphone 8 mg, Opana ER 40 mg, morphine 100 mg, and Diazepam 10
23 mg. Dr. Diaz prescribed Opana ER 80 mg to Patient E.T. and instructed him to take the
24 medication every 8 hours as needed. The recommended dosage is 2 times a day. Respondent
25 Pharmacy dispensed these prescriptions as RX #1175540 on July 6, 2011, RX #1177255 on
26 August 3, 2011, and RX #1180758 on September 28, 2011. Patient E.T. utilized insurance to pay
27 for his medications but paid cash, including \$179 for HC/AP (the cost to Respondent Pharmacy
28 was \$39.22), when insurance did not cover his medications.

1 u) Patient C.W. Patient C.W was diagnosed with pain, anxiety, and Attention
2 Deficit Disorder. Patient C.W. received numerous prescriptions for HC/AP from Dr. Diaz around
3 the same time and had them dispensed at multiple pharmacies:

4 o Patient C.W. filled RX #1125098, 10-325 mg, 100 tablets (25 day supply) on
5 May 30, 2009, she filled RX #1123636, 10-500 mg, 180 tablets (22 day supply) on June 2, 2009,
6 and she filled RX #1125367, 7.5-750 mg, 120 tablets (30 supply) on June 3, 2009 all at
7 Respondent Pharmacy.

8 o Patient C.W. filled a prescription for 7.5-750 mg, 180 tablets (30 day supply)
9 at CVS on December 16, 2009 and then filled RX #1130383, 10-325 mg, 120 tablets (30 day
10 supply) at Respondent Pharmacy on December 29, 2009.

11 o Patient C.W. filled a prescription for 7.5-750 mg, 120 tablets (30 supply) at
12 CVS on March 17, 2010 and then filled RX #1144415, 10-325 mg, 120 tablets (30 day supply) at
13 Respondent Pharmacy on March 23, 2010.

14 o Patient C.W. filled a prescription for 7.5-750 mg, 150 tablets (30 supply) at
15 CVS on April 11, 2010, then filled RX #1145891, 10-325 mg, 120 tablets (30 day supply) at
16 Respondent Pharmacy on April 13, 2010.

17 o Patient C.W. filled RX #1176959, 120 tablets, 10-325 mg (30 day supply) and
18 RX #1176962, 120 tablets, 7.5-750 mg (30 day supply) on August 13, 2011 at Respondent
19 Pharmacy.

20 On February 11, 2010, Respondent Pharmacy dispensed both Clonazepam (RX #1141456)
21 and Lorazepam (RX #1141458) – prescribed by Dr. Diaz – to Patient C.W. These medications
22 are in the same classification and would not normally be prescribed together. On July 28, 2011,
23 Dr. Diaz prescribed both HC/AP 10-325 and HC/AP 7.5-750 on the same prescription.
24 Respondent Pharmacy dispensed both medications (RX #1176962 and RX #1176965) on August
25 13, 2011. Patient C.W. utilized insurance to pay for her medications but paid cash, including
26 \$54.90 HC/AP (the cost to Respondent Pharmacy was \$4.40), when insurance did not cover her
27 medications.
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1 32. Patient M.M.³ Between January 2, 2009 and January 23, 2013, Patient M.M. saw 18
2 different prescribers and went to 20 different pharmacies, including Respondent Pharmacy.
3 Patient M.M. engaged in both doctor and pharmacy shopping while she had her prescriptions
4 filled at Respondent Pharmacy. Prior to getting prescriptions filled at Respondent Pharmacy,
5 Patient M.M. received numerous prescriptions for Oxycontin from Dr. Diaz and went to different
6 pharmacies to get them dispensed. Had Respondent Pharmacy checked PARs, it would have
7 noticed this obvious pharmacy shopping. Patient M.M. resided in Lompoc and travelled
8 approximately 56 miles to see Dr. Diaz. Patient M.M. utilized insurance to pay for her
9 medications but paid cash, including up to \$1,806 and \$2,703 for Oxycontin, when insurance did
10 not cover her medications.

