1 2 3 4 5 6 7 8	KAMALA D. HARRIS Attorney General of California FRANK H. PACOE Supervising Deputy Attorney General JOSHUA A. ROOM Supervising Deputy Attorney General State Bar No. 214663 455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004 Telephone: (415) 703-1299 Facsimile: (415) 703-5480 Attorneys for Complainant BEFORE BOARD OF PI DEPARTMENT OF CO	HARMACY ONSUMER AFFAIRS
10	In the Matter of the Accusation Against:	Case Nos. 4496 and 4528
11	PMC PHARMACY	ACCUSATION
12	901 Campus Drive, # 108 Daly City, CA 94015	
13	Pharmacy License No. PHY 48762	
14	ANGELA PO-CHU YEUNG 2830 34th Avenue	
15	San Francisco, CA 94116 Pharmacist License No. RPH 31278	
16	PMC PHARMACY	
17 18	843 Malcolm Road Burlingame, CA 94010 Pharmacy License No. PHY 50377	
19	GEORGE A. POOLE	
20	1245 Encina Drive Millbrae, CA 94030 _Pharmacist License_NoRPH-23729	
21	KIMBERLY MAE DE LUNA	
22	246 Dennise Drive Daly City, CA 94015	
23	Pharmacist License No. RPH 61593	
24	and	
25	BARBARA JIANG 901 Campus Drive, # 108	
26	Daly City, CA 94015 Pharmacy Technician License No. TCH 52663	
27	Respondents.	
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PARTIES

- 1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.
- 2. On or about May 22, 2008, the Board of Pharmacy issued Pharmacy License No. PHY 48762 to Nursing Care Pharmacies Inc. dba PMC Pharmacy, at 901 Campus Drive, #108, Daly City, CA 94015, Barbara Jiang, Chief Executive Officer and owner (Respondent PMC Daly City). The Pharmacy License was in full force and effect at all times relevant to the charges brought herein and will expire on May 1, 2014, unless renewed.
- 3. On or about August 3, 1977, the Board of Pharmacy issued Pharmacist License No. RPH 31278 to Angela Po-Chu Yeung (Respondent Yeung). The Pharmacist License was in full force and effect at all times relevant to the charges brought herein and will expire on January 31, 2014, unless renewed. Between on or about May 22, 2008 and on or about September 1, 2010, Respondent Yeung served and/or was listed in records maintained with or by the Board as Pharmacist in Charge (PIC) for Respondent PMC Daly City.
- 4. On or about September 15, 2010, the Board of Pharmacy issued Pharmacy License No. PHY 50377 to Nursing Care Pharmacies Inc. dba PMC Pharmacy, at 843 Malcolm Road, Burlingame, CA 94010, Barbara Jiang, Chief Executive Officer and owner (Respondent PMC Burlingame). The Pharmacy License was in full force and effect at all times relevant to the charges brought herein and will expire on September 1, 2014, unless renewed.
- 5. On or about August 10, 1964, the Board of Pharmacy issued Pharmacist License No. RPH 23729 to George A. Poole (Respondent Poole). The Pharmacist License was in full force and effect at all times relevant to the charges brought herein and will expire on August 31, 2014, unless renewed. Between on or about November 1, 2010 and on or about January 1, 2012, Respondent Poole served and/or was listed in records maintained with or by the Board as Pharmacist in Charge (PIC) for Respondent PMC Burlingame.

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6. On or about October 2, 2008, the Board of Pharmacy issued Pharmacist License No. RPH 61593 to Kimberly Mae De Luna (Respondent De Luna). The Pharmacist License was in full force and effect at all times relevant to the charges brought herein and will expire on August 31, 2014, unless renewed. Since on or about January 2, 2012, Respondent De Luna has served and/or has been listed in records maintained with or by the Board as Pharmacist in Charge (PIC) for Respondent PMC Burlingame.

7. On or about November 17, 2003, the Board of Pharmacy issued Pharmacy Technician License No. TCH 52663 to Barbara Jiang (Respondent Jiang). The Pharmacy Technician License was in full force and effect at all times relevant to the charges brought herein and will expire on September 30, 2013, unless renewed. At all times relevant to the charges brought herein, Respondent Jiang has served as officer and part-owner of Respondent PMC Daly City and Respondent PMC Burlingame.

