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7	BEFORE THE		
8	BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS		
9	STATE OF CALIFORNIA		
10	In the Matter of the Accusation Against:		
11	Case No. 3335		
!	TOP CARE PHARMACY, NGA NGUYEN,		
12	President and Pharmacist-In-Charge 8121 California Avenue ACCUSATION		
13	South Gate, CA 90780		
14	Pharmacy Permit No. PHY 44224		
15	and		
16	NGA TAN NGUYEN		
17	a.k.a. NGA NGUYEN a.k.a. JIMMY NGUYEN		
	8121 California Avenue		
18	South Gate, CA 90780		
19	Pharmacist License No. RPH 43814		
20	Respondents.		
21			
22	Complainant alleges:		
23	PARTIES		
24	1. Virginia Herold (Complainant) brings this Accusation solely in her official capacity		
25	as the Executive Officer of the Board of Pharmacy, Department of Consumer Affairs.		
26	2. On or about July 9, 1999, the Board of Pharmacy (Board) issued Pharmacy Permit		
27	No. PHY 44224 to Top Care Pharmacy and Nga Tan Nguyen a.k.a. Nga Nguyen a.k.a. Jimmy		
28	Nguyen, President (Respondent Pharmacy). Nga Tan Nguyen is and has been the Pharmacist-In-		
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Charge since August 9, 2004. The Pharmacy Permit was in full force and effect at all times relevant to the charges brought herein and will expire on July 1, 2010, unless renewed.

3. On or about August 14, 1990, the Board issued Pharmacist License No. RPH 43814 to Nga Tan Nguyen a.k.a. Nga Nguyen a.k.a. Jimmy Nguyen (Respondent Nguyen). The Pharmacist License was in full force and effect at all times relevant to the charges brought herein and will expire on July 31, 2010, unless renewed.

### **JURISDICTION**

4. This Accusation is brought before the Board, Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.

## STATUTORY PROVISIONS

- 5. Section 118, subdivision (b), provides that the suspension, expiration, surrender, and cancellation of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated.
  - 6. Section 4005 states:
- "(a) The board may adopt rules and regulations, not inconsistent with the laws of this state, as may be necessary for the protection of the public. Included therein shall be the right to adopt rules and regulations as follows: for the proper and more effective enforcement and administration of this chapter; pertaining to the practice of pharmacy; relating to the sanitation of persons and establishments licensed under this chapter; pertaining to establishments wherein any drug or device is compounded, prepared, furnished, or dispensed; providing for standards of minimum equipment for establishments licensed under this chapter; pertaining to the sale of drugs by or through any mechanical device; and relating to pharmacy practice experience necessary for licensure as a pharmacist.
- (b) Notwithstanding any provision of this chapter to the contrary, the board may adopt regulations permitting the dispensing of drugs or devices in emergency situations, and permitting dispensing of drugs or devices pursuant to a prescription of a person licensed to

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prescribe in a state other than California where the person, if licensed in California in the same licensure classification would, under California law, be permitted to prescribe drugs or devices and where the pharmacist has first interviewed the patient to determine the authenticity of the prescription.

- (c) The adoption, amendment, or repeal by the board of these or any other board rules or regulations shall be in accordance with Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.
  - 7. Section 4081 states:
- "(a) All records of manufacture and of sale, acquisition, or disposition of dangerous drugs or dangerous devices shall be at all times during business hours open to inspection by authorized officers of the law, and shall be preserved for at least three years from the date of making. A current inventory shall be kept by every manufacturer, wholesaler, pharmacy, veterinary food-animal drug retailer, physician, dentist, podiatrist, veterinarian, laboratory, clinic, hospital, institution, or establishment holding a currently valid and unrevoked certificate, license, permit, registration, or exemption under Division 2 (commencing with Section 1200) of the Health and Safety Code or under Part 4 (commencing with Section 16000) of Division 9 of the Welfare and Institutions Code who maintains a stock of dangerous drugs or dangerous devices.
- "(b) The owner, officer, and partner of any pharmacy, wholesaler, or veterinary food-animal drug retailer shall be jointly responsible, with the pharmacist-in-charge or representative-in-charge, for maintaining the records and inventory described in this section.
- "(c) The pharmacist-in-charge or representative-in-charge shall not be criminally responsible for acts of the owner, officer, partner, or employee that violate this section and of which the pharmacist-in-charge or representative-in-charge had no knowledge, or in which he or she did not knowingly participate."
- 8. Section 4115, subdivision (h), states that "[t]he pharmacist on duty shall be directly responsible for the conduct of a pharmacy technician supervised by that pharmacist."