11 33. A detailed review of the 21 patients of Respondent selected for the profile revealed a
12 pattern of early refills of prescriptions as to 11 patients for Dr. Diaz (Patients T.B., K.B., M.C.,
13 C.D., J.H., G.L., B.P., J.R., R.S., E.T. and C.W.), as described in the following table:

Pt.	Date Dispensed	Rx. No.	Qty	Day Supply	MD	Date Dispensed	Rx. No.	Qty	Day Supply	MD	Days Early
TB	01/07/10	1138630	120	30	Diaz	01/27/10	1140103	120	30	Diaz	6
TB	01/07/10	1138631	180	30	Diaz	01/30/10	1140471	180	30	Diaz	6
TB	01/30/10	1140471	180	30	Diaz	02/22/10	1142175	180	30	Diaz	7
TB	02/22/10	1142175	180	30	Diaz	03/18/10	1143889	180	30	Diaz	6
TB	04/15/10	1145415	180	30	Diaz	05/07/10	1147810	180	30	Diaz	8
TB	08/30/10	1155489	180	30	Diaz	09/22/10	1156903	180	30	Diaz	7
TB	06/28/11	1174094	10	30	Diaz	07/21/11	1175838	10	30	Diaz	7
TB	06/28/11	1174108	60	30	Diaz	07/21/11	1176076	60	30	Diaz	7
TB	07/21/11	1176076	60	30	Diaz	08/15/11	1177205	60	30	Diaz	5
TB	08/09/11	1177643	180	30	Diaz	09/02/11	1179184	180	30	Diaz	6
KB	04/29/10	1147574	240	30	Diaz	05/20/10	1149406	240	30	Diaz	9
KB	04/29/10	1145017	240	30	Diaz	05/24/10	1145017	240	30	Diaz	5

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27 ³ No patient questionnaire was sent to Patient M.M. but the Board Inspector did gather CURES
28 data, mileage data, prescription hard copies, and other relevant data regarding this patient.

	Pt.	Date Dispensed	Rx. No.	Qty	Day Supply	MD	Date Dispensed	Rx. No.	Qty	Day Supply	MD	Days Early
1												
2	KB	08/30/10	1152434	240	30	Diaz	09/24/10	1152434	240	30	Diaz	5
3	MC	06/21/11	1174708	160	40	Diaz	07/08/11	1175758	90	30	Diaz	23
4	MC	06/21/11	1174707	180	30	Diaz	07/08/11	1175757	120	30	Diaz	13
5	MC	06/30/11	1174710	120	30	Diaz	07/21/11	1176496	120	30	Diaz	9
6	CD	06/23/11	1174893	120	30	Diaz	07/18/11	1174893	120	30	Diaz	5
7	JH	08/18/11	1178318	90	30	Diaz	09/02/11	1178318	90	30	Diaz	15
8	GL	02/15/10	1141621	240	30	Diaz	03/10/10	1143429	240	30	Diaz	7
9	GL	02/15/10	1141624	240	30	Diaz	03/10/10	1143422	240	30	Diaz	7
10	GL	02/15/10	1141623	360	30	Diaz	03/10/10	1143428	360	30	Diaz	7
11	GL	02/15/10	1141616	60	30	Diaz	03/10/10	1143425	60	30	Diaz	7
12	GL	04/06/10	1145332	120	30	Diaz	04/29/10	1143423	120	30	Diaz	7
13	GL	04/06/10	1145336	240	30	Diaz	04/29/10	1145336	240	30	Diaz	7
14	GL	04/16/10	1146454	240	30	Diaz	05/10/10	1148175	240	30	Diaz	6
15	GL	04/29/10	1143423	120	30	Diaz	05/24/10	1148172	120	30	Diaz	5
16	GL	04/29/10	1145336	240	30	Diaz	05/24/10	1145336	240	30	Diaz	5
17	GL	06/22/11	1174785	120	30	Diaz	07/15/11	1172951	120	30	Diaz	7
18	GL	11/28/11	1183585	300	25	Diaz	12/17/11	1185523	300	25	Diaz	6
19	GL	12/07/11	1185524	180	30	Diaz	12/30/11	1186912	180	30	Diaz	6
20	MM	07/22/11	1176580	240	30	Diaz	08/16/11	1178046	240	30	Diaz	5
21	MM	07/22/11	1176579	120	30	Diaz	08/16/11	1178047	120	30	Diaz	5
22	MM	08/18/11	1176387	240	30	Diaz	09/12/11	1176387	240	30	Diaz	5
23	MM	12/03/11	1185275	15	30	Diaz	12/28/11	1186952	15	30	Diaz	5
24	MM	12/03/11	1185274	120	30	Diaz	12/28/11	1186953	120	30	Diaz	5
25	BP	02/24/10	1136288	180	30	Diaz	02/24/10	1142325	180	30	Diaz	30
26	BP	02/24/10	1142325	180	30	Diaz	03/20/10	1136288	180	30	Diaz	6
27	BP	03/24/10	1144472	240	30	Diaz	04/02/10	1145097	140	17	Diaz	21
28	BP	03/20/10	1136288	180	30	Diaz	04/12/10	1142325	180	30	Diaz	7
	BP	04/12/10	1142325	180	30	Diaz	04/29/10	1147582	180	30	Diaz	13
	BP	04/29/10	1147582	180	30	Diaz	05/11/10	1142325	180	30	Diaz	18