<u>JURISDICTION</u>

- 8. This Accusation is brought before the Board of Pharmacy (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
- 9. Section 4011 of the Code provides that the Board shall administer and enforce both the Pharmacy Law [Bus. & Prof. Code, § 4000 et seq.] and the Uniform Controlled Substances Act [Health & Safety Code, § 11000 et seq.].
- 10. Section 4300(a) of the Code provides that every license issued by the Board may be suspended or revoked.
- 11. Section 4300.1 of the Code provides that the expiration, cancellation, forfeiture, or suspension of a Board-issued license, the placement of a license on a retired status, or the voluntary surrender of a license by a licensee, shall not deprive the Board of jurisdiction to commence or proceed with any investigation of, or action or disciplinary proceeding against, the licensee or to render a decision suspending or revoking the license.

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STATUTORY AND REGULATORY PROVISIONS

- Section 4301 of the Code provides, in pertinent part, that the Board shall take action 12. against any holder of a license who is guilty of "unprofessional conduct," defined to include, but not be limited to, any of the following:
- (f) The commission of any act involving moral turpitude, dishonesty, fraud, deceit, or corruption, whether the act is committed in the course of relations as a licensee or otherwise, and whether the act is a felony or misdemeanor or not.
- (j) The violation of any of the statutes of this state, of any other state, or of the United States regulating controlled substances and dangerous drugs.
- (o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency.
 - 13. Section 4113, subdivision (c) of the Code states:

"The pharmacist-in-charge shall be responsible for a pharmacy's compliance with all state and federal laws and regulations pertaining to the practice of pharmacy."

- 14. Section 4081 of the Code provides, in pertinent part, that all records of manufacture, sale, acquisition, or disposition of dangerous drugs or dangerous devices shall be kept open to inspection and retained for at least three years, that a current inventory shall be kept by every pharmacy that maintains a stock of dangerous drugs or dangerous devices, and that the owner(s), officer(s), partner(s), and pharmacist in charge or designated representative in charge shall be jointly responsible for maintaining the records and keeping the inventory.
- 15. Section 4105 of the Code requires, in pertinent part, that unless a waiver is granted by the board, all records and other documentation of the acquisition and disposition of dangerous drugs and devices by any entity licensed by the board be retained on the licensed premises, in a readily retrievable form, for three years from the date of making.
- Section 4332 of the Code makes it unlawful for any person: to fail, neglect, or refuse to maintain the records required by Section 4081; or, when called upon by an authorized officer

or a member of the board, to fail, neglect, or refuse to produce or provide the records within a reasonable time; or to willfully produce or furnish records that are false.

- 17. California Code of Regulations, title 16, section 1707.1, and subdivision (a)(1)(B)(3) thereof provide, in pertinent part, that a pharmacy shall maintain medication profiles on all of its patients who have prescriptions filled therein except when the pharmacist has reasonable belief that the patient will not continue to obtain prescription medications from that pharmacy, and the patient medication record shall make immediately retrievable during the pharmacy's normal operating hours information including the date on which a drug was dispensed or refilled.
- 18. California Code of Regulations, title 16, section 1716 provides, in pertinent part, that pharmacists shall not deviate from the requirements of a prescription except upon the prior consent of the prescriber or to select the drug product in accordance with Section 4073 of the Code [pertaining to substitution of generic for brand name].
- 19. California Code of Regulations, title 16, section 1717, subdivision (b) requires, in pertinent part, that for each prescription on file, certain information shall be maintained and be readily retrievable in the pharmacy, including the date dispensed, and the name or initials of the dispensing pharmacist. All prescriptions filled or refilled by an intern pharmacist must also be initialed by the supervising pharmacist before they are dispensed.
 - 20. California Code of Regulations, title 16, section 1718, states:

"Current Inventory' as used in Sections 4081 and 4332 of the Business and Professions Code shall be considered to include complete accountability for all dangerous drugs handled by every licensee enumerated in Sections 4081 and 4332.

"The controlled substances inventories required by Title 21, CFR, Section 1304 shall be available for inspection upon request for at least 3 years after the date of the inventory."

COST RECOVERY

21. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation of the licensing act to pay a sum not to exceed its reasonable costs of investigation and enforcement.