- 9. Section 4300 states, in pertinent part, that "[e]very license issued may be suspended or revoked."
  - 10. Section 4301 states, in pertinent part:

"The board shall take action against any holder of a license who is guilty of unprofessional conduct or whose license has been procured by fraud or misrepresentation or issued by mistake. Unprofessional conduct shall include, but is not limited to, any of the following:

"(j) The violation of any of the statutes of this state, or any other state, or of the United States regulating controlled substances and dangerous drugs.

"(o) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations established by the board or by any other state or federal regulatory agency. . . ."

# **REGULATORY PROVISIONS**

- 11. California Code of Regulations, title 16, section 1714 states, in pertinent part:
- "(b) Each pharmacy licensed by the board shall maintain its facilities, space, fixtures, and equipment so that drugs are safely and properly prepared, maintained, secured and distributed. The pharmacy shall be of sufficient size and unobstructed area to accommodate the safe practice of pharmacy.
- "(d) Each pharmacist while on duty shall be responsible for the security of the prescription department, including provisions for effective control against theft or diversion of dangerous drugs and devices, and records for such drugs and devices. Possession of a key to the pharmacy where dangerous drugs and controlled substances are stored shall be restricted to a pharmacist."

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12. California Code of Regulations, title 16, section 1718, states:

"'Current Inventory' as used in Sections 4081 and 4332 of the Business and Professions Code shall be considered to include complete accountability for all dangerous drugs handled by every licensee enumerated in Sections 4081 and 4332.

"The controlled substances inventories required by Title 21, CFR, Section 1304 shall be available for inspection upon request for at least 3 years after the date of the inventory."

## **COST RECOVERY**

13. Section 125.3 provides that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

## CONTROLLED SUBSTANCES / DANGEROUS DRUGS

- 14. "Norco is the brand name for a pain medication combining narcotic hydrocodone with non-narcotic acetaminophen and is classified as a Schedule III narcotic substance pursuant to Health and Safety Code section 11056(e)(4) and a dangerous drug pursuant to Business and Professions Code section 4022.
- 15. Vicodin is a trade name for a medication combining Hydrocodone, a narcotic pain medication, and Acetaminophen (e.g. Tylenol) a non-narcotic pain medication. It is a Schedule III controlled substance pursuant to Health and Safety Code section 11056(e)(4), and is a dangerous drug within the meaning of Business and Professions Code section 4022.
- 16. Vicodin ES is a trade name for an extra strength version of Vicodin (described above) which includes increased amounts of Hydrocodone and Acetaminophen.

### **SUMMARY OF FACTS**

- 17. The following facts are common to al charges of the Accusation:
- a. On or about June 21, 2007, Respondents filed a "Report of Theft or Loss of Controlled Substances" ("Report") with the Board, in which they reported significant losses of drug stock which were attributed to theft by a former employee, pharmacy technician J.M. Mendoza (JMM), who was criminally prosecuted and convicted of violating Penal Code section 487(a) (Grand Theft) for said theft.

- b. In the Report, Respondents indicated that on June 6, 2007, Respondent TOP CARE PHARMACY discovered a loss of 5,000 tablets of Norco and 1,000 tablets of Vicodin ES. On or about that date, JMM admitted that he made and received delivery of unauthorized orders of drug stocks, which he disposed of in an unspecified manner.
- c. Prior to June 6, 2007, Respondents paid for some of JMM's unauthorized orders, having failed to notice unauthorized entries on pharmacy invoices. JMM may have stolen or destroyed some purchase invoices to conceal diversion and theft.
- d. Commencing on June 21, 2007, a selected drug audit was performed by Board inspectors. The drugs chosen for the audit were Vicodin, Vicodin ES and Norco. The audit period was from July 10, 2005 through June 21, 2007. The audit revealed shortages as follows:

DRUG	7/10/2005 INVENTORY AMOUNT	PURCHASED AMOUNT	DISPENSED AMOUNT	6/21/2007 INVENTORY AMOUNT	AMOUNT SHORT
					193,599
Norco	124	198,100	4,470	155	(98 %)
					453
Vicodin	3,353	63,300	63,892	2,308	(1%)
Vicodin					112,833
ES	458	144,700	32,029	296	(78%)

# FIRST CAUSE FOR DISCIPLINE

# (Failure to Maintain Complete and Accurate Records)

disciplinary action under section 4300 for unprofessional conduct as defined in section 4301, subdivisions (j) and (o), in conjunction with section 4081 and California Code of Regulations, title 16, section 1718 for failure to maintain a complete and accurate record for all controlled substances/dangerous drugs received, sold, or otherwise disposed of by them. As described in paragraph 17 above, Respondents were unable to account for all controlled substances and dangerous drugs, per a selected drug audit performed by Board inspectors. The audit period was between July 10, 2005 and June 21, 2007, and revealed that 193,599 tablets of Norco, 453 tablets

of Vicodin, and 112,833 tablets of Vicodin ES had been ordered and received but were not in stock and unaccounted for.

### SECOND CAUSE FOR DISCIPLINE

## (Failure to Maintain Complete Acquisition/Disposition Records)

Respondents TOP CARE PHARMACY and NGA TAN NGUYEN are subject to disciplinary action under section 4300 for unprofessional conduct as defined in section 4301, subdivisions (j) and (o), in conjunction with section 4081, subdivision (a), for failure to maintain all records of acquisition and disposition for three (3) years from date of making and to keep a current inventory of dangerous drugs. While Respondents' employee may have stolen or destroyed purchase invoices to conceal diversion and theft, neither the missing invoices, nor the large volume of controlled substances ordered and delivered to the pharmacy but missing from stock – were discovered for almost two years, as described in paragraph 17 above.

### THIRD CAUSE FOR DISCIPLINE

## (Failure to Maintain Security of Pharmacy)

19. Respondents TOP CARE PHARMACY and NGA TAN NGUYEN are subject to disciplinary action under section 4300 for unprofessional conduct as defined in section 4301, subdivisions (o), in conjunction with section 4005, section 4115 subdivision (h) and California Code of Regulations, title 16, section 1714, subdivision (b), for failing to maintain its facilities, space, fixtures, and equipment so that drugs are safely and properly prepared, maintained, secured. Respondents failed to secure and maintain its facilities from unauthorized employees ordering controlled substances, stealing or destroying controlled substance acquisition invoices, and unlawfully distributing controlled substances, as described in paragraph 17 above.

#### FOURTH CAUSE FOR DISCIPLINE

# (Failure to Maintain Security of Controlled Substances)

20. Respondent NGA TAN NGUYEN is subject to disciplinary action under section 4300 for unprofessional conduct as defined in section 4301, subdivisions (o), in conjunction with section 4005, section 4115 subdivision (h) and California Code of Regulations, title 16, section 1714, subdivision (d), for failing to secure the prescription department and provide effective

1	controls to prevent theft or diversion of 193,599 Norco, 453 Vicodin and 112,833 Vicodin ES,				
2	controlled substances and dangerous drugs, and maintain records for such drugs, as described in				
3	paragraphs 17 – 19, above.				
4	PRAYER				
5	WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,				
6	and that following the hearing, the Board issue a decision:				
7	1. Revoking or suspending Pharmacy Permit No. PHY 44224, issued to Top Care				
8	Pharmacy;				
9	2. Revoking or suspending Pharmacist License No. RPH 43814, issued to Nga Tan				
10	Nguyen;				
11	3. Ordering Top Care Pharmacy and Nga Tan Nguyen to pay the Board of Pharmacy the				
12	reasonable costs of the investigation and enforcement of this case, pursuant to Business and				
13	Professions Code section 125.3; and				
14	4. Taking such other and further action as deemed necessary and proper.				
15					
16	DATED: 9/25/09 ( Juginia Herold				
17	VIRGINIA/HEROLD  Executive/Officer				
18	Board of Pharmacy Department of Consumer Affairs				
19 .	State of California  Complainant				
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