Pt.	Date Dispensed	Rx. No.	Qty	Day Supply	MD	Date Dispensed	Rx. No.	Qty	Day Supply	MD	Days Early
BP	09/13/10	1154202	180	30	Diaz	10/08/10	1154202	180	30	Diaz	5
BP	09/17/11	1173125	180	30	Diaz	09/23/11	1178161	180	30	Diaz	24
BP	09/14/11	1179896	300	25	Diaz	09/23/11	1180520	270	30	Diaz	16
BP	09/14/11	1179895	360	30	Diaz	09/23/11	1180519	360	30	Diaz	21
JR	06/27/11	1175073	30	30	Diaz	07/18/11	1176291	30	30	Diaz	9
JR	08/15/11	1177927	90	30	Diaz	09/09/11	1179557	90	30	Diaz	5
JS	09/04/10	1156516	90	30	Diaz	10/07/10	1156516	90	30	Diaz	7
JR	07/19/11	1174816	90	30	Diaz	08/13/11	1174816	90	30	Diaz	5
JR	08/13/11	1174816	90	30	Diaz	09/07/11	1174816	90	30	Diaz	5
RS	06/28/11	1175121	300	30	Diaz	07/22/11	1176613	240	30	Diaz	6
RS	06/28/11	1175116	600	30	Diaz	07/22/11	1176610	600	30	Diaz	6
RS	06/28/11	1175113	120	30	Diaz	07/22/11	1176615	120	30	Diaz	6
ET	06/20/11	1173573	240	30	Diaz	07/13/11	1169455	240	30	Diaz	7
ET	12/27/11	1175542	240	30	Diaz	12/27/11	1175542	240	30	Diaz	6
CW	12/29/09	1130383	120	30	Diaz	01/20/10	1130383	120	30	Diaz	8
CW	01/19/10	1126967	60	30	Diaz	02/11/10	1141458	60	30	Diaz	7
CW	03/23/10	1144415	120	30	Diaz	04/13/10	1145891	120	30	Diaz	9
CW	04/13/10	1144415	120	30	Diaz	05/06/10	1144415	120	30	Diaz	7
CW	09/08/10	1154679	120	30	Diaz	10/01/10	1154679	120	30	Diaz	7

34. The table above compares the original prescription number on the left with the refilled prescription number on the right. The final column on the right shows the number of days early that the prescription was refilled, based on the number of days supply for the original prescription. This shows a consistent pattern of early refills of prescriptions for Dr. Diaz patients.

35. A review of the CURES data for Respondent Pharmacy shows that between January 1, 2011 and December 5, 2012, Respondent Pharmacy dispensed a total of 10,436 controlled substance prescriptions. Of these prescriptions, 12.99% of them, or 1,356, were controlled substance prescriptions from Dr. Diaz, despite not being one of the pharmacies adjacent to Dr. Diaz's medical office. When compared to three other pharmacies in the area (Federal Drugs PHY

1 37078 – 1.92 miles from Respondent Pharmacy, Rite Aid 5789 – 0.65 miles from Respondent
2 Pharmacy, and CVS PHY 49473 – 0.41 miles from Respondent Pharmacy), Respondent
3 Pharmacy dispensed an exponentially disproportionate number of Dr. Diaz's controlled substance
4 prescriptions. In fact, of the neighboring pharmacies sampled, neither Federal Drugs nor Rite Aid
5 dispensed any of Dr. Diaz's controlled substance prescriptions and CVS only dispensed 44 of his
6 controlled substance prescriptions.

7 36. A review of CURES data for Respondent Pharmacy showed that between January 1,
8 2011 and December 5, 2012, Dr. Diaz had a clear pattern of prescribing controlled substances.
9 His pattern was to prescribe Hydromorphone, HC/AP, Oxycontin, Oxycodone, Morphine, Opana
10 ER, Fentanyl, Alprazolam, Methadone, Diazepam, Clonazepam, Lorazepam, and/or Oxy/Ap in
11 large and redundant quantities and in questionable combinations. Nevertheless, Respondent
12 Pharmacy filled prescriptions from Dr. Diaz's patients.