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FACTUAL BACKGROUND

- 22. On or about August 11, 2011, the Board received a complaint from a family member of patient R.K. alleging that Respondent PMC Daly City had engaged in mistaken or fraudulent billing of both patient R.K. (as to co-pays) and his insurance provider(s), with regard to drugs dispensed to patient R.K. by Respondent PMC Daly City in/via a nearby assisted living facility.
- Board of Pharmacy Inspector(s) conducted an investigation of the complaint, during which a review was conducted of medications dispensed and billed to patient R.K. as well as a sample of twenty (20) other patients also resident in the same assisted living facility, and/or their insurance provider(s), by Respondent PMC Daly City and/or Respondent PMC Burlingame, for differing time periods between in or about June 2009 and in or about March 2012.
- 24. That review revealed a pattern and practice of billing and dispensing by respondent pharmacies, under the supervision of their respective pharmacists in charge and shared CEO and primary owner (Respondent Jiang), that included:
- On several occasions, Respondent PMC Daly City processed a prescription a. written for patient R.K. calling for a particular quantity of the prescribed drug (60, 30, or 15 doses, depending on the drug), but actually dispensed to patient R.K. some quantity less than the prescribed amount (the amount less varying from a shortage of 3 doses to a shortage of 42 doses).
- b. Likewise, on at least two occasions, Respondent PMC Burlingame processed a prescription written for patient R.K. calling for a particular quantity of the prescribed drug (30 or 15 doses), but actually dispensed to patient R.K. some quantity less than the prescribed amount (one shortage was 3 doses and the other was 7 doses);
- On each of these occasions, Respondents PMC Daly City and/or PMC c. Burlingame billed patient R.K. and/or his insurer(s) for the full amount(s) of the prescribed doses.
- d. On several other occasions, Respondents PMC Daly City and/or PMC Burlingame billed patient(s) R.K., D.K., P.S., J.H., M.M., E.R., and/or G.G., and/or their respective insurer(s), for prescriptions that were never actually dispensed to the patient(s).

¹ The full name will be revealed to Respondents, if requested, during discovery.

- e. As a result of the foregoing discrepancy between drugs actually dispensed and those for which pharmacy records showed dispensing transactions, the inventory records (i.e., the records of acquisition and disposition) maintained by Respondents PMC Daly City and/or PMC Burlingame were not maintained in a complete and accurate form.
- f. On several other occasions, Respondents PMC Daly City and/or PMC Burlingame dispensed prescriptions to patient(s) R.K., D.K., P.S., J.H., M.M., E.R., and/or G.G. with labels dated on or about the first of the month dispensed, but in fact the prescriptions were processed and billed on various dates later in the month, so that the prescription dates maintained in the pharmacy database(s) did not match the dates on which the prescriptions were dispensed.
- g. As a result of the foregoing discrepancy between dates labeled as dispensed, and dates actually dispensed, the patient history/medication profile information maintained by Respondents PMC Daly City and/or PMC Burlingame for patient(s) R.K., D.K., P.S., J.H., M.M., E.R., and/or G.G. was not accurate and/or complete.

CAUSES FOR DISCIPLINE

AS TO ALL RESPONDENTS

FIRST CAUSE FOR DISCIPLINE

(Incomplete Inventory and/or Records of Acquisition and/or Disposition)

25. Respondents are each and severally subject to discipline under section 4301(j) and/or (o) and/or section 4113(c) of the Code, by reference to section(s) 4081, 4105, and/or 4332 of the Code, and/or California Code of Regulations, title 16, section 1718, for violating statutes regulating controlled substances or dangerous drugs, and/or directly or indirectly violating, attempting to violate, or assisting in or abetting a violation of laws or regulations governing the practice of pharmacy, in that, as described in paragraph 24 above, Respondents failed to maintain an accurate, complete, and readily retrievable inventory and/or records of acquisition and disposition of all dangerous drugs in the pharmacy inventory.

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SECOND CAUSE FOR DISCIPLINE

(Unprofessional Conduct)

26. Respondents are each and severally subject to discipline under section 4301 of the Code in that Respondents, as described above and below, engaged in unprofessional conduct.

AS TO PMC RESPONDENTS AND RESPONDENT JIANG

THIRD CAUSE FOR DISCIPLINE

(Acts Involving Moral Turpitude, Dishonesty, Fraud, Deceit, or Corruption)

27. Respondents PMC Daly City, PMC Burlingame, and Jiang, are each and severally subject to discipline under section 4301(f) of the Code, for acts involving moral turpitude, dishonesty, fraud, deceit, or corruption, in that, as described in paragraph 24 above, Respondents billed in full for prescriptions only partially dispensed, and/or for prescriptions never delivered.

AS TO ALL RESPONDENTS EXCEPT RESPONDENT JIANG

FOURTH CAUSE FOR DISCIPLINE

(Inaccurate Date(s) in Dispensing Record(s))

28. Respondents PMC Daly City, Yeung, PMC Burlingame, Poole, and De Luna are each and severally subject to discipline under section 4301(j) and/or (o) and/or section 4113(c) of the Code, by reference to California Code of Regulations, title 16, section 1707.1, for violating statutes regulating controlled substances or dangerous drugs, and/or directly or indirectly violating, attempting to violate, or assisting in or abetting a violation of laws or regulations governing the practice of pharmacy, in that, as described in paragraph 24 above, Respondents dispensed or were responsible for dispensing medications on dates other than the dates labeled and maintained in patient medication histories/profiles, resulting in discrepancies therein.

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FIFTH CAUSE FOR DISCIPLINE

(Deviation(s) From Prescription(s))

29. Respondents PMC Daly City, Yeung, PMC Burlingame, Poole, and De Luna are each and severally subject to discipline under section 4301(j) and/or (o) and/or section 4113(c) of the Code, by reference to California Code of Regulations, title 16, section 1716, for violating statutes regulating controlled substances or dangerous drugs, and/or directly or indirectly violating, attempting to violate, or assisting in or abetting a violation of laws or regulations governing the practice of pharmacy, in that, as described in paragraph 24 above, Respondents dispensed or were responsible for the dispensing of medications in quantities other than were prescribed.

SIXTH CAUSE FOR DISCIPLINE

(Inaccurate Date(s) in Dispensing Record(s))

30. Respondents PMC Daly City, Yeung, PMC Burlingame, Poole, and De Luna are each and severally subject to discipline under section 4301(j) and/or (o) and/or section 4113(c) of the Code, by reference to California Code of Regulations, title 16, section 1717, subdivision (b), for violating statutes regulating controlled substances or dangerous drugs, and/or directly or indirectly violating, attempting to violate, or assisting in or abetting a violation of laws or regulations governing the practice of pharmacy, in that, as described in paragraph 24 above, Respondents dispensed or were responsible for the dispensing of medications on dates other than the dates labeled and maintained in the pharmacy database(s), resulting in inaccuracies therein.

DISCIPLINE CONSIDERATIONS

- 31. To assist in determining the proper level of discipline, if any, to be imposed on Respondent PMC Daly City, Respondent PMC Burlingame, and/or Respondent Poole, Complainant further alleges the following license history for each of these Respondents:
- a. On or about May 22, 2008, in a prior disciplinary action titled *In the Matter of the Statement of Issues Against Nursing Care Pharmacies, Inc. dba PMC Pharmacy*, Case No. 3025

before the Board of Pharmacy, Respondent PMC Daly City's Pharmacy License was subject to disciplinary action imposed by the Board as follows:

- i. On or about January 16, 2008, Statement of Issues No. 3025 was filed before the Board, with regard to Respondent PMC Daly City's application for a Community Pharmacy Permit submitted on or about July 20, 2007, alleging that the application was subject to denial pursuant to Business and Professions Code section(s) 480(a)(2), 480(a)(3), 4110, 4300(c), 4301(f) and/or 4301(o), and/or California Code of Regulations, title 16, section 1709, because Respondent PMC Daly City had participated in or benefited from a transfer of ownership of the pharmacy that had taken place on or about January 1, 2006, which had not been reported to the Board, and by so doing had operated a pharmacy without a valid permit, had failed to notify the Board of an ownership change, and had engaged in dishonest, fraudulent, or deceitful acts.
- ii. In or about February 2008, Respondent PMC Daly City agreed to a Stipulated Settlement and Disciplinary Order admitting to all of the charges and allegations alleged in the Statement of Issues, and agreeing to accept the stipulated Disciplinary Order, which specified that upon satisfaction of all statutory and regulatory requirements, a pharmacy license would be issued to Respondent PMC Daly City and immediately revoked, with the revocation stayed in favor of a period of probation of five (5) years, on specified terms and conditions.
- iii. By Decision and Order of the Board effective May 21, 2008, the stipulation was made the decision of the Board, issuing Pharmacy License No. 48762 to Respondent PMC Daly City, which was immediately revoked, with revocation stayed in favor of a period of probation of five (5) years on specified terms and conditions. That Decision and Order is now final and is incorporated by reference as if fully set forth herein.
- b. On or about June 22, 2011, Citation No. CI 2010 46206, with a fine of \$2,000.00, was issued to Respondent PMC Daly City alleging violations of (i) California Code of Regulations, title 16, section 1714, subdivisions (d) and (e), because on one or more dates in August 2010 only Respondent Jiang and her relative were in possession of keys to the pharmacy, and neither the pharmacist in charge nor the staff pharmacist on duty were ever allowed possession of the key to the pharmacy and (ii) Business and Professions Code section 4115, subdivision (f)(1), because on