13 **SECOND CAUSE FOR DISCIPLINE**

14 **(Records of Acquisition and Disposition)**

15 37. Respondent Pharmacy and Respondent Bhalla are subject to disciplinary action under
16 Code section 4301, subdivision (o), in conjunction with Code section 4081 and Code section
17 4105, subdivision (a), on the grounds of unprofessional conduct in that Respondents were unable
18 to account for the records of sale, acquisition, and/or disposition of dangerous drugs for at least
19 three years from the date of making. Respondent Pharmacy could not account for prescription
20 hard copies for the following prescriptions: RX #1152434, RX #1187257, RX #1184958, RX
21 #1136283, RX #1183085, RX #1185522, RX #1185523, and RX #1171890.

22 **THIRD CAUSE FOR DISCIPLINE**

23 **(Erroneous or Uncertain Prescriptions)**

24 38. Respondent Pharmacy and Respondent Bhalla are subject to disciplinary action under
25 Code section 4301, subdivision (o), in conjunction with California Code of Regulations, title 16,
26 section 1761, on the grounds of unprofessional conduct in that between January 1, 2010 and
27 January 15, 2013, Respondent dispensed prescriptions which contained significant errors,
28

1 omissions, irregularities, uncertainties, ambiguities, or alterations. The facts and circumstances
2 are as follows:

3 39. The following hard copy prescriptions had suspicious or no dates: (1) RX #1182583
4 was dated 10/7/68. The date was nonsensical. (2) RX #1146852, RX #1146853, RX #1146856
5 (all dispensed on April 20, 2010) did not have dates.

6 40. The following prescriptions were dispensed prior to the dates written on the
7 prescriptions:

8 a) The hard copy of the prescription for RX #1176498 was dated July 22, 2011,
9 but the prescription itself was dispensed on July 21, 2011.

10 b) The hardcopy of the prescription for RX #1156765 was dated September 18,
11 2010 but the prescription itself was dispensed on September 17, 2010.

12 c) The hardcopy of the prescription for RX #1156766 was dated September 18,
13 2010 but the prescription itself was dispensed on September 17, 2010.

14 d) The hardcopy of the prescription for RX #1156769 was dated September 18,
15 2011 but the prescription itself was dispensed on September 17, 2010.

16 e) The hardcopy of the prescription for RX #1175775 was dated August 6, 2011
17 but the prescription itself was dispensed on July 8, 2011.

18 f) The hardcopy of the prescription for RX #1175776 was dated August 6, 2011
19 but the prescription itself was dispensed on July 8, 2011.

20 g) The hardcopy of the prescription for RX #1175777 was dated August 6, 2011
21 but the prescription itself was dispensed on July 8, 2011.

22 h) The hardcopy of the prescription for RX #1179567 was dated September 14,
23 2011 but the prescription itself was dispensed on September 9, 2011.

24 i) The hardcopy of the prescription for RX #1179202 was dated October 1, 2011
25 but the prescription itself was dispensed on September 2, 2011.

26 j) The hardcopy of the prescription for RX #1179203 was dated October 1, 2011,
27 but the prescription itself was dispensed on September 2, 2011.
28

1 k) The hardcopy of the prescription for RX # 1179204 was dated October 1, 2011
2 but the prescription itself was dispensed on September 2, 2011.

3 41. The following prescriptions were dispensed without a signature from the prescriber:
4 RX #1146852, RX #1146853, RX #1146856 (all dispensed on April 20, 2010) did not have Dr.
5 Diaz's signature.

6 **PRAYER**

7 WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,
8 and that following the hearing, the Board of Pharmacy issue a decision:

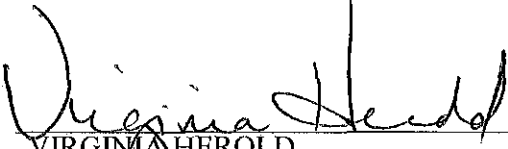
9 1. Revoking or suspending Pharmacy Permit Number PHY 49809, issued to The
10 Medicine Shoppe with Sanjiv Bhalla as the Pharmacist-In-Charge;

11 2. Revoking or suspending Pharmacist License Number RPH 46064, issued to Sanjiv
12 Bhalla; and

13 3. Ordering The Medicine Shoppe and Sanjiv Bhalla to pay the Board of Pharmacy the
14 reasonable costs of the investigation and enforcement of this case, pursuant to Business and
15 Professions Code section 125.3;

16 4. Taking such other and further action as deemed necessary and proper.

17
18
19 DATED: 12/21/15


20 VIRGINIA HEROLD
21 Executive Officer
22 Board of Pharmacy
23 Department of Consumer Affairs
24 State of California
25 Complainant

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