one or more dates in August 2010, there was only one pharmacist scheduled or on duty while the number of pharmacy technicians scheduled or on duty exceeded one. That citation is now final and is incorporated by reference as if fully set forth herein.

- c. On or about June 16, 2011, Citation No. CI 2010 47415, with a fine of \$2,000.00, was issued to Respondent PMC Burlingame alleging violations of (i) California Code of Regulations, title 16, section 1714, subdivision (e), because on one or more dates in February 2011, the key to the pharmacy was in the possession of a non-pharmacist manager who used the key to open the pharmacy, and the key was not maintained in a tamper-evident container reserved for delivery to a pharmacist or use to provide emergency access, (ii) Business and Professions Code section 4115, subdivision (f)(1), because on one or more dates in February 2011, there was only one pharmacist scheduled or on duty while the number of pharmacy technicians scheduled or on duty exceeded one, and (iii) Business and Professions Code section 4115, subdivision (e), because on one or more dates in or between December 2010 and February 2011, an individual acted as a pharmacy technician without a valid pharmacy technician license issued by the Board. That citation is now final and is incorporated by reference as if fully set forth herein.
- d. On or about June 16, 2011, Citation No. CI 2010 48547, with a fine of \$1,250.00, was issued to Respondent Poole, in hs capacity as Pharmacist in Charge (PIC) for Respondent PMC Burlingame, alleging violations of i) California Code of Regulations, title 16, section 1714, subdivision (e), because on one or more dates in February 2011, the key to the pharmacy was in the possession of a non-pharmacist manager who used the key to open the pharmacy, and the key was not maintained in a tamper-evident container reserved for delivery to a pharmacist or use to provide emergency access, (ii) Business and Professions Code section 4115, subdivision (f)(1), because on one or more dates in February 2011, there was only one pharmacist scheduled or on duty while the number of pharmacy technicians scheduled or on duty exceeded one, and (iii) Business and Professions Code section 4115, subdivision (e), because on one or more dates in or between December 2010 and February 2011, an individual acted as a pharmacy technician without a valid pharmacy technician license issued by the Board. That citation is now final and is incorporated by reference as if fully set forth herein.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Pharmacy issue a decision:

- 1. Revoking or suspending Pharmacy License No. PHY 48762, issued to Nursing Care Pharmacies Inc. dba PMC Pharmacy, at 901 Campus Drive, #108, Daly City, CA 94015, Barbara Jiang, Chief Executive Officer and owner (Respondent PMC Daly City);
- 2. Revoking or suspending Pharmacist License No. RPH 31278, issued to Angela Po-Chu Yeung (Respondent Yeung);
- 3. Revoking or suspending Pharmacy License No. PHY 50377, issued to Nursing Care Pharmacies Inc. dba PMC Pharmacy, at 843 Malcolm Road, Burlingame, CA 94010, Barbara Jiang, Chief Executive Officer and owner (Respondent PMC Burlingame);
- 4. Revoking or suspending Pharmacist License No. RPH 23729, issued to George A. Poole (Respondent Poole).
- 5. Revoking or suspending Pharmacist License No. RPH 61593, issued to Kimberly Mae De Luna (Respondent De Luna);
- 6. Revoking or suspending Pharmacy Technician License No. TCH 52663, issued to Barbara Jiang (Respondent Jiang);
- 7. Ordering Respondents, jointly and severally, to pay the Board of Pharmacy the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3;

8.	Taking such other	and further	action	as is d	eemed	necessa	y and	proper.
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DATED: 10/21/13

VIRGINIA HEROLI
Executive Officer
Board of Pharmacy

Department of Consumer Affairs

State of California
Complainant

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